# SUBSTITUTE FOR

# HOUSE BILL NO. 4893

A bill to amend 1975 PA 238, entitled "Child protection law," by amending sections 2, 7, and 8d (MCL 722.622, 722.627, and 722.628d), section 2 as amended by 2004 PA 563, section 7 as amended by 2011 PA 70, and section 8d as amended by 2006 PA 618.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1

Sec. 2. As used in this act:

(a) "Adult foster care location authorized to care for a
child" means an adult foster care family home or adult foster care
small group home as defined in section 3 of the adult foster care
facility licensing act, 1979 PA 218, MCL 400.703, in which a child
is placed in accordance with section 5 of 1973 PA 116, MCL 722.115.
(b) "Attorney" means, if appointed to represent a child under

the provisions referenced in section 10, an attorney serving as the
 child's legal advocate in the manner defined and described in
 section 13a of chapter XIIA of the probate code of 1939, 1939 PA
 288, MCL 712A.13a.

5 (c) "Central registry" means the system maintained at the
6 department that is used to keep a record of all reports filed with
7 the department under this act in which relevant and accurate
8 evidence of child abuse or CHILD neglect is found to exist.

9 (d) "Central registry case" means a child protective services
10 case that the department classifies under sections 8 and 8d as
11 category I or category II. For a child protective services case
12 that was investigated before July 1, 1999, central registry case
13 means an allegation of child abuse or CHILD neglect that the
14 department substantiated.

15

(e) "Child" means a person under 18 years of age.

(f) "Child abuse" means harm or threatened harm to a child's health or welfare that occurs through nonaccidental physical or mental injury, sexual abuse, sexual exploitation, or maltreatment, by a parent, a legal guardian, or any other person responsible for the child's health or welfare or by a teacher, a teacher's aide, or a member of the clergy.

(g) "Child care organization" means that term as defined insection 1 of 1973 PA 116, MCL 722.111.

(h) "Child care provider" means an owner, operator, employee,
or volunteer of a child care organization or of an adult foster
care location authorized to care for a child.

27 (i) "Child care regulatory agency" means the department <del>of</del>

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1 consumer and industry services or a successor state department that
2 is responsible for the licensing or registration of child care
3 organizations or the licensing of adult foster care locations
4 authorized to care for a child.

5 (j) "Child neglect" means harm or threatened harm to a child's
6 health or welfare by a parent, legal guardian, or any other person
7 responsible for the child's health or welfare that occurs through
8 either of the following:

9 (i) Negligent treatment, including the failure to provide10 adequate food, clothing, shelter, or medical care.

(*ii*) Placing a child at an unreasonable risk to the child's health or welfare by failure of the parent, legal guardian, or other person responsible for the child's health or welfare to intervene to eliminate that risk when that person is able to do so and has, or should have, knowledge of the risk.

16 (k) "Citizen review panel" means a panel established as
17 required by section 106 of title I of the child abuse prevention
18 and treatment act, Public Law 93-247, 42 U.S.C. 5106a.42 USC 5106A.

19 (l) "Member of the clergy" means a priest, minister, rabbi,
20 Christian science practitioner, or other religious practitioner, or
21 similar functionary of a church, temple, or recognized religious
22 body, denomination, or organization.

23 (m) "Controlled substance" means that term as defined in
24 section 7104 of the public health code, 1978 PA 368, MCL 333.7104.

25 (n) "CPSI system" means the child protective service
26 information system, which is an internal data system maintained
27 within and by the department, and which is separate from the

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1 central registry and not subject to section 7.

2 (o) "Department" means the family independence

3 agency.DEPARTMENT OF HUMAN SERVICES.

4 (p) "Director" means the director of the department.

5 (q) "Expunge" means to physically remove or eliminate and6 destroy a record or report.

7 (r) "Lawyer-guardian ad litem" means an attorney appointed
8 under section 10 who has the powers and duties referenced by
9 section 10.

10 (s) "Local office file" means the system used to keep a record 11 of a written report, document, or photograph filed with and 12 maintained by a county or a regionally based office of the 13 department.

14 (t) "Nonparent adult" means a person who is 18 years of age or 15 older and who, regardless of the person's domicile, meets all of 16 the following criteria in relation to a child:

17

(i) Has substantial and regular contact with the child.

