## HOUSE SUBSTITUTE FOR SENATE BILL NO. 1376

## A bill to amend 1974 PA 198, entitled

"An act to provide for the establishment of plant rehabilitation districts and industrial development districts in local governmental units; to provide for the exemption from certain taxes; to levy and collect a specific tax upon the owners of certain facilities; to impose and provide for the disposition of an administrative fee; to provide for the disposition of the tax; to provide for the obtaining and transferring of an exemption certificate and to prescribe the contents of those certificates; to prescribe the powers and duties of the state tax commission and certain officers of local governmental units; and to provide penalties,"

by amending sections 2, 7, and 14 (MCL 207.552, 207.557, and 207.564), section 2 as amended by 2008 PA 170, section 7 as amended by 2006 PA 483, and section 14 as amended by 2007 PA 146.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 2. (1) "Commission" means the state tax commission
- 2 created by 1927 PA 360, MCL 209.101 to 209.107.

- 1 (2) "Facility" means either a replacement facility, a new
- 2 facility, or, if applicable by its usage, a speculative building.
- 3 (3) "Replacement facility" means 1 of the following:
- 4 (a) In the case of a replacement or restoration that occurs on
- 5 the same or contiguous land as that which is replaced or restored,
- 6 industrial property that is or is to be acquired, constructed,
- 7 altered, or installed for the purpose of replacement or restoration
- 8 of obsolete industrial property together with any part of the old
- 9 altered property that remains for use as industrial property after
- 10 the replacement, restoration, or alteration.
- 11 (b) In the case of construction on vacant noncontiguous land,
- 12 property that is or will be used as industrial property that is or
- 13 is to be acquired, constructed, transferred, or installed for the
- 14 purpose of being substituted for obsolete industrial property if
- 15 the obsolete industrial property is situated in a plant
- 16 rehabilitation district in the same city, village, or township as
- 17 the land on which the facility is or is to be constructed and
- 18 includes the obsolete industrial property itself until the time as
- 19 the substituted facility is completed.
- 20 (4) "New facility" means new industrial property other than a
- 21 replacement facility to be built in a plant rehabilitation district
- 22 or industrial development district.
- 23 (5) "Local governmental unit" means a city, village, or
- 24 township located in this state.
- 25 (6) "Industrial property" means land improvements, buildings,
- 26 structures, and other real property, and machinery, equipment,
- 27 furniture, and fixtures or any part or accessory whether completed

- 1 or in the process of construction comprising an integrated whole,
- 2 the primary purpose and use of which is the engaging in a high-
- 3 technology activity, operation of a strategic response center,
- 4 operation of a motorsports entertainment complex, operation of a
- 5 logistical optimization center, operation of qualified commercial
- 6 activity, operation of a major distribution and logistics facility,
- 7 the manufacture of goods or materials, creation or synthesis of
- 8 biodiesel fuel, or the processing of goods and materials by
- 9 physical or chemical change; property acquired, constructed,
- 10 altered, or installed due to the passage of proposal A in 1976; the
- 11 operation of a hydro-electric dam by a private company other than a
- 12 public utility; or agricultural processing facilities. Industrial
- 13 property includes facilities related to a manufacturing operation
- 14 under the same ownership, including, but not limited to, office,
- 15 engineering, research and development, warehousing, or parts
- 16 distribution facilities. Industrial property also includes research
- 17 and development laboratories of companies other than those
- 18 companies that manufacture the products developed from their
- 19 research activities and research development laboratories of a
- 20 manufacturing company that are unrelated to the products of the
- 21 company. For applications approved by the legislative body of a
- 22 local governmental unit between June 30, 1999 and December 31,
- 23 2007, industrial property also includes an electric generating
- 24 plant that is not owned by a local unit of government, including,
- 25 but not limited to, an electric generating plant fueled by biomass.
- 26 Industrial property also includes convention and trade centers IN
- 27 WHICH CONSTRUCTION BEGINS NOT LATER THAN DECEMBER 31, 2010 AND IS

