HOUSE BILL No. 4148

February 5, 2015, Introduced by Reps. Geiss, Guerra, Irwin, Liberati, Santana, Sarah Roberts and Faris and referred to the Committee on Education.

A bill to amend 1976 PA 451, entitled

"The revised school code,"

by amending section 12 (MCL 380.12), as amended by 2013 PA 96.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 12. (1) A school district shall lose its organization and
 shall be declared dissolved if any of the following conditions are
 met:

4 (a) There are not enough persons residing in the school
5 district and qualified under law to hold all of the offices of the
6 school district or who will accept the offices of the school
7 district.

8 (b) After consultation with the intermediate school district
9 in which the SCHOOL district is located, the superintendent of
0 public instruction and state treasurer jointly determine that all
1 of the following apply:

1 (i) The school district was required to submit a deficit 2 elimination plan under the state school aid act of 1979 and the 3 school district either has failed to submit a plan or lacks the 4 capability to both implement a deficit elimination plan and meet 5 the school district's obligations to provide public educational services to pupils and other residents of the school district in a 6 manner that complies with this act, the state school aid act of 7 1979, and rules promulgated by the department. 8

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9 (ii) The school district is not financially viable and is 10 unable to educate pupils in grades K-12 residing in the school 11 district by operating schools for a full school year and providing 12 the required number of instructional hours under this act and the state school aid act of 1979. As used in this subparagraph, 13 14 "financially viable" means that a school district has the financial 15 resources to carry out at least the educational program required by law and pay its existing debts as they become due taking into 16 17 consideration the projected enrollment, cash flow, revenues, and 18 borrowing capability of the school district.

19 (*iii*) The school district has at least 300 and not more than20 2,400 pupils in membership.

(*iv*) The number of pupils in membership in the school district for the most recently completed school year was at least 10% less than the number of pupils in membership in the school district for the school year immediately preceding the most recently completed school year.

(v) The school district began the school fiscal year ending inthe current state fiscal year with an operating fund deficit and is

projected to end the school fiscal year ending in the current state fiscal year with a greater operating fund deficit or received a loan approved by the local emergency financial assistance loan board that had the effect of reducing the deficit for the school year ending in the current state fiscal year.

6 (vi) The school district has not consolidated with another
7 school district during the immediately preceding 12 calendar
8 months.

(2) If a school district meets either or both of subsection 9 10 (1) (a) or (b), the intermediate school board of the intermediate 11 school district to which the school district is constituent, or the 12 superintendent of public instruction if that intermediate school 13 board requests the superintendent of public instruction to act in 14 its place, shall declare the school district dissolved and 15 immediately order attachment of the territory of the school district, in whole or in part, to 1 or more other organized school 16 17 districts within the intermediate school district. In attaching the 18 territory of the dissolved school district to other school 19 districts, the intermediate school board or the superintendent of 20 public instruction shall take into account the number of pupils who 21 will become pupils of each of those other school districts relative to the number of pupils already enrolled in the other school 22 23 district and the numbers of pupils who qualify for free and reduced 24 price lunch, special education services and at-risk funding among the other school districts. For a school district that is declared 25 26 dissolved in 2013, within 21 days after the school district is 27 declared dissolved, and for a school district that is declared

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dissolved after 2013, within 60 days after the school district is 1 2 declared dissolved, the dissolved school district shall account to 3 the intermediate school district for all records, funds, and 4 property of the school district and shall make an equitable distribution of the records, funds, and property consistent with 5 6 the ordered attachment to each receiving school district. A-EXCEPT AS PROVIDED IN SUBSECTION (10), A school building or other real 7 property owned by and located in the dissolved SCHOOL district 8 9 shall become part of and owned by the receiving school district in 10 which it is located.

