SENATE SUBSTITUTE FOR HOUSE BILL NO. 6620

A bill to amend 1980 PA 450, entitled
"The tax increment finance authority act,"
by amending section 1 (MCL 125.1801), as amended by 2005 PA 29.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. As used in this act:
- 2 (a) "Advance" means a transfer of funds made by a municipality
- 3 to an authority or to another person on behalf of the authority.
- 4 Evidence of the intent to repay an advance is required and may
- 5 include, but is not limited to, an executed agreement to repay,
- 6 provisions contained in a tax increment financing plan approved
- 7 before the advance or before August 14, 1993, or a resolution of
- 8 the authority or the municipality.
- 9 (b) "Assessed value" means 1 of the following:
- (i) For valuations made before January 1, 1995, the state
- 11 equalized valuation as determined under the general property tax

- 1 act, 1893 PA 206, MCL 211.1 to 211.157 211.155.
- 2 (ii) For valuations made after December 31, 1994, taxable value
- 3 as determined under section 27a of the general property tax act,
- 4 1893 PA 206, MCL 211.27a.
- 5 (c) "Authority" means a tax increment finance authority
- 6 created under this act.
- 7 (d) "Authority district" means that area within which an
- 8 authority exercises its powers and within which 1 or more
- 9 development areas may exist.
- 10 (e) "Board" means the governing body of an authority.
- 11 (f) "Captured assessed value" means the amount in any 1 year
- 12 by which the current assessed value of the development area,
- 13 including the assessed value of property for which specific local
- 14 taxes are paid in lieu of property taxes as determined in
- 15 subdivision (w), exceeds the initial assessed value. The state tax
- 16 commission shall prescribe the method for calculating captured
- 17 assessed value.
- 18 (g) "Chief executive officer" means the mayor or city manager
- 19 of a city, the president of a village, or the supervisor of a
- 20 township.
- 21 (h) "Development area" means that area to which a development
- 22 plan is applicable.
- 23 (i) "Development area citizens council" or "council" means
- 24 that advisory body established pursuant to section 20.
- 25 (j) "Development plan" means that information and those
- 26 requirements for a development set forth in section 16.
- 27 (k) "Development program" means the implementation of the

- 1 development plan.
- 2 (1) "Eligible advance" means an advance made before August 19,

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- **3** 1993.
- 4 (m) "Eligible obligation" means an obligation issued or
- 5 incurred by an authority or by a municipality on behalf of an
- 6 authority before August 19, 1993 and its subsequent refunding by a
- 7 qualified refunding obligation. Eligible obligation includes an
- 8 authority's written agreement entered into before August 19, 1993
- 9 to pay an obligation issued after August 18, 1993 and before
- 10 December 31, 1996 by another entity on behalf of the authority.
- 11 Eligible obligation also includes an ongoing management contract or
- 12 contract for professional services or development services that was
- 13 entered into by the authority or a municipality on behalf of the
- 14 authority in 1991, and related similar written agreements executed
- 15 before 1984, if the 1991 agreement both provides for automatic
- 16 annual renewal and incorporates by reference the prior related
- 17 agreements; however, receipt by an authority of tax increment
- 18 revenues authorized under subdivision (aa) (ii) in order to pay costs
- 19 arising under those contracts shall be limited to:
- 20 (i) For taxes levied before July 1, 2005, the amount permitted
- 21 to be received by an authority for an eligible obligation as
- 22 provided in this act.
- 23 (ii) For taxes levied after June 30, 2005 and before July 1,
- 24 2006, \$3,000,000.00.
- 25 (iii) For taxes levied after June 30, 2006 and before July 1,
- 26 2007, \$3,000,000.00.
- 27 (iv) For taxes levied after June 30, 2007 and before July 1,