18 (*ii*) Has a close personal relationship with the child's parent19 or with a person responsible for the child's health or welfare.

20 (iii) Is not the child's parent or a person otherwise related to21 the child by blood or affinity to the third degree.

(u) "Person responsible for the child's health or welfare" means a parent, legal guardian, person 18 years of age or older who resides for any length of time in the same home in which the child resides, or, except when used in section 7(2)(e) or 8(8), nonparent adult; or an owner, operator, volunteer, or employee of 1 or more of the following:

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(i) A licensed or registered child care organization.

2 (ii) A licensed or unlicensed adult foster care family home or
3 adult foster care small group home as defined in section 3 of the
4 adult foster care facility licensing act, 1979 PA 218, MCL 400.703.

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5 (*iii*) A COURT-OPERATED FACILITY AS APPROVED UNDER SECTION 14 OF 6 THE SOCIAL WELFARE ACT, 1939 PA 280, MCL 400.14.

7 (v) "Relevant evidence" means evidence having a tendency to
8 make the existence of a fact that is at issue more probable than it
9 would be without the evidence.

(w) "Sexual abuse" means engaging in sexual contact or sexual
penetration as those terms are defined in section 520a of the
Michigan penal code, 1931 PA 328, MCL 750.520a, with a child.

(x) "Sexual exploitation" includes allowing, permitting, or
encouraging a child to engage in prostitution, or allowing,
permitting, encouraging, or engaging in the photographing, filming,
or depicting of a child engaged in a listed sexual act as defined
in section 145c of the Michigan penal code, 1931 PA 328, MCL
750.145c.

19 (y) "Specified information" means information in a children's 20 protective services case record related specifically to the 21 department's actions in responding to a complaint of child abuse or 22 CHILD neglect. Specified information does not include any of the 23 following:

(i) Except as provided in this subparagraph regarding a
perpetrator of child abuse or CHILD neglect, personal
identification information for any individual identified in a child
protective services record. The exclusion of personal

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identification information as specified information prescribed by
 this subparagraph does not include personal identification
 information identifying an individual alleged to have perpetrated
 child abuse or CHILD neglect, which allegation has been classified
 as a central registry case.

6 (ii) Information in a law enforcement report as provided in
7 section 7(8).

8 (iii) Any other information that is specifically designated as9 confidential under other law.

10 (*iv*) Any information not related to the department's actions in
11 responding to a report of child abuse or CHILD neglect.

(z) "Structured decision-making tool" means the department
document labeled "DSS-4752 (P3) (3-95)" or a revision of that
document that better measures the risk of future harm to a child.

15 (aa) "Substantiated" means a child protective services case16 classified as a central registry case.

17 (bb) "Unsubstantiated" means a child protective services case
18 the department classifies under sections 8 and 8d as category III,
19 category IV, or category V.

20 Sec. 7. (1) The department shall maintain a statewide,
21 electronic central registry to carry out the intent of this act.

(2) Unless made public as specified information released under
section 7d, a written report, document, or photograph filed with
the department as provided in this act is a confidential record
available only to 1 or more of the following:

26 (a) A legally mandated public or private child protective27 agency investigating a report of known or suspected child abuse or

CHILD neglect or a legally mandated public or private child
 protective agency or foster care agency prosecuting a disciplinary
 action against its own employee involving child protective services
 or foster records.

5 (b) A police or other law enforcement agency investigating a
6 report of known or suspected child abuse or CHILD neglect.

7 (c) A physician who is treating a child whom the physician8 reasonably suspects may be abused or neglected.

9 (d) A person legally authorized to place a child in protective 10 custody when the person is confronted with a child whom the person 11 reasonably suspects may be abused or neglected and the confidential 12 record is necessary to determine whether to place the child in 13 protective custody.

(e) A person, agency, or organization, including a
multidisciplinary case consultation team, authorized to diagnose,
care for, treat, or supervise a child or family who is the subject
of a report or record under this act, or who is responsible for the
child's health or welfare.

(f) A person named in the report or record as a perpetrator or alleged perpetrator of the child abuse or CHILD neglect or a victim who is an adult at the time of the request, if the identity of the reporting person is protected as provided in section 5.

