SENATE BILL No. 959

December 6, 2007, Introduced by Senators HUNTER, CLARKE, OLSHOVE, SCOTT, BRATER, BASHAM and CLARK-COLEMAN and referred to the Committee on Banking and Financial Institutions.

A bill to license and regulate debt settlement services providers; to prescribe the powers and duties of certain state governmental officers and entities; to provide penalties; and to repeal acts and parts of acts.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. This act shall be known and may be cited as the "debt
 settlement services act".
- 3 Sec. 2. As used in this act:
 - (a) "Administrator" means the commissioner of the department or his or her authorized representative.
 - (b) "Affiliate" means 1 of the following:
 - (i) With respect to an individual, any of the following:
 - (A) The spouse of the individual, a sibling of the individual, or the spouse of a sibling of the individual.

- 1 (B) An individual or the spouse of an individual who is a
- 2 lineal ancestor or lineal descendant of the individual or the
- 3 individual's spouse.
- 4 (C) An aunt, uncle, great-aunt, great-uncle, first cousin,
- 5 niece, nephew, grandniece, or grandnephew, whether related by the
- 6 whole or the half blood or adoption, or the spouse of any of them.
- 7 (D) Any other individual occupying the residence of the
- 8 individual.
- 9 (ii) With respect to an entity, any of the following:
- 10 (A) A person that directly or indirectly controls, is
- 11 controlled by, or is under common control with the entity.
- 12 (B) An officer of, or an individual performing similar
- 13 functions with respect to, the entity.
- 14 (C) A director of, or an individual performing similar
- 15 functions with respect to, the entity.
- 16 (D) A person that receives or received more than \$25,000.00
- 17 from the entity in either the current year or the preceding year or
- 18 a person that owns more than 10% of, or an individual who is
- 19 employed by or is a director of, a person that receives or received
- 20 more than \$25,000.00 from the entity in either the current year or
- 21 the preceding year.
- 22 (E) An officer or director of, or an individual performing
- 23 similar functions with respect to, a person described in sub-
- 24 subparagraph (A).
- 25 (F) The spouse of, or an individual occupying the residence
- 26 of, an individual described in sub-subparagraphs (A) to (E).
- 27 (G) An individual who has the relationship specified in

- 1 subparagraph (i) (D) to an individual or the spouse of an individual
- 2 described in sub-subparagraphs (A) to (E).
- 3 (c) "Agreement" means an agreement between a provider and an
- 4 individual for the performance of debt settlement services.
- 5 (d) "Bank" means a financial institution, including, but not
- 6 limited to, a commercial bank, savings bank, savings and loan
- 7 association, credit union, mortgage bank, or trust company, engaged
- 8 in the business of banking, chartered under federal or state law,
- 9 and regulated by a federal or state banking regulatory authority.
- 10 (e) "Business address" means the physical location of a
- 11 business, including the name and number of a street.
- 12 (f) "Certified debt specialist" means an individual certified
- 13 by a training program or certifying organization that authenticates
- 14 the competence of individuals providing assistance to other
- 15 individuals in connection with debt settlement services.
- 16 (g) "Concessions" means assent to repayment of a debt on terms
- 17 more favorable to an individual than the terms of the contract
- 18 between the individual and a creditor.
- 19 (h) "Control person" means a director, manager, or executive
- 20 officer of an applicant or licensee or any other individual who has
- 21 the authority to participate in the direction, directly or
- 22 indirectly through 1 or more other persons, of the management or
- 23 policies of an applicant or licensee.
- 24 (i) "Debt settlement services" means acting or offering to act
- 25 as an intermediary between an individual and 1 or more creditors of
- 26 the individual for the purpose of adjusting, settling, discharging,
- 27 reaching a compromise on, or otherwise altering the terms of

- 1 payment of the individual's obligations, without receiving or
- 2 exercising direct control over any money of the individual, for the
- 3 purpose of distributing that money to those creditors. The term
- 4 does not include any of the following:
- 5 (i) Legal services provided in an attorney-client relationship
- 6 by an attorney licensed or otherwise authorized to practice law in
- 7 this state.
- 8 (ii) Accounting services provided in an accountant-client
- 9 relationship by a certified public accountant licensed to provide
- 10 accounting services in this state.
- 11 (iii) Debt management services provided by a person licensed
- 12 under the debt management act, 1975 PA 148, MCL 451.411 to 451.437.
- 13 (j) "Department" means the office of financial and insurance
- 14 services.
- 15 (k) "Entity" means a person other than an individual.
- 16 (l) "Good faith" means honesty in fact and the observance of
- 17 reasonable standards of fair dealing.
- 18 (m) "License application" means an application for an initial
- 19 or renewal license as a provider under this act.
- (n) "Person" means an individual, corporation, limited
- 21 liability company, business trust, estate, trust, partnership,
- 22 association, joint venture, or any other legal or commercial
- 23 entity. The term does not include a public corporation, government,
- 24 or governmental subdivision, agency, or instrumentality.
- (o) "Principal amount of the debt" means the amount of a debt
- 26 at the time of the execution of the agreement.
- (p) "Program" means a program or strategy in which a provider

