SUBSTITUTE FOR

HOUSE BILL NO. 6074

A bill to amend 1947 PA 336, entitled

"An act to prohibit strikes by certain public employees; to provide review from disciplinary action with respect thereto; to provide for the mediation of grievances and the holding of elections; to declare and protect the rights and privileges of public employees; to require certain provisions in collective bargaining agreements; to prescribe means of enforcement and penalties for the violation of the provisions of this act; and to make appropriations,"

by amending sections 1, 9, 10, and 15 (MCL 423.201, 423.209,

423.210, and 423.215), as amended by 2012 PA 349.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

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Sec. 1. (1) As used in this act:

(a) "Bargaining representative" means a labor organization
recognized by an employer or certified by the commission as the
sole and exclusive bargaining representative of certain employees
of the employer.

6 (b) "Commission" means the employment relations commission7 created in section 3 of 1939 PA 176, MCL 423.3.

(c) "Intermediate school district" means that term as defined
 in section 4 of the revised school code, 1976 PA 451, MCL 380.4.

3 (d) "Lockout" means the temporary withholding of work from a
4 group of employees by shutting down the operation of the employer
5 to bring pressure upon the affected employees or the bargaining
6 representative, or both, to accept the employer's terms of
7 settlement of a labor dispute.

8 (e) "Public employee" means a person AN INDIVIDUAL holding a 9 position by appointment or employment in the government of this 10 state, in the government of 1 or more of the political subdivisions 11 of this state, in the public school service, in a public or special 12 district, in the service of an authority, commission, or board, or 13 in any other branch of the public service, subject to the following 14 exceptions:

15 (*i*) A person AN INDIVIDUAL employed by a private organization or entity who provides services under a time-limited contract with 16 17 this state or a political subdivision of this state or who receives a direct or indirect government subsidy in his or her private 18 19 employment is not an employee of this state or that political 20 subdivision, and is not a public employee. This provision shall not 21 be superseded by any interlocal agreement, memorandum of understanding, memorandum of commitment, or other document similar 22 23 to these.

(*ii*) If, by April 9, 2000, a public school employer that is the
chief executive officer serving in a school district of the first
class under part 5A of the revised school code, 1976 PA 451, MCL
380.371 to 380.376, issues an order determining that it is in the

H04983'14 (H-1)

CJC

best interests of the school district, then a public school 1 2 administrator employed by that school district is not a public employee for purposes of this act. The exception under this 3 4 subparagraph applies to public school administrators employed by that school district after the date of the order described in this 5 subparagraph whether or not the chief executive officer remains in 6 place in the school district. This exception does not prohibit the 7 chief executive officer or board of a school district of the first 8 9 class or its designee from having informal meetings with public 10 school administrators to discuss wages and working conditions.

11 (*iii*) An individual serving as a graduate student research 12 assistant or in an equivalent position, and A STUDENT PARTICIPATING 13 IN INTERCOLLEGIATE ATHLETICS ON BEHALF OF A PUBLIC UNIVERSITY IN 14 THIS STATE, OR any individual whose position does not have 15 sufficient indicia of an employer-employee relationship using the 20-factor test announced by the internal revenue service of the 16 17 United States department of treasury in revenue ruling 87-41, 1987-18 1 C.B. 296 is not a public employee entitled to representation or 19 collective bargaining rights under this act.

20 (f) "Public school academy" means a public school academy or
21 strict discipline academy organized under the revised school code,
22 1976 PA 451, MCL 380.1 to 380.1852.

(g) "Public school administrator" means a superintendent,
assistant superintendent, chief business official, principal, or
assistant principal employed by a school district, intermediate
school district, or public school academy.

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(h) "Public school employer" means a public employer that is

H04983'14 (H-1)

CJC

1 the board of a school district, intermediate school district, or
2 public school academy; is the chief executive officer of a school
3 district in which a school reform board is in place under part 5A
4 of the revised school code, 1976 PA 451, MCL 380.371 to 380.376; or
5 is the governing board of a joint endeavor or consortium consisting
6 of any combination of school districts, intermediate school
7 districts, or public school academies.

8 (i) "School district" means that term as defined in section 6
9 of the revised school code, 1976 PA 451, MCL 380.6, or a local act
10 school district as defined in section 5 of the revised school code,
11 1976 PA 451, MCL 380.5.

