# HOUSE SUBSTITUTE FOR

# SENATE BILL NO. 213

A bill to require providers of retail electric service to establish a renewable energy program; to prescribe the powers and duties of certain state agencies and officials; to establish an energy efficiency program in this state for electric and natural gas utilities; to promote load management; and to provide for sanctions.

# THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1	PART 1. GENERAL PROVISIONS
2	Sec. 1. This act shall be known and may be cited as the
3	"renewable energy portfolio and energy efficiency act".
4	PART 2. RENEWABLE ENERGY
5	Sec. 3. As used in this part:
6	(a) "Biomass" means any organic matter that is not derived

from fossil fuels, that can be converted to usable fuel for the 1 2 production of energy, and that is available on a renewable basis, including, but not limited to, all of the following: 3

- 4 (i) Agricultural crops and crop wastes.
- 5 (*ii*) Short-rotation energy crops.
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(*iii*) Herbaceous plants.

(*iv*) Trees and wood, but only if derived from sustainably 7 managed forests or procurement systems, as defined in section 261c 8 of the management and budget act, 1984 PA 431, MCL 18.1261c. 9

10 (v) Paper and pulp products.

11 (vi) Precommercial wood thinning waste, brush, or yard waste.

12 (vii) Wood wastes and residues from the processing of wood 13 products or paper.

- 14 (viii) Animal wastes.
- 15 (*ix*) Wastewater sludge or sewage.

16 (x) Aquatic plants.

17 (xi) Food production and processing waste.

18 (xii) Organic by-products from the production of biofuels.

(b) "Commission" means the Michigan public service commission. 20 (c) "Customer meter" means an electric meter of a provider's 21 retail customer. Customer meter does not include a municipal water 22 pumping meter or additional meters at a single site that were 23 installed specifically to support interruptible air conditioning, 24 interruptible water heating, net metering, or time-of-day tariffs. 25 (d) "Electronic waste" means any of the following discarded 26 items:

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(i) A computer, including a computer monitor or peripheral.

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- (*ii*) A television.
- 2 (*iii*) A telephone.

3 (*iv*) A personal digital assistant device.

**4** (*v*) A radio.

5 (vi) A compact disc or digital video disc or a compact disc or
6 digital video disc player.

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(vii) Other similar items as determined by the commission.

8 (e) "Incremental costs of compliance" means the net revenue
9 required by a provider to comply with the renewable energy
10 portfolio standard, calculated as provided under section 27(2).

(f) "Industrial cogeneration" means the generation ofelectricity using industrial thermal energy.

(g) "Industrial thermal energy" means thermal energy that is a by-product of an industrial or manufacturing process and that would otherwise be wasted. For the purposes of this subdivision,

16 industrial or manufacturing process does not include the generation
17 of electricity.

18 (h) "Provider", subject to sections 7(1) and 9(1), means any 19 of the following:

(i) Any person or entity that is regulated by the commission
for the purpose of selling electricity to retail customers in this
state.

23 (*ii*) A municipally owned electric utility in this state.

24 (*iii*) A cooperative electric utility in this state.

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(*iv*) An alternative electric supplier licensed in this state.

26 (i) "PURPA" means the public utility regulatory policies act27 of 1978, Public Law 95-617.

1 (j) "Qualifying cogeneration facility" means that term as 2 defined in 16 USC 824a-3.

(k) "Qualifying small power production facility" means that 3 4 term as defined in 16 USC 824a-3.

5 Sec. 5. As used in this part:

6 (a) "Renewable energy" means electricity generated using a 7 renewable energy system.

(b) "Renewable energy contract" means a contract to acquire 8 9 renewable energy and the associated renewable energy credits from 1 10 or more renewable energy systems.

11 (c) "Renewable energy credit" means a credit certified under 12 this part that represents generated renewable energy.

13 (d) "Renewable energy portfolio" for the years 2012 through 14 2015 means the percentage determined as follows for a given 15 provider and year:

(i) Determine the number of renewable energy credits used to 16 17 comply with this part during that year.

18 (ii) Divide by 1 of the following at the option of the provider 19 as specified in its renewable energy portfolio plan:

20 (A) The number of weather-normalized megawatt hours of 21 electricity sold by the provider during the previous year to retail 22 customers in this state.

23 (B) The average number of megawatt hours of electricity sold 24 by the provider annually during the previous 3 years to retail 25 customers in this state.

- (*iii*) Multiply by 100. 26
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(e) "Renewable energy portfolio" for the year 2016 and

thereafter means the number of renewable energy credits used to
 comply with this part during that year.

3 (f) "Renewable energy portfolio plan" or "plan" means a plan
4 approved under section 7(3) or 9(3).

5 (g) "Renewable energy portfolio standard" means the minimum
6 renewable energy portfolio required to be achieved under section
7 13.

8 (h) "Renewable energy resource" means any of the following:

9 (i) Biomass.

10 (*ii*) Solar energy.

11 (*iii*) Wind energy.

12 (*iv*) Kinetic energy of moving water, including all of the 13 following:

14 (A) Waves, tides, or currents.

15 (B) Water released through a dam.

16 (C) Water released from a pumped storage facility to the 17 extent that the water was pumped into the storage facility using 18 renewable energy.

19 (v) Hydrogen synthesis gas produced from the plasma20 gasification of industrial by-products or electronic waste.

**21** (*vi*) Geothermal energy.

22 (vii) Industrial thermal energy.

23 (viii) Municipal solid waste, including, but not limited to,
24 landfilled municipal solid waste that produces landfill gas.

(i) "Renewable energy system" means a facility, electricity
generation system, or integrated set of electricity generation
systems that use 1 or more renewable energy resources to generate

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electricity. Renewable energy system does not include any of the
 following:

3 (i) A hydroelectric facility that uses a dam constructed after
4 the effective date of this act unless the dam is a repair or
5 replacement of a dam in existence on the effective date of this
6 act.

7 (*ii*) An incinerator unless the incinerator is a municipal solid
8 waste incinerator as defined in section 11504 of the natural
9 resources and environmental protection act, 1994 PA 451, MCL
10 324.11504, and was brought into service before the effective date
11 of this act.

(j) "Renewable energy generator" means a person that, together with its affiliates, has constructed or has owned and operated 1 or more renewable energy systems with combined gross generating capacity of at least 10 megawatts.

16 (k) "Revenue recovery mechanism" means the mechanism for 17 recovery of incremental costs of compliance established under 18 section 7(4).

Sec. 7. (1) As used in this section, "provider" means aprovider whose rates are regulated by the commission.

(2) Within 90 days after the commission issues a temporary
order under section 37, each provider shall file a proposed
renewable energy portfolio plan with the commission. The proposed
plan shall meet all of the following requirements:

25 (a) Describe how the provider will meet the renewable energy26 portfolio standards.

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(b) Specify whether the number of megawatt hours of

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electricity used in the calculation of the renewable energy
 portfolio will be weather-normalized or based on a 3-year running
 average. Once the plan is approved by the commission, this option
 shall not be changed.

5 (c) Include the expected incremental cost of compliance with
6 the renewable portfolio standard for a 20-year period beginning
7 when the plan is approved by the commission.

8 (d) Include a nonvolumetric mechanism for the recovery of the
9 incremental costs of compliance within the provider's customer
10 rates.

11 (e) For a provider that is an electric utility with 1,000,000 12 or more retail customers in this state as of January 1, 2008, 13 describe the bidding process to be used by the provider under 14 section 17(2). The description shall include measures to be 15 employed in the preparation of requests for proposals and the handling and evaluation of proposals received to ensure that any 16 17 bidder that is an affiliate of the electric utility is not afforded 18 a competitive advantage over any other bidder and that each bidder, 19 including any bidder that is an affiliate of the provider, is 20 treated in a fair and nondiscriminatory manner.

(3) The commission shall conduct a contested case hearing on the proposed plan filed under subsection (2), pursuant to the administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328. If a renewable energy generator files a petition to intervene in the contested case in the manner prescribed by the commission's rules for interventions generally, the commission shall grant the petition. After the hearing and within 90 days

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1 after the proposed plan is filed with the commission, the 2 commission shall approve, with any changes consented to by the 3 provider, or reject the plan. A provider shall not begin recovery 4 of the incremental costs of compliance within its rates until the 5 commission has approved its proposed plan.