- 1 over 250,000 square feet in size OR, IF LOCATED IN A COUNTY WITH A
- 2 POPULATION OF MORE THAN 750,000 AND LESS THAN 1,100,000, IS OVER
- 3 100,000 SQUARE FEET IN SIZE OR, IF LOCATED IN A COUNTY WITH A
- 4 POPULATION OF MORE THAN 26,000 AND LESS THAN 28,000, IS OVER 30,000
- 5 SQUARE FEET IN SIZE. Industrial property also includes a federal
- 6 reserve bank operating under 12 USC 341, located in a city with a
- 7 population of 750,000 or more. Industrial property may be owned or
- 8 leased. However, in the case of leased property, the lessee is
- 9 liable for payment of ad valorem property taxes and shall furnish
- 10 proof of that liability. Industrial property does not include any
- 11 of the following:
- 12 (a) Land.
- 13 (b) Property of a public utility other than an electric
- 14 generating plant that is not owned by a local unit of government
- 15 and for which an application was approved by the legislative body
- 16 of a local governmental unit between June 30, 1999 and December 31,
- **17** 2007.
- 18 (c) Inventory.
- 19 (7) "Obsolete industrial property" means industrial property
- 20 the condition of which is substantially less than an economically
- 21 efficient functional condition.
- 22 (8) "Economically efficient functional condition" means a
- 23 state or condition of property the desirability and usefulness of
- 24 which is not impaired due to changes in design, construction,
- 25 technology, or improved production processes, or from external
- 26 influencing factors that make the property less desirable and
- 27 valuable for continued use.

- 1 (9) "Research and development laboratories" means building and
- 2 structures, including the machinery, equipment, furniture, and
- 3 fixtures located in the building or structure, used or to be used
- 4 for research or experimental purposes that would be considered
- 5 qualified research as that term is used in section 41 of the
- 6 internal revenue code, 26 USC 41, except that qualified research
- 7 also includes qualified research funded by grant, contract, or
- 8 otherwise by another person or governmental entity.
- 9 (10) "Manufacture of goods or materials" or "processing of
- 10 goods or materials" means any type of operation that would be
- 11 conducted by an entity included in the classifications provided by
- 12 sector 31-33 manufacturing, of the North American industry
- 13 classification system, United States, 1997, published by the office
- 14 of management and budget, regardless of whether the entity
- 15 conducting that operation is included in that manual.
- 16 (11) "High-technology activity" means that term as defined in
- 17 section 3 of the Michigan economic growth authority act, 1995 PA
- **18** 24, MCL 207.803.
- 19 (12) "Logistical optimization center" means a sorting and
- 20 distribution center that supports a private passenger motor vehicle
- 21 assembly center and its manufacturing process for the purpose of
- 22 optimizing transportation, just-in-time inventory management, and
- 23 material handling, and to which all of the following apply:
- 24 (a) The sorting and distribution center is within 2 miles of a
- 25 private passenger motor vehicle assembly center that, together with
- 26 supporting facilities, contains at least 800,000 square feet.
- 27 (b) The sorting and distribution center contains at least

- 1 950,000 square feet.
- 2 (c) The sorting and distribution center has applied for an
- 3 industrial facilities exemption certificate after June 30, 2005 and
- 4 before January 1, 2006.
- 5 (d) The private passenger motor vehicle assembly center is
- 6 located on land conditionally transferred by a township with a
- 7 population of more than 25,000 under 1984 PA 425, MCL 124.21 to
- 8 124.30, to a city with a population of more than 100,000 that
- 9 levies an income tax under the city income tax act, 1964 PA 284,
- **10** MCL 141.501 to 141.787.
- 11 (13) "Commercial property" means that term as defined in
- 12 section 2 of the obsolete property rehabilitation act, 2000 PA 146,
- **13** MCL 125.2782.
- 14 (14) "Qualified commercial activity" means commercial property
- 15 that meets all of the following:
- 16 (a) An application for an exemption certificate approved by
- 17 the local governmental unit is filed for approval by the state tax
- 18 commission not later than April 30, 2006.
- 19 (b) At least 90% of the property, excluding the surrounding
- 20 green space, is used for warehousing, distribution, and logistics
- 21 purposes that provide food for institutional, restaurant, hospital,
- 22 or hotel customers.
- 23 (c) Is located within a village and is within 15 miles of a
- 24 Michigan state border.
- 25 (d) Occupies 1 or more buildings or structures that together
- 26 are greater than 300,000 square feet in size.
- 27 (15) "Motorsports entertainment complex" means a closed-course