12 (j) "Strike" means the concerted failure to report for duty, the willful absence from one's position, the stoppage of work, or 13 14 the abstinence in whole or in part from the full, faithful, and 15 proper performance of the duties of employment for the purpose of inducing, influencing, or coercing a change in employment 16 conditions, compensation, or the rights, privileges, or obligations 17 18 of employment. For employees of a public school employer, strike 19 also includes an action described in this subdivision that is taken 20 for the purpose of protesting or responding to an act alleged or determined to be an unfair labor practice committed by the public 21 school employer. 22

(2) This act does not limit, impair, or affect the right of a
public employee to the expression or communication of a view,
grievance, complaint, or opinion on any matter related to the
conditions or compensation of public employment or their betterment
as long as the expression or communication does not interfere with

H04983'14 (H-1)

CJC

House Bill No. 6074 (H-1) as amended December 9, 2014

the full, faithful, and proper performance of the duties of
 employment.

Sec. 9. (1) Public employees may do any of the following:
(a) Organize together or form, join, or assist in labor
organizations; engage in lawful concerted activities for the
purpose of collective negotiation or bargaining or other mutual aid
and protection; or negotiate or bargain collectively with their
public employers through representatives of their own free choice.

9 (b) Refrain from any or all of the activities identified in10 subdivision (a).

(2) No person shall by force, intimidation, or unlawful threats compel or attempt to compel any public employee to do any of the following:

14 (a) Become or remain a member of a labor organization or
15 bargaining representative or otherwise affiliate with or
16 financially support a labor organization or bargaining
17 representative.

(b) Refrain from engaging in employment or refrain from
joining a labor organization or bargaining representative or
otherwise affiliating with or financially supporting a labor
organization or bargaining representative.

(c) Pay to any charitable organization or third party an
amount that is in lieu of, equivalent to, or any portion of dues,
fees, assessments, or other charges or expenses required of members
of or public employees represented by a labor organization or
bargaining representative.

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(D) PAY THE COSTS OF AN INDEPENDENT [EXAMINER VERIFICATION] AS

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H04983'14 (H-1)

1 DESCRIBED IN SECTION 10(9).

2 (3) A person who violates subsection (2) is liable for a civil
3 fine of not more than \$500.00. A civil fine recovered under this
4 section shall be submitted to the state treasurer for deposit in
5 the general fund of this state.

6 Sec. 10. (1) A public employer or an officer or agent of a7 public employer shall not do any of the following:

8 (a) Interfere with, restrain, or coerce public employees in9 the exercise of their rights guaranteed in section 9.

10 (b) Initiate, create, dominate, contribute to, or interfere 11 with the formation or administration of any labor organization. A 12 public school employer's use of public school resources to assist a 13 labor organization in collecting dues or service fees from wages of 14 public school employees is a prohibited contribution to the 15 administration of a labor organization. However, a public school employer's collection of dues or service fees pursuant to a 16 17 collective bargaining agreement that is in effect on March 16, 2012 18 is not prohibited until the agreement expires or is terminated, 19 extended, or renewed. A public employer may permit employees to 20 confer with a labor organization during working hours without loss of time or pay. 21

(c) Discriminate in regard to hire, terms, or other conditions
of employment to encourage or discourage membership in a labor
organization.

25 (d) Discriminate against a public employee because he or she26 has given testimony or instituted proceedings under this act.

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(e) Refuse to bargain collectively with the representatives of

H04983'14 (H-1)

CJC

1 its public employees, subject to the provisions of section 11.

2 (2) A labor organization or its agents shall not do any of the3 following:

4 (a) Restrain or coerce public employees in the exercise of the
5 rights guaranteed in section 9. This subdivision does not impair
6 the right of a labor organization to prescribe its own rules with
7 respect to the acquisition or retention of membership.

8 (b) Restrain or coerce a public employer in the selection of
9 its representatives for the purposes of collective bargaining or
10 the adjustment of grievances.

(c) Cause or attempt to cause a public employer to
discriminate against a public employee in violation of subsection
(1) (c).

14 (d) Refuse to bargain collectively with a public employer,
15 provided it is the representative of the public employer's
16 employees, subject to section 11.

17 (3) Except as provided in subsection (4), an individual shall
18 not be required as a condition of obtaining or continuing public
19 employment to do any of the following:

20 (a) Refrain or resign from membership in, voluntary
21 affiliation with, or voluntary financial support of a labor
22 organization or bargaining representative.