6 (4) The plan, as approved by the commission, shall establish a 7 nonvolumetric mechanism for the recovery of the incremental costs of compliance within the provider's customer rates. The revenue 8 9 recovery mechanism shall not result in rate impacts that exceed the 10 monthly maximum retail rate impacts specified under section 25. A 11 customer participating in a commission-approved voluntary renewable 12 energy program under an agreement in effect on the effective date of this act shall not incur charges under the revenue recovery 13 14 mechanism except to the extent that the charges under the revenue recovery mechanism exceed the charges the customer is incurring for 15 the voluntary renewable energy program. The limitation on charges 16 17 applies only during the term of the agreement, not including automatic agreement renewals, or until 1 year after the effective 18 19 date of this act, whichever is later. Before entering an agreement 20 with a customer to participate in a commission-approved voluntary 21 renewable energy program and before the last automatic monthly 22 renewal of such an agreement that will occur less than 1 year after 23 the effective date of this act, a provider shall notify the 24 customer that the customer will be responsible for the full 25 applicable charges under the revenue recovery mechanism as well as 26 under the voluntary renewable energy program as provided under this 27 subsection.

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1 (5) If proposed by the provider in its proposed plan, the 2 revenue recovery mechanism shall result in an accumulation of 3 reserve funds in advance of expenditure and the creation of a 4 regulatory liability that accrues interest at the average short-5 term borrowing rate available to the provider during the 6 appropriate period. If proposed by the provider in its proposed plan, the commission shall establish a minimum balance of 7 accumulated reserve funds for the purposes of section 27(4). 8

9 (6) A revenue recovery mechanism is subject to adjustment10 under sections 27(4) and 29.

11 (7) Every 2 years after initial approval of a renewable energy 12 portfolio plan under subsection (3), the commission shall review the plan. The commission shall conduct a contested case hearing on 13 14 the plan pursuant to the administrative procedures act of 1969, 15 1969 PA 306, MCL 24.201 to 24.328. A renewable energy generator may 16 intervene in the contested case as provided in subsection (3). The 17 annual renewable cost reconciliation under section 29 for that year 18 may be joined with the overall plan review in the same contested 19 case hearing. After the hearing, the commission shall approve, with 20 any changes consented to by the provider, or reject any proposed 21 amendments to the plan.

(8) If a provider proposes to amend its renewable energy portfolio plan at a time other than during the biennial review process under subsection (7), the provider shall file the proposed amendment with the commission. If the proposed amendment would modify the revenue recovery mechanism, the commission shall conduct a contested case hearing on the amendment pursuant to the

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administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to 1 2 24.328. A renewable energy generator may intervene in the contested case as provided in subsection (3). The annual renewable cost 3 4 reconciliation under section 29 may be joined with the plan 5 amendment in the same contested case proceeding. After the hearing and within 90 days after the amendment is filed, the commission 6 7 shall approve, with any changes consented to by the provider, or reject the amendment. 8

9 Sec. 9. (1) As used in this section, "provider" means a10 provider whose rates are not regulated by the commission.

(2) Within 90 days after the commission issues a temporary
order under section 37, each provider shall file a proposed
renewable energy portfolio plan with the commission. The proposed
plan shall meet all of the following requirements:

15 (a) Describe how the provider will meet the renewable energy16 portfolio standards.

(b) Specify whether the number of megawatt hours of
electricity used in the calculation of the renewable energy
portfolio will be weather-normalized or based on a 3-year running
average. Once the plan is approved by the commission, this option
shall not be changed.

(c) Include the expected incremental cost of compliance with
the renewable portfolio standard for a 20-year period beginning
when the plan is approved by the commission.

25 (d) Describe the manner in which the provider will allocate26 costs, subject to section 25(1).

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(3) The commission shall provide an opportunity for public

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1 comment on the proposed plan filed under subsection (2). However, 2 the commission need not provide an opportunity for public comment if the provider is a municipally owned electric utility and the 3 4 governing body of the provider has already provided an opportunity 5 for public comment and filed the comments with the commission along with the plan. After the applicable opportunity for public comment 6 and within 90 days after the proposed plan is filed with the 7 commission, the commission shall approve, with any changes 8 consented to by the provider, or reject the plan. The provider 9 10 shall not begin recovery of the incremental costs of compliance 11 within its rates until the commission has approved its proposed 12 plan. However, if the provider is a municipally owned electric utility, the provider may begin recovery of the incremental costs 13 14 of compliance upon approval of its proposed plan by the governing body of the municipally owned electric utility. 15

(4) Every 2 years after initial approval of a renewable energy 16 portfolio plan under subsection (3), the commission shall review 17 18 the plan. The commission shall provide an opportunity for public 19 comment on the plan. However, the commission need not provide an 20 opportunity for public comment if the provider is a municipally 21 owned electric utility and the governing body of the provider has already provided an opportunity for public comment and filed the 22 23 comments with the commission. After the applicable opportunity for 24 public comment, the commission shall approve, with any changes 25 consented to by the provider, or reject any proposed amendments to 26 the plan.

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(5) If a provider proposes to amend its renewable energy

1 portfolio plan at a time other than during the biennial review process under subsection (4), the provider shall file the proposed 2 amendment with the commission. The commission shall provide an 3 4 opportunity for public comment on the amendment. However, the 5 commission need not provide an opportunity for public comment if the provider is a municipally owned electric utility and the 6 governing body of the provider has already provided an opportunity 7 for public comment and filed the comments with the commission. 8 9 After the opportunity for public comment and within 90 days after the amendment is filed, the commission shall approve, with any 10 11 changes consented to by the provider, or reject the amendment.

Sec. 11. The commission shall ensure that plans submitted by providers serving customers in the same distribution territory do not create an unfair competitive advantage for any of those providers.

Sec. 13. Subject to sections 15 and 25, each provider shall do all of the following:

18 (a) In each of years 2012, 2013, and 2014, achieve a renewable19 energy portfolio of at least 4%.

20 (b) In 2015, achieve a renewable energy portfolio of at least21 10%.

(c) In 2016 and each year thereafter, maintain a renewable
energy portfolio that consists of at least the same number of
renewable energy credits as were required in 2015 under subdivision
(b).

Sec. 15. (1) Upon petition by a provider, the commission mayfor good cause grant 2 extensions of renewable energy portfolio

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standard deadlines under section 13. Each extension shall be for up to 1 year. Good cause includes, but is not limited to, the provider's inability, as determined by the commission, to meet the renewable energy portfolio standard because of a renewable energy system feasibility limitation including, but not limited to, any of the following:

7 (a) Renewable energy system site requirements, zoning, siting, land use issues, permits, including environmental permits, any 8 certificate of need process under section 6r of 1939 PA 3, MCL 9 10 460.6r, or any other necessary governmental approvals that 11 effectively limit availability of renewable energy systems, 12 including, if the provider has exercised reasonable diligence in 13 securing the necessary governmental approvals. For purposes of this 14 subdivision, "reasonable diligence" includes, but is not limited 15 to, submitting timely applications for the necessary governmental approvals and making good faith efforts to ensure that the 16 17 applications are administratively complete and technically sufficient. 18

19 (b) Equipment cost or availability issues including, but not 20 limited to, electrical equipment or renewable energy system 21 component shortages or costs that effectively limit availability of 22 renewable energy systems.

23 (c) Cost, availability, or time requirements for electric24 transmission and interconnection.

25 (d) Projected or actual unfavorable electric system26 reliability or operational impacts.

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(e) Labor shortages that effectively limit availability of

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1 renewable energy systems.

(2) If 2 extensions of the 2015 renewable energy portfolio
standard deadline have been granted under subsection (1), upon
subsequent petition by a provider at least 6 months before the
expiration of the second extended deadline, the provider shall be
considered to be in compliance with this part at a renewable energy
portfolio determined by the commission to be attainable by that
provider.

9 (3) Any provider that makes a good faith effort to spend the
10 full amount of incremental costs of compliance as outlined in its
11 approved renewable energy portfolio plan, revised, subject to
12 extensions under this section or revisions under section 29, shall
13 be considered to be in compliance with this part.

Sec. 17. (1) A provider shall comply with the renewable energy portfolio standard by obtaining renewable energy credits by any of the following means:

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(a) Producing electricity from renewable energy systems.

18 (b) Purchasing electricity through a renewable energy19 contract.

20 (c) Purchasing renewable energy credits apart from21 electricity.

(2) Subject to subsection (3), a provider that is an electric
utility with 1,000,000 or more retail customers in this state as of
January 1, 2008 shall obtain the renewable energy credits that are
necessary to meet the renewable portfolio standard under section
13(b) and (c) as follows:

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(a) At the provider's option, up to but no more than 33-1/3%

of such renewable energy credits shall be from renewable energy
 systems that were developed by and are owned by the provider. A
 provider shall competitively bid any contract for engineering,
 procurement, or construction of any new renewable energy systems
 described in this subdivision.

