## **SENATE BILL NO. 727**

November 10, 2021, Introduced by Senator ZORN and referred to the Committee on Finance.

A bill to amend 1967 PA 281, entitled "Income tax act of 1967,"

by amending section 527a (MCL 206.527a), as amended by 2018 PA 309.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 527a. (1) Subject to subsections (18) and (19), a
 claimant may claim a credit for heating fuel costs for the
 claimant's homestead in this state. An adult foster care home,
 nursing home, home for the aged, or substance abuse center is not a
 homestead for purposes of this section. The credit shall be
 determined in the following manner:

(a) Subject to subsections (18) and (19), the following table
 shall be used for the computation of a credit as computed under
 subdivision (c):

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Exemptions 0 or 1 3 4 5 6 or more 2 4 \$326 \$450 \$525 \$601 + \$76 for each 5 Credit \$272 \$379 6 exemption over 6

7 (b) The amounts in the table in subdivision (a) shall be
8 adjusted each year as necessary by the department so that a
9 claimant with total household resources of less than 110% of the
10 federal poverty income standards as defined and determined annually
11 by the United States Office of Management and Budget is not denied
12 a credit.

13 (c) A claimant shall receive the greater of the credit amount
14 as determined in subparagraph (i) or (ii):

(i) Subtract 3.5% of the claimant's total household resources 15 16 from the amount specified in subdivision (a) that corresponds with 17 the number of exemptions claimed in the return filed under this part, except that the number of exemptions for purposes of this 18 19 subdivision shall not exceed the actual number of persons 20 individuals living in the household plus the additional personal 21 exemptions allowed under section 30, and any dependency exemptions 22 for a person or persons individuals living in the household under a 23 custodial arrangement, even if the exemptions may not be claimed 24 for other income tax purposes. For a claimant whose heating costs 25 are included in his or her rent, multiply the result of the 26 preceding calculation by 50%.

27 (ii) Subject to subsection (2), for a claimant whose total
28 household resources do not exceed the maximum specified in the
29 following table, as adjusted, that corresponds with the number of

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exemptions claimed in the return filed under this part, subtract 1 11% of claimant's total household resources from the total cost 2 incurred by a claimant for heating fuel from a heating fuel 3 provider during the 12 consecutive monthly billing periods ending 4 5 in October of the tax year, and multiply the resulting amount by 6 70%: 7 Exemptions 0 or 1 2 3 4 5 For each 8 exemption over 5, 9 10 add 11 \$2,441.00 to the 12 maximum 13 14 total 15 household 16 resources 17 Maximum Total 18 19 Household 20 Resources \$7,060 \$9,501 \$11,943 \$14,382 \$16,824 21 (d) The maximum cost incurred by a claimant for heating fuel during a tax year shall be adjusted by multiplying the maximum cost 22 23 for the immediately preceding tax year by the percentage by which the average all urban Detroit Consumer Price Index for fuels and 24 25 other utilities for the 12 months ending August 31 of the tax year for which the credit is claimed exceeds that index's average for 26 27 the 12 months ending on August 31 of the previous tax year, but not more than 10%. That product shall be added to the maximum cost of 28 29 the immediately preceding tax year and then rounded to the nearest

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whole dollar. That dollar amount is the new maximum cost for the current tax year. If the claimant received any credits to his or her heating bill during the tax year, as provided for in subsection (6), the credits shall be treated as costs incurred by the claimant.

6 (e) The maximum total household resources specified in subdivision (c) (ii) shall be adjusted by multiplying the respective 7 maximum total household resources for the immediately preceding tax 8 9 year by the percentage by which the average all urban Detroit 10 Consumer Price Index for all items for the 12 months ending August 31 of the tax year for which the credit is claimed exceeds that 11 12 index's average for the 12 months ending on August 31 of the 13 immediately preceding tax year, but not more than 10%. That product 14 shall be added to the immediately preceding tax year's respective 15 maximum total household resources and then rounded to the nearest whole dollar. That dollar amount is the new maximum level for total 16 17 household resources for the then current tax year.