23 (b) Become or remain a member of a labor organization or24 bargaining representative.

(c) Pay any dues, fees, assessments, or other charges or
expenses of any kind or amount, or provide anything of value to a
labor organization or bargaining representative.

H04983'14 (H-1)

CJC

(d) Pay to any charitable organization or third party any
 amount that is in lieu of, equivalent to, or any portion of dues,
 fees, assessments, or other charges or expenses required of members
 of or public employees represented by a labor organization or
 bargaining representative.

6 (4) The application of subsection (3) is subject to the7 following:

8 (a) Subsection (3) does not apply to any of the following:
9 (i) A public police or fire department employee or any person
10 who seeks to become employed as a public police or fire department
11 employee as that term is defined under section 2 of 1969 PA 312,
12 MCL 423,232.

13 (ii) A state police trooper or sergeant who is granted rights 14 under section 5 of article XI of the state constitution of 1963 or 15 any individual who seeks to become employed as a state police 16 trooper or sergeant.

17 (b) Any person described in subdivision (a), or a labor 18 organization or bargaining representative representing persons 19 described in subdivision (a) and a public employer or this state 20 may agree that all employees in the bargaining unit shall share 21 fairly in the financial support of the labor organization or their 22 exclusive bargaining representative by paying a fee to the labor 23 organization or exclusive bargaining representative that may be 24 equivalent to the amount of dues uniformly required of members of 25 the labor organization or exclusive bargaining representative. Section 9(2) shall not be construed to interfere with the right of 26 27 a public employer or this state and a labor organization or

CJC

bargaining representative to enter into or lawfully administer such
 an agreement as it relates to the employees or persons described in
 subdivision (a).

4 (c) If any of the exclusions in subdivision (a) (i) or (ii) are
5 found to be invalid by a court, the following apply:

6 (i) The individuals described in the exclusion found to be
7 invalid shall no longer be excepted from the application of
8 subsection (3).

9 (*ii*) Subdivision (b) does not apply to individuals described in10 the invalid exclusion.

(5) An agreement, contract, understanding, or practice between or involving a public employer, labor organization, or bargaining representative that violates subsection (3) is unlawful and unenforceable. This subsection applies only to an agreement, contract, understanding, or practice that takes effect or is extended or renewed after the effective date of the amendatory act that added this subsection.MARCH 28, 2013.

(6) The court of appeals has exclusive original jurisdiction
over any action challenging the validity of subsection (3), (4), or
(5). The court of appeals shall hear the action in an expedited
manner.

(7) For fiscal year 2012-2013, \$1,000,000.00 is appropriated
to the department of licensing and regulatory affairs to be
expended to do all of the following regarding the amendatory act
that added this subsection:2012 PA 349:

26 (a) Respond to public inquiries regarding the amendatory
 27 act.2012 PA 349.

CJC

House Bill No. 6074 (H-1) as amended December 9, 2014

1 (b) Provide the commission with sufficient staff and other 2 resources to implement the amendatory act.2012 PA 349. (c) Inform public employers, public employees, and labor 3 4 organizations concerning their rights and responsibilities under 5 the amendatory act.2012 PA 349. (d) Any other purposes that the director of the department of 6 licensing and regulatory affairs determines in his or her 7 8 discretion are necessary to implement the amendatory act.2012 PA 349. 9 10 (8) A person, public employer, or labor organization that 11 violates subsection (3) is liable for a civil fine of not more than \$500.00. A civil fine recovered under this section shall be 12 13 submitted to the state treasurer for deposit in the general fund of this state. 14 15 (9) By March JULY 1 of each year, each exclusive bargaining representative that represents public employees in this state shall 16 [file with the commission an independent audit HAVE AN INDEPENDENT 17 EXAMINER VERIFY 18] THE EXCLUSIVE BARGAINING REPRESENTATIVE'S CALCULATION of all expenditures attributed to the costs of collective bargaining, 19 20 contract administration, and grievance adjustment during the prior 21 calendar year [AND SHALL FILE THAT VERIFICATION WITH THE COMMISSION]. The commission shall make the [audits EXCLUSIVE BARGAINING REPRESENTATIVE'S CALCULATIONS 22] available to the public on the commission's website. THE EXCLUSIVE BARGAINING REPRESENTATIVE SHALL ALSO FILE 23 24 A DECLARATION IDENTIFYING THE LOCAL BARGAINING UNITS THAT ARE 25 REPRESENTED. LOCAL BARGAINING UNITS IDENTIFIED IN THE DECLARATION FILED BY THE EXCLUSIVE BARGAINING REPRESENTATIVE ARE 26 NOT REQUIRED TO FILE A SEPARATE [CALCULATION OF ALL EXPENDITURES 27 ATTRIBUTED TO THE COSTS OF COLLECTIVE BARGAINING, CONTRACT ADMINISTRATION, AND GRIEVANCE ADJUSTMENT]. For