(b) At the provider's option, up to but not more than 33-1/3% 6 7 of such renewable energy credits shall be from renewable energy systems that were developed by 1 or more third parties pursuant to 8 9 a contract with the provider under which the ownership of the 10 renewable energy system may be transferred to the provider, but not 11 before the renewable energy system begins commercial operation. A 12 transfer of ownership resulting from such a contract does not count 13 toward the new renewable energy systems ownership limit under 14 subdivision (a). Any such contract shall be executed after a 15 competitive bidding process conducted pursuant to guidelines issued 16 by the commission. An affiliate of the provider may submit a 17 proposal in response to a request for proposals, subject to the 18 code of conduct under section 10a(4) of 1939 PA 3, MCL 460.10a, and 19 the sanctions for violation thereof under section 10c of 1939 PA 3, 20 MCL 460.10c.

(c) At least 33-1/3% of such renewable energy credits shall be from renewable energy contracts that do not require transfer of ownership of the applicable renewable energy system to the provider or from contracts for the purchase of renewable energy credits alone. A renewable energy contract or contract for the purchase of renewable energy credits under this subdivision shall be executed after a competitive bidding process conducted pursuant to

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1 guidelines issued by the commission. An affiliate of the provider 2 may submit a proposal in response to a request for proposals, subject to the code of conduct under section 10a(4) of 1939 PA 3, 3 4 MCL 460.10a, and the sanctions for violation thereof under section 10c of 1939 PA 3, MCL 460.10c. Ownership of renewable energy 5 6 systems by affiliates of the provider resulting from renewable energy contracts executed under this subdivision do not count 7 toward the provider's new renewable energy systems ownership limit 8 under subdivision (a). If a provider selects a bid other than the 9 10 least price conforming bid from a qualified bidder, the provider 11 shall promptly notify the commission. The commission shall 12 determine under section 21 whether the provider had good cause for selecting that bid. If the commission determines that the provider 13 14 did not have good cause, the commission shall disapprove the contract. 15

16 (3) The allocation formula in subsection (2) does not apply to17 either of the following:

18 (a) Renewable energy credits that are transferred to the19 provider pursuant to section 19(4).

20 (b) Renewable energy credits that are produced or obtained by 21 the provider from renewable energy systems for which recovery in 22 electric rates was approved as of the effective date of this act, 23 including renewable energy credits resulting from biomass co-firing 24 of, or use of industrial thermal energy in, electric generation facilities in existence on the effective date of this act, except 25 26 to the extent the number of megawatt hours of electricity annually 27 generated by biomass co-firing or industrial thermal energy exceeds

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the number of megawatt hours generated during the 1-year period
 immediately preceding the effective date of this act.

3 (4) For purposes of subsection (2), the method of procuring
4 the renewable energy credits generated from a renewable energy
5 system that uses water released from a pumped storage facility
6 shall be considered to be the method of procuring the renewable
7 energy used to pump the water into the facility.

8 (5) A provider may submit a contract entered into pursuant to
9 subsection (2) to the commission for review and approval. If the
10 commission approves the contract, it shall be considered to be
11 consistent with the provider's renewable energy portfolio plan.

12 Sec. 19. (1) A renewable energy system that is the source of renewable energy credits used to satisfy the requirements of 13 section 13 shall be either located outside of this state in the 14 retail electric customer service territory of any provider that is 15 not an alternative electric supplier or located anywhere in this 16 17 state. For the purposes of this subsection, retail electric customer service territories shall be considered to be those 18 19 recognized by the commission on January 1, 2008 together with any 20 expansions of retail electric customer service territory that may 21 be recognized by the commission after January 1, 2008 for purposes of 1939 PA 3, MCL 460.1 to 460.10cc. The commission may also expand 22 23 a service territory for the purposes of this subsection if a lack 24 of transmission lines limits the ability to obtain sufficient 25 renewable energy from renewable energy systems that meet the 26 location requirement of this subsection.

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(2) The requirements of subsection (1) do not apply if 1 or

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1 more of the following requirements are met:

2 (a) The renewable energy system is a wind turbine or wind farm and the electricity generated from the wind, or the renewable 3 4 energy credits associated with that electricity, is being purchased 5 under a contract in effect on January 1, 2008. If electricity and 6 associated renewable energy credits purchased under such a contract are used by a provider to meet renewable energy portfolio 7 requirements established after January 1, 2008 by the legislature 8 of the state in which the wind turbine or wind farm is located, the 9 provider may, for the purpose of meeting the renewable energy 10 11 portfolio standard under this part, obtain, by any means authorized 12 under section 17(1), up to the same number of replacement renewable 13 energy credits from any other wind farm or wind farms located in 14 that state.

(b) The renewable energy system is a wind turbine or wind farm
that was under construction and owned by a provider on January 1,
2008.

(c) The renewable energy system is a wind farm, at least 1 of the wind turbines meets the requirements of subsection (1), and the remaining wind turbines are within 15 miles of a wind turbine that is part of that wind farm and that meets the requirements of subsection (1), as determined by the commission.

(d) Before January 1, 2008, a provider that serves not more
than 75,000 retail electric customers in this state filed an
application for a certificate of authority for the renewable energy
system with a state regulatory commission in another state that is
also served by that provider. However, renewable energy credits

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shall not be granted for electricity generated using more than 10.0
 megawatts of nameplate capacity of the renewable energy system.

3 (e) Electricity generated from the renewable energy system is
4 sold by a not-for-profit entity located in Indiana or Wisconsin to
5 a municipally owned electric utility in this state or cooperative
6 electric utility in this state under a contract in effect on
7 January 1, 2008, and the electricity is not being used to meet
8 another state's portfolio standard for renewable energy.

9 (f) Electricity generated from the renewable energy system is sold by a not-for-profit entity located in Ohio to a municipally 10 11 owned electric utility in this state under a contract approved by 12 resolution of the governing body of the municipally owned electric utility by January 1, 2008, and the electricity is not being used 13 14 to meet another state's portfolio standard for renewable energy. 15 However, renewable energy credits shall not be granted for 16 electricity generated using more than 13.4 megawatts of nameplate 17 capacity of the renewable energy system.

18 (3) Renewable energy from industrial cogeneration shall not
19 constitute more than 1/10 of the renewable energy portfolio
20 required by this part.

(4) If a provider obtains renewable energy for resale to
retail or wholesale customers under an agreement under PURPA,
ownership of the associated renewable energy credits shall be as
provided by the PURPA agreement. If the PURPA agreement does not
provide for ownership of the renewable energy credits, then:

26 (a) Except to the extent that a separate agreement governs27 under subdivision (b), for the duration of the PURPA agreement, for

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1 every 5 renewable energy credits associated with the renewable 2 energy, ownership of 4 of the renewable energy credits shall be 3 considered to be transferred to the provider with the renewable 4 energy, and ownership of 1 renewable energy credit shall be 5 considered to remain with the qualifying cogeneration facility or 6 qualifying small power production facility.

7 (b) If a separate agreement in effect on January 1, 2008
8 provides for the ownership of the renewable attributes of the
9 generated electricity, the separate agreement shall govern until
10 January 1, 2013 or until expiration of the separate agreement,
11 whichever occurs first.

(5) If an investor-owned electric utility with less than 12 20,000 customers, a municipally owned electric utility, or 13 14 cooperative electric utility obtains all or substantially all of its electricity for resale under a power purchase agreement or 15 agreements in existence on the effective date of this act, 16 17 ownership of any associated renewable energy credits shall be 18 considered to be transferred to the provider purchasing the 19 electricity. The number of renewable energy credits associated with 20 the purchased electricity shall be determined by multiplying the 21 total number of renewable energy credits associated with the total 22 power supply of the seller during the term of the agreement by a 23 fraction, the numerator of which is the amount of energy purchased 24 under the agreement or agreements and the denominator of which is 25 the total power supply of the seller during the term of the 26 agreement. This subsection does not apply unless 1 or more of the 27 following occur:

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(a) The seller and the provider purchasing the electricity
 agree that this subsection applies.

3 (b) For a seller that is an independent investor-owned 4 electric utility whose retail electric rates are regulated by the 5 commission, the commission reduces the number of renewable energy 6 credits required under the renewable energy portfolio standard for 7 the seller by the number of renewable energy credits to be 8 transferred to the provider purchasing the electricity under this 9 subsection.

10 Sec. 21. If, after the effective date of this act, a provider 11 whose rates are regulated by the commission enters a renewable 12 energy contract or a contract to purchase renewable energy credits alone, the commission shall determine whether the contract provides 13 reasonable terms and conditions that will ensure a favorable 14 economic outcome for the provider and its customers. In making this 15 determination, the commission shall consider the contract price and 16 17 term. If the contract is a renewable energy contract, the 18 commission shall also consider at least all of the following:

(a) The cost to the provider and its customers of the impacts of accounting treatment of debt and associated equity requirements imputed by credit rating agencies and lenders attributable to the renewable energy contract. The commission shall use standard rating agency, lender, and accounting practices for electric utilities in determining these costs, unless the impacts for the provider are known.