- 1 furnishes debt settlement services, which contemplate that
- 2 creditors will settle debts for less than the full principal
- 3 amount of debt owed by an individual, to which the individual makes
- 4 payments directly to the creditors.
- 5 (q) "Provider" means a person required to be licensed under
- 6 this act that provides, offers to provide, or agrees to provide
- 7 debt settlement services directly or through others.
- 8 (r) "Record" means information that is inscribed on a tangible
- 9 medium or that is stored in an electronic or other medium and is
- 10 retrievable in perceivable form.
- 11 (s) "Settlement fee" means a charge imposed on or paid by an
- 12 individual in connection with a creditor's assent to accept in full
- 13 satisfaction of a debt an amount less than the principal amount of
- 14 the debt.
- 15 (t) "Sign" means any of the following with present intent to
- 16 authenticate or adopt a record:
- 17 (i) To execute or adopt a tangible symbol.
- (ii) To attach to or logically associate with the record an
- 19 electronic sound, symbol, or process.
- (u) "State" means a state of the United States, the District
- 21 of Columbia, Puerto Rico, the United States Virgin Islands, or any
- 22 territory or insular possession subject to the jurisdiction of the
- 23 United States.
- Sec. 3. (1) This act does not apply to an agreement with an
- 25 individual who resides outside of this state at the time of the
- 26 agreement.
- 27 (2) This act does not apply to a provider to the extent that

- 1 the provider meets any of the following:
- 2 (a) Provides or agrees to provide debt settlement,
- 3 educational, or counseling services to an individual who the
- 4 provider has no reason to know resides in this state at the time
- 5 the provider agrees to provide the services.
- 6 (b) Receives no compensation for debt settlement services from
- 7 or on behalf of the individuals to whom it provides the services or
- 8 from their creditors.
- 9 (3) This act does not apply to any of the following persons or
- 10 their employees when the person or the employee is engaged in the
- 11 regular course of the person's business or profession:
- 12 (a) A judicial officer, a person acting under an order of a
- 13 court or an administrative agency, or an assignee for the benefit
- 14 of creditors.
- 15 (b) A bank.
- 16 (c) An affiliate of a bank if the affiliate is regulated by a
- 17 federal or state banking regulatory authority.
- 18 (d) A title insurer, escrow company, or other person that
- 19 provides bill-paying services if the provision of debt settlement
- 20 services is incidental to the bill-paying services.
- 21 Sec. 4. (1) Except as otherwise provided in this section,
- 22 beginning July 1, 2008, a provider may not provide debt settlement
- 23 services to an individual, who it reasonably should know resides in
- 24 this state at the time it agrees to provide the services, unless
- 25 the provider is licensed under this act.
- 26 (2) If a provider is licensed under this act, subsection (1)
- 27 does not apply to an employee or agent of the provider.

- 1 (3) The administrator shall maintain and publicize a list of
- 2 the names of all licensed providers.
- 3 (4) A person who is providing debt settlement services on or
- 4 before April 1, 2008 and intends to provide debt settlement
- 5 services as a licensee under this act shall file a license
- 6 application with the administrator by April 1, 2008.
- 7 Sec. 5. (1) A license application shall be in a form
- 8 prescribed by the administrator.
- 9 (2) A license application must be accompanied by all of the
- 10 following:
- 11 (a) The fee established by the administrator under section 22.
- 12 (b) Evidence of aggregate umbrella insurance that meets all of
- 13 the following:
- 14 (i) Is in the amount of at least \$250,000.00.
- 15 (ii) Insures against the risks of dishonesty, fraud, theft, and
- 16 other misconduct on the part of the applicant or a director,
- 17 employee, or agent of the applicant.
- 18 (iii) Is issued by an insurance company authorized to do
- 19 business in this state, is rated at least A by a nationally
- 20 recognized rating organization, and has a maximum deductible of
- **21** \$10,000.00.
- 22 (iv) Is payable to the applicant, the individuals who have
- 23 agreements with the applicant, and the commissioner, as their
- 24 interests may appear.
- (v) Is not subject to cancellation by the applicant without an
- 26 effective policy in place to cover the canceled insurance.
- (c) Proof of authority to do business in this state.

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- 1 Sec. 6. (1) A license application must be signed under penalty
- 2 of false statement and include all of the following:
- 3 (a) The applicant's name, principal business address and
- 4 telephone number, and all other business addresses in this state.
- 5 (b) Electronic mail addresses and internet website addresses
- 6 of the applicant.
- 7 (c) All names under which the applicant conducts business.
- 8 (d) The address of each location in this state at which the
- 9 applicant will provide debt settlement services or a statement that
- 10 the applicant will not have a physical location in the state at
- 11 which it will provide debt settlement services.
- 12 (e) The name and home address of each officer and director of
- 13 the applicant and each person that owns at least 10% of the
- **14** applicant.
- 15 (f) A list of every state in which the applicant or any of its
- 16 officers or directors were licensed or registered to provide debt
- 17 settlement services in the 5-year period immediately preceding the
- 18 application.
- 19 (g) A list of every state in which any individuals who
- 20 received debt settlement services from the applicant in the 5-year
- 21 period immediately preceding the application resided.
- 22 (h) A statement describing, to the extent it is known or
- 23 should be known by the applicant, any material civil or criminal
- 24 judgment or litigation and any material administrative or
- 25 enforcement action by a governmental agency in any jurisdiction
- 26 against the applicant or any of its officers, directors, owners, or
- 27 agents.

