## **HOUSE BILL No. 6510**

September 24, 2008, Introduced by Rep. Hildenbrand and referred to the Committee on New Economy and Quality of Life.

A bill to amend 1986 PA 281, entitled

"The local development financing act,"

by amending section 12 (MCL 125.2162), as amended by 2000 PA 248.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 12. (1) If the board determines that it is necessary for
- 2 the achievement of the purposes of this act, the board shall
- 3 prepare and submit a tax increment financing plan to the governing
- 4 body. The plan shall be in compliance with section 13 and shall
- 5 include a development plan as provided in section 15. The plan
- 6 shall also contain the following:
- 7 (a) A statement of the reasons that the plan will result in
  - the development of captured assessed value that could not otherwise
  - be expected. The reasons may include, but are not limited to,

- 1 activities of the municipality, authority, or others undertaken
- 2 before formulation or adoption of the plan in reasonable
- 3 anticipation that the objectives of the plan would be achieved by
- 4 some means.
- 5 (b) An estimate of the captured assessed value for each year
- 6 of the plan. The plan may provide for the use of part or all of the
- 7 captured assessed value or, subject to subsection (3), of the tax
- 8 increment revenues attributable to the levy of any taxing
- 9 jurisdiction, but the portion intended to be used shall be clearly
- 10 stated in the plan. The board or the municipality creating the
- 11 authority may exclude from captured assessed value a percentage of
- 12 captured assessed value as specified in the plan or growth in
- 13 property value resulting solely from inflation. If excluded, the
- 14 plan shall set forth the method for excluding growth in property
- 15 value resulting solely from inflation.
- 16 (c) The estimated tax increment revenues for each year of the
- **17** plan.
- 18 (d) A detailed explanation of the tax increment procedure.
- 19 (e) The maximum amount of note or bonded indebtedness to be
- 20 incurred, if any.
- 21 (f) The amount of operating and planning expenditures of the
- 22 authority and municipality, the amount of advances extended by or
- 23 indebtedness incurred by the municipality, and the amount of
- 24 advances by others to be repaid from tax increment revenues.
- 25 (g) The costs of the plan anticipated to be paid from tax
- 26 increment revenues as received.
- (h) The duration of the development plan and the tax increment

- 1 plan.
- 2 (i) An estimate of the impact of tax increment financing on
- 3 the revenues of all taxing jurisdictions in which the eligible
- 4 property is or is anticipated to be located.
- 5 (j) A legal description of the eligible property to which the
- 6 tax increment financing plan applies or shall apply upon
- 7 qualification as eligible property.
- 8 (k) An estimate of the number of jobs to be created as a
- 9 result of implementation of the tax increment financing plan.
- 10 (l) The proposed boundaries of a certified technology park to
- 11 be created under an agreement proposed to be entered into pursuant
- 12 to section 12a OR OF AN AEROTROPOLIS DEVELOPMENT AREA DESIGNATED
- 13 UNDER SECTION 12C, an identification of the real property within
- 14 the certified technology park OR THE AEROTROPOLIS DEVELOPMENT AREA
- 15 to be included in the tax increment financing plan for purposes of
- 16 determining tax increment revenues, and whether personal property
- 17 located in the certified technology park OR THE AEROTROPOLIS
- 18 DEVELOPMENT AREA is exempt from determining tax increment revenues.
- 19 (2) Except as provided in subsection (7), a tax increment
- 20 financing plan shall provide for the use of tax increment revenues
- 21 for public facilities for eligible property whose captured assessed
- 22 value produces the tax increment revenues or, to the extent the
- 23 eligible property is located within a business development area OR
- 24 AN AEROTROPOLIS DEVELOPMENT AREA, for other eligible property
- 25 located in the business development area OR THE AEROTROPOLIS
- 26 DEVELOPMENT AREA. Public facilities for eligible property include
- 27 the development or improvement of access to and around, or within

- 1 the eligible property, of road facilities reasonably required by
- 2 traffic flow to be generated by the eligible property, and the
- 3 development or improvement of public facilities that are necessary
- 4 to service the eligible property, whether or not located on that
- 5 eligible property. If the eligible property identified in the tax
- 6 increment financing plan is property to which section 2(p)(iv)
- 7 2(R)(iv) applies, the tax increment financing plan shall not provide
- 8 for the use of tax increment revenues for public facilities other
- 9 than those described in the development plan as of April 1, 1991.
- 10 Whether or not provided in the tax increment financing plan, if the
- 11 eligible property identified in the tax increment financing plan is
- 12 property to which section  $\frac{2(p)(iv)}{2(R)(iv)}$  applies, then to the
- 13 extent that captured tax increment revenues are utilized for the
- 14 costs of cleanup of identified soil and groundwater contamination,
- 15 the captured tax increment revenues shall be first credited against
- 16 the shares of responsibility for the total costs of cleanup of
- 17 uncollectible parties who are responsible for the identified soil
- 18 and groundwater contamination pursuant to law, and then shall be
- 19 credited on a pro rata basis against the shares of responsibility
- 20 for the total costs of cleanup of other parties who are responsible
- 21 for the identified soil and groundwater contamination pursuant to
- 22 law.
- 23 (3) The percentage of taxes levied for school operating
- 24 purposes that is captured and used by the tax increment financing
- 25 plan and the tax increment financing plans under 1975 PA 197, MCL
- 26 125.1651 to 125.1681, the tax increment finance authority act, 1980
- 27 PA 450, MCL 125.1801 to 125.1830, and the brownfield redevelopment