26 (b) The life-cycle cost of the renewable energy contract to27 the provider and customers including costs, after expiration of the

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renewable energy contract, of maintaining the same renewable energy
 output in megawatt hours, whether by purchases from the
 marketplace, by extension or renewal of the renewable energy
 contract, or by the provider purchasing the renewable energy system
 and continuing its operation.

6 (c) Provider and customer price and cost risks if the
7 renewable energy systems supporting the renewable energy contract
8 move from contracted pricing to market-based pricing after
9 expiration of the renewable energy contract.

Sec. 23. (1) The commission shall establish a renewable energy credit certification and tracking program. The certification and tracking program may be contracted to and performed by a third party through a system of competitive bidding. The renewable energy credit certification and tracking program shall include all of the following:

16 (a) A process to certify renewable energy systems, including
17 all existing renewable energy systems operating on the effective
18 date of this act, as eligible to receive renewable energy credits.

(b) Certification that the operator of a renewable energy system is in compliance with state and federal law applicable to the operation of the renewable energy system when certification is granted. If a renewable energy system becomes noncompliant with state or federal law, renewable energy credits shall not be granted for renewable energy generated by that renewable energy system during the period of noncompliance.

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(c) A method for the transferability of credits.

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(d) Determining the date that a renewable energy credit is

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1 valid for transfer under this part.

2 (e) A method for ensuring that each renewable energy credit
3 traded and sold under this part is properly accounted for under
4 this act.

5 (2) A renewable energy credit purchased from a renewable
6 energy system in this state is not required to be used in this
7 state.

8 (3) Except as provided in section 19(4), 1 renewable energy
9 credit shall be granted to the owner of a renewable energy system
10 for each megawatt hour of electricity generated from the renewable
11 energy system subject to all of the following:

(a) If a renewable energy system uses both a renewable energy
resource and a nonrenewable energy resource to generate
electricity, the number of renewable energy credits granted shall
be based on the percentage of the electricity generated from the
renewable energy resource.

17 (b) Renewable energy credits shall not be granted for
18 renewable energy generated from an incinerator to the extent that
19 the renewable energy was generated by operating the incinerator in
20 excess of its boilerplate capacity on January 1, 2008.

(c) Renewable energy credits shall not be granted for the generation of renewable energy, such as wind energy, used to pump water into a pumped storage facility or to fill other energy storage facilities, but shall be granted for renewable energy generated upon release from a pumped storage facility or other energy storage facility. However, the number of renewable energy credits shall be calculated based on the number of megawatt hours

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of renewable energy used to fill a pumped storage facility or other
 energy storage facility, not the number of megawatt hours actually
 generated by discharge from the energy storage facility.

4 (d) Renewable energy credits shall not be granted for
5 renewable energy whose renewable attributes are used by a provider
6 in a commission-approved voluntary renewable energy program.

7 (4) Subject to subsection (3), the following additional
8 renewable energy credits, to be known as Michigan incentive
9 renewable energy credits, shall be granted under the following
10 circumstances:

(a) 2 renewable energy credits for each megawatt hour ofelectricity from solar power.

13 (b) 1/5 renewable energy credit for each megawatt hour of
14 electricity generated from a renewable energy system, other than
15 wind, at peak demand time as determined by the commission.

(c) 1/10 renewable energy credit for each megawatt hour of electricity generated from a renewable energy system constructed using equipment made in this state as determined by the commission. The additional credit under this subdivision is available for the first 3 years after the renewable energy system first produces electricity on a commercial basis.

(d) 1/10 renewable energy credit for each megawatt hour of
electricity from a renewable energy system constructed using a
workforce composed of residents of this state as determined by the
commission. The additional credit under this subdivision is
available for the first 3 years after the renewable energy system
first produces electricity on a commercial basis.

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1 (5) A renewable energy credit expires when used by a provider 2 to comply with its renewable energy portfolio standard. If not already used, a renewable energy credit automatically expires 3 3 4 years after the generation of the electricity associated with the 5 renewable energy credit. A renewable energy credit associated with the generation of electricity within 120 days after the start of a 6 calendar year may be used to satisfy the prior year's renewable 7 energy portfolio standard and expires when so used. 8

Sec. 25. (1) A provider is not required to comply with the 9 10 renewable portfolio standard to the extent that, as determined by 11 the commission, recovery under section 27 of the incremental cost 12 of compliance with the renewable energy portfolio standard pursuant to the renewable energy portfolio plan, as calculated over 20 years 13 14 beginning when the plan is approved by the commission, subject to annual revision, will have a retail rate impact that exceeds any of 15 the following: 16

17

(a) \$3.00 per month per residential customer meter.

18 (b) \$16.58 per month per commercial secondary customer meter.

19 (c) \$187.50 per month per commercial primary or industrial20 customer meter.

(2) For a provider whose rates are regulated by the
commission, the commission shall determine the appropriate charges
for the provider's tariffs that permit recovery of the incremental
cost of compliance subject to the limits set forth in subsection
(1).

Sec. 27. (1) Notwithstanding any other provision of law, thecommission shall consider all actual costs reasonably and prudently

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1 incurred in good faith to implement a commission-approved renewable 2 energy portfolio plan by a provider whose rates are regulated by the commission to be a cost of service to be recovered by the 3 4 provider, whether or not those costs are incremental costs of 5 compliance. Notwithstanding any other provision of law, a provider whose rates are regulated by the commission shall recover through 6 its retail electric rates all of the provider's incremental costs 7 of compliance during the 20-year period described in section 7(2) 8 9 and all reasonable and prudent ongoing costs of compliance during 10 and after that period. The recovery shall include, but is not 11 limited to, the provider's authorized rate of return on equity, 12 which shall remain fixed at the rate of return and debt to equity ratio that was in effect in a provider's base rates when the 13 14 provider's renewable energy portfolio plan was approved. However, 15 the costs of purchasing renewable energy credits under section 31(1) are not a recoverable cost of service. 16

17 (2) Incremental costs of compliance shall be calculated as18 follows:

19 (a) Determine the sum of the following costs to the extent
20 those costs are reasonable and prudent and not already approved for
21 recovery in electric rates as of the effective date of this act:

(i) Capital, operating, and maintenance costs of renewable
energy systems, including property taxes, insurance, and return on
equity associated with a provider's renewable energy systems,
including the provider's renewable energy portfolio initially
established to achieve compliance with the renewable energy
portfolio standard and any additional renewable energy systems that

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are built or acquired by the provider to maintain compliance with
 the renewable energy portfolio standard during the 20-year period
 beginning when the provider's plan is approved by the commission.

4 (*ii*) Financing costs attributable to capital, operating, and
5 maintenance costs of capital facilities associated with renewable
6 energy systems.

7 (*iii*) Interconnection and substation costs associated with8 renewable energy systems.

9 (*iv*) Except to the extent the costs are allocated under a10 different subparagraph, all of the following:

(A) The costs of renewable energy credits purchased under thisact other than those purchased under section 31(1).

13 (B) The costs of contracts described in section 17(2).

14 (v) Expenses incurred as a result of state or federal
15 governmental actions related to renewable energy systems including,
16 but not limited to, changes in tax or other law.

17 (vi) Any additional provider costs considered relevant by the18 commission.

19 (b) Subtract from the sum of costs not already included in
20 electric rates determined under subdivision (a) the sum of the
21 following revenues:

(i) Revenue derived from the sale of environmental attributes
associated with the generation of renewable energy. Such revenue
shall not be considered in determining power supply cost recovery
factors under section 6j of 1939 PA 3, MCL 460.6j.

26 (*ii*) Interest on regulatory liabilities as provided in section
27 (4).

(iii) Tax credits specifically designed to promote renewable
 energy.

(iv) Revenue derived from the provision of energy from 3 4 renewable energy systems to retail electric customers subject to a 5 power supply cost recovery clause under section 6j of 1939 PA 3, 6 MCL 460.6j, of a provider whose retail electric rates are regulated by the commission. Beginning in 2008, after providing an 7 opportunity for a contested case hearing for a provider whose rates 8 are regulated by the commission, the commission shall annually 9 establish a price per megawatt hour. In addition, a provider whose 10 11 retail electric rates are regulated by the commission may at any time petition the commission to revise the price. In setting the 12 price per megawatt hour under this subparagraph, the commission 13 shall consider factors including, but not limited to, projected 14 capacity, energy, maintenance, and operating costs; information 15 filed under section 6j of 1939 PA 3, MCL 460.6j; and information 16 17 from wholesale markets, including, but not limited to, locational 18 marginal pricing. This price shall be multiplied by the number of 19 megawatt hours of renewable energy. The resulting value shall be 20 considered a booked cost of purchased and net interchanged power transactions under section 6j of 1939 PA 3, MCL 460.6j. For energy 21 22 purchased by such a provider under a renewable energy agreement, 23 the price shall be the lower of the amount established by the commission or the actual price paid and shall be multiplied by the 24 25 number of megawatt hours of renewable energy purchased. The 26 resulting value shall be considered a booked cost of purchased and 27 net interchanged power under section 6j of 1939 PA 3, MCL 460.6j.

