## **HOUSE BILL No. 5735**

June 13, 2012, Introduced by Rep. Kurtz and referred to the Committee on Commerce.

A bill to amend 1974 PA 198, entitled

"An act to provide for the establishment of plant rehabilitation districts and industrial development districts in local governmental units; to provide for the exemption from certain taxes; to levy and collect a specific tax upon the owners of certain facilities; to impose and provide for the disposition of an administrative fee; to provide for the disposition of the tax; to provide for the obtaining and transferring of an exemption certificate and to prescribe the contents of those certificates; to prescribe the powers and duties of the state tax commission and certain officers of local governmental units; and to provide penalties,"

by amending section 9 (MCL 207.559), as amended by 2008 PA 516.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 9. (1) The legislative body of the local governmental
- 2 unit, in its resolution approving an application, shall set forth a
  - finding and determination that the granting of the industrial
- facilities exemption certificate, considered together with the
- aggregate amount of industrial facilities exemption certificates
- 6 previously granted and currently in force, shall not have the

- 1 effect of substantially impeding the operation of the local
- 2 governmental unit or impairing the financial soundness of a taxing
- 3 unit that levies an ad valorem property tax in the local
- 4 governmental unit in which the facility is located or to be
- 5 located. If the state equalized valuation of property proposed to
- 6 be exempt pursuant to an application under consideration,
- 7 considered together with the aggregate state equalized valuation of
- 8 property exempt under certificates previously granted and currently
- 9 in force, exceeds 5% of the state equalized valuation of the local
- 10 governmental unit, the commission, with the approval of the state
- 11 treasurer, shall make a separate finding and shall include a
- 12 statement in the order approving the industrial facilities
- 13 exemption certificate that exceeding that amount shall not have the
- 14 effect of substantially impeding the operation of the local
- 15 governmental unit or impairing the financial soundness of an
- 16 affected taxing unit.
- 17 (2) Except for an application for a speculative building,
- 18 which is governed by subsection (4), the legislative body of the
- 19 local governmental unit shall not approve an application and the
- 20 commission shall not grant an industrial facilities exemption
- 21 certificate unless the applicant complies with all of the following
- 22 requirements:
- 23 (a) The commencement of the restoration, replacement, or
- 24 construction of the facility occurred not earlier than 12 months
- 25 before the filing of the application for the industrial facilities
- 26 exemption certificate. If the application is not filed within the
- 27 12-month period, the application may be filed within the succeeding

- 1 12-month period and the industrial facilities exemption certificate
- 2 shall in this case expire 1 year earlier than it would have expired
- 3 if the application had been timely filed. This subdivision does not
- 4 apply for applications filed with the local governmental unit after
- 5 December 31, 1983.
- 6 (b) For applications made after December 31, 1983, the
- 7 proposed facility shall be located within a plant rehabilitation
- 8 district or industrial development district that was duly
- 9 established in a local governmental unit eligible under this act to
- 10 establish a district and that was established upon a request filed
- 11 or by the local governmental unit's own initiative taken before the
- 12 commencement of the restoration, replacement, or construction of
- 13 the facility.
- 14 (c) For applications made after December 31, 1983, the
- 15 commencement of the restoration, replacement, or construction of
- 16 the facility occurred not earlier than 6 months before the filing
- 17 of the application for the industrial facilities exemption
- 18 certificate.
- 19 (d) The application relates to a construction, restoration, or
- 20 replacement program that when completed constitutes a new or
- 21 replacement facility within the meaning of this act and that shall
- 22 be situated within a plant rehabilitation district or industrial
- 23 development district duly established in a local governmental unit
- 24 eligible under this act to establish the district.
- 25 (e) Completion of the facility is calculated to, and will at
- 26 the time of issuance of the certificate have the reasonable
- 27 likelihood to create employment, retain employment, prevent a loss

- 1 of employment, or produce energy in the community in which the
- 2 facility is situated.
- 3 (f) Completion of the facility does not constitute merely the
- 4 addition of machinery and equipment for the purpose of increasing
- 5 productive capacity but rather is primarily for the purpose and
- 6 will primarily have the effect of restoration, replacement, or
- 7 updating the technology of obsolete industrial property. An
- 8 increase in productive capacity, even though significant, is not an
- 9 impediment to the issuance of an industrial facilities exemption
- 10 certificate if other criteria in this section and act are met. This
- 11 subdivision does not apply to a new facility.
- 12 (g) The provisions of subdivision (c) do not apply to a new
- 13 facility located in an existing industrial development district
- 14 owned by a person who filed an application for an industrial
- 15 facilities exemption certificate in April of 1992 if the
- 16 application was approved by the local governing body and was denied
- 17 by the state tax commission in April of 1993.
- 18 (h) The provisions of subdivisions (b) and (c) and section
- 19 4(3) do not apply to 1 or more of the following:
- 20 (i) A facility located in an industrial development district
- 21 owned by a person who filed an application for an industrial
- 22 facilities exemption certificate in October 1995 for construction
- 23 that was commenced in July 1992 in a district that was established
- 24 by the legislative body of the local governmental unit in July
- 25 1994. An industrial facilities exemption certificate described in
- 26 this subparagraph shall expire as provided in section 16(3).
- 27 (ii) A facility located in an industrial development district