(g) A court FOR THE PURPOSES OF DETERMINING THE SUITABILITY OF
A PERSON AS A GUARDIAN OF A MINOR OR that OTHERWISE determines THAT
the information is necessary to decide an issue before the court.
In the event of a child's death, a court that had jurisdiction over
that child under section 2(b) of chapter XIIA of the probate code

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1 of 1939, 1939 PA 288, MCL 712A.2.

2 (h) A grand jury that determines the information is necessary3 to conduct the grand jury's official business.

4 (i) A person, agency, or organization engaged in a bona fide 5 research or evaluation project. The person, agency, or organization 6 shall not release information identifying a person named in the report or record unless that person's written consent is obtained. 7 The person, agency, or organization shall not conduct a personal 8 9 interview with a family without the family's prior consent and 10 shall not disclose information that would identify the child or the 11 child's family or other identifying information. The department 12 director may authorize the release of information to a person, 13 agency, or organization described in this subdivision if the 14 release contributes to the purposes of this act and the person, agency, or organization has appropriate controls to maintain the 15 confidentiality of personally identifying information for a person 16 17 named in a report or record made under this act.

18 (j) A lawyer-guardian ad litem or other attorney appointed as19 provided by section 10.

20 (k) A child placing agency licensed under 1973 PA 116, MCL 21 722.111 to 722.128, for the purpose of investigating an applicant 22 for adoption, a foster care applicant or licensee or an employee of 23 a foster care applicant or licensee, an adult member of an applicant's or licensee's household, or other persons in a foster 24 25 care or adoptive home who are directly responsible for the care and 26 welfare of children, to determine suitability of a home for 27 adoption or foster care. The child placing agency shall disclose

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the information to a foster care applicant or licensee under 1973
 PA 116, MCL 722.111 to 722.128, or to an applicant for adoption.

(1) Family division of circuit court staff authorized by the 3 4 court to investigate foster care applicants and licensees, 5 employees of foster care applicants and licensees, adult members of the applicant's or licensee's household, and other persons in the 6 home who are directly responsible for the care and welfare of 7 children, for the purpose of determining the suitability of the 8 home for foster care. The court shall disclose this information to 9 10 the applicant or licensee.

(m) Subject to section 7a, a standing or select committee or
appropriations subcommittee of either house of the legislature
having jurisdiction over child protective services matters.

14 (n) The children's ombudsman appointed under the children's15 ombudsman act, 1994 PA 204, MCL 722.921 to 722.932.

16 (o) A child fatality review team established under section 7b17 and authorized under that section to investigate and review a child18 death.

(p) A county medical examiner or deputy county medical
examiner appointed under 1953 PA 181, MCL 52.201 to 52.216, for the
purpose of carrying out his or her duties under that act.

(q) A citizen review panel established by the department.
Access under this subdivision is limited to information the
department determines is necessary for the panel to carry out its
prescribed duties.

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(r) A child care regulatory agency.

27 (s) A foster care review board for the purpose of meeting the

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1 requirements of 1984 PA 422, MCL 722.131 to 722.139a.

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(t) A local friend of the court office.

3 (3) Subject to subsection (9), a person or entity to whom
4 information described in subsection (2) is disclosed shall make the
5 information available only to a person or entity described in
6 subsection (2). This subsection does not require a court proceeding
7 to be closed that otherwise would be open to the public.

8 (4) If the department classifies a report of suspected child 9 abuse or CHILD neglect as a central registry case, the department 10 shall maintain a record in the central registry and, within 30 days 11 after the classification, shall notify in writing each person who 12 is named in the record as a perpetrator of the child abuse or CHILD neglect. THE NOTICE SHALL BE SENT BY REGISTERED OR CERTIFIED MAIL, 13 RETURN RECEIPT REQUESTED, AND DELIVERY RESTRICTED TO THE ADDRESSEE. 14 The notice shall set forth the person's right to request expunction 15 of the record and the right to a hearing if the department refuses 16 17 the request. The notice shall state that the record may be released 18 under section 7d. The notice shall not identify the person 19 reporting the suspected child abuse or CHILD neglect.