18 (2) An enrolled heating fuel provider shall notify each of its 19 customers, not later than December 15 of each year, of the 20 availability, upon request, of the information necessary for determining the credit under this section. For a claimant for whom, 21 22 at the time of filing, the department of health and human services 23 is making direct vendor payments to an enrolled heating fuel provider, the enrolled heating fuel provider that accepts the 24 25 direct payments shall provide the information necessary to 26 determine the credit before February 1 of each year. If an enrolled heating fuel provider refuses or fails to provide to a customer the 27 information required to determine the credit, or if the claimant is 28 not a customer of an enrolled heating fuel provider, a claimant may 29

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1 determine the credit provided in subsection (1)(c)(ii) based on his 2 or her own records.

3 (3) A credit claimed on a return that covers a period of less
4 than 12 months shall be calculated based on subsection (1)(c)(i) and
5 shall be reduced proportionately.

6 (4) The allowable amount of the credit under this section 7 shall be remitted to the claimant, other than a claimant whose 8 heating costs are included in his or her rent, in the form of an 9 energy draft that states the name of the claimant and is issued by 10 the department. For a claimant for whom, at the time of filing, the 11 department of health and human services has identified the enrolled 12 heating fuel provider or is making direct vendor payments to an 13 enrolled heating fuel provider, the department shall send the 14 energy draft directly to the claimant's enrolled heating fuel 15 provider, as identified by the claimant. If the department 16 establishes a program or pilot program for the direct payment of 17 energy drafts to enrolled heating fuel providers, enrolled heating 18 fuel providers may submit to the department, in a manner prescribed 19 by the department, the names of their customers who are claimants. 20 If a claimant whose name has been submitted meets the standards 21 established by the department, the department shall send that 22 claimant's energy draft directly to the claimant's enrolled heating 23 fuel provider. If the enrolled heating fuel provider submits names 24 of claimants who are not its customers and the energy drafts of any 25 of those claimants are sent to the enrolled heating fuel provider, 26 the enrolled heating fuel provider shall return the energy drafts 27 or pay the value of the energy drafts to the department plus 28 interest on the amount of the energy drafts at the rate calculated 29 under section 23 of 1941 PA 122, MCL 205.23, for deficiencies in

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tax payments. Except as provided in subsection (5), after July 31, a refundable credit for a prior tax year may be paid in the form of a negotiable warrant. The energy draft shall be negotiable only through the claimant's enrolled heating fuel provider upon remittance by the claimant.

6 (5) If a claimant received home heating assistance from the 7 department of health and human services, a governmental agency, or 8 a nonprofit organization 12 months prior to remitting an energy draft to the claimant's enrolled heating fuel provider and the 9 10 amount of the energy draft is greater than the total of outstanding 11 bills incurred by the claimant with the enrolled heating fuel provider as of the date that the energy draft was remitted to the 12 enrolled heating fuel provider, the enrolled heating fuel provider 13 14 shall first apply the full amount of the energy draft to the 15 claimant's outstanding bills and then apply any remaining amount to 16 subsequent bills of the claimant until the full amount of the 17 energy draft is used up or the expiration of 9 months after the date on which the energy draft was first applied to cover the 18 claimant's outstanding bills. If there is any remaining energy 19 20 draft amount at the end of the 9-month period, or if before the end of the 9-month period the claimant is no longer a customer of the 21 enrolled heating fuel provider, the enrolled heating fuel provider 22 shall remit the remaining amount to the claimant in the form of a 23 fully negotiable check within 14 days after the end of the 9-month 24 25 period or 14 days after the termination of services, whichever occurs sooner. If the claimant did not receive home heating 26 27 assistance from the department of health and human services, a 28 governmental agency, or a nonprofit organization 12 months prior to 29 remitting an energy draft, the claimant, by checking the

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appropriate box to be included on the energy draft or application 1 for participation with an enrolled heating fuel provider, may 2 request from the enrolled heating fuel provider a payment equal to 3 4 the amount of the energy draft less the amount of the outstanding 5 bills. The enrolled heating fuel provider shall issue the payment 6 within 14 days after the claimant's request. For purposes of this 7 subsection, home heating assistance does not include the credit 8 allowed under this section.

