## **HOUSE BILL No. 6057**

May 6, 2008, Introduced by Rep. Jackson and referred to the Committee on Appropriations.

A bill to amend 1974 PA 258, entitled "Mental health code,"

by amending section 134a (MCL 330.1134a), as added by 2006 PA 27.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 134a. (1) Except as otherwise provided in subsection (2),a psychiatric facility or intermediate care facility for people
- 3 with mental retardation shall not employ, independently contract
- 4 with, or grant clinical privileges to an individual who regularly
- 5 has direct access to or provides direct services to patients or
  - residents in the psychiatric facility or intermediate care facility
  - for people with mental retardation after the effective date of this
  - section APRIL 1, 2006 if the individual satisfies 1 or more of the

- 1 following:
- 2 (a) Has been convicted of a relevant crime described under 42
- **3** USC 1320a-7.
- 4 (b) Has been convicted of any of the following felonies, an
- 5 attempt or conspiracy to commit any of those felonies, or any other
- 6 state or federal crime that is similar to the felonies described in
- 7 this subdivision, other than a felony for a relevant crime
- 8 described under 42 USC 1320a-7, unless 15 years have lapsed since
- 9 the individual completed all of the terms and conditions of his or
- 10 her sentencing, parole, and probation for that conviction prior to
- 11 the date of application for employment or clinical privileges or
- 12 the date of the execution of the independent contract:
- 13 (i) A felony that involves the intent to cause death or serious
- 14 impairment of a body function, that results in death or serious
- 15 impairment of a body function, that involves the use of force or
- 16 violence, or that involves the threat of the use of force or
- 17 violence.
- 18 (ii) A felony involving cruelty or torture.
- 19 (iii) A felony under chapter XXA of the Michigan penal code,
- 20 1931 PA 328, MCL 750.145m to 750.145r.
- 21 (iv) A felony involving criminal sexual conduct.
- (v) A felony involving abuse or neglect.
- (vi) A felony involving the use of a firearm or dangerous
- 24 weapon.
- 25 (vii) A felony involving the diversion or adulteration of a
- 26 prescription drug or other medications.
- (c) Has been convicted of a felony or an attempt or conspiracy

- 1 to commit a felony, other than a felony for a relevant crime
- 2 described under 42 USC 1320a-7 or a felony described under
- 3 subdivision (b), unless 10 years have lapsed since the individual
- 4 completed all of the terms and conditions of his or her sentencing,
- 5 parole, and probation for that conviction prior to the date of
- 6 application for employment or clinical privileges or the date of
- 7 the execution of the independent contract.
- 8 (d) Has been convicted of any of the following misdemeanors,
- 9 other than a misdemeanor for a relevant crime described under 42
- 10 USC 1320a-7, or a state or federal crime that is substantially
- 11 similar to the misdemeanors described in this subdivision, within
- 12 the 10 years immediately preceding the date of application for
- 13 employment or clinical privileges or the date of the execution of
- 14 the independent contract:
- 15 (i) A misdemeanor involving the use of a firearm or dangerous
- 16 weapon with the intent to injure, the use of a firearm or dangerous
- 17 weapon that results in a personal injury, or a misdemeanor
- 18 involving the use of force or violence or the threat of the use of
- 19 force or violence.
- 20 (ii) A misdemeanor under chapter XXA of the Michigan penal
- 21 code, 1931 PA 328, MCL 750.145m to 750.145r.
- 22 (iii) A misdemeanor involving criminal sexual conduct.
- 23 (iv) A misdemeanor involving cruelty or torture unless
- 24 otherwise provided under subdivision (e).
- 25 (v) A misdemeanor involving abuse or neglect.
- (e) Has been convicted of any of the following misdemeanors,
- 27 other than a misdemeanor for a relevant crime described under 42

