SENATE BILL No. 1225

March 19, 2008, Introduced by Senators CLARKE, ALLEN and STAMAS and referred to the Committee on Commerce and Tourism.

A bill to amend 2005 PA 226, entitled "Michigan tobacco settlement finance authority act," by amending section 8 (MCL 129.268), as amended by 2007 PA 18.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 8. (1) The state budget director with the approval of the
- 2 state administrative board may sell to the authority, and the
- 3 authority may purchase, for cash or other consideration and in 1 or
- 4 more installments, all or a portion of the state's tobacco receipts
- 5 pursuant to the terms of 1 or more sale agreements. In the
- 6 alternative, the state budget director with the approval of the
- 7 state administrative board may sell all or a portion of the state's
- 8 tobacco receipts for cash or other consideration to a person or
 - persons other than the authority, if the terms of the sale

- 1 agreement to sell the state's tobacco receipts are in the best
- 2 interests of this state and the net proceeds of the sale will not
- 3 exceed \$400,000,000.00. If the sale to a person or persons other
- 4 than the authority is in the best interests of this state, the
- 5 state administrative board shall approve the terms of the sale
- 6 agreement. The sale agreement or combined sale agreements shall
- 7 provide for the sale of that portion of the state's tobacco
- 8 receipts sufficient to provide net proceeds to the state in the
- 9 amount of \$815,000,000.00, of which \$400,000,000.00 shall be
- 10 deposited to and held, used, and expended by the state treasurer in
- 11 the manner provided for in the Michigan trust fund act, 2000 PA
- **12** 489, MCL 12.251 to 12.256 **12.260**, \$207,800,000.00 shall be
- 13 deposited in the state school aid fund established by section 11 of
- 14 article IX of the state constitution of 1963, and the balance shall
- 15 be deposited in the general fund.
- 16 (2) A SALE AGREEMENT OR COMBINED SALE AGREEMENT UNDER THIS
- 17 SECTION MAY ALSO PROVIDE FOR REFUNDING, REFINANCING, AND THE SALE
- 18 BY THIS STATE OF RESIDUAL INTERESTS. ANY NET PROCEEDS RESULTING
- 19 FROM A REFUNDING OR REFINANCING OF BONDS ISSUED UNDER THIS ACT
- 20 PRIOR TO THE EFFECTIVE DATE OF THE AMENDATORY ACT THAT ADDED THIS
- 21 SUBSECTION OR THE SALE OF RESIDUAL INTERESTS EXISTING ON OR AFTER
- 22 THE EFFECTIVE DATE OF THE AMENDATORY ACT THAT ADDED THIS SUBSECTION
- 23 SHALL BE DEPOSITED TO AND HELD, USED, AND EXPENDED BY THE STATE
- 24 TREASURER IN THE MANNER PROVIDED FOR IN THE MICHIGAN TRUST FUND
- 25 ACT, 2000 PA 489, MCL 12.251 TO 12.260.
- 26 (3) (2) Any sale agreement shall provide that the purchase
- 27 price payable by the authority to the state for TSRs shall consist

- 1 of the net proceeds and the residual interests, if any. In
- 2 addition, any sale shall be pursuant to 1 or more sale agreements
- 3 that may contain the terms and conditions considered appropriate by
- 4 the state budget director to carry out and effectuate the purposes
- 5 of this section, including without limitation covenants binding
- 6 this state in favor of the authority and its assignees, including
- 7 without limitation the owners of the bonds and benefited parties,
- 8 including a requirement that the state enforce the provisions of
- 9 the master settlement agreement that require the payment of the
- 10 TSRs, a requirement that the state enforce the provisions of the
- 11 qualifying statute, a provision authorizing inclusion of the
- 12 state's pledge and agreement, as set forth in section 11, in any
- 13 agreement with owners of the bonds or any benefited parties, and
- 14 covenants with respect to the application and use of the proceeds
- 15 of the sale of the state's tobacco receipts to preserve the tax
- 16 exemption of the interest on any bonds, if issued as tax-exempt.
- 17 The state budget director in any sale agreement may agree to, and
- 18 the authority may provide for, the assignment of the authority's
- 19 right, title, and interest under the sale agreement for the benefit
- 20 and security of the owners of bonds and benefited parties.
- 21 (4) (3)—A sale agreement may provide that the remedies
- 22 available to the authority and the bondholders for any breach of
- 23 the pledges and agreements of this state set forth in subsection
- 24 (2) (3) shall be limited to injunctive relief and that this state
- 25 shall be considered to have diligently enforced the qualifying
- 26 statute if there has been no judicial determination by a court of
- 27 competent jurisdiction in this state, in an action commenced by a