- 1 2008, \$3,000,000.00.
- 2 (v) For taxes levied after June 30, 2008 and before July 1,
- **3** 2009, \$3,000,000.00.
- 4 (vi) For taxes levied after June 30, 2009 and before July 1,
- **5** 2010, \$3,000,000.00.
- 6 (vii) For taxes levied after June 30, 2010 and before July 1,
- **7** 2011, \$2,650,000.00.
- 8 (viii) For taxes levied after June 30, 2011 and before July 1,
- **9** 2012, \$2,400,000.00.
- 10 (ix) For taxes levied after June 30, 2012 and before July 1,
- **11** 2013, \$2,125,000.00.
- 12 (x) For taxes levied after June 30, 2013 and before July 1,
- **13** 2014, \$1,500,000.00.
- 14 (xi) For taxes levied after June 30, 2014 and before July 1,
- **15** 2015, \$1,150,000.00.
- 16 (xii) For taxes levied after June 30, 2015, \$0.00.
- 17 (n) "Fiscal year" means the fiscal year of the authority.
- 18 (o) "Governing body" means the elected body of a municipality
- 19 having legislative powers.
- 20 (p) "Initial assessed value" means the assessed value, as
- 21 equalized, of all the taxable property within the boundaries of the
- 22 development area at the time the resolution establishing the tax
- 23 increment financing plan is approved as shown by the most recent
- 24 assessment roll of the municipality for which equalization has been
- 25 completed at the time the resolution is adopted. Property exempt
- 26 from taxation at the time of the determination of the initial
- 27 assessed value shall be included as zero. For the purpose of

- 1 determining initial assessed value, property for which a specific
- 2 local tax is paid in lieu of a property tax shall not be considered
- 3 property that is exempt from taxation. The initial assessed value
- 4 of property for which a specific tax was paid in lieu of a property
- 5 tax shall be determined as provided in subdivision (w).
- 6 (q) "Municipality" means a city.
- 7 (r) "Obligation" means a written promise to pay, whether
- 8 evidenced by a contract, agreement, lease, sublease, bond, or note,
- 9 or a requirement to pay imposed by law. An obligation does not
- 10 include a payment required solely because of default upon an
- 11 obligation, employee salaries, or consideration paid for the use of
- 12 municipal offices. An obligation does not include those bonds that
- 13 have been economically defeased by refunding bonds issued under
- 14 this act. Obligation includes, but is not limited to, the
- 15 following:
- 16 (i) A requirement to pay proceeds derived from ad valorem
- 17 property taxes or taxes levied in lieu of ad valorem property
- 18 taxes.
- 19 (ii) A management contract or a contract for professional
- 20 services.
- 21 (iii) A payment required on a contract, agreement, bond, or note
- 22 if the requirement to make or assume the payment arose before
- 23 August 19, 1993.
- (iv) A requirement to pay or reimburse a person for the cost of
- 25 insurance for, or to maintain, property subject to a lease, land
- 26 contract, purchase agreement, or other agreement.
- 27 (v) A letter of credit, paying agent, transfer agent, bond

- 1 registrar, or trustee fee associated with a contract, agreement,
- 2 bond, or note.
- 3 (s) "On behalf of an authority", in relation to an eligible
- 4 advance made by a municipality, or an eligible obligation or other
- 5 protected obligation issued or incurred by a municipality, means in
- 6 anticipation that an authority would transfer tax increment
- 7 revenues or reimburse the municipality from tax increment revenues
- 8 in an amount sufficient to fully make payment required by the
- 9 eligible advance made by a municipality, or the eligible obligation
- 10 or other protected obligation issued or incurred by the
- 11 municipality, if the anticipation of the transfer or receipt of tax
- 12 increment revenues from the authority is pursuant to or evidenced
- 13 by 1 or more of the following:
- 14 (i) A reimbursement agreement between the municipality and an
- 15 authority it established.
- 16 (ii) A requirement imposed by law that the authority transfer
- 17 tax increment revenues to the municipality.
- 18 (iii) A resolution of the authority agreeing to make payments to
- 19 the incorporating unit.
- 20 (iv) Provisions in a tax increment financing plan describing
- 21 the project for which the obligation was incurred.
- (t) "Other protected obligation" means:
- 23 (i) A qualified refunding obligation issued to refund an
- 24 obligation described in subparagraph (ii) or (iii), an obligation that
- 25 is not a qualified refunding obligation that is issued to refund an
- 26 eligible obligation, or a qualified refunding obligation issued to
- 27 refund an obligation described in this subparagraph.