- 1 that was established in January 1994 and was owned by a person who
- 2 filed an application for an industrial facilities exemption
- 3 certificate in February 1994 if the personal property and real
- 4 property portions of the application were approved by the
- 5 legislative body of the local governmental unit and the personal
- 6 property portion of the application was approved by the state tax
- 7 commission in December 1994 and the real property portion of the
- 8 application was denied by the state tax commission in December
- 9 1994. An industrial facilities exemption certificate described in
- 10 this subparagraph shall expire as provided in section 16(3).
- 11 (iii) A facility located in an industrial development district
- 12 that was established in December 1995 and was owned by a person who
- 13 filed an application for an industrial facilities exemptions
- 14 certificate in November or December 1995 for construction that was
- 15 commenced in September 1995.
- 16 (iv) A facility located in an industrial development district
- 17 owned by a person who filed an application for an industrial
- 18 facilities exemption certificate in July 2001 for construction that
- 19 was commenced in February 2001 in a district that was established
- 20 by the legislative body of the local governmental unit in September
- 21 2001. An industrial facilities exemption certificate described in
- 22 this subparagraph shall expire as provided in section 16. The
- 23 facility described in this subparagraph shall be taxed under this
- 24 act as if it was granted an industrial facilities exemption
- 25 certificate in October 2001, and a corrected tax bill shall be
- 26 issued by the local tax collecting unit if the local tax collecting
- 27 unit has possession of the tax roll or by the county treasurer if

- 1 the county has possession of the tax roll. If granting the
- 2 industrial facilities exemption certificate under this subparagraph
- 3 results in an overpayment of the tax, a rebate, including any
- 4 interest and penalties paid, shall be made to the taxpayer by the
- 5 local tax collecting unit if the local tax collecting unit has
- 6 possession of the tax roll or by the county treasurer if the county
- 7 has possession of the tax roll within 30 days of the date the
- 8 exemption is granted. The rebate shall be without interest.
- 9 (v) A facility located in an industrial development district
- 10 owned by a person who filed an application for an industrial
- 11 facilities exemption certificate in December 2005 for construction
- 12 that was commenced in September 2005 in a district that was
- 13 established by the legislative body of the local governmental unit
- 14 in December 2005. An industrial facilities exemption certificate
- 15 described in this subparagraph shall expire as provided in section
- **16** 16.
- 17 (vi) A facility located in an existing industrial development
- 18 district owned by a person who filed or amended an application for
- 19 an industrial facilities exemption certificate for real property in
- 20 July 2006 if the application was approved by the legislative body
- 21 of the local governmental unit in September 2006 but not submitted
- 22 to the state tax commission until September 2006.
- 23 (vii) A new facility located in an existing industrial
- 24 development district owned by a person who filed or amended an
- 25 application for an industrial facilities exemption certificate for
- 26 personal property in June 2006 if the application was approved by
- 27 the legislative body of the local governmental unit in August 2006

- 1 but not submitted to the state tax commission until 2007. The
- 2 effective date of the certificate shall be December 31, 2006.
- 3 (viii) A new facility located in an industrial development
- 4 district that was established by the legislative body of the local
- 5 governmental unit in September of 2007 for construction that was
- 6 commenced in March 2007 and for which an application for an
- 7 industrial facilities exemption certificate was filed in September
- **8** of 2007.
- 9 (ix) A facility located in an industrial development district
- 10 that was established by the legislative body of the local
- 11 governmental unit in August 2007 and was owned by a person who
- 12 filed an application for an industrial facilities exemption
- 13 certificate in June 2007 for equipment that was purchased in
- **14** January 2007.
- 15 (x) A facility located in an industrial development district
- 16 that otherwise meets the criteria of this act that has received
- 17 written approval from the chairperson of the Michigan economic
- 18 growth authority.
- 19 (xi) A new facility located in an industrial development
- 20 district that was established by the legislative body of the local
- 21 governmental unit in August of 2008 for construction that was
- 22 commenced in December 2005 and certificate of occupancy issued in
- 23 September 2006 for which an application for an industrial
- 24 facilities exemption certificate was filed in August of 2008.
- 25 (xii) A facility located in an industrial development district
- 26 owned by a person who filed an application for a certificate for
- 27 real and personal property in April 2005 if the application was