- 1 (i) A description of the applicant's financial analysis and
- 2 initial budget program, including any form or electronic model,
- 3 used to evaluate the financial condition of individuals.
- 4 (j) A copy of each form of agreement that the applicant will
- 5 use with individuals who reside in this state.
- 6 (k) The schedule of fees and charges that the applicant will
- 7 use with individuals who reside in this state.
- 8 (l) A description of any ownership interest of at least 10% by
- 9 any director, owner, or employee of the applicant in any of the
- 10 following:
- 11 (i) An affiliate of the applicant.
- 12 (ii) An entity that provides products or services to the
- 13 applicant or any individual relating to the applicant's debt
- 14 settlement services.
- 15 (m) The identity of each director who is an affiliate of the
- 16 applicant.
- 17 (n) Any other information that the administrator reasonably
- 18 requires to perform his or her duties under this act.
- 19 (2) A license applicant or licensed provider shall notify the
- 20 administrator within 10 days after a change in the information
- 21 described in section 5(2)(b) or subsection (1)(a), (b), (d), (h),
- 22 (j), or (k).
- 23 (3) Except for the information required under subsection (1) (l)
- 24 and the addresses required under subsection (1)(e), the
- 25 administrator shall make the information in a license application
- 26 available to the public.
- Sec. 7. (1) Subject to subsections (2) and (3), the

- 1 administrator shall issue a license as a provider to a person that
- 2 complies with sections 5 and 6.
- 3 (2) After reviewing an application, the commissioner may deny
- 4 a license under this act to an applicant if the commissioner
- 5 determines, based on the financial condition and responsibility,
- 6 financial business and experience, character, and general fitness
- 7 of the applicant and the experience, character, and general fitness
- 8 of each control person and any shareholders of the applicant, that
- 9 it is not in the public interest to permit the applicant to provide
- 10 debt settlement services in this state.
- 11 (3) The administrator shall deny a license as a provider to an
- 12 applicant if the application is not accompanied by the fee
- 13 established by the administrator under section 22.
- Sec. 8. (1) When the commissioner determines that an
- 15 application for a license under this act is substantially complete,
- 16 the commissioner shall promptly notify the applicant in writing of
- 17 the date on which he or she determined that the application was
- 18 substantially complete and shall approve or deny the application
- 19 within 120 days after that date. If the commissioner does not
- 20 approve or deny an application within that 120-day period, the
- 21 commissioner shall issue the license.
- 22 (2) If the commissioner determines that an applicant is not
- 23 qualified to receive a license and denies the application, the
- 24 commissioner shall notify the applicant in writing that the
- 25 application has been denied, stating the basis for denial.
- 26 (3) If the commissioner denies an application for a license,
- 27 or fails or refuses to issue a license after the expiration of the

- 1 time period described in subsection (1), the applicant may appeal
- 2 and request a hearing pursuant to the administrative procedures act
- 3 of 1969, 1969 PA 306, MCL 24.201 to 24.328, and any rules of
- 4 procedure adopted by the administrator. If a hearing is held, the
- 5 commissioner shall reconsider the application and issue a written
- 6 order granting or denying the application after the hearing.
- 7 (4) Subject to sections 9(3) and 24, a license as a provider
- 8 is valid for 1 year.
- 9 Sec. 9. (1) A renewal license application must be in a form
- 10 prescribed by the administrator, signed under penalty of false
- 11 statement, and meet all of the following:
- 12 (a) Be filed at least 30 and not more than 60 days before the
- 13 license expires.
- 14 (b) Be accompanied by the fee established by the administrator
- 15 under section 22.
- 16 (c) Contain a financial statement, reviewed by a certified
- 17 accountant, for the applicant's fiscal year immediately preceding
- 18 the application.
- 19 (d) Disclose any changes in the information contained in the
- 20 applicant's initial license application or its immediately previous
- 21 renewal license application, as applicable.
- 22 (e) Include evidence of aggregate umbrella insurance that
- 23 meets the requirements of section 5(2)(b).
- 24 (f) Include any other information that the administrator
- 25 reasonably requires to perform his or her duties under this act.
- 26 (2) Except for the information required under section 6(1)(l)
- 27 and the addresses required under section 6(1)(e), the administrator

- 1 shall make the information in a renewal license application
- 2 available to the public.
- 3 (3) If a licensed provider files a timely and complete renewal
- 4 license application, the license remains effective until the
- 5 administrator, in a record, notifies the applicant of a denial and
- 6 states the reasons for the denial.
- 7 (4) If the administrator denies a renewal license application,
- 8 the applicant may appeal and request a hearing pursuant to the
- 9 administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to
- 10 24.328, and the rules of procedure adopted by the administrator.
- 11 While the appeal is pending, the applicant shall continue to
- 12 provide debt settlement services to individuals with whom it has
- 13 agreements. If the denial is affirmed, subject to the
- 14 administrator's order and section 23, the applicant shall continue
- 15 to provide debt settlement services to individuals with whom it has
- 16 agreements until, with the approval of the administrator, it
- 17 transfers the agreements to another licensed provider.
- 18 Sec. 10. (1) A provider shall act in good faith in all matters
- 19 under this act.
- 20 (2) A provider shall maintain a toll-free communication
- 21 system, staffed at a level that reasonably permits an individual to
- 22 speak to a certified debt specialist or customer-service
- 23 representative, as appropriate, during ordinary business hours.
- Sec. 11. (1) Before providing debt settlement services, a
- 25 licensed provider shall give the individual an itemized list of
- 26 goods and services and the charges for each. The list must be clear
- 27 and conspicuous, be in a record the individual may keep whether or

- 1 not the individual assents to an agreement, and describe the goods
- 2 and services the provider offers, either free of additional charge
- 3 if the individual enters into an agreement or for a charge if the
- 4 individual does not enter into an agreement.
- 5 (2) A provider may not furnish debt settlement services unless
- 6 the provider does both of the following through the services of a
- 7 certified debt specialist:
- 8 (a) Provides the individual with reasonable education about
- 9 the management of personal finance.
- 10 (b) Has prepared a financial analysis for the individual.
- 11 (3) Before an individual assents to an agreement to engage in
- 12 a program, a provider shall do all of the following:
- 13 (a) Provide the individual with a copy of the analysis and
- 14 program required under subsection (2) in a record that identifies
- 15 the provider and that the individual may keep whether or not the
- 16 individual assents to the agreement.
- 17 (b) Inform the individual of the availability, at the
- 18 individual's option, of assistance by a toll-free communication
- 19 system or in person to discuss the financial analysis and
- 20 program required under subsection (2).
- 21 (4) Before an individual assents to an agreement to engage in
- 22 a program, the provider shall inform the individual of all of the
- 23 following:
- 24 (a) Programs are not suitable for all individuals, and the
- 25 individual may ask the provider about bankruptcy or other ways to
- 26 deal with indebtedness.
- 27 (b) Establishment of a program may adversely affect the

