## **SENATE BILL No. 1635**

November 12, 2008, Introduced by Senators JANSEN and HUNTER and referred to the Committee on Families and Human Services.

A bill to amend 2006 PA 513, entitled "Individual or family development account program act," by amending sections 2, 3, and 4 (MCL 206.702, 206.703, and 206.704).

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 2. As used in this act:

- (a) "Account holder" means a person who is the owner of an individual or family development account or the family if the account is a family account.
- (b) "Agency" means the Michigan state housing development authority of the department of labor and economic growth.
- (c) "Contributor" means a person that makes a contribution to an individual or family development account reserve fund and is not

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SENATE BILL No. 1635

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- 1 an account holder.
- 2 (d) "Director" means the executive director of the Michigan
- 3 state housing development authority of the department of labor and
- 4 economic growth.
- 5 (e) "Education expenses" means tuition and fees required for
- 6 the enrollment or attendance of a student at an eligible
- 7 educational institution, and expenses for fees, books, supplies,
- 8 and equipment required for courses of instruction at an eligible
- 9 educational institution.
- 10 (f) "Eligible educational institution" means any of the
- 11 following:
- 12 (i) A college, university, community college, or junior college
- 13 described in section 4, 5, or 6 of article VIII of the state
- 14 constitution of 1963 or established under section 7 of article VIII
- 15 of the state constitution of 1963.
- 16 (ii) An independent nonprofit college or university located in
- 17 this state.
- 18 (iii) A state-licensed vocational or technical education
- 19 program.
- 20 (iv) A state-licensed proprietary school.
- 21 (g) "Federal poverty level" means the poverty guidelines
- 22 published annually in the federal register by the United States
- 23 department of health and human services under its authority to
- 24 revise the poverty line under section 673(2) of subtitle B of title
- 25 VI of the omnibus budget reconciliation act of 1981, Public Law 97-
- 26 35, 42 USC 9902.
- 27 (h) "Fiduciary organization" or "organization" means a

- 1 charitable organization exempt from taxation under section
- 2 501(c)(3) of the internal revenue code that is approved by the
- 3 director of the agency or his or her designee to manage a reserve
- 4 fund. A fiduciary organization may also be a program site.
- 5 (i) "Financial institution" means a state chartered bank,
- 6 state chartered savings bank, savings and loan association, credit
- 7 union, or trust company; or a national banking association or
- 8 federal savings and loan association or credit union.
- 9 (j) "Financial literacy" means personal financial planning and
- 10 education.
- (k) "Individual or family development account" or "account"
- means an account established pursuant to UNDER section 4.
- 13 (1) "Individual or family development account reserve fund" or
- 14 "reserve fund" means an account established and managed by a
- 15 fiduciary organization housed at a financial institution. The
- 16 reserve fund holds money that will be used to match participant
- 17 savings based on a participant savings plan agreement.
- (m) "Program" means the individual or family development
- 19 account program established in section 3.
- (n) "Program site" means a charitable organization exempt from
- 21 taxation under section 501(c)(3) or 501(c)(14) of the internal
- 22 revenue code that is approved by the director or his or her
- 23 designee to implement the individual or family development account
- 24 program.
- 25 (O) "QUALIFIED HOME IMPROVEMENT" MEANS THE PURCHASE AND
- 26 INSTALLATION OF ANY QUALIFIED ENERGY STAR PRODUCT INTENDED FOR
- 27 RESIDENTIAL OR NONCOMMERCIAL USE THAT MEETS OR EXCEEDS THE

- 1 APPLICABLE ENERGY STAR ENERGY EFFICIENCY GUIDELINES DEVELOPED BY
- 2 THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY AND THE UNITED
- 3 STATES DEPARTMENT OF ENERGY, INCLUDING, BUT NOT LIMITED TO,
- 4 WINDOWS, DOORS, INSULATION, HIGH EFFICIENCY HEATING AND COOLING
- 5 EQUIPMENT, AND ANY APPLIANCES SUCH AS DISHWASHERS, CLOTHES WASHERS,
- 6 AND REFRIGERATORS.
- 7 Sec. 3. (1) The individual or family development account
- 8 program is established within the agency. The program shall provide
- 9 eligible individuals and families with an opportunity to establish
- 10 accounts to be used for education, first-time purchase of a primary
- 11 residence, QUALIFIED HOME IMPROVEMENTS, or business capitalization
- 12 as provided in section 4.
- 13 (2) The agency shall establish policies and procedures for the
- 14 program taking into consideration the policies and procedures
- 15 adopted by the department of human services to implement the
- 16 individual development account program under section 57k of the
- 17 social welfare act, 1939 PA 280, MCL 400.57k.
- 18 (3) In reviewing the qualifications of fiduciary organizations
- 19 and program sites, the agency shall consider all of the following
- 20 factors:
- 21 (a) The not-for-profit status of the organization.
- 22 (b) The fiscal accountability of the organization.
- 23 (c) The ability of the organization to provide or raise money
- 24 for matching contributions.
- 25 (d) The significance and quality of proposed auxiliary
- 26 services to support the goals of the program.
- 27 (e) The availability of a financial literacy program for