- 1 USC 1320a-7, or a state or federal crime that is substantially
- 2 similar to the misdemeanors described in this subdivision, within
- 3 the 5 years immediately preceding the date of application for
- 4 employment or clinical privileges or the date of the execution of
- 5 the independent contract:
- 6 (i) A misdemeanor involving cruelty if committed by an
- 7 individual who is less than 16 years of age.
- 8 (ii) A misdemeanor involving home invasion.
- 9 (iii) A misdemeanor involving embezzlement.
- 10 (iv) A misdemeanor involving negligent homicide.
- 11 (v) A misdemeanor involving larceny unless otherwise provided
- 12 under subdivision (g).
- 13 (vi) A misdemeanor of retail fraud in the second degree unless
- 14 otherwise provided under subdivision (g).
- 15 (vii) Any other misdemeanor involving assault, fraud, theft, or
- 16 the possession or delivery of a controlled substance unless
- 17 otherwise provided under subdivision (d), (f), or (g).
- 18 (f) Has been convicted of any of the following misdemeanors,
- 19 other than a misdemeanor for a relevant crime described under 42
- 20 USC 1320a-7, or a state or federal crime that is substantially
- 21 similar to the misdemeanors described in this subdivision, within
- 22 the 3 years immediately preceding the date of application for
- 23 employment or clinical privileges or the date of the execution of
- 24 the independent contract:
- 25 (i) A misdemeanor for assault if there was no use of a firearm
- 26 or dangerous weapon and no intent to commit murder or inflict great
- 27 bodily injury.

- 1 (ii) A misdemeanor of retail fraud in the third degree unless
- 2 otherwise provided under subdivision (g).
- 3 (iii) A misdemeanor under part 74 of the public health code,
- 4 1978 PA 368, MCL 333.7401 to 333.7461, unless otherwise provided
- 5 under subdivision (q).
- 6 (g) Has been convicted of any of the following misdemeanors,
- 7 other than a misdemeanor for a relevant crime described under 42
- 8 USC 1320a-7, or a state or federal crime that is substantially
- 9 similar to the misdemeanors described in this subdivision, within
- 10 the year immediately preceding the date of application for
- 11 employment or clinical privileges or the date of the execution of
- 12 the independent contract:
- 13 (i) A misdemeanor under part 74 of the public health code, 1978
- 14 PA 368, MCL 333.7401 to 333.7461, if the individual, at the time of
- 15 conviction, is under the age of 18.
- (ii) A misdemeanor for largery or retail fraud in the second or
- 17 third degree if the individual, at the time of conviction, is under
- **18** the age of 16.
- 19 (h) Is the subject of an order or disposition under section
- 20 16b of chapter IX of the code of criminal procedure, 1927 PA 175,
- 21 MCL 769.16b.
- (i) Has been the subject of a substantiated finding of
- 23 neglect, abuse, or misappropriation of property by a state or
- 24 federal agency pursuant ACCORDING to an investigation conducted in
- 25 accordance with 42 USC 1395i-3 or 1396r.
- 26 (2) Except as otherwise provided in subsection (5), a
- 27 psychiatric facility or intermediate care facility for people with

- 1 mental retardation shall not employ, independently contract with,
- 2 or grant privileges to an individual who regularly has direct
- 3 access to or provides direct services to patients or residents in
- 4 the psychiatric facility or intermediate care facility for people
- 5 with mental retardation after the effective date of this section
- 6 APRIL 1, 2006 until the psychiatric facility or intermediate care
- 7 facility for people with mental retardation conducts a criminal
- 8 history check in compliance with subsection (4). This subsection
- 9 and subsection (1) do not apply to any of the following:
- 10 (a) An individual who is employed by, under independent
- 11 contract to, or granted clinical privileges in a psychiatric
- 12 facility or intermediate care facility for people with mental
- 13 retardation before the effective date of this section APRIL 1,
- 14 2006. Within 24 months after the effective date of this section BY
- 15 APRIL 1, 2008, an individual who is exempt under this subdivision
- 16 shall provide the department of state police with a set of
- 17 fingerprints and the department of state police shall input those
- 18 fingerprints into the automated fingerprint identification system
- 19 database established under subsection (12). An individual who is
- 20 exempt under this subdivision is not limited to working within the
- 21 psychiatric facility or intermediate care facility for people with
- 22 mental retardation with which he or she is employed by, under
- 23 independent contract to, or granted clinical privileges on the
- 24 effective date of this section APRIL 1, 2006. That individual may
- 25 transfer to another psychiatric facility or intermediate care
- 26 facility for people with mental retardation that is under the same
- 27 ownership with which he or she was employed, under contract, or