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- 1 individual's credit rating or credit scores.
- 2 (c) Nonpayment of debt may lead creditors to increase finance
- 3 and other charges or undertake litigation or other collection
- 4 activity.
- 5 (d) Unless the individual is insolvent, if a creditor settles
- 6 for less than the full amount of the debt, the program may result
- 7 in the creation of taxable income to the individual, even
- 8 though the individual does not receive any money.
- 9 (e) Specific results cannot be predicted or guaranteed, and
- 10 the provider cannot force negotiations or settlements with
- 11 creditors but will advocate solely on behalf of the individual.
- 12 (f) Programs require that individuals meet a certain savings
- 13 goal in order to maximize settlement results.
- 14 (g) The provider does not provide accounting or legal advice
- 15 to individuals.
- 16 (h) The provider is the individual's advocate and does not
- 17 receive compensation from creditors, banks, or third party
- 18 collection agencies.
- 19 (i) The provider is not responsible for distribution of any
- 20 payments to the individual's creditors.
- 21 (j) The name and business address of the provider.
- 22 Sec. 12. (1) A provider may satisfy the requirements of
- 23 section 11, 13, or 17(3) by means of the internet or other
- 24 electronic means if the provider obtains an individual's consent in
- 25 the manner provided in section 101(c)(1) of the federal act, 15 USC
- **26** 7001.
- 27 (2) A provider shall present the disclosures and materials

- 1 required under sections 11, 13, and 17(3) in a form that can be
- 2 accurately reproduced for later reference.
- 3 (3) If the disclosure of the information under section 11(4)
- 4 is made by means of an internet website, the disclosure of that
- 5 information must appear on 1 or more webpages that contain no other
- 6 information and that the individual must view before he or she has
- 7 an opportunity to assent to formation of a program.
- 8 (4) At the time it provides the materials and agreement
- 9 required under section 11(3) or (4), 13, or 17(3), a provider shall
- 10 inform the individual that if he or she makes an electronic,
- 11 telephonic, or written request, it will send the individual a
- 12 written copy of the materials and shall comply with a request as
- 13 provided in subsection (5).
- 14 (5) If a provider receives a request, at any time before the
- 15 expiration of 90 days after an individual's program is completed or
- 16 terminated, to send a written copy of the materials required under
- 17 section 11(3) or (4), 13, or 17(3), the provider shall send it at
- 18 no charge within 3 business days after the request. However, a
- 19 provider is not required to comply with a request more than once
- 20 per calendar month or if it reasonably believes that the request is
- 21 made for purposes of harassment. If a request under this subsection
- 22 is made more than 90 days after an individual's program is
- 23 completed or terminated, the provider shall send a written copy of
- 24 the materials requested within a reasonable time.
- 25 (6) A provider that maintains an internet website shall
- 26 disclose all of the following on the homepage of its website or on
- 27 a webpage that is clearly and conspicuously connected to the

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- 1 homepage by a link that clearly reveals its contents:
- 2 (a) Its name and all names under which it does business.
- 3 (b) Its principal business address, telephone number, and
- 4 electronic mail address, if any.
- 5 (7) If a consumer who has consented to electronic
- 6 communication in the manner provided in section 101(c) of the
- 7 federal act, 15 USC 7001, withdraws his or her consent as provided
- 8 in the federal act, a provider may terminate its agreement with the
- 9 consumer. If the producer elects to terminate an agreement with a
- 10 consumer under this subsection, it shall notify the consumer that
- 11 it will terminate the agreement unless the consumer, within 30 days
- 12 after receiving the notification, consents to electronic
- 13 communication in the manner provided in section 101(c) of the
- 14 federal act, 15 USC 7001.
- 15 (8) As used in this section:
- 16 (a) "Consumer" means an individual who seeks or obtains goods
- 17 or services that are used primarily for personal, family, or
- 18 household purposes.
- 19 (b) "Federal act" means the federal electronic signatures in
- 20 global and national commerce act, 15 USC 7001 to 7031.
- Sec. 13. (1) An agreement must meet all of the following:
- 22 (a) Be in a record.
- (b) Be dated and signed by the individual.
- 24 (c) Include the name of the individual and the address where
- 25 the individual resides.
- (d) Include the name, business address, and telephone number
- 27 of the provider.

- 1 (e) Be delivered to the individual immediately upon formation
- 2 of the agreement.
- 3 (f) Disclose all of the following:
- 4 (i) The services to be provided.
- 5 (ii) The amount, or method of determining the amount, of all
- 6 fees, individually itemized, to be paid by the individual.
- 7 (iii) How the provider will comply with its obligations under
- 8 section 18(1).
- 9 (iv) That the individual may cancel the agreement under section
- **10** 14.
- 11 (v) That the individual may contact the administrator with any
- 12 questions or complaints regarding the provider.
- 13 (vi) The address, telephone number, and internet address or
- 14 website of the administrator.
- 15 (vii) An estimate of the duration of the program.
- 16 (g) A schedule of payments to be made by or on behalf of the
- 17 individual that includes the amount of each payment, the date on
- 18 which each payment is due, and an estimate of the date of the final
- 19 payment.
- 20 (2) For purposes of subsection (1)(e), delivery of an
- 21 electronic record occurs when it is made available in a format in
- 22 which the individual may retrieve, save, and print it and the
- 23 individual is notified that it is available.
- 24 (3) If the administrator supplies a provider with any
- 25 information required under subsection (1)(f)(vi), the provider may
- 26 comply with that requirement only by disclosing the information
- 27 supplied by the administrator.