H04983'14 (H-1)

CJC

fiscal year 2011-2012, \$100,000.00 is appropriated to the
 commission for the costs of implementing this subsection. FOR
 FISCAL YEAR 2014-2015, \$100,000.00 IS APPROPRIATED TO THE
 COMMISSION FOR THE COSTS OF IMPLEMENTING THIS SUBSECTION.

5 (10) Except for actions required to be brought under 6 subsection (6), a person who suffers an injury as a result of a violation or threatened violation of subsection (3) may bring a 7 civil action for damages, injunctive relief, or both. In addition, 8 9 a court shall award court costs and reasonable attorney fees to a 10 plaintiff who prevails in an action brought under this subsection. 11 Remedies provided in this subsection are independent of and in 12 addition to other penalties and remedies prescribed by this act.

13 Sec. 15. (1) A public employer shall bargain collectively with 14 the representatives of its employees as described in section 11 and 15 may make and enter into collective bargaining agreements with those 16 representatives. Except as otherwise provided in this section, for the purposes of this section, to bargain collectively is to perform 17 18 the mutual obligation of the employer and the representative of the 19 employees to meet at reasonable times and confer in good faith with 20 respect to wages, hours, and other terms and conditions of 21 employment, or to negotiate an agreement, or any question arising 22 under the agreement, and to execute a written contract, ordinance, 23 or resolution incorporating any agreement reached if requested by 24 either party, but this obligation does not compel either party to agree to a proposal or make a concession. 25

26 (2) A public school employer has the responsibility,27 authority, and right to manage and direct on behalf of the public

CJC

the operations and activities of the public schools under its
 control.

3 (3) Collective bargaining between a public school employer and
4 a bargaining representative of its employees shall not include any
5 of the following subjects:

6 (a) Who is or will be the policyholder of an employee group insurance benefit. This subdivision does not affect the duty to 7 bargain with respect to types and levels of benefits and coverages 8 9 for employee group insurance. A change or proposed change in a type 10 or to a level of benefit, policy specification, or coverage for 11 employee group insurance shall be bargained by the public school 12 employer and the bargaining representative before the change may 13 take effect.

(b) Establishment of the starting day for the school year and
of the amount of pupil contact time required to receive full state
school aid under section 1284 of the revised school code, 1976 PA
451, MCL 380.1284, and under section 101 of the state school aid
act of 1979, 1979 PA 94, MCL 388.1701.

19 (c) The composition of school improvement committees
20 established under section 1277 of the revised school code, 1976 PA
21 451, MCL 380.1277.

(d) The decision of whether or not to provide or allow
interdistrict or intradistrict open enrollment opportunity in a
school district or the selection of grade levels or schools in
which to allow an open enrollment opportunity.

26 (e) The decision of whether or not to act as an authorizing27 body to grant a contract to organize and operate 1 or more public

H04983'14 (H-1)

CJC

school academies under the revised school code, 1976 PA 451, MCL
 380.1 to 380.1852.

3 (f) The decision of whether or not to contract with a third 4 party for 1 or more noninstructional support services; or the 5 procedures for obtaining the contract for noninstructional support services other than bidding described in this subdivision; or the 6 identity of the third party; or the impact of the contract for 7 noninstructional support services on individual employees or the 8 9 bargaining unit. However, this subdivision applies only if the 10 bargaining unit that is providing the noninstructional support 11 services is given an opportunity to bid on the contract for the 12 noninstructional support services on an equal basis as other 13 bidders.

14 (g) The use of volunteers in providing services at its15 schools.

(h) Decisions concerning use and staffing of experimental or pilot programs and decisions concerning use of technology to deliver educational programs and services and staffing to provide that technology, or the impact of those decisions on individual employees or the bargaining unit.