(6) If a claimant whose energy draft exceeds his or her 9 10 outstanding bills does not request a payment from an enrolled 11 heating fuel provider under subsection (5), an energy draft remitted to an enrolled heating fuel provider shall be applied upon 12 receipt to the claimant's designated account. The energy draft may 13 14 be used to cover outstanding bills that the claimant has incurred 15 with the enrolled heating fuel provider and to cover subsequent 16 heating costs until the full amount of the energy draft is used or 17 until 1 year after the date on which the energy draft is first applied to the claimant's designated account. If a credit amount 18 remains from this energy draft after the 1-year period, or if prior 19 20 to the end of the 1-year period a claimant is no longer a customer of the enrolled heating fuel provider, the heating fuel provider 21 shall remit the remaining unused portion to the claimant in the 22 23 form of a fully negotiable check within 14 days after the end of the 1-year period or within 14 days after termination of service, 24 25 whichever is sooner.

26 (7) A claimant who is no longer a resident of this state, who 27 is not a customer of an enrolled heating fuel provider, or whose 28 heating fuel provider refuses to accept an energy draft shall 29 return the energy draft to the department and request the issuance

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of a negotiable warrant. A claimant may return an energy draft to 1 the department and request issuance of a negotiable warrant if the 2 energy draft is impractical because the claimant has already 3 purchased his or her energy supply for the year and does not have 4 5 an outstanding obligation to an enrolled heating fuel provider. The 6 department may honor that request if it agrees that the use of the 7 energy draft is impractical. The department shall issue the warrant 8 within 14 days after receiving the energy draft from the claimant.

9 (8) The enrolled heating fuel provider shall bill the 10 department for credit amounts that have been applied to claimant 11 accounts pursuant to subsection (6), and the department shall pay 12 the bills within 14 days of receipt. The billing shall be 13 accompanied by the energy drafts for which reimbursement is 14 claimed.

15 (9) A claimant whose heating fuel is provided by a utility 16 regulated by the Michigan public service commission is protected 17 against the discontinuance of his or her heating fuel service from the date of filing a claim for the credit under this section 18 through the date of issuance of an energy draft and during a period 19 20 beginning December 1 of the tax year for which the credit is claimed and ending March 31 of the following year if the claimant 21 participates in the winter protection program set forth in R 22 460.148 460.131 of the Michigan Administrative Code or if the 23 24 utility accepts the claimant's energy draft. The acceptance of an 25 energy draft by a utility is considered a request by the claimant for the winter protection program. The energy draft shall be coded 26 27 by the department to denote claimants who are 65 years of age or older. If the claimant is a claimant whose heating cost is included 28 29 in his or her rent payments, the amount of the claim not used as an

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offset against the state income tax, after examination and review,
 shall be approved for payment, without interest, to the claimant.

(10) If an enrolled heating fuel provider does not issue a 3 4 payment or a negotiable check within 14 days or as otherwise 5 provided in subsection (5) or (6), beginning on the fifteenth day 6 or the fifteenth day after the expiration of the 9-month period 7 under subsection (5), the amount due to the claimant is increased by adding interest computed on the basis of the rate of interest 8 prescribed for delayed refunds of excess tax payments in section 9 10 30(3) of 1941 PA 122, MCL 205.30. The enrolled heating fuel 11 provider shall pay the interest and shall not bill the interest to 12 or be reimbursed for the interest by the department.