- 1 (4) An agreement must provide all of the following:
- 2 (a) That the individual has a right to terminate the agreement
- 3 at any time, without penalty or obligation, by giving the provider
- 4 written or electronic notice, and that termination in this manner
- 5 revokes all powers of attorney granted by the individual to the
- 6 provider.
- 7 (b) That the provider will notify the individual within 5 days
- 8 after learning of a creditor's decision to cease negotiation with
- 9 the provider and that this notice will include both of the
- 10 following:
- 11 (i) The identity of the creditor.
- (ii) The right of the individual to modify or terminate the
- 13 agreement.
- 14 (5) An agreement may confer on a provider a power of attorney
- 15 to settle the individual's debt for not more than 50% of the amount
- 16 of the debt. An agreement may not confer a power of attorney to
- 17 settle a debt for more than 50% of that amount, but may confer a
- 18 power of attorney to negotiate with creditors of the individual on
- 19 behalf of the individual. An agreement must provide that the
- 20 provider will obtain the assent of the individual after a creditor
- 21 has assented to a settlement for more than 50% of the amount of the
- **22** debt.
- 23 (6) An agreement may not do any of the following:
- 24 (a) Provide for application of the law of any jurisdiction
- 25 other than the United States and this state.
- 26 (b) Except as permitted under 9 USC 2, contain a provision
- 27 that modifies or limits otherwise available forums or procedural

- 1 rights, including the right to trial by jury, that are generally
- 2 available to the individual under law other than this act.
- 3 (c) Contain a provision that restricts the individual's
- 4 remedies under this act or law other than this act.
- 5 (d) Contain a provision that does either of the following:
- 6 (i) Limits or releases the liability of any person for not
- 7 performing the agreement or for violating this act.
- 8 (ii) Indemnifies any person for liability arising under the
- 9 agreement or this act.
- 10 (7) All rights and obligations described in subsection (4) and
- 11 section 15 exist even if not provided in the agreement. A provision
- in an agreement that violates subsection (4), (5), or (6) is void.
- Sec. 14. (1) An individual may cancel an agreement before
- 14 midnight of the third business day after the individual assents to
- 15 it. However, if the agreement does not comply with subsection (2)
- 16 or section 13 or 18, the individual may cancel the agreement within
- 17 30 days after the individual assents to it. To exercise the right
- 18 of cancellation under this subsection, the individual must give
- 19 notice in a record to the provider. Notice by mail is given when
- 20 mailed.
- 21 (2) An agreement must be accompanied by a form that contains
- the following notice in boldfaced type, surrounded by bold black
- 23 lines:
- "Notice of right of cancellation
- 25 You may cancel this agreement, without any penalty or
- 26 obligation, at any time before midnight of the third business day
- 27 that begins the day after you agree to it by electronic

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- 1 communication or by signing it. To cancel this agreement during
- 2 this period, send an email to [email address of provider] or mail
- 3 or deliver a signed, dated copy of this notice or any other written
- 4 notice to [name of provider] at [address of provider] before
- 5 midnight on [date].
- 6 If you cancel this agreement within the 3-day period, we will
- 7 refund all money you already have paid us.
- 8 I cancel this agreement,
- 9 [print your name]
- 10 _____ [sign your name]
- 11 [date] ".
- 12 (3) If an individual terminates an agreement that is not
- 13 otherwise subject to subsection (1), the provider shall immediately
- 14 return to the individual 65% of the fees associated with that
- 15 percentage of the principal amount remaining unsettled at the time
- 16 of termination.
- Sec. 15. Unless the administrator by rule provides otherwise,
- 18 the disclosures and documents required under this act must be in
- 19 English. If a provider communicates with an individual primarily in
- 20 a language other than English, the provider must furnish a
- 21 translation into the other language of the disclosures and
- 22 documents required by this act.
- 23 Sec. 16. (1) A provider may not directly or indirectly impose
- 24 a fee or other charge on an individual or receive money from or on
- 25 behalf of an individual for debt settlement services except as
- 26 permitted in this section.
- 27 (2) All of the following apply to the fees a provider may

- 1 charge an individual for debt settlement services:
- 2 (a) Subject to subdivision (c), the aggregate amount of fees
- 3 charged by the provider, including the fees described in
- 4 subdivision (b) and subsection (4), shall not exceed 18% of the
- 5 principal amount of the debt brought into the program.
- 6 (b) The total amount of fees charged by the provider for
- 7 consultation, obtaining a credit report, setting up an account, and
- 8 providing other similar services related to establishing the amount
- 9 of the individual's debt and developing the program shall not
- 10 exceed 4% of the principal amount of the debt brought into the
- 11 program.
- 12 (c) If the individual completes all of his or her obligations
- 13 under the agreement, the aggregate amount of the fees charged by
- 14 the provider shall not exceed an amount that, when added to the
- 15 aggregate amount of all of the offers of settlement obtained by the
- 16 provider for the debtor, exceeds the principal amount of the debt
- 17 brought into the program.
- 18 (d) A provider may require that the individual pay some or all
- 19 of the fees described in subdivision (b) at the time the agreement
- 20 is executed or at the inception of the plan. The remainder of the
- 21 aggregate amount of the fees charged under this subsection shall be
- 22 paid by the individual on a pro rata basis, in monthly
- 23 installments, over a period determined by the provider that is at
- 24 least equal to 1/2 of the estimate of the duration of the program
- 25 estimated under section 13(1)(f)(vii). However, the individual may
- 26 accelerate or prepay any unpaid installment payments of fees, and
- 27 the provider may require that the individual immediately pay the