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11 (3) If a dissolved school district has outstanding debt, the 12 dissolved school district shall retain a limited separate identity and the territory of the dissolved school district shall continue 13 14 as a separate taxing unit for the limited purpose of the debt until 15 the debt is retired or refunded. The intermediate school board and 16 other officers of the intermediate school district in which the 17 geographic area of the dissolved school district is located shall 18 perform the functions and satisfy the responsibilities of the board 19 and other officers of the dissolved school district relating to the 20 debt, including, but not limited to, all of the following:

(a) Certifying and levying taxes for satisfaction of the debtin the name of the dissolved school district.

(b) Holding debt retirement funds of the dissolved school
district separately from the funds of the receiving school
district.

26 (c) Doing all other things relative to the outstanding debt of27 the dissolved school district required by law and by the terms of

the debt, including, but not limited to, levying or renewing a 1 school operating tax under section 1211. The question of renewal of 2 3 a school operating tax pledged to the repayment of debt of the 4 dissolved school district shall be submitted only to school 5 electors residing within the geographic area of the dissolved 6 school district and does not require approval by electors of a receiving school district not residing within the geographic area 7 of the dissolved school district. 8

9 (4) Upon the attachment of a dissolved school district to 10 another school district, the intermediate school board shall audit 11 the assets and liabilities of the dissolved school district. If a 12 considerable discrepancy is found, the intermediate school board 13 shall order the dissolved school district to pay the discrepancy to 14 1 or more appropriate receiving school districts. After first 15 satisfying debt obligations, the dissolved school district shall repay that amount to 1 or more appropriate receiving school 16 17 districts from money available to the dissolved school district 18 including voted millage within a time to be determined by the 19 intermediate school board.

20 (5) If a tax is authorized within a receiving school district at a rate greater than the rate authorized within the dissolved 21 22 school district at the time of the dissolution, the tax may not be 23 levied within the geographic area of the dissolved school district 24 until approved by the school electors residing within the geographic area of the dissolved school district or by all school 25 26 electors within the receiving school district, including any 27 expanded geographic area of the receiving school district resulting

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1 from attachment under this section.

2 (6) If a dissolved school district was authorized to levy a 3 sinking fund tax under section 1212 at the time of dissolution, the 4 identity of the dissolving school district as a legal entity shall 5 not be lost and its territory shall remain as a taxing unit for the 6 limited purpose of levying a sinking fund tax under section 1212 until the authorization to levy a sinking fund tax within the 7 dissolved school district expires. For purposes of this subsection, 8 9 the intermediate school board and other officers of the 10 intermediate school district in which the geographic area of the 11 dissolved school district is located shall perform the functions 12 and responsibilities of the board and other officers of the 13 dissolved school district relating to levying the sinking fund tax 14 and shall distribute the proceeds of the levy to each receiving 15 school district that operates a school building previously operated by the dissolved school district. The proceeds of a sinking fund 16 17 tax levy under this subsection may be used only within the 18 geographic area of the dissolved school district for purposes 19 authorized under section 1212. A receiving school district may not 20 renew or authorize a new sinking fund tax that is levied only within the geographic area of the dissolved school district. 21

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(7) To the extent permitted under federal law and any applicable waiver approved by the United States department of education, the department shall not include the test scores of pupils from the dissolved school district for determining adequate yearly progress status or for "top-to-bottom" rankings of the receiving school districts for the first 3 school years after

1 dissolution.

(8) For the same number of school years for which test scores
of pupils from the dissolved SCHOOL district are not used under
subsection (7), a receiving school district shall not use the test
scores of pupils from the dissolved school district as a factor in
any performance evaluation of an employee of the receiving school
district.

8 (9) The pupils formerly enrolled in the dissolved school
9 district have all the legal and constitutional rights and
10 privileges of the other pupils enrolled in the receiving school
11 districts.