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(v) Revenue from wholesale energy sales from a renewable
 energy system. Such revenue shall not be considered in determining
 power supply cost recovery factors under section 6j of 1939 PA 3,
 MCL 460.6j.

5 (vi) Any additional provider revenue considered relevant by the6 commission.

7 (3) The commission shall authorize a provider whose rates are regulated by the commission to spend in any given month more to 8 9 comply with this part and implement an approved renewable energy 10 portfolio plan than the revenue actually generated by the revenue 11 recovery mechanism. A provider whose rates are regulated by the 12 commission shall recover its commission approved pre-tax rate of 13 return on regulatory assets during the appropriate period. A 14 provider whose rates are regulated by the commission shall record interest on regulatory liabilities at the average short-term 15 16 borrowing rate available to the provider during the appropriate 17 period. Any regulatory assets or liabilities resulting from the 18 recovery of renewable energy through the power supply cost recovery 19 clause under section 6j of 1939 PA 3, MCL 460.6j, shall continue to be reconciled under that section. 20

(4) If the incremental costs of compliance for a provider whose rates are regulated by the commission in any given month during the 20-year period described in section 7(2) are in excess of the revenue recovery mechanism as adjusted under section 29 and in excess of the balance of any accumulated reserve funds, subject to the minimum balance established under section 7(5), the provider shall immediately notify the commission. The commission shall

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1 promptly commence a contested case hearing pursuant to the administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to 2 3 24.328, and modify the revenue recovery mechanism so that the 4 minimum balance is restored. However, if the commission determines 5 that recovery of the incremental costs of compliance would 6 otherwise exceed the maximum retail rate impacts specified under section 25, it shall set the revenue recovery mechanism for that 7 provider to correspond to the maximum retail rate impacts. Excess 8 9 costs shall be accrued and deferred for recovery. Not later than 10 the expiration of the 20-year period described in section 7(3), for 11 a provider whose rates are regulated by the commission, the 12 commission shall determine the amount of deferred costs to be 13 recovered under section 7 and the recovery period, which shall not 14 exceed 5 years and shall not commence until after the expiration of the 20-year period described in section 7(3). The recovery shall be 15 proportional to the retail rate impacts set forth in section 25 for 16 each customer class. However, if the retail rate impact is below 17 18 the limits set forth in section 25, the recovery shall begin 19 immediately but, until the expiration of the 20-year period 20 described in section 7(3), shall occur only to the extent allowed 21 by the limits of section 25.

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(5) If, at the expiration of the 20-year period described in
section 7(3), a provider whose rates are regulated by the
commission has a regulatory liability, the refund to customer
classes shall be proportional to the amounts paid by those customer
classes under the revenue recovery mechanism.

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(6) After achieving compliance with the renewable energy

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portfolio standard for 2015, the actual costs reasonably and 1 prudently incurred to continue to comply with this part both during 2 and after the conclusion of the 20-year period described in section 3 4 7(3) shall be considered costs of service. The commission shall 5 determine a mechanism for a provider whose rates are regulated by the commission to recover these costs in its retail electric rates. 6 Remaining and future regulatory assets shall be recovered 7 consistent with subsections (3) and (4) and section 29. 8

Sec. 29. (1) Concurrent with the submission of each report 9 10 under section 33(1), the commission shall commence an annual 11 proceeding, to be known as a renewable cost reconciliation, for 12 each provider whose rates are regulated by the commission. The 13 renewable cost reconciliation proceeding shall be conducted as a 14 contested case pursuant to the administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328. Reasonable discovery shall 15 be permitted before and during the reconciliation proceeding to 16 17 assist in obtaining evidence concerning reconciliation issues including, but not limited to, the reasonableness and prudence of 18 19 expenditures and the amounts collected pursuant to the revenue 20 recovery mechanism.

(2) At the renewable cost reconciliation, a provider whose rates are regulated by the commission may propose any necessary modifications of the revenue recovery mechanism to ensure the provider's recovery of its incremental cost of compliance with the renewable portfolio standard during the 20-year period described in section 7(3).

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(3) The commission shall reconcile the pertinent revenues

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1 recorded and the allowance for the nonvolumetric revenue recovery 2 mechanism with the amounts actually expensed and projected according to the renewable energy portfolio plan of the provider 3 4 whose rates are regulated by the commission. The commission shall 5 consider any issue regarding the reasonableness and prudence of 6 expenses for which customers were charged in the relevant reconciliation period. In its order, the commission shall do all of 7 the following: 8

9 (a) Make a determination of a provider's compliance with the renewable energy portfolio standard, subject to sections 15 and 25. 10 11 (b) Adjust the revenue recovery mechanism for the incremental 12 costs of compliance. The commission shall ensure that the retail rate impacts under this renewable cost reconciliation revenue 13 14 recovery mechanism do not exceed the maximum retail rate impacts specified under section 25. The commission shall ensure that the 15 16 recovery mechanism is projected to maintain a minimum balance of 17 accumulated reserve so that a regulatory asset does not accrue.

(c) Establish the price per megawatt hour for renewable
capacity and renewable energy to be recovered through the power
supply cost recovery clause under section 6j of 1939 PA 3, MCL
460.6j, as outlined in section 27(2)(b)(*iv*).

22 (d) Adjust, if needed, the minimum balance of accumulated23 reserve funds established under section 7(5).

(4) If a provider whose rates are regulated by the commission
has recorded a regulatory liability in any given month during the
20-year period described in section 7(3), interest on the
regulatory liability balance shall be accrued at the average short-

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term borrowing rate available to the provider during the appropriate period, and shall be used to fund incremental costs of compliance incurred in subsequent periods within the 20-year period described in section 7(3).

Sec. 31. (1) If a provider whose rates are regulated by the
commission fails to meet the renewable energy portfolio standard by
the applicable deadline under section 13, subject to sections 15
and 25, both of the following apply:

9 (a) The provider shall purchase sufficient renewable energy10 credits to meet the renewable energy portfolio standard.

(b) The provider shall not recover from its ratepayers thecost of purchasing renewable energy credits under subdivision (a).

(2) The attorney general or any customer of a municipally owned electric utility or a cooperative electric utility that has elected to become member-regulated under the electric cooperative member-regulation act may commence a civil action for injunctive relief against a municipally owned electric utility or such a cooperative electric utility if the provider fails to meet the applicable requirements of this part.

20 (3) An action under subsection (2) shall be commenced in the circuit court for the circuit in which the principal office of the 21 provider is located. An action shall not be filed under subsection 22 23 (2) unless the prospective plaintiff has given the prospective 24 defendant and the commission at least 60 days' written notice of the prospective plaintiff's intent to sue, the basis for the suit, 25 26 and the relief sought. Within 30 days after the prospective 27 defendant receives written notice of the prospective plaintiff's

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1 intent to sue, the prospective defendant and plaintiff shall meet
2 and make a good faith attempt to determine if there is a credible
3 basis for the action. If both parties agree that there is a
4 credible basis for the action, the prospective defendant shall take
5 all reasonable steps necessary to comply with applicable
6 requirements of this part within 90 days of the meeting.

7 (4) In issuing a final order in an action brought under
8 subsection (2), the court may award costs of litigation, including
9 reasonable attorney and expert witness fees, to the prevailing or
10 substantially prevailing party.

11 (5) Upon a complaint of an alternative electric supplier's 12 customer or the commission's own motion, the commission may conduct 13 a contested case to review allegations that the alternative 14 electric supplier has violated this part, including an order issued or rule promulgated under this part. If the commission finds, after 15 notice and hearing, that an alternative electric supplier has 16 17 violated this part, the commission shall do 1 or more of the 18 following:

19

(a) Revoke the license of the alternative electric supplier.

20

(b) Issue a cease and desist order.

(c) Order the alternative electric supplier to pay a civil
fine of not less than \$5,000.00 or more than \$50,000.00 for each
violation.

Sec. 33. (1) By a time determined by the commission, each provider shall submit to the commission an annual report that provides information relating to the actions taken by the provider to comply with the renewable energy portfolio standard. By that

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same time, a municipally owned electric utility shall submit a copy
 of the report to the governing body of the municipally owned
 electric utility, and a cooperative electric utility shall submit a
 copy of the report to its board of directors.

5 (2) Each annual report under subsection (1) shall include all6 of the following information:

7 (a) The amount of electricity and renewable energy credits
8 that the provider generated or acquired from renewable energy
9 systems during the reporting period and the amount of renewable
10 energy credits that the provider acquired, sold, or traded during
11 the reporting period.

(b) The capacity of each renewable energy system owned, operated, or controlled by the provider, the total amount of electricity generated by each renewable energy system during the reporting period, and the percentage of that total amount that was generated directly from renewable energy.