20 (5) A person who is the subject of a report or record made 21 under this act may request the department to amend an inaccurate 22 report or record from the central registry and local office file. A 23 person who is the subject of a report or record made under this act 24 may request the department to expunge from the central registry a 25 report or record in which no relevant and accurate evidence of 26 abuse or neglect is found to exist BY REQUESTING A HEARING UNDER 27 SUBSECTION (6). A report or record filed in a local office file is

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not subject to expunction except as the department authorizes, if
 considered in the best interest of the child.

3 (6) If the department refuses a request for amendment or 4 expunction under subsection (5), or fails to act within 30 days 5 after receiving the request, A PERSON WHO IS THE SUBJECT OF A REPORT OR RECORD MADE UNDER THIS ACT MAY, WITHIN 180 DAYS FROM THE 6 DATE OF SERVICE OF NOTICE OF THE RIGHT TO A HEARING, REQUEST THE 7 DEPARTMENT HOLD A HEARING TO REVIEW THE REQUEST FOR AMENDMENT OR 8 9 EXPUNCTION. IF THE HEARING REQUEST IS MADE WITHIN 180 DAYS OF THE 10 NOTICE, the department shall hold a hearing to determine by a 11 preponderance of the evidence whether the report or record in whole 12 or in part should be amended or expunged from the central registry. 13 on the grounds that the report or record is not relevant or 14 accurate evidence of abuse or neglect. The hearing shall be held 15 before a hearing officer appointed by the department and shall be 16 conducted as prescribed by the administrative procedures act of 17 1969, 1969 PA 306, MCL 24.201 to 24.328. THE DEPARTMENT MAY, FOR GOOD CAUSE, HOLD A HEARING UNDER THIS SUBSECTION IF THE DEPARTMENT 18 19 DETERMINES THAT THE PERSON WHO IS THE SUBJECT OF THE REPORT OR 20 RECORD SUBMITTED THE REQUEST FOR A HEARING WITHIN 60 DAYS AFTER THE 21 180-DAY NOTICE PERIOD EXPIRED.

(7) If the investigation of a report conducted under this act fails to disclose evidence of DOES NOT SHOW CHILD abuse or CHILD neglect BY A PREPONDERANCE OF EVIDENCE, OR IF A COURT DISMISSES A PETITION BASED ON THE MERITS OF THE PETITION FILED UNDER SECTION 2(B) OF CHAPTER XIIA OF THE PROBATE CODE OF 1939, 1939 PA 288, MCL 712A.2, BECAUSE THE PETITIONER HAS FAILED TO ESTABLISH THAT THE

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CHILD COMES WITHIN THE JURISDICTION OF THE COURT, the information
 identifying the subject of the report shall be expunded from the
 central registry. If A PREPONDERANCE OF evidence of abuse or
 neglect exists, OR IF A COURT TAKES JURISDICTION OF THE CHILD UNDER
 SECTION 2(B) OF CHAPTER XIIA OF THE PROBATE CODE OF 1939, 1939 PA
 288, MCL 712A.2, the department shall maintain the information in
 the central registry AS FOLLOWS:

8 (A) EXCEPT AS PROVIDED IN SUBDIVISION (B), FOR A PERSON LISTED 9 AS A PERPETRATOR IN CATEGORY I OR II UNDER SECTION 8D, EITHER AS A 10 RESULT OF AN INVESTIGATION OR AS A RESULT OF THE RECLASSIFICATION 11 OF A CASE, THE DEPARTMENT SHALL MAINTAIN THE INFORMATION IN THE 12 CENTRAL REGISTRY FOR 10 YEARS.

(B) FOR A PERSON LISTED AS A PERPETRATOR IN CATEGORY I OR II 13 UNDER SECTION 8D THAT INVOLVED ANY OF THE CIRCUMSTANCES LISTED IN 14 SECTION 17(1) OR 18(1), THE DEPARTMENT SHALL MAINTAIN THE 15 INFORMATION IN THE CENTRAL REGISTRY until the department receives 16 17 reliable information that the perpetrator of the abuse or neglect 18 is dead. FOR THE PURPOSE OF THIS SUBDIVISION, "RELIABLE INFORMATION" 19 INCLUDES, BUT IS NOT LIMITED TO, INFORMATION OBTAINED USING THE 20 UNITED STATES SOCIAL SECURITY DEATH INDEX DATABASE.