- 1 account holders.
- 2 (f) The ability to maintain and manage necessary program data
- 3 for tracking account holders and participants in the program and
- 4 for development of reports as required under section 9.
- 5 (4) The agency shall select fiduciary organizations to provide
- 6 technical assistance and support to program sites and establish and
- 7 manage reserve accounts on a not-for-profit basis. In reviewing the
- 8 qualifications of fiduciary organizations, the agency shall
- 9 consider the ability of the fiduciary organizations to do all of
- 10 the following:
- 11 (a) Administer 1 or more reserve funds to provide matching
- 12 funds for account holders pursuant ACCORDING to participant savings
- 13 plan agreements.
- 14 (b) Administer any money appropriated by this state for the
- 15 purposes of this act.
- 16 (c) Collaborate with program sites on a regional basis.
- 17 (d) Provide technical assistance and support to program sites
- 18 to assist them to effectively administer programs.
- (e) Work in conjunction with approved program sites to hold,
- 20 manage, and disburse matching funds for accounts as provided in
- 21 section 5.
- 22 (f) Maintain and manage necessary program data for tracking
- 23 account holders and participants in the program and for development
- 24 reports as required under section 9.
- 25 (5) The agency shall select program sites to administer the
- 26 accounts on a not-for-profit basis. In reviewing the qualifications
- 27 of program sites, the agency shall consider the ability of the

- 1 program site to do all of the following:
- 2 (a) Develop and implement participant savings plan agreements
- 3 to be used with account holders that include at least all of the
- 4 following:
- 5 (i) The purpose for which the account holder's account is
- 6 established.
- 7 (ii) The schedule of deposits that the account holder will make
- 8 to the account.
- 9 (iii) The agreed-upon amount of matching funds and the projected
- 10 date when those matching funds will be provided.
- 11 (iv) A plan to provide financial literacy; homeownership
- 12 training; education, career, or business planning assistance, if
- 13 appropriate; and any other services designed to increase the
- 14 independence of the account holder or the account holder's family
- 15 through the achievement of the designated purpose of the account.
- 16 (b) Develop a partnership with all account holders with whom
- 17 the program site has a participant savings plan agreement to assist
- 18 the account holder to effectively make financial decisions relating
- 19 to the use of the funds available through the account and to offer
- 20 support services to maximize the opportunities provided by the
- 21 individual or family development account program.
- 22 (6) The agency shall work cooperatively with financial
- 23 institutions, fiduciary organizations, program sites, and
- 24 contributors to implement the programs under this act.
- 25 Sec. 4. (1) An individual or family whose household income is
- 26 less than or equal to 200% of the federal poverty level for an
- 27 individual or for that family's family size may apply to a program

- 1 site to establish an individual or family development account.
- 2 (2) A program site may approve applications to the extent that
- 3 the program site has matching funds available to meet matching
- 4 commitments in participant savings plan agreements.
- 5 (3) A program site may reject an application made under
- 6 subsection (1) if approving the application would result in the
- 7 establishment of an individual or family development account by 1
- 8 or more of the members of a family that has established an
- 9 individual or family development account for the same person for
- 10 the same purpose.
- 11 (4) A household shall not have more than 1 account for the
- 12 same purpose if that purpose is a first-time purchase of a primary
- 13 residence or start-up capitalization of a business.
- 14 (5) If the program site approves the individual's or the
- 15 family's application to establish an individual or family
- 16 development account, the individual shall do all of the following:
- 17 (a) Establish the individual or family development account
- 18 with a financial institution.
- 19 (b) Enter into a participant savings plan agreement with a
- 20 program site.
- 21 (c) Declare, with the approval of the program site, the
- 22 purpose for which the account is established.
- 23 (d) Any other criteria required by the program site.
- 24 (6) An account may be established only to pay qualified
- 25 expenses as provided in subsection (7).
- 26 (7) An account shall be established for 1 or more of the
- 27 following purposes:

- 1 (a) To pay educational expenses for the individual account
- 2 holder who will be 17 years of age or older when the funds in the
- 3 account will be used if the account is an account for educational
- 4 purposes.
- 5 (b) For the first-time purchase of a primary residence by the
- 6 individual account holder if the account is an account for the
- 7 purchase of a primary residence.
- 8 (c) For start-up capitalization of a business for the
- 9 individual account holder who is 18 years of age or older if the
- 10 account is an account for capitalization of a business based on a
- 11 business plan approved by the program site.
- 12 (D) FOR QUALIFIED HOME IMPROVEMENTS.
- 13 (8) An account established under this section shall be an
- 14 account that requires 2 signatures for withdrawals. The 2 required
- 15 signatures shall be those of the account holder and an
- 16 administrator of the program site with which the account holder has
- 17 a participant savings plan agreement.