HOUSE SUBSTITUTE FOR SENATE BILL NO. 20

A bill to amend 1994 PA 451, entitled "Natural resources and environmental protection act," by amending section 11123 (MCL 324.11123), as amended by 2010 PA 357.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 11123. (1) Unless a person is complying with subsection
- 2 (8) or a rule promulgated under section 11127(4), a person shall
- 3 not establish, construct, conduct, manage, maintain, or operate a
- 4 treatment, storage, or disposal facility within this state
- 5 without an operating license from the department.
- 6 (2) An application for an operating license for a proposed
- 7 treatment, storage, or disposal facility or the expansion,
- 8 enlargement, or alteration of a treatment, storage, or disposal

- 1 facility beyond its original authorized design capacity or beyond
- 2 the area specified in an existing operating license, original
- 3 construction permit, or other authorization shall be submitted on
- 4 a form provided by the department and contain all of the
- 5 following:
- 6 (a) The name and residence of the applicant.
- 7 (b) The location of the proposed treatment, storage, or
- 8 disposal facility project.
- 9 (c) A copy of an actual published notice that the applicant
- 10 published at least 30 days before submittal of the application in
- 11 a newspaper having major circulation in the municipality and the
- 12 immediate vicinity of the proposed treatment, storage, or
- 13 disposal facility project. The notice shall contain a map
- 14 indicating the location of the proposed treatment, storage, or
- 15 disposal facility project and information on the nature and size
- 16 of the proposed facility. In addition, as provided by the
- 17 department, the notice shall contain a description of the
- 18 application review process, the location where the complete
- 19 application may be reviewed, and an explanation of how copies of
- 20 the complete application may be obtained.
- 21 (d) A written summary of the comments received at the public
- 22 preapplication meeting required by rule and the applicant's
- 23 response to the comments, including any revisions to the
- 24 application.
- 25 (e) A determination of existing hydrogeological
- 26 characteristics specified in a hydrogeological report and
- 27 monitoring program consistent with rules promulgated under this

- 1 part.
- 2 (f) An environmental assessment. The environmental
- 3 assessment shall include, at a minimum, an evaluation of the
- 4 proposed facility's impact on the air, water, and other natural

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- 5 resources of this state, and also shall contain an environmental
- 6 failure mode assessment.
- 7 (g) The procedures for closure and postclosure monitoring.
- 8 (h) An engineering plan.
- 9 (i) Other information specified by rule or by federal
- 10 regulation issued under the solid waste disposal act.
- 11 (j) An application fee. The application fee shall be
- 12 deposited in the environmental pollution prevention fund created
- 13 in section 11130. Pursuant to procedures established by rule, the
- 14 application fee shall be the sum of \$25,000.00 plus all of the
- 15 following, as applicable:
- 16 (i) For a landfill, surface impoundment,
- **18** facility......\$ 9,000.00
- 19 (ii) For an incinerator or treatment
- 20 facility other than a treatment facility
- described in subparagraph (i) \$ 7,200.00
- 22 (iii) For a storage facility, other than
- 23 storage that is associated with
- 24 treatment or disposal activities that
- 25 may be regulated under a single license.. \$ 500.00
- 26 (k) Except as otherwise provided in this subdivision, a
- 27 disclosure statement that includes all of the following:

- 1 (i) The full name and business address of all of the
- 2 following:
- 3 (A) The applicant.
- 4 (B) The 5 persons holding the largest shares of the equity
- 5 in or debt liability of the proposed facility. The department may
- 6 waive all or any portion of this requirement for an applicant
- 7 that is a corporation with publicly traded stock.
- 8 (C) The operator. If a waiver is obtained under sub-
- 9 subparagraph (B), detailed information regarding the proposed
- 10 operator shall be included in the disclosure statement.
- 11 (D) If known, the 3 employees of the operator who will have
- 12 the most responsibility for the day-to-day operation of the
- 13 facility, including their previous experience with other
- 14 hazardous waste treatment, storage, or disposal facilities.
- 15 (E) Any other partnership, corporation, association, or
- 16 other legal entity if any person required to be listed under sub-
- 17 subparagraphs (A) to (D) has at any time had 25% or more of the
- 18 equity in or debt liability of that legal entity. The department
- 19 may waive all or any portion of this requirement for an applicant
- 20 that is a corporation with publicly traded stock.
- 21 (ii) A-FOR EACH PERSON REQUIRED TO BE LISTED UNDER THIS
- 22 SUBDIVISION, A list of all convictions for criminal violations of
- 23 any environmental statute enacted by a federal, state, Canadian,
- 24 or Canadian provincial agency for each person required to be
- 25 listed under this subdivision. IF THE STATUTE IS AN ENVIRONMENTAL
- 26 STATUTE, IF THE VIOLATION WAS A MISDEMEANOR COMMITTED IN
- 27 FURTHERANCE OF OBTAINING AN OPERATING LICENSE UNDER THIS PART NOT