- 1 financing act, 1996 PA 381, MCL 125.2651 to 125.2672, shall not be
- 2 greater than the percentage capture and use of taxes levied by a
- 3 municipality or county for operating purposes under the tax
- 4 increment financing plan and tax increment financing plans under
- 5 1975 PA 197, MCL 125.1651 to 125.1681, the tax increment finance
- 6 authority act, 1980 PA 450, MCL 125.1801 to 125.1830, and the
- 7 brownfield redevelopment financing act, 1996 PA 381, MCL 125.2651
- 8 to 125.2672. For purposes of the previous sentence, taxes levied by
- 9 a county for operating purposes include only millage allocated for
- 10 county or charter county purposes under the property tax limitation
- 11 act, 1933 PA 62, MCL 211.201 to 211.217a.
- 12 (4) Except as otherwise provided by this subsection, approval
- 13 of the tax increment financing plan shall be in accordance with the
- 14 notice, hearing, disclosure, and approval provisions of sections 16
- 15 and 17. If the development plan is part of the tax increment
- 16 financing plan, only 1 hearing and approval procedure is required
- 17 for the 2 plans together. For a plan submitted by an authority
- 18 established by 2 or more municipalities under sections 3(2) and
- 19 4 (7) OR BY AN AUTHORITY ESTABLISHED BY AN AEROTROPOLIS DEVELOPMENT
- 20 CORPORATION UNDER SECTIONS 3(3) AND 4(8), the notice required by
- 21 section 16 may be published jointly by the municipalities in which
- 22 the authority district is located OR BY THE AEROTROPOLIS
- 23 DEVELOPMENT CORPORATION. The FOR A PLAN SUBMITTED BY AN AUTHORITY
- 24 EXERCISING ITS POWERS UNDER SECTIONS 3(2) AND 4(7), THE plan shall
- 25 not be considered approved unless each governing body in which the
- 26 authority district is located makes the determinations required by
- 27 section 17 and approves the same plan, including the same

- 1 modifications, if any, made to the plan by any other governing
- 2 body. A PLAN SUBMITTED BY AN AUTHORITY EXERCISING ITS POWERS UNDER
- 3 SECTIONS 3(3) AND 4(8) SHALL NOT BE REQUIRED TO BE APPROVED BY THE
- 4 GOVERNING BODY OF EACH MUNICIPALITY IN WHICH THE AUTHORITY DISTRICT
- 5 IS LOCATED.
- 6 (5) Before the public hearing on the tax increment financing
- 7 plan, the governing body shall provide a reasonable opportunity to
- 8 the taxing jurisdictions levying taxes subject to capture to
- 9 express their views and recommendations regarding the tax increment
- 10 financing plan. The authority shall fully inform the taxing
- 11 jurisdictions about the fiscal and economic implications of the
- 12 proposed tax increment financing plan. The taxing jurisdictions may
- 13 present their recommendations at the public hearing on the tax
- 14 increment financing plan. The authority may enter into agreements
- 15 with the taxing jurisdictions and the governing body of the
- 16 municipality in which the authority district is located to share a
- 17 portion of the captured assessed value of the district or to
- 18 distribute tax increment revenues among taxing jurisdictions. Upon
- 19 adoption of the plan, the collection and transmission of the amount
- 20 of tax increment revenues, as specified in this act, shall be
- 21 binding on all taxing units levying ad valorem property taxes or
- 22 specific local taxes against property located in the authority
- 23 district.
- 24 (6) Property qualified as a public facility under section
- 25  $\frac{2(aa)(ii)}{2(CC)(ii)}$  that is acquired by an authority may be sold,
- 26 conveyed, or otherwise disposed to any person, public or private,
- 27 for fair market value or reasonable monetary consideration