12 (10) A RECEIVING SCHOOL DISTRICT MAY DECLINE TO TAKE OWNERSHIP OF A SCHOOL BUILDING OR OTHER REAL PROPERTY OWNED BY AND LOCATED IN 13 THE DISSOLVED SCHOOL DISTRICT BY SUBMITTING A RESOLUTION DECLINING 14 15 OWNERSHIP OF SPECIFIED REAL PROPERTY TO THE INTERMEDIATE SCHOOL DISTRICT AND THE SUPERINTENDENT OF PUBLIC INSTRUCTION WITHIN 30 16 17 DAYS AFTER THE DISSOLVED SCHOOL DISTRICT IS DECLARED DISSOLVED. IF 18 A RECEIVING SCHOOL DISTRICT DECLINES TO TAKE OWNERSHIP OF REAL 19 PROPERTY UNDER THIS SUBSECTION, ALL OF THE FOLLOWING APPLY:

(A) THE INTERMEDIATE SCHOOL DISTRICT MAY ASSUME OWNERSHIP OF
THE REAL PROPERTY. IF THE INTERMEDIATE SCHOOL DISTRICT DOES NOT
ASSUME OWNERSHIP OF THE REAL PROPERTY, THE INTERMEDIATE SCHOOL
DISTRICT SHALL OFFER THE REAL PROPERTY TO THE FOLLOWING, IN THE
FOLLOWING ORDER:

25 (i) OTHER SCHOOL DISTRICTS THAT ARE CONTIGUOUS TO THE RECEIVING
26 SCHOOL DISTRICT.

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(ii) THE CITY, VILLAGE, OR TOWNSHIP IN WHICH THE REAL PROPERTY

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1 IS LOCATED.

2 (*iii*) THE COUNTY IN WHICH THE REAL PROPERTY IS LOCATED.

(B) IF OWNERSHIP OF THE REAL PROPERTY IS NOT ASSUMED BY ANY
ENTITY UNDER SUBDIVISION (A), THE INTERMEDIATE SCHOOL DISTRICT
SHALL ASSUME OWNERSHIP OF THE REAL PROPERTY. IF THERE IS A BUILDING
OR BUILDINGS LOCATED ON THE REAL PROPERTY, AND IF REQUESTED BY THE
INTERMEDIATE SCHOOL DISTRICT, THIS STATE SHALL DEMOLISH THE
BUILDING OR BUILDINGS LOCATED ON THE REAL PROPERTY.

9 (C) IF THE INTERMEDIATE SCHOOL DISTRICT SELLS REAL PROPERTY IT 10 ACQUIRES UNDER SUBDIVISION (B), THE INTERMEDIATE SCHOOL DISTRICT 11 SHALL REMIT THE PROCEEDS FROM THE SALE TO THE SUPERINTENDENT OF 12 PUBLIC INSTRUCTION. THE SUPERINTENDENT OF PUBLIC INSTRUCTION SHALL 13 USE THE PROCEEDS AS FOLLOWS:

14 (*i*) FIRST, TO REPAY OUTSTANDING DEBT TO BONDHOLDERS OF THE
 15 DISSOLVED SCHOOL DISTRICT.

16 (*ii*) SECOND, TO REPAY OTHER OUTSTANDING DEBT TO OTHER CREDITORS
17 OF THE DISSOLVED SCHOOL DISTRICT.

18 (*iii*) THIRD, TO REPAY THIS STATE FOR DEMOLITION COSTS INCURRED
19 UNDER SUBDIVISION (B).

20 (*iv*) FOURTH, FOR DEPOSIT INTO THE STATE SCHOOL AID FUND.

21 (11) (10) As used in this section:

(a) "Debt" means that term as defined in section 103 of the
revised municipal finance act, 2001 PA 34, MCL 141.2103, and any
unpaid amounts payable by a dissolved school district to the
Michigan public school employees' retirement board under the public
school employees retirement act of 1979, 1980 PA 300, MCL 38.1301
to 38.1437.

(b) "Receiving school district" means a school district to
 which all or part of the territory of a dissolved school district
 is attached under this section.