17 (c) Whether, during the reporting period, the provider began
18 construction on, acquired, or placed into operation a renewable
19 energy system.

20 (d) Expenditures made in the past year and anticipated future21 expenditures to comply with this part.

(e) Any other information that the commission determinesnecessary.

(3) Concurrent with the submission of each report under
subsection (1), a municipally owned electric utility shall submit a
summary of the report to its customers in their bills with a bill
insert and to its governing body. Concurrent with the submission of

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1 each report under subsection (1), a cooperative electric utility 2 shall submit a summary of the report to its members in a periodical issued by an association of rural electric cooperatives and to its 3 4 board of directors. A municipally owned electric utility or 5 cooperative electric provider shall make a copy of the report 6 available at its office and shall post a copy of the report on its website. A summary under this section shall indicate that a copy of 7 the report is available at the office or website. 8

9 (4) The commission shall monitor reports submitted under
10 subsection (1) and ensure that actions taken under this part by
11 providers serving customers in the same distribution territory do
12 not create an unfair competitive advantage for any of those
13 providers.

14 (5) Biennially, the commission shall submit to the legislature15 a report that does all of the following:

16

(a) Summarizes data collected under this section.

17 (b) Discusses the status of renewable energy in this state and18 the effect of this part on electricity prices.

19 (c) For each of the different types of renewable energy sold 20 at retail in this state, specifies the difference between the cost 21 of the renewable energy and the cost of electricity generated from 22 conventional sources.

(d) Provides a comparison of the cost effectiveness of the
methods of an electric utility with 1,000,000 or more retail
customers in this state as of January 1, 2008 obtaining renewable
energy credits under the options described in section 17(2).

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(e) Describes the impact of this part on employment in this

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state. The commission shall consult with other appropriate agencies
 of the department of labor and economic growth in the development
 of this information.

4 (f) Discuss how the commission is fulfilling the requirements5 of subsection (4).

6 (g) Makes any recommendations the commission may have
7 concerning amendments to this part, including changes in the
8 definition of renewable energy resource or renewable energy system
9 to reflect environmentally preferable technology.

Sec. 35. (1) A person may file commercially or financially sensitive information or trade secrets with the commission under section 7 or 9, or with the commission or a third party contractor under section 23, confidentially. To be filed confidentially, the information shall be accompanied by an affidavit that sets forth both the reasons for the confidentiality and a public synopsis of the information.

(2) Information filed confidentially is exempt from the freedom of information act, 1976 PA 442, MCL 15.231 to 15.246, and shall remain confidential, except under the terms of a mandatory protective order. If information is disclosed under a mandatory protective order, then the commission may use the information for the purpose for which it is required, but the information shall remain confidential.

(3) There is a rebuttable presumption that any information
filed confidentially under subsection (1) is commercially or
financially sensitive information or trade secrets entitled to
protection under subsection (1).

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Sec. 37. (1) Within 60 days after the effective date of this
 act, the commission shall issue a temporary order implementing this
 act, including, but not limited to, all of the following:

4 (a) Formats of renewable energy portfolio plans for various5 categories of providers.

6

(b) Guidelines for requests for proposals under this part.

7 (2) Within 1 year after the effective date of this act, the
8 commission shall promulgate rules to implement this part pursuant
9 to the administrative procedures act of 1969, 1969 PA 306, MCL
10 24.201 to 24.328.

Sec. 39. This part does not provide the commission with new authority with respect to municipally owned electric utilities except to the extent explicitly provided in this act.

**14** PART 3. ENERGY EFFICIENCY

15 Sec. 53. As used in this part:

16 (a) "Commission" means the Michigan public service commission17 created in section 1 of 1939 PA 3, MCL 460.1.

18 (b) "Cost-effective" means that the program being evaluated19 meets the utility system resource cost test.

20 (c) "Electric utility" means a person, partnership, 21 corporation, association, or other legal entity whose transmission 22 or distribution of electricity the commission regulates under 1909 23 PA 106, MCL 460.551 to 460.559, or 1939 PA 3, MCL 460.1 to 24 460.10cc. Electric utility does not include a municipally owned utility, a cooperative electric utility that has elected to become 25 26 member-regulated under the electric cooperative member-regulation 27 act, an affiliated transmission company, or an independent

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1 transmission company.

2 (d) "Energy efficiency" means a decrease in the consumption of
3 electricity or natural gas achieved through measures or programs
4 that target customer behavior, equipment, devices, or materials
5 without reducing the quality of energy services. Energy efficiency
6 does not include load management.

7 (e) "Energy efficiency plan" means an energy efficiency plan8 under section 55.

9 (f) "Large customer", with respect to a natural gas utility,
10 means a customer at a single premises with an annual natural gas
11 billing demand greater than 100,000 decatherms.

(g) "Large customer", with respect to an electric utility,means either of the following:

14 (i) A customer at a single premises with an annual electric15 billing demand greater than the following:

16 (A) 5 megawatts, until 3 years after the applicable utility17 begins implementation of its energy efficiency plan.

18 (B) 2 megawatts, beginning 3 years after the applicable19 utility begins implementation of its energy efficiency plan.

20 (*ii*) A customer with an aggregate annual electric billing
21 demand of at least 10 megawatts at all facilities within that
22 electric utility's service territory.

23 (h) "Load management" means measures or programs that decrease
24 peak electricity demand or shift demand from peak to off-peak
25 periods.

26 (i) "Natural gas utility" means an investor-owned business27 engaged in the sale and distribution of natural gas within this

1 state whose rates are regulated by the commission.

2 (j) "Premises" means a contiguous site, regardless of the
3 number of meters at that site. A site that would be contiguous but
4 for the presence of a street, road, or highway shall be considered
5 to be contiguous for the purposes of this subdivision.

6 (k) "Utility", except as used in section 67, means an electric7 utility or natural gas utility.

(1) "Utility system resource cost test" means a standard that 8 9 is met if, for an investment in energy efficiency, on a life-cycle 10 basis the total avoided supply-side costs to the utility, including 11 representative values for electricity or natural gas supply, 12 transmission, distribution, and other associated costs to the 13 utility, are greater than the total costs to the utility of 14 administering and delivering the energy efficiency program, including any costs for incentives paid to customers. 15

Sec. 55. (1) Within 60 days after the effective date of this 16 17 act, the commission shall issue a temporary order specifying the procedure for a utility to develop and submit an energy efficiency 18 19 plan to meet energy efficiency performance standards set forth in 20 section 57. Pursuant to the administrative procedures act of 1969, 21 1969 PA 306, MCL 24.201 to 24.328, the commission shall promulgate 22 rules specifying such a procedure. Within 120 days after the 23 effective date of this act and biennially thereafter, a utility 24 shall file an energy efficiency plan with the commission.

(2) An energy efficiency plan shall do all of the following:
(a) Propose a set of energy efficiency programs that include
offerings for each customer class, including low income

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residential. The commission shall allow utilities flexibility to
 tailor the relative amount of effort devoted to each customer class
 based on the specific characteristics of their service territory.

4

(b) Specify necessary funding levels.

5 (c) Describe how energy efficiency program costs will be
6 recovered from residential customers by volumetric charges, from
7 all other metered customers by per-meter charges, and from
8 unmetered customers by an appropriate charge.

9 (d) Demonstrate that the proposed energy efficiency programs
10 and funding are sufficient to ensure the achievement of applicable
11 energy efficiency performance standards under section 57.

(e) Demonstrate that the utility's energy efficiency programs,
excluding program offerings to low income residential customers,
will collectively be cost-effective.

(f) Include a plan for the practical and effective 15 administration of the proposed energy efficiency programs. The 16 17 commission shall allow utilities flexibility in designing their 18 energy efficiency programs and administrative approach. A utility's 19 energy efficiency programs may be administered by the utility, 20 alone or jointly with other utilities, by a state agency, or by an 21 appropriate experienced nonprofit organization selected after a 22 competitive bid process.

(g) Include a process for obtaining an independent expert
evaluation of the actual energy efficiency programs to verify the
incremental energy savings from each energy efficiency program for
purposes of section 57. All such evaluations shall be subject to
public review and commission oversight.

41

(h) Allow for the coordination of energy efficiency programs
 with the energy efficiency programs of other utilities under the
 direction of the commission pursuant to subsection (5).

4 (i) Provide funding equal to 1% of the utility's total program 5 spending each year to partially fund a rebate program under the general sales tax act, 1933 PA 167, MCL 205.51 to 205.78, for 6 appliances that meet or exceed energy efficiency guidelines 7 developed by the United States environmental protection agency and 8 9 the United States department of energy. For the purposes of this act, all utility expenditures under this subdivision shall be 10 11 considered reasonable, shall be recovered by the utility, and shall 12 be considered to save energy cost effectively and in the amount of 13 1% of the applicable energy efficiency performance standard under section 57. 14

15 (3) An energy efficiency plan may provide for the utility to
16 facilitate third-party loans to customers to finance energy
17 efficiency measures.