(C) FOR A PERSON WHO IS THE SUBJECT OF A REPORT OR RECORD MADE
UNDER THIS ACT BEFORE THE EFFECTIVE DATE OF THE AMENDATORY ACT THAT
ADDED THIS SUBDIVISION, THE FOLLOWING APPLIES:

(i) EXCEPT AS PROVIDED IN SUBPARAGRAPH (ii), FOR A PERSON LISTED
AS PERPETRATOR IN CATEGORY I OR II UNDER SECTION 8D EITHER AS A
RESULT OF AN INVESTIGATION OR AS A RESULT OF THE RECLASSIFICATION
OF A CASE, THE DEPARTMENT MAY REMOVE THE INFORMATION FOR A PERSON

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DESCRIBED IN THIS SUBPARAGRAPH AFTER 10 YEARS WITHOUT A REQUEST FOR
 AMENDMENT OR EXPUNCTION.

(*ii*) FOR A PERSON LISTED AS A PERPETRATOR IN CATEGORY I OR II 3 4 UNDER SECTION 8D THAT INVOLVED ANY OF THE CIRCUMSTANCES LISTED IN SECTION 17(1) OR 18(1), THE DEPARTMENT SHALL MAINTAIN THE 5 INFORMATION IN THE CENTRAL REGISTRY UNTIL THE DEPARTMENT RECEIVES 6 RELIABLE INFORMATION THAT THE PERPETRATOR OF THE CHILD ABUSE OR 7 CHILD NEGLECT IS DEAD. FOR THE PURPOSE OF THIS SUBPARAGRAPH, 8 "RELIABLE INFORMATION" INCLUDES, BUT IS NOT LIMITED TO, INFORMATION 9 OBTAINED USING THE UNITED STATES SOCIAL SECURITY DEATH INDEX 10 11 DATABASE.

12 (8) In releasing information under this act, the department 13 shall not include a report compiled by a police agency or other law 14 enforcement agency related to an ongoing investigation of suspected 15 child abuse or CHILD neglect. This subsection does not prevent the 16 department from releasing reports of convictions of crimes related 17 to child abuse or CHILD neglect.

(9) A member or staff member of a citizen review panel shall 18 19 not disclose identifying information about a specific child 20 protection case to an individual, partnership, corporation, 21 association, governmental entity, or other legal entity. A member 22 or staff member of a citizen review panel is a member of a board, 23 council, commission, or statutorily created task force of a 24 governmental agency for the purposes of section 7 of 1964 PA 170, 25 MCL 691.1407. Information obtained by a citizen review panel is not 26 subject to the freedom of information act, 1976 PA 442, MCL 15.231 27 to 15.246.

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1 (10) An agency obtaining a confidential record under 2 subsection (2) (a) may seek an order from the court having jurisdiction over the child or from the family division of the 3 4 Ingham county circuit court that allows the agency to disseminate 5 confidential child protective services or foster care information to pursue sanctions for alleged dereliction, malfeasance, or 6 7 misfeasance of duty against an employee of the agency, to a recognized labor union representative of the employee's bargaining 8 unit, or to an arbitrator or an administrative law judge who 9 conducts a hearing involving the employee's alleged dereliction, 10 11 malfeasance, or misfeasance of duty to be used solely in connection 12 with that hearing. Information released under this subsection shall be released in a manner that maintains the greatest degree of 13 14 confidentiality while allowing review of employee performance.

14

15 Sec. 8d. (1) For the department's determination required by 16 section 8, the categories, and the departmental response required 17 for each category, are the following:

18 (a) Category V - services not needed. Following a field
19 investigation, the department determines that there is no evidence
20 of child abuse or CHILD neglect.

(b) Category IV - community services recommended. Following a field investigation, the department determines that there is not a preponderance of evidence of child abuse or CHILD neglect, but the structured decision-making tool indicates that there is future risk of harm to the child. The department shall assist the child's family in voluntarily participating in community-based services commensurate with the risk to the child.

1 (c) Category III - community services needed. The department 2 determines that there is a preponderance of evidence of child abuse or CHILD neglect, and the structured decision-making tool indicates 3 4 a low or moderate risk of future harm to the child. The department shall assist the child's family in receiving community-based 5 services commensurate with the risk to the child. If the family 6 does not voluntarily participate in services, or the family 7 voluntarily participates in services, but does not progress toward 8 alleviating the child's risk level, the department shall consider 9 10 reclassifying the case as category II.