- 1 MORE THAN 5 YEARS BEFORE THE APPLICATION IS FILED, OR IF THE
- 2 VIOLATION WAS A FELONY COMMITTED IN FURTHERANCE OF OBTAINING AN
- 3 OPERATING LICENSE UNDER THIS PART NOT MORE THAN 10 YEARS BEFORE
- 4 THE APPLICATION IS FILED. If debt liability is held by a
- 5 chartered lending institution, information required in this
- 6 subparagraph and subparagraphs (iii) and (iv) is not required from
- 7 that institution. THE DEPARTMENT SHALL SUBMIT TO THE LEGISLATURE
- 8 A REPORT ON THE 2014 ACT THAT AMENDED THIS SUBPARAGRAPH,
- 9 INCLUDING THE NUMBER OF PERMITS DENIED AS A RESULT OF THAT ACT
- 10 AND WHETHER THIS SUBPARAGRAPH SHOULD BE FURTHER AMENDED. THE
- 11 REPORT SHALL COVER THE 5-YEAR PERIOD AFTER THE EFFECTIVE DATE OF
- 12 THAT ACT AND SHALL BE SUBMITTED WITHIN 60 DAYS AFTER THE
- 13 EXPIRATION OF THAT 5-YEAR PERIOD. THE REPORT MAY BE SUBMITTED
- 14 ELECTRONICALLY.
- 15 (iii) A list of all environmental permits or licenses issued
- 16 by a federal, state, local, Canadian, or Canadian provincial
- 17 agency held by each person required to be listed under this
- 18 subdivision that were permanently revoked because of
- 19 noncompliance.
- 20 (iv) A list of all activities at property owned or operated
- 21 by each person required to be listed under this subdivision that
- 22 resulted in a threat or potential threat to the environment and
- 23 for which public funds were used to finance an activity to
- 24 mitigate the threat or potential threat to the environment,
- 25 except if the public funds expended to facilitate the mitigation
- 26 of environmental contamination were voluntarily and expeditiously
- 27 recovered from the applicant or other listed person without

- 1 litigation.
- 2 (1) A demonstration that the applicant has considered each of
- 3 the following:
- 4 (i) The risk and impact of accident during the transportation
- 5 of hazardous waste to the treatment, storage, or disposal
- 6 facility.
- 7 (ii) The risk and impact of fires or explosions from improper
- 8 treatment, storage, and disposal methods at the treatment,
- 9 storage, or disposal facility.
- 10 (iii) The impact on the municipality where the proposed
- 11 treatment, storage, or disposal facility is to be located in
- 12 terms of health, safety, cost, and consistency with local
- 13 planning and existing development, including proximity to
- 14 housing, schools, and public facilities.
- 15 (iv) The nature of the probable environmental impact,
- 16 including the specification of the predictable adverse effects on
- 17 each of the following:
- 18 (A) The natural environment and ecology.
- 19 (B) Public health and safety.
- 20 (C) Scenic, historic, cultural, and recreational values.
- 21 (D) Water and air quality and wildlife.
- 22 (m) A summary of measures evaluated to mitigate the impacts
- 23 identified in subdivision (l) and a detailed description of the
- 24 measures to be implemented by the applicant.
- 25 (n) A schedule for submittal of all of the following
- 26 postconstruction documentation:
- 27 (i) Any changes in, or additions to, the previously submitted

- 1 disclosure information, or a certification that the disclosure
- 2 listings previously submitted continue to be correct, following
- 3 completion of construction of the treatment, storage, or disposal
- 4 facility.
- 5 (ii) A certification under the seal of a licensed
- 6 professional engineer verifying that the construction of the
- 7 treatment, storage, or disposal facility has proceeded according
- 8 to the plans approved by the department and, if applicable, the
- 9 approved construction permit, including as-built plans.
- 10 (iii) A certification of the treatment, storage, or disposal
- 11 facility's capability of treating, storing, or disposing of
- 12 hazardous waste in compliance with this part.
- 13 (iv) Proof of financial assurance as required by rule.
- 14 (3) If any information required to be included in the
- 15 disclosure statement under subsection (2)(k) changes or is
- 16 supplemented after the filing of the statement, the applicant or
- 17 licensee shall provide that information to the department in
- 18 writing not later than 30 days after the change or addition.
- 19 (4) Notwithstanding any other provision of law, the
- 20 department may deny an application for an operating license if
- 21 there are any listings pursuant to subsection (2)(k)(ii), (iii), or
- 22 (iv) as originally disclosed or as supplemented.
- 23 (5) The application for an operating license for a proposed
- 24 limited storage facility, which is subject to the requirements
- 25 pertaining to storage facilities, shall be submitted on a form
- 26 provided by the department and contain all of the following:
- 27 (a) The name and residence of the applicant.