- 1 approved by the legislative body of the local governmental unit in
- 2 July 2005 for construction that was commenced in July 2004.
- 3 (xiii) A facility located in an industrial development district
- 4 that was established by the legislative body of the local
- 5 governmental unit in December 2007 for construction that was
- 6 commenced in September 2007 and a certificate of occupancy issued
- 7 in September 2008 for which an application for an industrial
- 8 facilities exemption certificate was approved in May of 2008.
- 9 (i) The provisions of subdivision (c) do not apply to any of
- 10 the following:
- 11 (i) A new facility located in an existing industrial
- 12 development district owned by a person who filed an application for
- 13 an industrial facilities exemption certificate in October 1993 if
- 14 the application was approved by the legislative body of the local
- 15 governmental unit and the real property portion of the application
- 16 was denied by the state tax commission in December 1993.
- 17 (ii) A new facility located in an existing industrial
- 18 development district owned by a person who filed an application for
- 19 an industrial facilities exemption certificate in September 1993 if
- 20 the personal property portion of the application was approved by
- 21 the legislative body of the local governmental unit and the real
- 22 property portion of the application was denied by the legislative
- 23 body of the local governmental unit in October 1993 and
- 24 subsequently approved by the legislative body of the local
- 25 governmental unit in September 1994.
- 26 (iii) A facility located in an existing industrial development
- 27 district owned by a person who filed an application for an

- 1 industrial facilities exemption certificate in August 1993 if the
- 2 application was approved by the local governmental unit in
- 3 September 1993 and the application was denied by the state tax
- 4 commission in December 1993.
- 5 (iv) A facility located in an existing industrial development
- 6 district occupied by a person who filed an application for an
- 7 industrial facilities exemption certificate in June of 1995 if the
- 8 application was approved by the legislative body of the local
- 9 governmental unit in October of 1995 for construction that was
- 10 commenced in November or December of 1994.
- 11 (v) A facility located in an existing industrial development
- 12 district owned by a person who filed an application for an
- 13 industrial facilities exemption certificate in June of 1995 if the
- 14 application was approved by the legislative body of the local
- 15 governmental unit in July of 1995 and the personal property portion
- 16 of the application was approved by the state tax commission in
- 17 November of 1995.
- 18 (j) If the facility is locating in a plant rehabilitation
- 19 district or an industrial development district from another
- 20 location in this state, the owner of the facility is not delinquent
- 21 in any of the taxes described in section 10(1)(a) of the Michigan
- renaissance zone act, 1996 PA 376, MCL 125.2690, or substantially
- 23 delinquent in any of the taxes described in and as provided under
- 24 section 10(1)(b) of the Michigan renaissance zone act, 1996 PA 376,
- 25 MCL 125.2690.
- 26 (3) If the replacement facility when completed will not be
- 27 located on the same premises or contiguous premises as the obsolete

- 1 industrial property, then the applicant shall make provision for
- 2 the obsolete industrial property by demolition, sale, or transfer
- 3 to another person with the effect that the obsolete industrial
- 4 property shall within a reasonable time again be subject to
- 5 assessment and taxation under the general property tax act, 1893 PA
- 6 206, MCL 211.1 to <del>211.157, </del>211.155, or be used in a manner
- 7 consistent with the general purposes of this act, subject to
- 8 approval of the commission.
- 9 (4) The legislative body of the local governmental unit shall
- 10 not approve an application and the commission shall not grant an
- 11 industrial facilities exemption certificate that applies to a
- 12 speculative building unless the speculative building is or is to be
- 13 located in a plant rehabilitation district or industrial
- 14 development district duly established by a local governmental unit
- 15 eligible under this act to establish a district; the speculative
- 16 building was constructed less than 9 years before the filing of the
- 17 application for the industrial facilities exemption certificate;
- 18 the speculative building has not been occupied since completion of
- 19 construction; and the speculative building otherwise qualifies
- 20 under subsection (2)(e) for an industrial facilities exemption
- 21 certificate. An industrial facilities exemption certificate granted
- 22 under this subsection shall expire as provided in section 16(3).
- 23 (5) Not later than September 1, 1989, the commission shall
- 24 provide to all local assessing units the name, address, and
- 25 telephone number of the person on the commission staff responsible
- 26 for providing procedural information concerning this act. After
- 27 October 1, 1989, a local unit of government shall notify each

