



**Senate Fiscal Agency**  
**P. O. Box 30036**  
**Lansing, Michigan 48909-7536**

# BILL ANALYSIS



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Senate Bill 128 (as introduced)  
 Committee: Appropriations

[Vehicle for Governor's Recommendation line items is Senate Bill 133.](#)

FULL-TIME EQUATED (FTE) CLASSIFIED POSITIONS/FUNDING SOURCE	FY 2014-15 YEAR-TO-DATE	FY 2015-16 GOV.'S REC.	CHANGES FROM FY 2014-15 YEAR-TO-DATE	
			AMOUNT	PERCENT
FTE Positions.....	889.5	888.5	(1.0)	(0.1)
<b>GROSS .....</b>	<b>166,943,700</b>	<b>163,953,700</b>	<b>(2,990,000)</b>	<b>(1.8)</b>
Less:				
Interdepartmental Grants Received .....	100,000	99,300	(700)	(0.7)
<b>ADJUSTED GROSS.....</b>	<b>166,843,700</b>	<b>163,854,400</b>	<b>(2,989,300)</b>	<b>(1.8)</b>
Less:				
Federal Funds.....	90,362,800	90,208,600	(154,200)	(0.2)
Local and Private .....	2,240,000	2,237,000	(3,000)	(0.1)
<b>TOTAL STATE SPENDING.....</b>	<b>74,240,900</b>	<b>71,408,800</b>	<b>(2,832,100)</b>	<b>(3.8)</b>
Less:				
Other State Restricted Funds.....	25,086,400	23,221,500	(1,864,900)	(7.4)
<b>GENERAL FUND/GENERAL PURPOSE.....</b>	<b>49,154,500</b>	<b>48,187,300</b>	<b>(967,200)</b>	<b>(2.0)</b>
<b>PAYMENTS TO LOCALS .....</b>	<b>100,000</b>	<b>102,400</b>	<b>2,400</b>	<b>2.4</b>

<b>FY 2014-15 Year-to-Date Gross Appropriation .....</b>	<b>\$166,943,700</b>
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## Changes from FY 2014-15 Year-to-Date:

- Training Sites Billeting Fund.** Governor recommended \$1.5 million in restricted spending authority to accept charges on visitors who use lodging facilities at Camp Grayling or Fort Custer to pay for ongoing operational cost at those housing facilities. 1,500,000
- Veterans Home Funding Shortfall.** Governor recommended supplanting \$3.3 million in member assessment revenue, down due in part to declining member census, with \$3.3 million GF/GP to offset this projected loss and fully fund the homes' operations. 0
- Veterans Coalition Grant for Veterans Outreach Services.** Governor recommended reducing the amount available to the Michigan Veterans Coalition by \$429,000 GF/GP. (429,000)
- Elimination of Analyst Position.** Governor recommended elimination of a vacant partnership analyst for a savings of \$117,000 GF/GP. (117,300)
- Departmentwide Savings.** Governor recommended efficiencies of \$100,000 GF/GP within contractual services, supplies and maintenance. (100,000)
- Training Site Fire Protection.** Governor recommended a reduction of \$100,000 GF/GP in fire support for Fort Custer and Alpena to reflect Federal policies. (100,000)
- FY 2014-15 One-Time Appropriations.** Governor recommended eliminating FY 2014-15 one-time appropriations for National Guard Tuition Assistance Program Reserve (\$400,000 GF/GP) and Special Maintenance - Veterans Home (\$3.0 million GF/GP). (3,400,000)
- Economic Adjustments.** Includes a negative \$885,900 Gross and a negative \$252,200 GF/GP for OPEB and \$477,800 Gross and \$110,700 GF/GP for other economic adjustments. (393,700)

9. <b>Other Changes.</b> Governor recommended a technical adjustment to reflect non-GF/GP revenue received.	50,000
Total Changes .....	(\$2,990,000)
<b>FY 2015-16 Governor's Recommendation .....</b>	<b>\$163,953,700</b>

The changes show the differences between the schedule of programs proposed by the Governor and the prior-year line items.