- 1 motorsports facility, and its ancillary grounds and facilities,
- 2 that satisfies all of the following:
- 3 (a) Has at least 70,000 fixed seats for race patrons.
- 4 (b) Has at least 6 scheduled days of motorsports events each
- 5 calendar year, at least 2 of which shall be comparable to nascar
- 6 nextel cup events held in 2007 or their successor events.
- 7 (c) Serves food and beverages at the facility during
- 8 sanctioned events each calendar year through concession outlets, a
- 9 majority of which are staffed by individuals who represent or are
- 10 members of 1 or more nonprofit civic or charitable organizations
- 11 that directly financially benefit from the concession outlets'
- 12 sales.
- 13 (d) Engages in tourism promotion.
- 14 (e) Has permanent exhibitions of motorsports history, events,
- 15 or vehicles.
- 16 (16) "Major distribution and logistics facility" means a
- 17 proposed distribution center that meets all of the following:
- 18 (a) Contains at least 250,000 square feet.
- 19 (b) Has or will have an assessed value of \$5,000,000.00 or
- 20 more for the real property.
- 21 (c) Is located within 35 miles of the border of this state.
- 22 (d) Has as its purpose the distribution of inventory and
- 23 materials to facilities owned by the taxpayer whose primary
- 24 business is the retail sale of sporting goods and related
- 25 inventory.
- 26 Sec. 7. (1) Within 60 days after receipt of an approved
- 27 application or an appeal of a disapproved application that was

- 1 submitted to the commission before October 31 of that year, the
- 2 commission shall determine whether the facility is a speculative
- 3 building or designed and acquired primarily for the purpose of
- 4 restoration or replacement of obsolete industrial property or the
- 5 construction of new industrial property, and whether the facility
- 6 otherwise complies with section 9 and with the other provisions of
- 7 this act. If the commission so finds, it shall issue an industrial
- 8 facilities exemption certificate. Before issuing a certificate the
- 9 commission shall notify the state treasurer of the application and
- 10 shall obtain the written concurrence of the department of ENERGY,
- 11 labor, and economic growth that the application complies with the
- 12 requirements in section 9. Except as otherwise provided in section
- 13 7a, the effective date of the certificate for a replacement
- 14 facility or new facility is the immediately succeeding December 31
- 15 following the date the certificate is issued. For a speculative
- 16 building or a portion of a speculative building, except as
- 17 otherwise provided in section 7a, the effective date of the
- 18 certificate is the immediately succeeding December 31 following the
- 19 date the speculative building, or the portion of a speculative
- 20 building, is used as a manufacturing facility.
- 21 (2) The commission shall send an industrial facilities
- 22 exemption certificate, when issued, by certified mail to the
- 23 applicant, and a certified copy by <del>certified</del> mail to the assessor
- 24 of the assessing unit in which the facility is located or to be
- 25 located, and that copy shall be filed in his or her office. Notice
- 26 of the commission's refusal to issue a certificate shall be sent by
- 27 certified mail to the same persons.

- 1 (3) Notwithstanding any other provision of this act, if on
- 2 December 29, 1986 a local governmental unit passed a resolution
- 3 approving an exemption certificate for 10 years for real and
- 4 personal property but the commission did not receive the
- 5 application until 1992 and the application was not made complete
- 6 until 1995, then the commission shall issue, for that property, an
- 7 industrial facilities exemption certificate that begins December
- 8 30, 1987 and ends December 30, 1997.
- 9 (4) Notwithstanding any other provision of this act, if
- 10 pursuant to section 16a a local governmental unit passed a
- 11 resolution approving an industrial facilities exemption certificate
- 12 for a new facility on October 14, 2003 for a certificate that
- 13 expired in December 2002, the commission shall issue for that
- 14 property an industrial facilities exemption certificate that begins
- on December 30, 2002 and ends December 30, 2009.
- 16 (5) Notwithstanding any other provision of this act, if on or
- 17 before February 10, 2007 a local governmental unit passed a
- 18 resolution approving an amendment of an industrial facilities
- 19 exemption certificate for a replacement facility and that
- 20 certificate was revoked by the commission effective December 30,
- 21 2005 with the order of revocation issued by the commission on April
- 22 10, 2006, notwithstanding the revocation, the commission shall
- 23 retroactively amend the certificate and give full effect to the
- 24 amended certificate, which shall include the additional personal
- 25 property expenditures described in the resolution amending the
- 26 certificate, for the period of time beginning when the certificate
- 27 was originally approved until the certificate was revoked.