- 1 (ii) An obligation issued or incurred by an authority or by a
- 2 municipality on behalf of an authority after August 19, 1993, but
- 3 before December 31, 1994, to finance a project described in a tax
- 4 increment finance plan approved by the municipality in accordance
- 5 with this act before December 31, 1993, for which a contract for
- 6 final design is entered into by the municipality or authority
- 7 before March 1, 1994.
- 8 (iii) An obligation incurred by an authority or municipality
- 9 after August 19, 1993, to reimburse a party to a development
- 10 agreement entered into by a municipality or authority before August
- 11 19, 1993, for a project described in a tax increment financing plan
- 12 approved in accordance with this act before August 19, 1993, and
- 13 undertaken and installed by that party in accordance with the
- 14 development agreement.
- 15 (iv) An obligation issued or incurred by an authority or by a
- 16 municipality on behalf of an authority to implement a project
- 17 described in a tax increment finance plan approved by the
- 18 municipality in accordance with this act before August 19, 1993,
- 19 that is located on land owned by a public university on the date
- 20 the tax increment financing plan is approved, and for which a
- 21 contract for final design is entered into before December 31, 1993.
- (v) An ongoing management or professional services contract
- 23 with the governing body of a county which was entered into before
- 24 March 1, 1994 and which was preceded by a series of limited term
- 25 management or professional services contracts with the governing
- 26 body of the county, the last of which was entered into before
- 27 August 19, 1993.

- $\mathbf{1}$ (vi) An obligation issued or incurred by a municipality under a
- 2 contract executed on December 19, 1994 as subsequently amended
- 3 between the municipality and the authority to implement a project
- 4 described in a tax increment finance plan approved by the
- 5 municipality under this act before August 19, 1993 for which a
- 6 contract for final design was entered into by the municipality
- 7 before March 1, 1994 provided that final payment by the
- 8 municipality is made on or before December 31, 2001.
- 9 (vii) An obligation issued or incurred by an authority or by a
- 10 municipality on behalf of an authority that meets all of the
- 11 following qualifications:
- 12 (A) The obligation is issued or incurred to finance a project
- 13 described in a tax increment financing plan approved before August
- 14 19, 1993 by a municipality in accordance with this act.
- 15 (B) The obligation qualifies as an other protected obligation
- 16 under subparagraph (ii) and was issued or incurred by the authority
- 17 before December 31, 1994 for the purpose of financing the project.
- 18 (C) A portion of the obligation issued or incurred by the
- 19 authority before December 31, 1994 for the purpose of financing the
- 20 project was retired prior to December 31, 1996.
- 21 (D) The obligation does not exceed the dollar amount of the
- 22 portion of the obligation retired prior to December 31, 1996.
- 23 (viii) AN OBLIGATION INCURRED BY AN AUTHORITY THAT MEETS BOTH OF
- 24 THE FOLLOWING QUALIFICATIONS:
- 25 (A) THE OBLIGATION IS A CONTRACT OF LEASE ORIGINALLY EXECUTED
- 26 ON DECEMBER 20, 1994 BETWEEN THE MUNICIPALITY AND THE AUTHORITY TO
- 27 PARTIALLY IMPLEMENT THE AUTHORITY'S DEVELOPMENT PLAN AND TAX

- 1 INCREMENT FINANCING PLAN.
- 2 (B) THE OBLIGATION QUALIFIES AS AN OBLIGATION UNDER
- 3 SUBPARAGRAPH (ii). THE OBLIGATION DESCRIBED IN THIS SUBPARAGRAPH MAY
- 4 BE AMENDED TO EXTEND CASH RENTAL PAYMENTS FOR A PERIOD NOT TO
- 5 EXCEED 30 YEARS THROUGH THE YEAR 2039. THE DURATION OF THE
- 6 DEVELOPMENT PLAN AND TAX INCREMENT FINANCING PLAN DESCRIBED IN THIS
- 7 SUBPARAGRAPH IS EXTENDED TO 1 YEAR AFTER THE FINAL DATE THAT THE
- 8 EXTENDED CASH RENTAL PAYMENTS ARE DUE.
- 9 (u) "Public facility" means 1 or more of the following:
- 10 (i) A street, plaza, or pedestrian mall, and any improvements
- 11 to a street, plaza, boulevard, alley, or pedestrian mall, including
- 12 street furniture and beautification, park, parking facility,
- 13 recreation facility, playground, school, library, public
- 14 institution or administration building, right of way, structure,
- 15 waterway, bridge, lake, pond, canal, utility line or pipeline, and
- 16 other similar facilities and necessary easements of these
- 17 facilities designed and dedicated to use by the public generally or
- 18 used by a public agency. As used in this subparagraph, public
- 19 institution or administration building includes, but is not limited
- 20 to, a police station, fire station, court building, or other public
- 21 safety facility.
- 22 (ii) The acquisition and disposal of real and personal property
- 23 or interests in real and personal property, demolition of
- 24 structures, site preparation, relocation costs, building
- 25 rehabilitation, and all associated administrative costs, including,
- 26 but not limited to, architect's, engineer's, legal, and accounting
- 27 fees as contained in the resolution establishing the district's