- 1 participating tobacco manufacturer under the master settlement
- 2 agreement, that this state has failed to diligently enforce the
- **3** qualifying statute.
- 4 (5) (4) The approval of the state administrative board shall
- 5 be made by a resolution adopted by the state administrative board
- 6 and that approval together with the sale agreement made pursuant to
- 7 that approval shall be conclusively presumed to be valid for all
- 8 purposes unless challenged in an action brought in the court of
- 9 appeals within 30 days after the adoption of the resolution. All
- 10 challenges shall be heard and determined as expeditiously as
- 11 possible with lawful precedence over other matters. Consideration
- 12 by the court of appeals shall be based solely on the record before
- 13 the state administrative board and briefs to the court shall be
- 14 limited to whether the resolution conforms to the constitution and
- 15 laws of this state and the United States and is within the
- 16 authority of the state administrative board under this act.
- 17 (6) (5) A sale of all or a portion of the state's tobacco
- 18 receipts to the authority under a sale agreement shall be treated
- 19 as a true sale and absolute transfer of the state's tobacco
- 20 receipts transferred and not as a pledge or other security interest
- 21 for any borrowing. A sale agreement that expressly states that the
- 22 transfer of all or a portion of the state's tobacco receipts to the
- 23 authority is a sale or other absolute transfer signifies that the
- 24 transaction is a true sale and is not a secured transaction and
- 25 that title, legal and equitable, has passed to the authority. The
- 26 characterization of a sale as an absolute transfer by the
- 27 participants shall not be negated or adversely affected by the fact

- 1 that only a portion of the state's tobacco receipts are
- 2 transferred, or by the acquisition or retention by this state of a
- 3 residual interest, or by the participation by any state official as
- 4 a member or officer of the authority, or by whether the state is
- 5 responsible for collecting the TSRs or otherwise enforcing the
- 6 master settlement agreement or retains legal title to the portion
- 7 of the state's tobacco receipts for the purposes of these
- 8 collection activities, or by any characterization of the authority
- 9 or its obligations for purposes of accounting, taxation, or
- 10 securities regulation, or by any other factor whatsoever. A true
- 11 sale under this act exists regardless of whether the authority has
- 12 any recourse against this state, or any other term of the sale
- 13 agreement, including the fact that this state acts as a collector
- 14 of the state's tobacco receipts or the treatment of the transfer as
- 15 a financing for any purpose.
- 16 (7) (6) On and after the effective date of each sale of TSRs,
- 17 the state shall have no right, title, or interest in or to the TSRs
- 18 sold, and the TSRs sold shall be property of the authority and not
- 19 of this state, and shall be owned, received, held, and disbursed by
- 20 the authority and not this state. On or before the effective date
- 21 of a sale described in this subsection, this state through the
- 22 state treasurer shall notify the escrow agent under the master
- 23 settlement agreement that this state has sold all or a portion of
- 24 the state's tobacco receipts to the authority, including, if
- 25 applicable, a statement as to the percentage sold and shall
- 26 irrevocably instruct the escrow agent that, subsequent to the date
- 27 specified in the notice, that portion of the state's tobacco

- 1 receipts are to be paid directly to the authority or the trustee
- 2 under the applicable authority resolution, trust agreement, or
- 3 trust indenture for the benefit of the owners of the bonds and
- 4 benefited parties until the authority's bonds and ancillary
- 5 facilities are no longer outstanding. Once the bonds or ancillary
- 6 facilities are no longer outstanding, an officer or agent of this
- 7 state who shall receive any TSRs shall hold them in trust for the
- 8 authority or the trustee, as applicable, and shall promptly remit
- 9 the same to the authority or the trustee, as applicable.
- 10 (8) (7) The net proceeds and any earnings on the net proceeds
- 11 shall never be pledged to, or made available for, payment of the
- 12 bonds or ancillary facilities or any interest or redemption price
- 13 or any other debt or obligation of the authority.