- 1 remaining balance of the unpaid fees if the provider obtains offers
- 2 of settlement from creditors for at least 1/2 of the debts included
- 3 in the program.
- 4 (3) A provider may not impose charges or receive payment for
- 5 debt settlement services until the provider and the individual have
- 6 signed an agreement that complies with sections 13 and 18.
- 7 (4) If an individual assents to an agreement, a provider may
- 8 not impose a fee or other charge for educational or counseling
- 9 services, or similar services, except as provided in this
- 10 subsection. The administrator may authorize a provider to charge an
- 11 additional fee based on the nature and extent of the educational or
- 12 counseling services furnished by the provider, but the aggregate
- 13 fees may not exceed the amount specified in subsection (2)(a). If a
- 14 payment to a provider by an individual under this act is
- 15 dishonored, a provider may impose a reasonable charge to the
- 16 individual that does not exceed the amount permitted by law.
- 17 Sec. 17. (1) If a provider imposes a fee or other charge or
- 18 receives money or other payments not authorized in section 16, the
- 19 individual may void the agreement and recover as provided in
- **20** section 25.
- 21 (2) If a provider is not licensed under this act when an
- 22 individual assents to an agreement, the agreement is void and the
- 23 provider does not have a claim against the individual for breach of
- 24 contract or for restitution.
- 25 (3) If an individual who has entered into a fee agreement
- 26 fails for 60 days to make payments required by the agreement, the
- 27 provider may terminate the agreement.

- 1 Sec. 18. (1) A provider that has entered into an agreement
- 2 shall provide the individual with the accounting required under
- 3 subsection (2) at each of the following times:
- 4 (a) While the agreement is in effect, within 5 business days
- 5 after a request by the individual. However, the provider is not
- 6 required to comply with more than 1 request under this subdivision
- 7 in any calendar month.
- 8 (b) After each settlement of a debt with a creditor on behalf
- 9 of the individual.
- (c) At the time the agreement is canceled or terminated.
- 11 (2) If a provider has established a program for an individual
- 12 and a creditor has agreed to accept as payment in full an amount
- 13 less than the principal amount of the debt owed by the individual,
- 14 the provider shall provide the individual with all of the following
- 15 in a record:
- 16 (a) The total amount and terms of the settlement.
- 17 (b) The amount of the debt when the individual assented to the
- 18 program.
- 19 (c) The amount of the debt when the creditor agreed to the
- 20 settlement.
- 21 (d) The calculation of a settlement fee.
- 22 (3) A provider shall maintain records for each individual for
- 23 whom it provides debt settlement services for at least 5 years
- 24 after the final payment made by the individual and produce a copy
- 25 of them to the individual within a reasonable time after a request
- 26 for them. A provider may use electronic or other means of storage
- 27 of the records.

- 1 Sec. 19. (1) A provider may not, directly or indirectly, do
- 2 any of the following:
- 3 (a) Settle a debt on behalf of an individual for more than 50%
- 4 of the amount of the debt owed a creditor, unless the individual
- 5 assents to the settlement after the creditor has assented.
- 6 (b) Take a power of attorney that authorizes it to settle a
- 7 debt, unless the power of attorney expressly limits the provider's
- 8 authority to settle debts for not more than 50% of the amount of
- 9 the debt owed a creditor.
- (c) Exercise or attempt to exercise a power of attorney after
- 11 an individual has terminated an agreement.
- 12 (d) Initiate a transfer from an individual's account at a bank
- or with another person unless the transfer is 1 of the following:
- 14 (i) A return of money to the individual.
- 15 (ii) Before termination of an agreement, properly authorized by
- 16 the agreement and this act, for payment of a fee.
- 17 (e) Offer a gift or bonus, premium, reward, or other
- 18 compensation to an individual for executing an agreement.
- 19 (f) Settle a debt or lead an individual to believe that a
- 20 payment to a creditor is in settlement of a debt to the creditor,
- 21 unless the individual at the time of settlement receives a
- 22 certification or confirmation by the creditor that the payment is
- 23 in full settlement of the debt.
- 24 (g) Make any of the following representations:
- 25 (i) That the provider will furnish money to pay bills or
- 26 prevent attachments.
- 27 (ii) That payment of a certain amount will permit satisfaction

- 1 of a certain amount or range of indebtedness.
- 2 (iii) That participation in a program will or may prevent
- 3 litigation, garnishment, attachment, repossession, foreclosure,
- 4 eviction, or loss of employment.
- 5 (h) Misrepresent that it is authorized or competent to furnish
- 6 legal advice or perform legal services.
- 7 (i) Represent that it is a nonprofit entity unless it is
- 8 organized and properly operating as a nonprofit entity under the
- 9 law of the state in which it was formed or represent that it is a
- 10 tax-exempt entity unless it has received certification of tax-
- 11 exempt status from the federal internal revenue service.
- 12 (j) Take a confession of judgment or power of attorney to
- 13 confess judgment against an individual.
- 14 (k) Employ an unfair, unconscionable, or deceptive act or
- 15 practice, including, but not limited to, the knowing omission of
- 16 any material information.
- 17 (2) If a provider furnishes debt settlement services to an
- 18 individual, the provider may not directly or indirectly do any of
- 19 the following:
- (a) Purchase a debt or obligation of the individual.
- 21 (b) Receive any of the following from or on behalf of the
- 22 individual:
- 23 (i) A promissory note or other negotiable instrument other than
- 24 a check or a demand draft.
- 25 (ii) A postdated check or demand draft.
- (c) Lend money or provide credit to the individual, except as
- 27 a deferral of a settlement fee at no additional expense to the