- 1 Sec. 14. (1) The amount of the industrial facility tax, in
- 2 each year for a replacement facility, shall be determined by
- 3 multiplying the total mills levied as ad valorem taxes for that
- 4 year by all taxing units within which the facility is situated by
- 5 the taxable value of the real and personal property of the obsolete
- 6 industrial property for the tax year immediately preceding the
- 7 effective date of the industrial facilities exemption certificate
- 8 after deducting the taxable value of the land and of the inventory
- **9** as specified in section 19.
- 10 (2) The amount of the industrial facility tax, in each year
- 11 for a new facility or a speculative building for which an
- 12 industrial facilities exemption certificate became effective before
- 13 January 1, 1994, shall be determined by multiplying the taxable
- 14 value of the facility excluding the land and the inventory personal
- 15 property by the sum of 1/2 of the total mills levied as ad valorem
- 16 taxes for that year by all taxing units within which the facility
- 17 is located other than mills levied for school operating purposes by
- 18 a local school district within which the facility is located or
- 19 mills levied under the state education tax act, 1993 PA 331, MCL
- 20 211.901 to 211.906, plus 1/2 of the number of mills levied for
- 21 local school district operating purposes in 1993.
- 22 (3) Except as provided in subsection (4), the amount of the
- 23 industrial facility tax in each year for a new facility or a
- 24 speculative building for which an industrial facilities exemption
- 25 certificate becomes effective after December 31, 1993, shall be
- 26 determined by multiplying the taxable value of the facility
- 27 excluding the land and the inventory personal property by the sum

- 1 of 1/2 of the total mills levied as ad valorem taxes for that year
- 2 by all taxing units within which the facility is located other than
- 3 mills levied under the state education tax act, 1993 PA 331, MCL
- 4 211.901 to 211.906, plus, subject to section 14a, the number of
- 5 mills levied under the state education tax act, 1993 PA 331, MCL
- 6 211.901 to 211.906.
- 7 (4) For taxes levied after December 31, 2007, for the personal
- 8 property tax component of an industrial facilities exemption
- 9 certificate for a new facility or a speculative building that is
- 10 sited on real property classified as industrial real property under
- 11 section 34c of the general property tax act, 1893 PA 206, MCL
- 12 211.34c, the amount of the industrial facility tax in each year for
- 13 a new facility or a speculative building shall be determined by
- 14 multiplying the taxable value of the facility excluding the land
- 15 and the inventory personal property by the sum of 1/2 of the total
- 16 mills levied as ad valorem taxes for that year by all taxing units
- 17 within which the facility is located other than mills levied under
- 18 the state education tax act, 1993 PA 331, MCL 211.901 to 211.906,
- 19 and the number of mills from which the property is exempt under
- 20 section 1211(1) of the revised school code, 1976 PA 451, MCL
- 21 380.1211. FOR TAXES LEVIED AFTER DECEMBER 31, 2007, FOR THE
- 22 PERSONAL PROPERTY TAX COMPONENT OF AN INDUSTRIAL FACILITIES
- 23 EXEMPTION CERTIFICATE FOR A NEW FACILITY OR A SPECULATIVE BUILDING
- 24 THAT IS SITED ON REAL PROPERTY CLASSIFIED AS COMMERCIAL REAL
- 25 PROPERTY UNDER SECTION 34C OF THE GENERAL PROPERTY TAX ACT, 1893 PA
- 26 206, MCL 211.34C, THE AMOUNT OF THE INDUSTRIAL FACILITY TAX IN EACH
- 27 YEAR FOR A NEW FACILITY OR A SPECULATIVE BUILDING SHALL BE

- 1 DETERMINED BY MULTIPLYING THE TAXABLE VALUE OF THE FACILITY
- 2 EXCLUDING THE LAND AND THE INVENTORY PERSONAL PROPERTY BY THE SUM
- 3 OF 1/2 OF THE TOTAL MILLS LEVIED AS AD VALOREM TAXES FOR THAT YEAR
- 4 BY ALL TAXING UNITS WITHIN WHICH THE FACILITY IS LOCATED OTHER THAN
- 5 THE NUMBER OF MILLS FROM WHICH THE PROPERTY IS EXEMPT UNDER SECTION
- 6 1211(1) OF THE REVISED SCHOOL CODE, 1976 PA 451, MCL 380.1211.
- 7 (5) For a termination or revocation of only the real property
- 8 component, or only the personal property component, of an
- 9 industrial facilities exemption certificate as provided in this
- 10 act, the valuation and the tax determined using that valuation
- 11 shall be reduced proportionately to reflect the exclusion of the
- 12 component with respect to which the termination or revocation has
- 13 occurred.