- 1 development plan.
- 2 (iii) An improvement to a facility used by the public or a
- 3 public facility as those terms are defined in section 1 of 1966 PA
- 4 1, MCL 125.1351, which improvement is made to comply with the
- 5 barrier free design requirements of the state construction code
- 6 promulgated under the Stille-DeRossett-Hale single state
- 7 construction code act, 1972 PA 230, MCL 125.1501 to 125.1531.
- 8 (v) "Qualified refunding obligation" means an obligation
- 9 issued or incurred by an authority or by a municipality on behalf
- 10 of an authority to refund an obligation if the 1 OF THE FOLLOWING
- 11 APPLIES:
- 12 (i) THE refunding obligation meets both of the following:
- 13 (A) $\frac{(i)}{(i)}$ The net present value of the principal and interest to
- 14 be paid on the refunding obligation, including the cost of
- 15 issuance, will be less than the net present value of the principal
- 16 and interest to be paid on the obligation being refunded, as
- 17 calculated using a method approved by the department of treasury.
- 18 (B) $\frac{(ii)}{(ii)}$ The net present value of the sum of the tax increment
- 19 revenues described in subdivision (aa) (ii) and the distributions
- 20 under section 12a to repay the refunding obligation will not be
- 21 greater than the net present value of the sum of the tax increment
- 22 revenues described in subdivision (aa) (ii) and the distributions
- 23 under section 12a to repay the obligation being refunded, as
- 24 calculated using a method approved by the department of treasury.
- 25 (ii) THE REFUNDING OBLIGATION IS A TAX INCREMENT REFUNDING BOND
- 26 ISSUED TO REFUND A REFUNDING BOND THAT IS AN OTHER PROTECTED
- 27 OBLIGATION ISSUED AS A CAPITAL APPRECIATION BOND DELIVERED TO THE

- 1 MICHIGAN MUNICIPAL BOND AUTHORITY ON DECEMBER 21, 1994, AND THE
- 2 AUTHORITY, BY RESOLUTION OF ITS BOARD, AUTHORIZED ISSUANCE OF THE
- 3 REFUNDING OBLIGATION BEFORE JANUARY 1, 2011 WITH A FINAL MATURITY
- 4 NOT LATER THAN 2039. THE MUNICIPALITY BY MAJORITY VOTE OF THE
- 5 MEMBERS OF ITS GOVERNING BODY MAY PLEDGE ITS FULL FAITH AND CREDIT
- 6 FOR THE PAYMENT OF THE PRINCIPAL OF AND INTEREST ON THE REFUNDING
- 7 OBLIGATION. A REFUNDING OBLIGATION ISSUED UNDER THIS SUBPARAGRAPH
- 8 IS NOT SUBJECT TO THE REQUIREMENTS OF SECTION 305(2), (3), (5), OR
- 9 (6), 501, OR 503 OF THE REVISED MUNICIPAL FINANCE ACT, 2001 PA 34,
- 10 MCL 141.2305, 141.2501, AND 141.2503. THE DURATION OF THE
- 11 DEVELOPMENT PLAN AND THE TAX INCREMENT FINANCING PLAN RELATING TO
- 12 THE REFUNDING OBLIGATIONS DESCRIBED IN THIS SUBPARAGRAPH IS
- 13 EXTENDED TO 1 YEAR AFTER THE FINAL DATE OF MATURITY OF THE
- 14 REFUNDING OBLIGATION.
- 15 (w) "Specific local tax" means a tax levied under 1974 PA 198,
- 16 MCL 207.551 to 207.572, the commercial redevelopment act, 1978 PA
- 17 255, MCL 207.651 to 207.668, the technology park development act,
- 18 1984 PA 385, MCL 207.701 to 207.718, and 1953 PA 189, MCL 211.181
- 19 to 211.182. The initial assessed value or current assessed value of
- 20 property subject to a specific local tax shall be the quotient of
- 21 the specific local tax paid divided by the ad valorem millage rate.
- 22 However, after 1993, the state tax commission shall prescribe the
- 23 method for calculating the initial assessed value and current
- 24 assessed value of property for which a specific local tax was paid
- 25 in lieu of a property tax.
- 26 (x) "State fiscal year" means the annual period commencing
- 27 October 1 of each year.