(i) Any compensation or additional work assignment intended to
reimburse an employee for or allow an employee to recover any
monetary penalty imposed under this act.

(j) Any decision made by the public school employer regarding
teacher placement, or the impact of that decision on an individual
employee or the bargaining unit.

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(k) Decisions about the development, content, standards,

H04983'14 (H-1)

CJC

procedures, adoption, and implementation of the public school 1 2 employer's policies regarding personnel decisions when conducting a 3 staffing or program reduction or any other personnel determination 4 resulting in the elimination of a position, when conducting a 5 recall from a staffing or program reduction or any other personnel 6 determination resulting in the elimination of a position, or in hiring after a staffing or program reduction or any other personnel 7 determination resulting in the elimination of a position, as 8 9 provided under section 1248 of the revised school code, 1976 PA 10 451, MCL 380.1248, any decision made by the public school employer 11 pursuant to those policies, or the impact of those decisions on an 12 individual employee or the bargaining unit.

13 (1) Decisions about the development, content, standards, 14 procedures, adoption, and implementation of a public school 15 employer's performance evaluation system adopted under section 1249 16 of the revised school code, 1976 PA 451, MCL 380.1249, or under 1937 (Ex Sess) PA 4, MCL 38.71 to 38.191, decisions concerning the 17 18 content of a performance evaluation of an employee under those 19 provisions of law, or the impact of those decisions on an 20 individual employee or the bargaining unit.

(m) For public employees whose employment is regulated by 1937
(Ex Sess) PA 4, MCL 38.71 to 38.191, decisions about the
development, content, standards, procedures, adoption, and
implementation of a policy regarding discharge or discipline of an
employee, decisions concerning the discharge or discipline of an
individual employee, or the impact of those decisions on an
individual employee or the bargaining unit. For public employees

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H04983'14 (H-1)

whose employment is regulated by 1937 (Ex Sess) PA 4, MCL 38.71 to 38.191, a public school employer shall not adopt, implement, or maintain a policy for discharge or discipline of an employee that includes a standard for discharge or discipline that is different than the arbitrary and capricious standard provided under section 1 of article IV of 1937 (Ex Sess) PA 4, MCL 38.101.

(n) Decisions about the format, timing, or number of classroom
observations conducted for the purposes of section 3a of article II
of 1937 (Ex Sess) PA 4, MCL 38.83a, decisions concerning the
classroom observation of an individual employee, or the impact of
those decisions on an individual employee or the bargaining unit.

12 (o) Decisions about the development, content, standards, procedures, adoption, and implementation of the method of 13 14 compensation required under section 1250 of the revised school 15 code, 1976 PA 451, MCL 380.1250, decisions about how an employee performance evaluation is used to determine performance-based 16 17 compensation under section 1250 of the revised school code, 1976 PA 18 451, MCL 380.1250, decisions concerning the performance-based 19 compensation of an individual employee, or the impact of those 20 decisions on an individual employee or the bargaining unit.

(p) Decisions about the development, format, content, and
procedures of the notification to parents and legal guardians
required under section 1249a of the revised school code, 1976 PA
451, MCL 380.1249a.

(q) Any requirement that would violate section 10(3).
(4) Except as otherwise provided in subsection (3)(f), the
matters described in subsection (3) are prohibited subjects of

H04983'14 (H-1)

CJC

bargaining between a public school employer and a bargaining
 representative of its employees, and, for the purposes of this act,
 are within the sole authority of the public school employer to
 decide.

5 (5) If a public school is placed in the state school 6 reform/redesign school district or is placed under a chief executive officer under section 1280c of the revised school code, 7 1976 PA 451, MCL 380.1280c, then, for the purposes of collective 8 bargaining under this act, the state school reform/redesign officer 9 10 or the chief executive officer, as applicable, is the public school 11 employer of the public school employees of that public school for 12 as long as the public school is part of the state school reform/redesign school district or operated by the chief executive 13 14 officer.

15 (6) A public school employer's collective bargaining duty 16 under this act and a collective bargaining agreement entered into 17 by a public school employer under this act are subject to all of 18 the following:

(a) Any effect on collective bargaining and any modification
of a collective bargaining agreement occurring under section 1280c
of the revised school code, 1976 PA 451, MCL 380.1280c.