- 1 granted privileges. If that individual wishes to transfer to
- 2 another psychiatric facility or intermediate care facility for
- 3 people with mental retardation that is not under the same
- 4 ownership, he or she may do so provided that a criminal history
- 5 check is conducted by the new psychiatric facility or intermediate
- 6 care facility for people with mental retardation in accordance with
- 7 subsection (4). If an individual who is exempt under this
- 8 subdivision is subsequently convicted of a crime described under
- 9 subsection (1)(a) through (g) or found to be the subject of a
- 10 substantiated finding described under subsection (1)(i) or an order
- 11 or disposition described under subsection (1)(h), or is found to
- 12 have been convicted of a relevant crime described under subsection
- 13 (1)(a), then he or she is no longer exempt and shall be terminated
- 14 from employment or denied employment.
- 15 (b) An individual who is an independent contractor with a
- 16 psychiatric facility or intermediate care facility for people with
- 17 mental retardation if the services for which he or she is
- 18 contracted is not directly related to the provision of services to
- 19 a patient or resident or if the services for which he or she is
- 20 contracted allows for direct access to the patients or residents
- 21 but is not performed on an ongoing basis. This exception includes,
- 22 but is not limited to, an individual who independently contracts
- 23 with the psychiatric facility or intermediate care facility for
- 24 people with mental retardation to provide utility, maintenance,
- 25 construction, or communications services.
- 26 (3) An individual who applies for employment either as an
- 27 employee or as an independent contractor or for clinical privileges

- 1 with a psychiatric facility or intermediate care facility for
- 2 people with mental retardation and has received a good faith offer
- 3 of employment, an independent contract, or clinical privileges from
- 4 the psychiatric facility or intermediate care facility for people
- 5 with mental retardation shall give written consent at the time of
- 6 application for the department of state police to conduct an
- 7 initial criminal history check under this section, along with
- 8 identification acceptable to the department of state police.
- 9 (4) Upon receipt of the written consent and identification
- 10 required under subsection (3), a psychiatric facility or
- 11 intermediate care facility for people with mental retardation that
- 12 has made a good faith offer of employment or an independent
- 13 contract or clinical privileges to the applicant shall make a
- 14 request to the department of state police to conduct a criminal
- 15 history check on the applicant, to input the applicant's
- 16 fingerprints into the automated fingerprint identification system
- 17 database, and to forward the applicant's fingerprints to the
- 18 federal bureau of investigation. The department of state police
- 19 shall request the federal bureau of investigation to make a
- 20 determination of the existence of any national criminal history
- 21 pertaining to the applicant. The applicant shall provide the
- 22 department of state police with a set of fingerprints. The request
- 23 shall be made in a manner prescribed by the department of state
- 24 police. The psychiatric facility or intermediate care facility for
- 25 people with mental retardation shall make the written consent and
- 26 identification available to the department of state police. The
- 27 psychiatric facility or intermediate care facility for people with

- 1 mental retardation shall make a request to the relevant licensing
- 2 or regulatory department to conduct a check of all relevant
- 3 registries established pursuant to UNDER federal and state law and
- 4 regulations for any substantiated findings of abuse, neglect, or
- 5 misappropriation of property. If the department of state police or
- 6 the federal bureau of investigation charges a fee for conducting
- 7 the initial criminal history check, the charge shall be paid by or
- 8 reimbursed by the department with federal funds as provided to
- 9 implement a pilot program for national and state background checks
- 10 on direct patient access employees of long-term care facilities or
- 11 providers in accordance with section 307 of the medicare
- 12 prescription drug, improvement, and modernization act of 2003,
- 13 Public Law 108-173 THE PSYCHIATRIC FACILITY OR INTERMEDIATE CARE
- 14 FACILITY FOR PEOPLE WITH MENTAL RETARDATION SHALL PAY THE COST OF
- 15 THE CHARGE. The psychiatric facility or intermediate care facility
- 16 for people with mental retardation shall not seek reimbursement for
- 17 a charge imposed by the department of state police or the federal
- 18 bureau of investigation from the individual who is the subject of
- 19 the initial criminal history check. A psychiatric facility or
- 20 intermediate care facility for people with mental retardation, a A
- 21 prospective employee or a prospective independent contractor
- 22 covered under this section may not be charged for the cost of an
- 23 initial criminal history check required under this section. The
- 24 department of state police shall conduct a criminal history check
- 25 on the applicant named in the request. The department of state
- 26 police shall provide the department with a written report of the
- 27 criminal history check conducted under this subsection if the