- 1 prospective applicant of this information in writing.
- 2 (6) Notwithstanding any other provision of this act, if on
- 3 December 29, 1986 a local governmental unit passed a resolution
- 4 approving an exemption certificate for 10 years for real and
- 5 personal property but the commission did not receive the
- 6 application until 1992 and the application was not made complete
- 7 until 1995, then the commission shall issue, for that property, an
- 8 industrial facilities exemption certificate that begins December
- 9 30, 1987 and ends December 30, 1997. The facility described in this
- 10 subsection shall be taxed under this act as if it was granted an
- 11 industrial facilities exemption certificate on December 30, 1987.
- 12 (7) Notwithstanding any other provision of this act, if a
- 13 local governmental unit passed a resolution approving an industrial
- 14 facilities exemption certificate for a new facility on July 8, 1991
- 15 but rescinded that resolution and passed a resolution approving an
- 16 industrial facilities exemption certificate for that same facility
- 17 as a replacement facility on October 21, 1996, the commission shall
- 18 issue for that property an industrial facilities exemption
- 19 certificate that begins December 30, 1991 and ends December 2003.
- 20 The replacement facility described in this subsection shall be
- 21 taxed under this act as if it was granted an industrial facilities
- 22 exemption certificate on December 30, 1991.
- 23 (8) Property owned or operated by a casino is not industrial
- 24 property or otherwise eligible for an abatement or reduction of ad
- 25 valorem property taxes under this act. As used in this subsection,
- 26 "casino" means a casino or a parking lot, hotel, motel, convention
- 27 and trade center, or retail store owned or operated by a casino, an

- 1 affiliate, or an affiliated company, regulated by this state
- 2 pursuant to the Michigan gaming control and revenue act, 1996 IL 1,
- 3 MCL 432.201 to 432.226.
- 4 (9) Notwithstanding section 16a and any other provision of
- 5 this act, if a local governmental unit passed a resolution
- 6 approving an industrial facilities exemption certificate for a new
- 7 facility on October 28, 1996 for a certificate that expired in
- 8 December 2003 and the local governmental unit passes a resolution
- 9 approving the extension of the certificate after December 2003 and
- 10 before March 1, 2006, the commission shall issue for that property
- 11 an industrial facilities exemption certificate that begins on
- 12 December 30, 2005 and ends December 30, 2010 as long as the
- 13 property continues to qualify under this act.
- 14 (10) Notwithstanding any other provision of this act, if the
- 15 commission issued an industrial facilities exemption certificate
- 16 for a new facility on December 8, 1998 but revoked that industrial
- 17 facilities exemption certificate for that same facility effective
- 18 December 30, 2006 and that new facility is purchased by a buyer on
- 19 or before November 1, 2007, the commission shall issue for that
- 20 property an industrial facilities exemption certificate that begins
- 21 December 31, 1998 and ends December 30, 2010 and shall transfer
- 22 that industrial facilities exemption certificate to the buyer. The
- 23 new facility described in this subsection shall be taxed under this
- 24 act as if it was granted an industrial facilities exemption
- 25 certificate effective on December 31, 1998.
- 26 (11) Notwithstanding any other provision of this act, if the
- 27 commission issued industrial facilities exemption certificates for

- 1 new facilities on October 30, 2002, September 9, 2003, and November
- 2 30, 2005 but revoked the industrial facilities exemption
- 3 certificates for the same facilities effective December 30, 2007
- 4 and the new facilities continue to qualify under this act, the
- 5 commission shall issue for the properties industrial facilities
- 6 exemption certificates which end respectively on December 30, 2008,
- 7 December 30, 2009, and December 30, 2011.
- 8 (12) Notwithstanding any other provision of this act, if in
- 9 August 2008 a local governmental unit passed a resolution approving
- 10 an exemption certificate for 12 years for real and personal
- 11 property but the commission did not receive the application until
- 12 2008, then the commission shall issue, for that property, an
- 13 industrial facilities exemption certificate that begins December
- 14 31, 2006 and ends December 30, 2018. The facility described in this
- 15 subsection shall be taxed under this act as if it had been granted
- 16 an industrial facilities exemption certificate on December 31,
- **17** 2006.
- 18 (13) NOTWITHSTANDING ANY OTHER PROVISION OF THIS ACT, IF IN
- 19 SEPTEMBER 2011 OR OCTOBER 2011 A LOCAL GOVERNMENTAL UNIT PASSED A
- 20 RESOLUTION APPROVING AN EXEMPTION CERTIFICATE FOR 12 YEARS FOR
- 21 PERSONAL PROPERTY BUT THE COMMISSION DID NOT RECEIVE THE
- 22 APPLICATION UNTIL NOVEMBER 2011 AND THE COMMISSION APPROVED THE
- 23 APPLICATIONS IN MAY 2012, THEN THE COMMISSION SHALL ISSUE, FOR THAT
- 24 PROPERTY, AN INDUSTRIAL FACILITIES EXEMPTION CERTIFICATE THAT
- 25 BEGINS DECEMBER 31, 2011 AND ENDS DECEMBER 30, 2024. THE FACILITY
- 26 DESCRIBED IN THIS SUBSECTION SHALL BE TAXED UNDER THIS ACT AS IF IT
- 27 HAD BEEN GRANTED AN INDUSTRIAL FACILITIES EXEMPTION CERTIFICATE ON

1 DECEMBER 31, 2011.