(b) For a public school in which the superintendent of public instruction implements 1 of the 4 school intervention models described in section 1280c of the revised school code, 1976 PA 451, MCL 380.1280c, if the school intervention model that is implemented affects collective bargaining or requires modification of a collective bargaining agreement, any effect on collective

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H04983'14 (H-1)

bargaining and any modification of a collective bargaining
 agreement under that school intervention model.

3 (7) Each collective bargaining agreement entered into between a public employer and public employees under this act ON OR after 4 5 March 16, 2011-28, 2013 shall include a provision that allows an emergency manager appointed under the local government and school 6 district fiscal accountability act, 2011 PA 4, MCL 141.1501 to 7 141.1531, FINANCIAL STABILITY AND CHOICE ACT, 2012 PA 436, MCL 8 9 141.1541 TO 141.1575, to reject, modify, or terminate the 10 collective bargaining agreement as provided in the local government 11 and school district fiscal accountability act, 2011 PA 4, MCL 12 141.1501 to 141.1531. FINANCIAL STABILITY AND CHOICE ACT, 2012 PA 13 436, MCL 141.1541 TO 141.1575. Provisions required by this 14 subsection are prohibited subjects of bargaining under this act. 15 (8) Collective bargaining agreements under this act may be rejected, modified, or terminated pursuant to the local government 16 17 and school district fiscal accountability act, 2011 PA 4, MCL 18 141.1501 to 141.1531. FINANCIAL STABILITY AND CHOICE ACT, 2012 PA 19 436, MCL 141.1541 TO 141.1575. This act does not confer a right to 20 bargain that would infringe on the exercise of powers under the 21 local government and school district fiscal accountability act, 22 2011 PA 4, MCL 141.1501 to 141.1531.FINANCIAL STABILITY AND CHOICE 23 ACT, 2012 PA 436, MCL 141.1541 TO 141.1575. 24 (9) A unit of local government that enters into a consent

agreement under the local government and school district fiscal
accountability act, 2011 PA 4, MCL 141.1501 to 141.1531, FINANCIAL
STABILITY AND CHOICE ACT, 2012 PA 436, MCL 141.1541 TO 141.1575, is

H04983'14 (H-1)

CJC

not subject to subsection (1) for the term of the consent
 agreement, as provided in the local government and school district
 fiscal accountability act, 2011 PA 4, MCL 141.1501 to
 141.1531.FINANCIAL STABILITY AND CHOICE ACT, 2012 PA 436, MCL
 141.1541 TO 141.1575.

6 (10) If the charter of a city, village, or township with a population of 500,000 or more requires and specifies the method of 7 selection of a retirant member of the municipality's fire 8 9 department, police department, or fire and police department 10 pension or retirement board, the inclusion of the retirant member 11 on the board and the method of selection of that retirant member 12 are prohibited subjects of collective bargaining, and any provision 13 in a collective bargaining agreement that purports to modify that 14 charter requirement is void and of no effect.

15 (11) The following are prohibited subjects of bargaining and16 are at the sole discretion of the public employer:

(a) A decision as to whether or not the public employer will
enter into an intergovernmental agreement to consolidate 1 or more
functions or services, to jointly perform 1 or more functions or
services, or to otherwise collaborate regarding 1 or more functions
or services.

(b) The procedures for obtaining a contract for the transfer
of functions or responsibilities under an agreement described in
subdivision (a).

25 (c) The identities of any other parties to an agreement26 described in subdivision (a).

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(12) Nothing in subsection SUBSECTION (11) relieves DOES NOT

H04983'14 (H-1)

CJC

House Bill No. 6074 (H-1) as amended December 9, 2014

RELIEVE a public employer of any duty established by law to
 collectively bargain with its employees as to the effect of a
 contract described in subsection (11)(a) on its employees.

4 (13) AN AGREEMENT WITH A COLLECTIVE BARGAINING UNIT SHALL NOT
5 REQUIRE A PUBLIC EMPLOYER TO PAY THE COSTS OF AN INDEPENDENT
6 [EXAMINER VERIFICATION] DESCRIBED IN SECTION 10(9).

7 Enacting section 1. If any part or parts of this act are found 8 to be in conflict with the state constitution of 1963, the United 9 States constitution, or federal law, this act shall be implemented 10 to the maximum extent that the state constitution of 1963, the 11 United States constitution, and federal law permit. Any provision 12 held invalid or inoperable shall be severable from the remaining 13 portions of this act.

Final Page