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- 1 (y) "Tax increment district" or "district" means that area to
- 2 which the tax increment finance plan pertains.
- 3 (z) "Tax increment financing plan" means that information and
- 4 those requirements set forth in sections 13 to 15.
- 5 (aa) "Tax increment revenues" means the amount of ad valorem
- 6 property taxes and specific local taxes attributable to the
- 7 application of the levy of all taxing jurisdictions upon the
- 8 captured assessed value of real and personal property in the
- 9 development area, subject to the following requirements:
- 10 (i) Tax increment revenues include ad valorem property taxes
- 11 and specific local taxes attributable to the application of the
- 12 levy of all taxing jurisdictions other than the state pursuant to
- 13 the state education tax act, 1993 PA 331, MCL 211.901 to 211.906,
- 14 and local or intermediate school districts upon the captured
- 15 assessed value of real and personal property in the development
- 16 area for any purpose authorized by this act.
- 17 (ii) Tax increment revenues include ad valorem property taxes
- 18 and specific local taxes attributable to the application of the
- 19 levy of the state pursuant to the state education tax act, 1993 PA
- 20 331, MCL 211.901 to 211.906, and local or intermediate school
- 21 districts upon the captured assessed value of real and personal
- 22 property in the development area in an amount equal to the amount
- 23 necessary, without regard to subparagraph (i), to repay eligible
- 24 advances, eligible obligations, and other protected obligations.
- 25 (iii) Tax increment revenues do not include any of the
- 26 following:
- 27 (A) Ad valorem property taxes attributable either to a portion

- 1 of the captured assessed value shared with taxing jurisdictions
- 2 within the jurisdictional area of the authority or to a portion of
- 3 value of property that may be excluded from captured assessed value
- 4 or specific local taxes attributable to such ad valorem property
- 5 taxes.
- 6 (B) Ad valorem property taxes excluded by the tax increment
- 7 financing plan of the authority from the determination of the
- 8 amount of tax increment revenues to be transmitted to the authority
- 9 or specific local taxes attributable to such ad valorem property
- 10 taxes.
- 11 (iv) The amount of tax increment revenues authorized to be
- 12 included under subparagraph (ii), and required to be transmitted to
- 13 the authority under section 14(1), from ad valorem property taxes
- 14 and specific local taxes attributable to the application of the
- 15 levy of the state education tax act, 1993 PA 331, MCL 211.901 to
- 16 211.906, a local school district or an intermediate school district
- 17 upon the captured assessed value of real and personal property in a
- 18 development area shall be determined separately for the levy by the
- 19 state, each school district, and each intermediate school district
- 20 as the product of sub-subparagraphs (A) and (B):
- 21 (A) The percentage which the total ad valorem taxes and
- 22 specific local taxes available for distribution by law to the
- 23 state, local school district, or intermediate school district,
- 24 respectively, bear to the aggregate amount of ad valorem millage
- 25 taxes and specific taxes available for distribution by law to the
- 26 state, each local school district, and each intermediate school
- 27 district.

- (B) The maximum amount of ad valorem property taxes and 1
- specific local taxes considered tax increment revenues under 2
- **3** subparagraph (ii).