11 (d) Category II - child protective services required. The 12 department determines that there is evidence of child abuse or 13 CHILD neglect, and the structured decision-making tool indicates a high or intensive risk of future harm to the child. The department 14 shall open a protective services case and provide the services 15 necessary under this act. The department shall also list the 16 17 perpetrator of the child abuse or CHILD neglect, based on the report that was the subject of the field investigation, on the 18 19 central registry AS PROVIDED IN SECTION 7(7), either by name or as 20 "unknown" if the perpetrator has not been identified.

(e) Category I - court petition required. The department
determines that there is evidence of child abuse or CHILD neglect
and 1 or more of the following are true:

24 (i) A court petition is required under another provision of25 this act.

26 (*ii*) The child is not safe and a petition for removal is27 needed.

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(iii) The department previously classified the case as category
 II and the child's family does not voluntarily participate in
 services.

4 (*iv*) There is a violation, involving the child, of a crime
5 listed or described in section 8a(1)(b), (c), (d), or (f) or of
6 child abuse in the first or second degree as prescribed by section
7 136b of the Michigan penal code, 1931 PA 328, MCL 750.136b.

8 (2) In response to a category I classification, the department9 shall do all of the following:

(a) If a court petition is not required under another
provision of this act, submit a petition for authorization by the
court under section 2(b) of chapter XIIA of the probate code of
1939, 1939 PA 288, MCL 712A.2.

14 (b) Open a protective services case and provide the services15 necessary under this act.

(c) List the perpetrator of the child abuse or CHILD neglect, based on the report that was the subject of the field investigation, on the central registry AS PROVIDED IN SECTION 7(7), either by name or as "unknown" if the perpetrator has not been identified.

(3) The department is not required to use the structured decision-making tool for a nonparent adult who resides outside the child's home who is the victim or alleged victim of child abuse or CHILD neglect or for an owner, operator, volunteer, or employee of a licensed or registered child care organization or a licensed or unlicensed adult foster care family home or adult foster care small group home as those terms are defined in section 3 of the adult

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1 foster care facility licensing act, 1979 PA 218, MCL 400.703.

(4) If following a field investigation the department
determines that there is a preponderance of evidence that an
individual listed in subsection (3) was the perpetrator of child
abuse or CHILD neglect, the department shall list the perpetrator
of the child abuse or CHILD neglect on the central registry AS
PROVIDED IN SECTION 7(7).

8 (5) The department shall furnish a written report described in
 9 subsection (6) to the appropriate legislative standing committees
 10 and the house and senate appropriations subcommittees for the
 11 department within 4 months after each of the following time
 12 manifeder

12 periods:

(a) Beginning October 1, 2005 and ending September 30, 2006. 13 (b) Beginning October 1, 2006 and ending September 30, 2007. 14 (c) Beginning October 1, 2007 and ending September 30, 2008. 15 16 (6) The department shall include in a report required by 17 subsection (5) at least all of the following information regarding 18 all families that were classified in category III at some time 19 during the time period covered by the report: (a) The total number of families classified in category III. 20 (b) The number of cases in category III closed or reclassified 21 during the time period covered by the report categorized as 22 23 follows: (i) The number of cases referred to voluntary community 24 25 services and closed with no additional monitoring. 26 (*ii*) The number of cases referred to voluntary community

27 services and monitored for up to 90 days.

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1	(iii) The number of cases for which the department entered more
2	than 1 determination that there was evidence of child abuse or
3	neglect.
4	(iv) The number of cases that the department reclassified from
5	category III to category II.
6	(v) The number of cases that the department reclassified from
7	category III to category I.
8	
9	category III to category I that resulted in a removal.
10	(c) For the periods described in subsection (5)(b) and (c),
11	the number of cases that the department reclassified in each of
12	subparagraphs (iv), (v), and (vi) of subdivision (b) that were
13	referred to and provided voluntary community services before being
14	reclassified by the department.

Enacting section 1. This amendatory act takes effect 180 days after the date it is enacted into law.