- 1 individual.
- 2 (d) Obtain a mortgage or other security interest from any
- 3 person in connection with the services provided to the individual.
- 4 (e) Except as permitted by federal law, disclose the identity
- 5 or identifying information of the individual or the identity of the
- 6 individual's creditors, unless 1 of the following applies:
- 7 (i) The disclosure is to the administrator, upon proper demand.
- 8 (ii) The disclosure is to a creditor of the individual, to the
- 9 extent necessary to secure the cooperation of the creditor in a
- 10 program.
- 11 (iii) The disclosure is necessary to administer the program.
- 12 (f) Except as otherwise provided in section 16, provide the
- 13 individual less than the full benefit of a compromise of a debt
- 14 arranged by the provider.
- 15 (q) Charge the individual for or provide credit or other
- 16 insurance, coupons for goods or services, membership in a club,
- 17 access to computers or the internet, or any other matter not
- 18 directly related to debt settlement services or educational
- 19 services concerning personal finance.
- 20 (h) Furnish legal advice or perform legal services, unless the
- 21 person furnishing that advice to or performing those services for
- 22 the individual is licensed to practice law.
- 23 (i) Advise individuals to stop payment on any of the accounts
- 24 being handled by the provider.
- 25 (3) This act does not authorize any person to engage in the
- 26 practice of law.
- 27 (4) A provider may not directly or indirectly receive a gift

- 1 or bonus, premium, reward, or other compensation for advising,
- 2 arranging, or assisting an individual in connection with obtaining
- 3 an extension of credit or other service from a lender or service
- 4 provider, except for educational or counseling services required in
- 5 connection with a government-sponsored program.
- 6 (5) A provider that advertises debt settlement services shall
- 7 not disclose information in conflict with the information specified
- 8 in section 11(4)(c) and (d).
- 9 Sec. 20. (1) Within 30 days after a provider is served with
- 10 notice of a civil action for violation of this act by or on behalf
- 11 of an individual who resides in this state at either the time of an
- 12 agreement or the time the notice is served, the provider shall
- 13 notify the administrator in a record that it has been sued.
- 14 (2) If a provider delegates any of its duties or obligations
- 15 under an agreement or this act to an independent contractor or any
- 16 other person, the provider is liable for conduct of the person that
- 17 would violate the agreement or this act if done by the provider.
- 18 Sec. 21. (1) The administrator may receive complaints, take
- 19 action to obtain voluntary compliance with this act, or seek or
- 20 provide remedies as provided in this act.
- 21 (2) The administrator may investigate and examine, in this
- 22 state or elsewhere, by subpoena or otherwise, the activities,
- 23 books, accounts, and records of a person that provides or offers to
- 24 provide debt settlement services, or a person to which a provider
- 25 has delegated its obligations under an agreement or this act, to
- 26 determine compliance with this act. The administrator or department
- 27 shall not disclose information that identifies individuals who have

- 1 agreements with a provider to the public. In connection with an
- 2 investigation of a person, the administrator may do any of the
- 3 following:
- 4 (a) Charge the person the reasonable expenses necessarily
- 5 incurred to conduct the examination.
- 6 (b) Require or permit a person to file a statement under oath
- 7 as to all the facts and circumstances of a matter to be
- 8 investigated.
- 9 (3) The administrator may promulgate rules under the
- 10 administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to
- 11 24.328, to implement and enforce this act.
- 12 (4) The administrator may enter into cooperative arrangements
- 13 with any other federal or state agency that has authority over
- 14 providers and may exchange with any of those agencies information
- 15 about a provider, including information obtained during an
- 16 examination of the provider.
- Sec. 22. (1) Within 30 days of the effective date of this act,
- 18 the administrator shall establish a schedule of fees to be paid by
- 19 applicants and licensees in that state fiscal year for the expense
- 20 of administering this act.
- 21 (2) By September 30 of each year, the administrator shall
- 22 establish a schedule of fees to be paid by applicants and licensees
- 23 in the next state fiscal year for the expense of administering this
- 24 act.
- 25 (3) In establishing initial and renewal license fees under
- 26 this section, the administrator shall consider each licensee's
- 27 business volume and number of locations and any other factors he or

- 1 she considers reasonable in order to generate money sufficient to
- 2 pay, but not to exceed, the department's reasonably anticipated
- 3 costs of administering this act.
- 4 (4) The department of treasury shall establish and administer
- 5 a restricted, interest-bearing account in the general fund known as
- 6 the debt settlement services act account. All money received or
- 7 collected for fees and charges under this act shall be paid into
- 8 the account to the credit of the department. Money in the account
- 9 and interest earned on the account shall only be used for the
- 10 implementation and operation of this act and the operation of the
- 11 department. Money in the account at the end of a fiscal year shall
- 12 not revert to the general fund but shall be carried over in the
- 13 account to the next fiscal year.
- 14 Sec. 23. (1) The administrator may enforce this act and rules
- 15 adopted under this act by taking 1 or more of the following
- 16 actions:
- 17 (a) Ordering a provider or a director, employee, or other
- 18 agent of a provider to cease and desist from any violations.
- (b) Ordering a provider or a person that has caused a
- 20 violation to correct the violation, including, but not limited to,
- 21 making restitution of money or property to a person aggrieved by a
- 22 violation.
- 23 (c) Prosecuting a civil action to do 1 or more of the
- 24 following:
- (i) Impose on a provider or a person that has caused a
- 26 violation a civil fine of not more than \$10,000.00 for each
- 27 violation.