- 1 criminal history check contains any criminal history record
- 2 information. The report shall contain any criminal history record
- 3 information on the applicant maintained by the department of state
- 4 police. The department of state police shall provide the results of
- 5 the federal bureau of investigation determination to the department
- 6 within 30 days after the request is made. If the requesting
- 7 psychiatric facility or intermediate care facility for people with
- 8 mental retardation is not a state department or agency and if a
- 9 criminal conviction is disclosed on the written report of the
- 10 criminal history check or the federal bureau of investigation
- 11 determination, the department shall notify the psychiatric facility
- 12 or intermediate care facility for people with mental retardation
- 13 and the applicant in writing of the type of crime disclosed on the
- 14 written report of the criminal history check or the federal bureau
- 15 of investigation determination without disclosing the details of
- 16 the crime. Any charges imposed by the department of state police or
- 17 the federal bureau of investigation for conducting an initial
- 18 criminal history check or making a determination under this
- 19 subsection shall be paid in the manner required under this
- 20 subsection. The notice shall include a statement that the applicant
- 21 has a right to appeal a decision made by the psychiatric facility
- 22 or intermediate care facility for people with mental retardation
- 23 regarding his or her employment eligibility based on the criminal
- 24 background check. The notice shall also include information
- 25 regarding where to file and describing the appellate procedures
- 26 established under section 20173b of the public health code, 1978 PA
- **27** 368, MCL 333.20173b.

- 1 (5) If a psychiatric facility or intermediate care facility
- 2 for people with mental retardation determines it necessary to
- 3 employ or grant clinical privileges to an applicant before
- 4 receiving the results of the applicant's criminal history check
- 5 under this section, the psychiatric facility or intermediate care
- 6 facility for people with mental retardation may conditionally
- 7 employ or grant conditional clinical privileges to the individual
- 8 if all of the following apply:
- 9 (a) The psychiatric facility or intermediate care facility for
- 10 people with mental retardation requests the criminal history check
- 11 under this section upon conditionally employing or conditionally
- 12 granting clinical privileges to the individual.
- 13 (b) The individual signs a statement in writing that indicates
- 14 all of the following:
- 15 (i) That he or she has not been convicted of 1 or more of the
- 16 crimes that are described in subsection (1)(a) through (g) within
- 17 the applicable time period prescribed by each subdivision
- 18 respectively.
- 19 (ii) That he or she is not the subject of an order or
- 20 disposition described in subsection (1)(h).
- 21 (iii) That he or she has not been the subject of a substantiated
- 22 finding as described in subsection (1)(i).
- 23 (iv) The individual agrees that, if the information in the
- 24 criminal history check conducted under this section does not
- 25 confirm the individual's statements under subparagraphs (i) through
- 26 (iii), his or her employment or clinical privileges will be
- 27 terminated by the psychiatric facility or intermediate care