(11) Only the renter or lessee shall claim a credit on 13 14 property that is rented or leased as a homestead. Only 1 credit may 15 be claimed for a household. The credit under this section is in addition to other credits to which the claimant is entitled under 16 17 this part. A person An individual who is a full-time student at a school, community college, or college or university and who is 18 claimed as a dependent by another person individual is not eligible 19 20 for the credit provided by this section. A claimant who shares a homestead with other eligible claimants shall prorate the credit by 21 the number of claimants sharing the homestead. 22

(12) A claimant who is eligible for the credit provided by
this section shall be referred by the department to the appropriate
state agency for determination of eligibility for home
weatherization assistance and shall accept weatherization
assistance if eligible and if assistance is available. A heating
fuel provider that is required by the Michigan public service
commission to participate in the residential conservation services

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home energy analysis program shall annually contact each claimant 1 to whom it provides heating fuel, and whose usage exceeds 200,000 2 cubic feet of natural gas or 18,000 kilowatt hours of electricity 3 annually, and shall offer to provide a home energy analysis at no 4 cost to the claimant. A heating fuel provider that is not required 5 6 to participate in the residential conservation services program 7 shall not be required to conduct a home energy analysis for its 8 customers. For all rental properties that are weatherized pursuant to this section, each agency that determines eligibility for 9 10 weatherization assistance shall require that not less than 25% of 11 the total cost of the weatherization services for that property shall be contributed by the property owner unless the property 12 owner is also eligible for weatherization assistance or is a 13 14 nonprofit organization, governmental agency, or municipal 15 corporation.

16 (13) If an enrolled heating fuel provider is regulated by the 17 Michigan public service commission, the Michigan public service 18 commission may use an enforcement method authorized by law or rule to enforce the requirements prescribed by this section on the 19 20 enrolled heating fuel provider. If an enrolled heating fuel provider is not regulated by the Michigan public service 21 commission, the department of health and human services may use an 22 23 enforcement method authorized by law or rule to enforce the requirements prescribed by this section on the enrolled heating 24 25 fuel provider.

(14) The department shall mail a home heating credit return to every person individual who received assistance through the department of health and human services pursuant to the social welfare act, 1939 PA 280, MCL 400.1 to 400.119b, during the tax

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(15) The department shall complete a study by August 1 of 2 1985, and of each subsequent year, of the actual heating costs of 3 each claimant who received a credit from the department under this 4 5 section for the immediately preceding tax year.

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(16) The department may promulgate rules necessary to 7 administer this section pursuant to the administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328. 8

(17) The department shall provide a simplified procedure for 9 10 claiming the credit under this section for claimants for whom, at 11 the time of filing, the department of health and human services is 12 making direct vendor payments to an enrolled heating fuel provider.

(18) For the 2001 tax year and each tax year after the 2001 13 14 tax year, the The credit under this section is allowed only if 15 there has been a federal appropriation for the federal fiscal year 16 beginning in the tax year of federal low income home energy 17 assistance program block grant funds of any amount. If the amount 18 of federal low income home energy assistance program block grant funds available for the home heating credit is less than the full 19 home heating credit amount, each individual credit claimed under 20 this section shall be reduced by multiplying the credit amount by a 21 fraction, the numerator of which is the amount available for the 22 23 home heating credit and the denominator of which is the full home heating credit amount. As used in this subsection, "amount 24 25 available for the home heating credit" means the sum of the federal 26 low income home energy assistance program block grant allotment for 27 this state for the federal fiscal year beginning in the tax year and the amount as certified by the director of the department of 28 29 health and human services carried forward from the immediately