- 1 (ii) Enforce an order of the administrator.
- 2 (iii) Obtain restitution or an injunction or other equitable
- 3 relief.
- 4 (d) Intervening in an action brought under section 25.
- 5 (2) If a person violates or knowingly authorizes, directs, or
- 6 aids in the violation of a final order issued under subsection
- 7 (1)(a) or (b), the person is subject to a civil fine of not more
- 8 than \$20,000.00 for each violation.
- 9 (3) The administrator may maintain an action to enforce this
- 10 act in any county.
- 11 (4) The administrator may recover the reasonable costs of
- 12 enforcing this act under this section, including reasonable
- 13 attorney fees.
- 14 Sec. 24. (1) The administrator may suspend, revoke, or deny
- renewal of a provider's license if any of the following are met:
- 16 (a) A fact or condition exists that, if it had existed when
- 17 the licensee applied for license as a provider, would have been a
- 18 reason for denying a license.
- 19 (b) The provider has committed a material violation of this
- 20 act or a rule or order of the administrator under this act.
- 21 (c) The provider is insolvent. As used in this subdivision,
- "insolvent" means any of the following:
- (i) Has generally ceased to pay debts in the ordinary course of
- 24 business other than as a result of good-faith dispute.
- (ii) Is unable to pay debts as they become due.
- 26 (iii) Is insolvent within the meaning of the bankruptcy code, 11
- 27 USC 101 to 1330.

- 1 (d) The provider or an employee or affiliate of the provider
- 2 refuses to permit the administrator to make an examination
- 3 authorized by this act, fails to comply with section 21(2)(b)
- 4 within 15 days after a request, or made a material
- 5 misrepresentation or omission in complying with section 21(2)(b).
- 6 (e) The provider did not respond within a reasonable time and
- 7 in an appropriate manner to communications from the administrator.
- 8 (2) If the administrator suspends or revokes a provider's
- 9 license, the provider may appeal and request a hearing pursuant to
- 10 the administrative procedures act of 1969, 1969 PA 306, MCL 24.201
- **11** to 24.328.
- 12 Sec. 25. (1) If an agreement is void under section 17(2), the
- 13 individual may recover in a civil action all money paid by or on
- 14 behalf of the individual under the agreement, in addition to the
- 15 recovery under subsection (3)(c) and (d).
- 16 (2) If an individual voids an agreement under section 17(1),
- 17 the individual may recover in a civil action 3 times the total
- 18 amount of the fees, charges, money, or payments made by the
- 19 individual to the provider, in addition to the recovery under
- **20** subsection (3)(d).
- 21 (3) Subject to subsection (4), an individual with respect to
- 22 whom a provider violates this act may recover any of the following
- 23 in a civil action from the provider and any person that caused the
- 24 violation:
- 25 (a) Compensatory damages for injury, including, but not
- 26 limited to, noneconomic injury, caused by the violation.
- 27 (b) Except as otherwise provided in subsection (4), for a

- 1 violation of section 11, 13, 14, 15, 16, 18, or 19(1) or (2), the
- 2 greater of the amount recoverable under subdivision (a) or
- **3** \$5,000.00.
- 4 (c) Punitive damages.
- 5 (d) Reasonable attorney fees and costs.
- 6 (4) In a class action, except for a violation of section
- 7 19(1)(e), the minimum damages provided in subsection (3)(b) do not
- 8 apply.
- 9 (5) In addition to the remedy available under subsection (3),
- 10 if a provider violates an individual's rights under section 14, the
- 11 individual may recover in a civil action all money paid or
- 12 deposited by or on behalf of the individual under the agreement,
- 13 except for amounts paid to creditors.
- 14 (6) A provider is not liable under this section for a
- 15 violation of this act if the provider proves that the violation was
- 16 not intentional and resulted from a good-faith error
- 17 notwithstanding the maintenance of procedures reasonably adapted to
- 18 avoid the error. An error of legal judgment with respect to a
- 19 provider's obligations under this act is not a good-faith error.
- 20 If, in connection with a violation, the provider has received more
- 21 money than authorized by an agreement or this act, the defense
- 22 provided by this subsection is not available unless the provider
- 23 refunds the excess within 2 business days after learning of the
- 24 violation.
- 25 Sec. 26. (1) If an act or practice of a provider violates both
- 26 this act and the Michigan consumer protection act, 1976 PA 331, MCL
- 27 445.901 to 445.922, an individual may not recover under both acts

- 1 for the same act or practice.
- 2 (2) An action or proceeding brought under section 23 must be
- 3 commenced within 4 years after the conduct that is the basis of the
- 4 administrator's complaint.
- 5 (3) An action brought under section 25 must be commenced
- 6 within 2 years after the latest of the following:
- 7 (a) The individual's last transmission of money to a provider.
- 8 (b) Subject to subsection (4), the date on which the
- 9 individual discovered or reasonably should have discovered the
- 10 facts giving rise to the individual's claim.
- 11 (c) Termination of actions or proceedings by the administrator
- 12 with respect to a violation of this act.
- 13 (4) The period prescribed in subsection (3)(b) is tolled
- 14 during any period during which the provider or, if different, the
- 15 defendant has materially and willfully misrepresented information
- 16 required by this act to be disclosed to the individual, if the
- 17 information misrepresented is material to the establishment of the
- 18 liability of the defendant under this act.
- 19 Enacting section 1. This act is repealed effective July 1,
- 20 2015.
- 21 Enacting section 2. This act does not take effect unless all
- 22 of the following bills of the 94th Legislature are enacted into
- 23 law:
- 24 (a) Senate Bill No. 65.
- 25 (b) Senate Bill No. 960.

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