- 1 facility for people with mental retardation as required under
- 2 subsection (1) unless and until the individual appeals and can
- 3 prove that the information is incorrect.
- 4 (v) That he or she understands the conditions described in
- 5 subparagraphs (i) through (iv) that result in the termination of his
- 6 or her employment or clinical privileges and that those conditions
- 7 are good cause for termination.
- **8** (6) The department shall develop and distribute a model form
- 9 for the statement required under subsection (5)(b). The department
- 10 shall make the model form available to psychiatric facilities or
- 11 intermediate care facilities for people with mental retardation
- 12 subject to this section upon request at no charge.
- 13 (7) If an individual is employed as a conditional employee or
- 14 is granted conditional clinical privileges under subsection (5),
- 15 and the report described in subsection (4) does not confirm the
- 16 individual's statement under subsection (5)(b)(i) through (iii), the
- 17 psychiatric facility or intermediate care facility for people with
- 18 mental retardation shall terminate the individual's employment or
- 19 clinical privileges as required by subsection (1).
- 20 (8) An individual who knowingly provides false information
- 21 regarding his or her identity, criminal convictions, or
- 22 substantiated findings on a statement described in subsection
- 23 (5)(b)(i) through (iii) is guilty of a misdemeanor punishable by
- 24 imprisonment for not more than 93 days or a fine of not more than
- 25 \$500.00, or both.
- 26 (9) A psychiatric facility or intermediate care facility for
- 27 people with mental retardation shall use criminal history record

- 1 information obtained under subsection (4) only for the purpose of
- 2 evaluating an applicant's qualifications for employment, an
- 3 independent contract, or clinical privileges in the position for
- 4 which he or she has applied and for the purposes of subsections (5)
- 5 and (7). A psychiatric facility or intermediate care facility for
- 6 people with mental retardation or an employee of the psychiatric
- 7 facility or intermediate care facility for people with mental
- 8 retardation shall not disclose criminal history record information
- 9 obtained under subsection (4) to a person who is not directly
- 10 involved in evaluating the applicant's qualifications for
- 11 employment, an independent contract, or clinical privileges. An
- 12 individual who knowingly uses or disseminates the criminal history
- 13 record information obtained under subsection (4) in violation of
- 14 this subsection is guilty of a misdemeanor punishable by
- 15 imprisonment for not more than 93 days or a fine of not more than
- 16 \$1,000.00, or both. Upon written request from another psychiatric
- 17 facility or intermediate care facility for people with mental
- 18 retardation, health facility or agency, or adult foster care
- 19 facility that is considering employing, independently contracting
- 20 with, or granting clinical privileges to an individual, a
- 21 psychiatric facility or intermediate care facility for people with
- 22 mental retardation that has obtained criminal history record
- 23 information under this section on that individual shall, with the
- 24 consent of the applicant, share the information with the requesting
- 25 psychiatric facility or intermediate care facility for people with
- 26 mental retardation, health facility or agency, or adult foster care
- 27 facility. Except for a knowing or intentional release of false

- 1 information, a psychiatric facility or intermediate care facility
- 2 for people with mental retardation has no liability in connection
- 3 with a criminal background check conducted under this section or
- 4 the release of criminal history record information under this
- 5 subsection.
- 6 (10) As a condition of continued employment, each employee,
- 7 independent contractor, or individual granted clinical privileges
- 8 shall do each of the following:
- 9 (a) Agree in writing to report to the psychiatric facility or
- 10 intermediate care facility for people with mental retardation
- 11 immediately upon being arraigned for 1 or more of the criminal
- 12 offenses listed in subsection (1)(a) through (g), upon being
- 13 convicted of 1 or more of the criminal offenses listed in
- 14 subsection (1)(a) through (g), upon becoming the subject of an
- 15 order or disposition described under subsection (1)(h), and upon
- 16 being the subject of a substantiated finding of neglect, abuse, or
- 17 misappropriation of property as described in subsection (1)(i).
- 18 Reporting of an arraignment under this subdivision is not cause for
- 19 termination or denial of employment.
- 20 (b) If a set of fingerprints is not already on file with the
- 21 department of state police, provide the department of state police
- 22 with a set of fingerprints.
- 23 (11) In addition to sanctions set forth in this act, a
- 24 licensee, owner, administrator, or operator of a psychiatric
- 25 facility or intermediate care facility for people with mental
- 26 retardation who knowingly and willfully fails to conduct the
- 27 criminal history checks as required under this section is guilty of