- 1 established by the authority with the concurrence of the Michigan
- 2 economic development corporation and the municipality in which the
- 3 eligible property is located based on a fair market value appraisal
- 4 from a fee appraiser only if the property is sold for fair market
- 5 value. Unless the property acquired by an authority was located
- 6 within a certified business park, or a certified technology park,
- 7 OR AN AEROTROPOLIS DEVELOPMENT AREA at the time of disposition, an
- 8 authority shall remit all monetary proceeds received from the sale
- 9 or disposition of property that qualified as a public facility
- 10 under section 2(aa)(ii) 2 (CC) (ii) and was purchased with tax
- 11 increment revenues to the taxing jurisdictions. Proceeds
- 12 distributed to taxing jurisdictions shall be remitted in proportion
- 13 to the amount of tax increment revenues attributable to each taxing
- 14 jurisdiction in the year the property was acquired. If the property
- 15 was acquired in part with funds other than tax increment revenues,
- 16 only that portion of the monetary proceeds received upon
- 17 disposition that represent the proportion of the cost of
- 18 acquisition paid with tax increment revenues is required to be
- 19 remitted to taxing jurisdictions. If the property is located within
- 20 a certified business park, or A certified technology park, OR AN
- 21 AEROTROPOLIS DEVELOPMENT AREA at the time of disposition, the
- 22 monetary proceeds received from the sale or disposition of that
- 23 property may be retained by the authority for any purpose necessary
- 24 to further the development program for the certified business park,
- 25 or certified technology park, OR AEROTROPOLIS DEVELOPMENT AREA in
- 26 accordance with the tax increment financing plan.
- 27 (7) The tax increment financing plan may provide for the use

- 1 of tax increment revenues from a certified technology park for
- 2 public facilities for any eligible property located in the
- 3 certified technology park. THE TAX INCREMENT FINANCING PLAN MAY
- 4 PROVIDE FOR THE USE OF TAX INCREMENT REVENUES FROM AN AEROTROPOLIS
- 5 DEVELOPMENT AREA FOR PUBLIC FACILITIES WITHIN OR WITHOUT THE
- 6 AEROTROPOLIS DEVELOPMENT AREA FROM WHICH THE TAX INCREMENT REVENUES
- 7 ARE DERIVED, PROVIDED THAT THE TAX INCREMENT REVENUES SHALL BE USED
- 8 FOR PUBLIC FACILITIES WITHIN THE MUNICIPALITY WHOSE LEVY HAS
- 9 CONTRIBUTED TO THE TAX INCREMENT REVENUES EXCEPT AS OTHERWISE
- 10 PROVIDED IN THE INTERGOVERNMENTAL AGREEMENT OR ARTICLES OF
- 11 INCORPORATION CREATING THE AEROTROPOLIS DEVELOPMENT CORPORATION.
- 12 (8) If title to property qualified as a public facility under
- 13 section  $\frac{2(aa)(ii)}{2(CC)(ii)}$  and acquired by an authority with tax
- 14 increment revenues is sold, conveyed, or otherwise disposed of
- 15 pursuant to subsection (6) for less than fair market value, the
- 16 authority shall enter into an agreement relating to the use of the
- 17 property with the person to whom the property is sold, conveyed, or
- 18 disposed of, which agreement shall include a penalty provision
- 19 addressing repayment to the authority if any interest in the
- 20 property is sold, conveyed, or otherwise disposed of by the person
- 21 within 12 years after the person received title to the property
- 22 from the authority. This subsection shall not require enforcement
- 23 of a penalty provision for a conveyance incident to a merger,
- 24 acquisition, reorganization, sale-lease back transaction, employee
- 25 stock ownership plan, or other change in corporate or business form
- 26 or structure.
- 27 (9) The penalty provision described in subsection (8) shall

- 1 not be less than an amount equal to the difference between the fair
- 2 market value of the property when originally sold, conveyed, or
- 3 otherwise disposed of and the actual consideration paid by the
- 4 person to whom the property was originally sold, conveyed, or
- 5 otherwise disposed of.
- 6 Enacting section 1. This amendatory act does not take effect
- 7 unless all of the following bills of the 94th Legislature are
- 8 enacted into law:
- 9 (a) Senate Bill No. or House Bill No. 6502 (request no.
- **10** 07377'08 \*\*).
- 11 (b) Senate Bill No. or House Bill No. 6503 (request no.
- **12** 07781'08 \*\*).
- 13 (c) Senate Bill No. or House Bill No. 6504 (request no.
- **14** 07806'08 \*\*).
- (d) Senate Bill No. \_\_\_\_ or House Bill No. 6505(request no.
- **16** 07807'08 \*\*).
- 17 (e) Senate Bill No. or House Bill No. 6506 (request no.
- **18** 08280'08 \*).
- (f) Senate Bill No. \_\_\_\_ or House Bill No. 6507(request no.
- 20 08281'08 \*).
- 21 (g) Senate Bill No. or House Bill No. 6508 (request no.
- 22 08282'08 \*).
- 23 (h) Senate Bill No. \_\_\_\_ or House Bill No. 6509(request no.
- **24** 08283'08 \*).
- 25 (i) Senate Bill No. \_\_\_\_ or House Bill No. 6511(request no.
- **26** 08285'08 \*).