(4) Within 120 days of receiving an energy efficiency plan 18 19 from a utility and after an opportunity for public comment, the 20 commission shall approve, approve with changes consented to by the 21 utility, or reject the plan. If the commission rejects the plan, the commission shall state the reasons for its action. Within 30 22 days after the commission rejects a plan, the utility shall submit 23 a revised plan that addresses the reasons for rejection cited by 24 the commission. Within 30 days after receiving a revised plan and 25 26 after an opportunity for public comment, the commission shall 27 approve, approve with changes consented to by the utility, or

reject the revised plan. If the commission rejects the revised plan, the commission shall state the reasons for the rejection. The procedure for rejected plans shall be repeated until a revised plan is approved or approved with changes consented to by the utility. The commission's action under this subsection does not affect the applicability of the requirements of section 57.

7 (5) The commission shall coordinate energy efficiency programs
8 among consenting utilities to maximize energy savings on a
9 statewide basis. However, money spent by a utility to comply with
10 this part shall only be used to fund energy efficiency programs in
11 that utility's service territory.

Sec. 57. (1) Except as provided in section 59, an electric utility's energy efficiency programs shall collectively meet the following minimum energy efficiency performance standards:

(a) Biennial incremental energy savings in 2008-2009
equivalent to 0.3% of total annual weather-normalized retail
electricity sales in kilowatt hours in 2007.

(b) Annual incremental energy savings in 2010 equivalent to
0.5% of total annual weather-normalized retail electricity sales in
kilowatt hours in 2009.

(c) Annual incremental energy savings in 2011 equivalent to
0.75% of total annual weather-normalized retail electricity sales
in kilowatt hours in 2010.

(d) Annual incremental energy savings in 2012 and each year
thereafter equivalent to 1.0% of total annual weather-normalized
retail electricity sales in kilowatt hours in the preceding year.

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(2) A natural gas utility shall meet the following minimum

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1 energy efficiency performance standards using energy efficiency 2 programs:

3 (a) Biennial incremental energy savings in 2008-2009
4 equivalent to 0.1% of total annual weather-normalized retail
5 natural gas sales in therms in 2007.

6 (b) Annual incremental energy savings in 2010 equivalent to
7 0.25% of total annual weather-normalized retail natural gas sales
8 in therms in 2009.

9 (c) Annual incremental energy savings in 2011 equivalent to
10 0.5% of total annual weather-normalized retail natural gas sales in
11 therms in 2010.

(d) Annual incremental energy savings in 2012 and each year
thereafter equivalent to 0.75% of total annual weather-normalized
retail natural gas sales in therms in the preceding year.

(3) If a utility's incremental energy savings in the 2008-2009 biennium or any year thereafter exceed the applicable energy efficiency performance standard in subsection (1) or (2), those savings may be carried forward and credited to the next year's standard. However, both of the following apply:

20 (a) The amount of those savings carried forward shall not21 exceed 1/3 of the next year's standard.

(b) Savings shall not be carried forward if, for its
performance during the same biennium or year, the utility accepts a
financial incentive under section 61(5).

(4) Incremental energy savings under subsection (1) or (2) for
the 2008-2009 biennium or any year thereafter shall be determined
for a utility by adding the energy savings expected to be achieved

during a 1-year period by energy efficiency measures installed
 during the 2008-2009 biennium or year thereafter under any energy
 efficiency programs consistent with the utility's energy efficiency
 plan.

5 Sec. 59. (1) This section applies to electric utilities that
6 meet both of the following requirements:

7

(a) Serve not more than 200,000 customers in this state.

8 (b) Had average electric rates for residential customers using
9 1,000 kilowatt-hours per month that are less than 75% of the
10 average electric rates for residential customers using 1,000
11 kilowatt-hours per month for all electric utilities in this state,
12 according to the January 1, 2007, "comparison of average rates for
13 MPSC-regulated electric utilities in Michigan" compiled by the
14 commission.

(2) Beginning 2 years after a utility described in subsection 15 (1) begins implementation of its energy efficiency plan, the 16 17 utility may petition the commission to establish alternative energy 18 efficiency performance standards. The petition shall identify the 19 efforts taken by the utility to meet the energy efficiency 20 performance standards under section 57(1) and demonstrate why the 21 performance standards cannot reasonably be met with energy efficiency programs that are collectively cost-effective. If the 22 23 commission finds that the petition meets the requirements of this 24 subsection, the commission shall revise the energy efficiency performance standards in section 57(1) to a level that can 25 26 reasonably be met with energy efficiency programs that are collectively cost-effective. 27

1 Sec. 61. (1) The commission shall allow a utility that 2 undertakes approved energy efficiency programs to recover the actual costs of implementing the programs. However, costs exceeding 3 4 the overall funding levels specified in the energy efficiency plan 5 are not recoverable unless those costs are prudent and reasonable. Costs shall be recovered from all gas customers and from 6 residential electric customers by volumetric charges, from all 7 other metered electric customers by per-meter charges, and from 8 9 unmetered electric customers by an appropriate charge, applied to 10 utility bills. For the electric primary customer rate class 11 customers of electric utilities and large customers of natural gas 12 utilities, the cost recovery shall not exceed 1.7% of utility 13 revenue.

14 (2) Upon petition by a utility and after an opportunity for public comment, the commission may authorize the utility to 15 capitalize certain costs of implementing approved energy efficiency 16 17 programs. To the extent feasible, charges collected from a particular customer rate class shall be devoted to energy 18 19 efficiency programs and services for that rate class. However, the 20 established funding level for section 55(2)(i) and low income 21 residential programs shall be provided from each customer rate 22 class in proportion to that customer rate class's funding of the 23 utility's total energy efficiency programs. Charges shall be applied to distribution customers regardless of the source of their 24 25 electricity or natural gas supply.

26 (3) A natural gas utility that spends a minimum of 0.5% of
27 total natural gas revenues, including natural gas commodity costs,

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per year on commission approved energy efficiency programs shall be
 allowed to implement a symmetrical revenue decoupling true-up
 mechanism that adjusts for sales volumes that are above or below
 forecasted levels.

5 (4) A natural gas utility or an electric utility shall not
6 spend more than the following percentage of total utility sales
7 revenues, including electricity or natural gas commodity costs, in
8 any year on energy efficiency programs without specific approval
9 from the commission:

10 (a) In 2009, 0.75% of total utility sales revenues for 2007.
11 (b) In 2010, 1.0% of total utility sales revenues for 2008.
12 (c) In 2011, 1.5% of total utility sales revenues for 2009.
13 (d) In 2012 and each year thereafter, 2.0% of total utility
14 sales revenues for the preceding year.

(5) If a utility exceeds the energy performance standards 15 under section 57 or alternative standards under section 59(2) 16 17 during the 2008-2009 biennium or any year thereafter, as documented 18 through a commission-approved program evaluation, the commission 19 upon application and after a hearing may allow the utility to 20 receive a financial incentive for that performance. The incentive 21 mechanism shall be proposed in the utility's energy efficiency plan 22 and may include a methodology whereby the utility incentive is 23 calculated as a percentage of the net savings customers receive 24 from the energy efficiency programs. As a general principle, the highest incentives should be associated with success that 25 26 demonstrates extraordinary benefits to customers. Any financial 27 incentive under this subsection shall be in an amount up to 15% of

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the utility's actual energy efficiency program expenditures for
 that year.

(6) If a utility implements an energy efficiency plan using 3 4 products or services of companies headquartered in this state, as 5 documented through a commission-approved program evaluation, the commission, upon application and after a hearing, may allow the 6 utility to receive a financial incentive. The financial incentive 7 under this subsection shall be in an amount up to 2% of the 8 utility's actual energy efficiency program expenditures for that 9 10 year.

(7) If approved, a financial incentive shall be added to the total energy efficiency program costs to be recovered by the utility. A financial incentive is subject to the requirement that the utility's energy efficiency programs, excluding program offerings to low income residential customers, collectively be cost-effective.

Sec. 63. (1) Sections 55 to 61 do not apply to a utility that pays the following minimum percentage of total utility sales revenues, including electricity or natural gas commodity costs, each year to an independent energy efficiency program administrator selected by the commission:

(a) In 2009, 0.75% of total utility sales revenues for 2007.
(b) In 2010, 1.0% of total utility sales revenues for 2008.
(c) In 2011, 1.5% of total utility sales revenues for 2009.
(d) In 2012 and each year thereafter, 2.0% of total utility
sales revenues for the preceding year.