- 1 a misdemeanor punishable by imprisonment for not more than 1 year
- 2 or a fine of not more than \$5,000.00, or both.
- 3 (12) In collaboration with the department of state police, the
- 4 department of information technology shall establish an automated
- 5 fingerprint identification system database that would allow the
- 6 department of state police to store and maintain all fingerprints
- 7 submitted under this section and would provide for an automatic
- 8 notification if and when a subsequent criminal arrest fingerprint
- 9 card submitted into the system matches a set of fingerprints
- 10 previously submitted in accordance with this section. Upon such
- 11 notification, the department of state police shall immediately
- 12 notify the department and the department shall immediately contact
- 13 the respective psychiatric facility or intermediate care facility
- 14 for people with mental retardation with which that individual is
- 15 associated. Information in the database established under this
- 16 subsection is confidential, is not subject to disclosure under the
- 17 freedom of information act, 1976 PA 442, MCL 15.231 to 15.246, and
- 18 shall not be disclosed to any person except for purposes of this
- 19 act or for law enforcement purposes.
- 20 (13) Within 1 year after the effective date of the amendatory
- 21 act that added this section, the department shall submit a written
- 22 report to the legislature regarding each of the following:
- 23 (a) The impact and effectiveness of this amendatory act.
- 24 (b) The feasibility of implementing criminal history checks on
- 25 volunteers who work in those psychiatric facilities or intermediate
- 26 care facilities for people with mental retardation and on state
- 27 agency employees who are involved in the licensing of those

- 1 psychiatric facilities or intermediate care facilities for people
- 2 with mental retardation and regulation of those employees.
- 3 (c) The amount of federal funds provided to implement a pilot
- 4 program for national and state background checks on direct access
- 5 employees of long-term care facilities or providers, the amount of
- 6 those funds expended to date, and the amount of those funds
- 7 remaining.
- 8 (13) (14) Within 3 years after the effective date of this
- 9 section APRIL 1, 2009, the department shall submit a written report
- 10 to the legislature outlining a plan to cover the costs of the
- 11 criminal history checks required under this section if federal
- 12 funding is no longer available or is inadequate to cover those
- 13 costs.
- 14 (14) (15) By March 1, 2007, the THE department and the
- 15 department of state police shall develop and implement MAINTAIN an
- 16 electronic web-based system to assist those psychiatric facilities
- 17 or intermediate care facilities for people with mental retardation
- 18 required to check relevant registries and conduct criminal history
- 19 checks of its employees and independent contractors and to provide
- 20 for an automated notice to those psychiatric facilities or
- 21 intermediate care facilities for people with mental retardation for
- 22 those individuals inputted in the system who, since the initial
- 23 check, have been convicted of a disqualifying offense or have been
- 24 the subject of a substantiated finding of abuse, neglect, or
- 25 misappropriation of property.
- 26 (15)  $\frac{(16)}{(16)}$  As used in this section:
- 27 (a) "Adult foster care facility" means an adult foster care

- 1 facility licensed under the adult foster care facility licensing
- 2 act, 1979 PA 218, MCL 400.701 to 400.737.
- 3 (b) "Direct access" means access to a patient or resident or
- 4 to a patient's or resident's property, financial information,
- 5 medical records, treatment information, or any other identifying
- 6 information.
- 7 (c) "Health facility or agency" means a health facility or
- 8 agency that is a nursing home, county medical care facility,
- 9 hospice, hospital that provides swing bed services, home for the
- 10 aged, or home health agency and licensed as required under article
- 11 17 of the public health code, 1978 PA 368, MCL 333.20101 to
- **12** 333.22260.
- 13 (d) "Home health agency" means a person certified by medicare
- 14 whose business is to provide to individuals in their places of
- 15 residence other than in a hospital, nursing home, or county medical
- 16 care facility 1 or more of the following services: nursing
- 17 services, therapeutic services, social work services, homemaker
- 18 services, home health aide services, or other related services.
- 19 (e) "Independent contract" means a contract entered into by a
- 20 health facility or agency with an individual who provides the
- 21 contracted services independently or a contract entered into by a
- 22 health facility or agency with an organization or agency that
- 23 employs or contracts with an individual after complying with the
- 24 requirements of this section to provide the contracted services to
- 25 the health facility or agency on behalf of the organization or
- 26 agency.
- 27 (f) "Medicare" means benefits under the federal medicare

- 1 program established under title XVIII of the social security act,
- **2** 42 USC 1395 to <del>1395ggg</del> **1395HHH**.