- 1 (b) The location of the proposed facility.
- 2 (c) A determination of existing hydrogeological
- 3 characteristics specified in a hydrogeological report and
- 4 monitoring program consistent with rules promulgated under this
- 5 part.
- 6 (d) An environmental assessment. The environmental
- 7 assessment shall include, at a minimum, an evaluation of the
- 8 proposed facility's impact on the air, water, and other natural
- 9 resources of this state, and also shall contain an environmental
- 10 failure mode assessment.
- 11 (e) The procedures for closure.
- (f) An engineering plan.
- 13 (g) Proof of financial responsibility.
- 14 (h) A resolution or other formal determination of the
- 15 governing body of each municipality in which the proposed limited
- 16 storage facility would be located indicating that the limited
- 17 storage facility is compatible with the zoning ordinance of that
- 18 municipality, if any. However, in the absence of a resolution or
- 19 other formal determination, the application shall include a copy
- 20 of a registered letter sent to the municipality at least 60 days
- 21 before the application submittal, indicating the intent to
- 22 construct a limited storage facility, and requesting a formal
- 23 determination on whether the proposed facility is compatible with
- 24 the zoning ordinance of that municipality, if any, in effect on
- 25 the date the letter is received, and indicating that failure to
- 26 pass a resolution or make a formal determination within 60 days
- 27 of receipt of the letter means that the proposed facility is to

- 1 be considered compatible with any applicable zoning ordinance.
- 2 If, within 60 days of receiving a registered letter, a
- 3 municipality does not make a formal determination concerning
- 4 whether a proposed limited storage facility is compatible with a
- 5 zoning ordinance of that municipality as in effect on the date
- 6 the letter is received, the limited storage facility is
- 7 considered compatible with any zoning ordinance of that
- 8 municipality, and incompatibility with a zoning ordinance of that
- 9 municipality shall not be IS NOT a basis for denial of the
- 10 license by the department. THE DEPARTMENT TO DENY THE LICENSE.
- 11 (i) An application fee of \$500.00. The application fee shall
- 12 be deposited in the environmental pollution prevention fund
- 13 created in section 11130.
- 14 (j) Other information specified by rule or by federal
- 15 regulation issued under the solid waste disposal act.
- 16 (6) The application for an operating license for a
- 17 treatment, storage, or disposal facility other than a facility
- 18 identified in subsection (2) or (5) shall be made on a form
- 19 provided by the department and include all of the following:
- 20 (a) The name and residence of the applicant.
- 21 (b) The location of the existing treatment, storage, or
- 22 disposal facility.
- (c) Other information considered necessary by the department
- 24 or specified in this section, by rule, or by federal regulation
- 25 issued under the solid waste disposal act.
- 26 (d) Proof of financial responsibility. An applicant for an
- 27 operating license for a treatment, storage, or disposal facility

- 1 that is a surface impoundment, landfill, or land treatment
- 2 facility shall demonstrate financial responsibility for claims
- 3 arising from nonsudden and accidental occurrences relating to the
- 4 operation of the facility that cause injury to persons or
- 5 property.
- 6 (e) A fee of \$500.00. The fee shall be deposited in the
- 7 environmental pollution prevention fund created in section 11130.
- **8** (7) The department shall establish a schedule for requiring
- 9 each person subject to subsection (8) to submit an operating
- 10 license application. The department may adjust this schedule as
- 11 necessary. Each person subject to subsection (8) shall submit a
- 12 complete operating license application within 180 days of the
- 13 date requested to do so by the department.
- 14 (8) A person who owns or operates a treatment, storage, or
- 15 disposal facility that is in existence on the effective date of
- 16 an amendment of this part or of a rule promulgated under this
- 17 part that renders all or portions of the facility subject to the
- 18 operating license requirements of this section may continue to
- 19 operate the facility or portions of the facility that are subject
- 20 to the operating license requirements until an operating license
- 21 application is approved or denied if all of the following
- 22 conditions have been met:
- 23 (a) A complete operating license application is submitted
- 24 within 180 days of the date requested by the department under
- 25 subsection (7).
- (b) The person is in compliance with all rules promulgated
- 27 under this part and with all other state laws.

- 1 (c) The person qualifies for interim status as defined in
- 2 the solid waste disposal act, is in compliance with interim
- 3 status standards established by federal regulation under subtitle
- 4 C of the solid waste disposal act, 42 USC 6921 to 6939e, and has
- 5 not had interim status terminated.
- 6 (9) A person may request to be placed on a department-
- 7 organized mailing list to be kept informed of any rules, plans,
- 8 operating license applications, contested case hearings, public
- 9 hearings, or other information or procedures relating to the
- 10 administration of this part. The department may charge a fee to
- 11 cover the cost of the materials.