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(2) Money received from a utility by the energy efficiency

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program administrator under subsection (1) shall be used to
 administer energy efficiency programs for the utility. Money
 unspent in any given year shall be carried forward to be spent in
 the subsequent year.

5 (3) The commission shall allow a utility that complies with
6 subsection (1) to recover the amount of money transferred. This
7 cost shall be recovered from residential customers by volumetric
8 charges, from all other metered customers by per-meter charges, and
9 from unmetered customers by an appropriate charge, applied to
10 utility bills.

(4) Money paid by a utility to the energy efficiency program administrator under subsection (1) shall only be used to fund energy efficiency programs in that utility's service territory. To the extent feasible, charges collected from a particular customer rate class and paid to the energy efficiency program administrator under subsection (1) shall be devoted to energy efficiency programs and services for that rate class.

18 (5) Money paid to the energy efficiency program administrator 19 and not spent by the administrator that year shall remain available 20 for expenditure the following year, subject to the requirements of 21 subsection (4).

(6) The commission shall select a qualified nonprofit
organization to serve as energy efficiency program administrator
under this section, through a competitive bid process.

25 (7) The commission shall arrange for a biennial independent26 audit of the energy efficiency program administrator.

27 Sec. 65. (1) The commission shall monitor utility performance

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1 to ensure compliance with the requirements of this part.

(2) If a utility violates this part, the commission shall
investigate the reasons for the violation. If the commission
determines that the violation is a result of a lack of good faith
effort by the utility, the commission shall impose regulatory
sanctions on the utility. Such sanctions may include a reduction in
the authorized rate of return.

8 (3) If a utility fails to meet the applicable energy 9 efficiency performance standard under section 57 or 59, as applicable, in any particular year, the utility shall achieve 10 11 additional energy savings, equal to the shortfall, within the 12 following 2 years, and the additional energy savings shall be added to the energy efficiency performance standards that apply in those 13 14 years. However, upon petition of the utility, the commission shall waive or reduce the requirement to achieve additional energy 15 savings under this subsection if the commission determines that the 16 17 performance standards could not reasonably be met with energy efficiency programs that are collectively cost-effective. 18

19 Sec. 67. (1) A municipally owned utility or a cooperative 20 electric utility that has elected to become member-regulated under 21 the electric cooperative member-regulation act shall comply with the requirements of section 55(1). The commission may recommend 22 23 changes to the energy efficiency plan of the municipally owned 24 utility or the cooperative electric utility that has elected to 25 become member-regulated under the electric cooperative member-26 regulation act.

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(2) A municipally owned utility or a cooperative electric

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1 utility that has elected to become member-regulated under the 2 electric cooperative member-regulation act shall comply with the 3 requirements of at least 1 of the following:

4

(a) Section 57 or, if applicable, section 65(3).

5

(b) Section 63.

6 (3) The attorney general or any customer of a municipally 7 owned utility or member of a cooperative electric utility that has 8 elected to become member-regulated under the electric cooperative 9 member-regulation act may commence a civil action for injunctive 10 relief against the municipally owned utility or cooperative 11 electric utility, respectively, if it fails to meet the 12 requirements of subsection (2).

(4) An action under subsection (3) shall be commenced in the 13 circuit court for the circuit in which the alleged violation 14 occurred. An action shall not be filed under subsection (3) unless 15 the plaintiff has given the governing body of the prospective 16 17 defendant and the commission at least 60 days' written notice of the plaintiff's intent to sue, the basis for the suit, and the 18 19 relief sought. Within 30 days after the governing body of the 20 prospective defendant receives written notice of the plaintiff's 21 intent to sue, the governing body and the plaintiff shall meet and 22 make a good faith attempt to determine if a credible basis for such 23 action exists. If both parties agree that a basis for the action is 24 credible, the municipally owned utility or cooperative electric 25 utility that has elected to become member-regulated under the 26 electric cooperative member-regulation act must take all reasonable 27 steps necessary to comply with applicable requirements of this part

1 within 90 days of the meeting.

2 (5) In issuing a final order in an action brought under
3 subsection (3), the court may award costs of litigation, including
4 reasonable attorney and expert witness fees, to the prevailing or
5 substantially prevailing party.

(6) By 1 year after the effective date of this act, and every 6 7 2 years thereafter, a municipally owned utility or cooperative electric utility that has elected to become member-regulated under 8 9 the electric cooperative member-regulation act shall report to its 10 customers or members, the commission, and the governing body of the 11 municipality or cooperative electric utility the expenditures of 12 the municipally owned utility or cooperative electric utility on 13 energy efficiency programs during the preceding calendar year, details of each program, and the overall effectiveness of each 14 15 program.

Sec. 69. (1) A large customer may submit to the commission a 16 17 plan for a self-directed energy efficiency program. If the large 18 customer plan meets the requirements of this section, the 19 commission shall approve the large customer plan. After the plan is 20 approved, the large customer is exempt from charges the large 21 customer would otherwise incur under section 61 or 63 as long as 22 the plan's goals are achieved, the plan has not expired and is 23 still being implemented, or the plan has been succeeded by a new 24 approved plan.

(2) All of the following apply to a large customer plan:
(a) The plan shall be an annual or multiyear plan for an
ongoing energy efficiency program.

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(b) If the large customer wishes, the plan may document that
 the company achieved over the previous years the equivalent of the
 energy efficiency goals in this part. The plan shall use the
 definition of energy efficiency as set forth in this part. Energy
 efficiency shall be calculated based on weather-normalized retail
 sales.

7 (c) The plan shall apply to all premises owned by the customer8 and its subsidiaries in the relevant utility's service territory.

9 (3) All owned premises in the large customer plan shall be10 grouped by the serving utility.

(4) If the aggregate energy efficiency reductions of the plan meet or exceed the goals of this part, then all premises covered by the plan shall be exempt from the energy efficiency program charges.

(5) A large customer shall submit to the commission every 2 years verification of the completion of the large customer plan and sufficient information to determine if the plan's annual goals have been achieved. Along with submission of the verification, the large customer shall also submit an updated plan that outlines how the large customer intends to continue to meet the goals of this part.

(6) If the commission determines after providing an
opportunity for an evidentiary hearing that a large customer failed
to complete an energy efficiency project for which it obtained
commission approval, the large customer shall pay the relevant
utility the amount of any charges from which it was exempted for
that project under subsection (1), prorated to reflect any energy
savings that were achieved by that project. The utility shall use

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1 the payment for the utility's energy efficiency programs under this 2 act.

3 (7) A facility of a large customer that is included in its
4 plan is prohibited from participating in the relevant utility's
5 energy efficiency program.

6 (8) Upon request of the large customer, all submissions to the
7 commission by the customer are confidential and exempt from
8 disclosure under the freedom of information act, 1976 PA 442, MCL
9 15.231 to 15.246.

(9) A large customer plan shall be submitted by a
knowledgeable official of the large customer along with an
affidavit that the information in the plan is true and correct to
the best of the official's knowledge and belief.

14 (10) A large customer's projected energy savings under a 15 commission-approved energy efficiency project or plan under this 16 section shall count as the relevant utility's incremental energy 17 savings under section 57 or 59, as applicable.

18 (11) A large customer shall pay to the commission costs
19 incurred by the commission under this section in conjunction with a
20 proposed energy efficiency plan of the large customer.

(12) As used in this section, "large customer plan" or "plan"
means a large customer's plan for a self-directed energy efficiency
program under subsection (1).

Sec. 71. The commission shall promote load management in
appropriate circumstances, including allowing rate recovery for
prudent load management expenditures.

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Sec. 73. (1) A utility shall annually submit to its customers

Senate Bill No. 213 (H-2) as amended July 23, 2008 in their bills a statement specifying the reduction in electricity 1 2 or natural gas usage in this state attributable to this part during the previous year. The statement shall also encourage each customer 3 to compare the customer's energy usage during the current and 4 5 preceding year. The statement shall indicate that it is being made to comply with the requirements of this part. A cooperative 6 7 electric utility required to submit a statement to its members 8 under this subsection shall submit the statement in a periodical issued by an association of rural electric cooperatives. 9

10 (2) By 1 year after the effective date of this act, and every 11 2 years thereafter, the commission shall report to the legislature on the progress and results from the implementation of the energy 12 efficiency programs required to be implemented by utilities under 13 14 this part, including the net benefit to customers. The commission 15 shall make copies of the report available for distribution to the public. The department of labor and economic growth shall post the 16 report on its website. 17

18 (3) By March 31 of every odd-numbered year, beginning in 2009,
19 the commission shall submit to the legislature a report that
20 evaluates this part and makes any recommendations the commission
21 may have for amendments to this part.

22 Enacting section 1. As provided in section 5 of 1846 RS 1, MCL

23 8.5, this act is severable. [Enacting section 2. This amendatory act does not take effect unless House Bill No. 5524 of the 94th Legislature is enacted into law.]