preceding fiscal year for the low income home energy assistance 1 program block grant minus the sum of the amount certified by the 2 director of the department of health and human services for 3 administration of the low income home energy assistance program 4 5 block grant, the amount certified by the director of the department 6 of health and human services for crisis assistance programs, and 7 the amount certified by the director of the department of health and human services for weatherization. For the 2014-2015 fiscal 8 year and continuing through the 2021-2022 2026-2027 fiscal year, 9 10 the amount used for weatherization each fiscal year shall be 11 determined as provided under this subsection. If the total federal low income home energy assistance program block grant received for 12 the current fiscal year is greater than or equal to 90% of the 13 14 amount of block grant funds received in the immediately preceding 15 fiscal year, then the amount of federal low income home energy 16 assistance program block grant funds used for weatherization for 17 that fiscal year shall be at least \$6,000,000.00 but not greater 18 than 15% of the total federal low income home energy assistance program block grant funds received for that fiscal year. If the 19 20 total federal low income home energy assistance block grant received for the current fiscal year is less than 90% of the amount 21 of block grant funds received in the immediately preceding fiscal 22 23 year, then the amount of federal low income home energy assistance 24 program block grant funds used for weatherization for that fiscal 25 year shall be at least \$5,000,000.00 but not greater than 15% of 26 the total federal low income home energy assistance program block 27 grant funds received for that fiscal year. The amounts under this subsection that require certification by the director of the 28 29 department of health and human services or by the state treasurer

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and the director of the department of technology, management, and 1 budget shall be certified on or before December 30 of the tax year 2 and each tax year thereafter. As used in this subsection, "full 3 home heating credit amount" means the amount certified by the state 4 5 treasurer and the director of the department of technology, 6 management, and budget to be the estimated amount of the credits 7 that would have been provided under this section for the tax year if no reduction as provided in this subsection were made for that 8 9 tax year.

10 (19) For tax years after the 1994 tax year, a A claimant who 11 claims a credit under this section shall not report the credit amount on the claimant's income tax return filed under this part as 12 an offset against the tax imposed by this part, but shall claim the 13 14 credit on a separate form prescribed by the department. For tax 15 years after the 1995 tax year, a A credit claimed under this 16 section shall not be allowed unless the claim for the credit is 17 filed with the department on or before the September 30 immediately 18 following the tax year for which the credit is claimed. For tax 19 years after the 2017 tax year, a credit claimed under this section 20 is not allowed unless the claimant provides the department with all 21 of the information, as requested by the department of health and human services, necessary to comply with the requirements of the 22 23 federal appropriation of the federal low income home energy assistance program block grant. The department shall disclose the 24 25 information provided under this subsection to the department of 26 health and human services or the United States Department of Health 27 and Human Services or its successor. The confidentiality restrictions provided in section 28(1)(f) of 1941 PA 122, MCL 28 29 205.28, do not apply to the disclosure required by this subsection.

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(20) Notwithstanding section 30a of 1941 PA 122, MCL 205.30a,
 the credit allowed under this section is exempt from interception,
 execution, levy, attachment, garnishment, or other legal process to
 collect a debt. No portion of the credit allowed or any rights
 existing under this section shall be applied as an offset to any
 liability of the claimant under section 30a of 1941 PA 122, MCL
 205.30a, or any arrearage or other debt of the claimant.

8 (21) The department shall meet with interested parties
9 including enrolled heating fuel providers and advocacy groups to
10 identify and implement methods of improving the processing of
11 claims for the credit allowed under this section and payments
12 attributable to those credits.

13 (22) By July 1, 2018 and by each July 1 thereafter, the 14 department of health and human services shall submit a report on 15 the operation and effectiveness of the home heating and 16 weatherization assistance programs under this section and any 17 recommendations regarding the home heating and weatherization 18 assistance programs to all of the following:

19 (a) The chairpersons and vice-chairpersons of the senate and20 house of representatives appropriations committees.

(b) The senate and house of representatives committees ontaxation and finance related issues.

23 (c) The senate and house of representatives committees on24 energy and technology related issues.

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(23) As used in this section:

(a) "Claimant whose heating costs are included in his or her
rent" means a claimant whose rent includes the cost of heat at the
time the claim for the credit under this section is filed.

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(b) "Enrolled heating fuel provider" means a heating fuel

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provider that is enrolled with the department of health and human services as a heating fuel provider.

3 (c) "Heating fuel provider" means an individual or entity that
4 provides a claimant with heating fuel or electricity for heating
5 purposes.