#### Boilerplate Changes from FY 2014-15 Year-to-Date:

1. **Definitions Section.** Governor removed several definitions including those for "DOD," "DVA," "DVA-VHA," "HFCA," "HHS," "IDG," "Large Veterans Organization," "Medium Veterans Organization," "Small Veterans Organization," "Subcommittees", and added definitions for "USDVA" and "USDVA-VHA." (Sec. 203)
2. **Incoming IDGs.** Governor struck language listing all incoming IDGs to the DMVA budget. (Sec. 204)
3. **Federal DOD-DOA-NGB Support.** Governor struck section stating various Federal DOD-DOA-NGB funding to be received by DMVA. (Sec. 205a)
4. **Federal DVA-VHA Support.** Governor struck section stating various Federal DVA-VHA funding to be received by DMVA. (Sec. 205b)
5. **Federal HHS-HCFA, Medicare Support.** Governor struck section stating various Federal HHS-HCFA, Medicare funding to be received by DMVA. (Sec. 205c)
6. **Federal HHS-HCFA, Title XIX, Medicaid Support.** Governor struck section stating various Federal HHS-HCFA, Title XIX, Medicaid funding to be received by DMVA. (Sec. 205d)
7. **Retain Reports.** Governor eliminated requirement for all reports be kept and retained by DMVA. (Sec. 212)
8. **Disciplinary Action.** Governor eliminated language prohibiting action against employee who communicates with Legislature. (Sec. 215)
9. **Schedule of Programs.** Governor struck subsection stating that schedule of programs listed in Part 1 may or may not receive funding from the unit sources listed. (Sec. 216)
10. **Efficiencies.** Governor removed language outlining priorities for finding DMVA budgetary efficiencies. (Sec. 217)
11. **Contractual Services Guidelines.** Governor struck language requiring bids for contractual services not exclude public employee unions from bid process. (Sec. 227)
12. **Sale of Property.** Governor struck requirement to give 60-day notice prior to announcement to sell property. (Sec. 233)
13. **Unclassified Positions Listing.** Governor removed language listing unclassified positions and requiring notice when a new position is created. (Sec. 300)
14. **Administrative Support.** Governor removed section requiring administrative support for various DMVA functions. (Sec. 301)
15. **Armories and Joint Force Readiness.** Governor amended section by eliminating language which contained numerous legal citations and detailed reporting requirements with more general language requiring leadership over armory operations, a measurement system of armory conditions and a quarterly report on the status of armories. (Sec. 302)
16. **Training Facilities and Airbases.** Governor amended language by removing a requirement for a quarterly report. (Sec. 304)
17. **Starbase Educational Program.** Governor struck boilerplate, which describes program and requires program offerings at Selfridge, Battle Creek, and Alpena Bases. (Sec. 309)
18. **National Guard Tuition Assistance Program.** Governor amended section to remove existing metric performance requirements and other language concerning program guidelines which are now in statutory law. (Sec. 310)
19. **Information Technology.** Governor removed boilerplate which provides for IDG-pass through billing for technology services supplied by DTMB. (Sec. 311)

20. **Billeting Charges.** Governor added NEW boilerplate language which describes creation of a revolving account to accept payment from overnight visitors to Fort Custer and Camp Grayling, with the proceeds to be used for maintenance and operations costs of housing those visitors. An annual report is also required. (Sec. 312)
21. **Michigan Veterans Affairs Agency (MVAA).** Governor amended this section by adding a requirement that the MVAA report benefit claims submitted to the USVA by coalition partner veterans service officers and by striking a requirement that a five-member advisory board of VSO members be created. (Sec. 400)
22. **Veterans Service Grants.** Governor amended language by striking a metric requirement that a minimum of 6,240 hours of service be provided in State correctional facilities. (Sec. 406)
23. **State Veterans Homes.** Governor amended language concerning the Grand Rapids and D.J. Jacobetti Veterans Homes by combining separate sections (and language) dedicated to each (Sec. 501 and 503) into a single boilerplate section. Stricken from the language was reference to legal citations, a listing of the number of licensed beds, specific medical staffing standards, requirements for transportation, laundry and custodial services, individual medical and care assessment, a prohibition against funding be used for any other purpose than for the homes, requirements for hiring contractual nurses' assistants, and a requirement that the homes ensure they will meet a minimum standard of 2.5 patient care hours per patient each day, seven days a week. Governor also added language requiring the DMVA to provide results of annual USDVA survey and certification as proof of compliance to standards of care. Separate boilerplate sections concerning the homes' Board of Managers (Sec. 502 and 504) were also combined into one section under the Governor's Recommendation, but with language unchanged. (Secs. 501- 504)
24. **FY 2014-15 One-Time Appropriations.** Governor recommended removing language concerning FY 2014-15 one-time appropriations, including a section on Special Maintenance-Veterans Home (Sec. 701) and National Guard Tuition Assistance Program - Reserve. (Sec. 702) (Sec. 701 and 702)
25. **FY 2015-16 Appropriations.** Governor eliminated language requiring the MVAA to provide the percentage of veterans contacted, with a goal of 100% (Sec. 1202) and that the MVAA maintain a minimum 50% of fully developed claims of the veterans it serves. (1203) (Sec. 1202 and 1203)

Date Completed: 2-19-15

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