#### HOUSE SUBSTITUTE FOR

### SENATE BILL NO. 345

## A bill to amend 1974 PA 198, entitled

"An act to provide for the establishment of plant rehabilitation districts and industrial development districts in local governmental units; to provide for the exemption from certain taxes; to levy and collect a specific tax upon the owners of certain facilities; to impose and provide for the disposition of an administrative fee; to provide for the disposition of the tax; to provide for the obtaining and transferring of an exemption certificate and to prescribe the contents of those certificates; to prescribe the powers and duties of the state tax commission and certain officers of local governmental units; and to provide penalties,"

by amending section 9 (MCL 207.559), as amended by 2008 PA 170.

# THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 9. (1) The legislative body of the local governmental
 unit, in its resolution approving an application, shall set forth a
 finding and determination that the granting of the industrial
 facilities exemption certificate, considered together with the
 aggregate amount of industrial facilities exemption certificates
 previously granted and currently in force, shall not have the

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1 effect of substantially impeding the operation of the local 2 governmental unit or impairing the financial soundness of a taxing unit that levies an ad valorem property tax in the local 3 4 governmental unit in which the facility is located or to be 5 located. If the state equalized valuation of property proposed to 6 be exempt pursuant to an application under consideration, 7 considered together with the aggregate state equalized valuation of property exempt under certificates previously granted and currently 8 9 in force, exceeds 5% of the state equalized valuation of the local 10 governmental unit, the commission, with the approval of the state 11 treasurer, shall make a separate finding and shall include a 12 statement in the order approving the industrial facilities 13 exemption certificate that exceeding that amount shall not have the 14 effect of substantially impeding the operation of the local governmental unit or impairing the financial soundness of an 15 affected taxing unit. 16

(2) Except for an application for a speculative building, which is governed by subsection (4), the legislative body of the local governmental unit shall not approve an application and the commission shall not grant an industrial facilities exemption certificate unless the applicant complies with all of the following requirements:

(a) The commencement of the restoration, replacement, or
construction of the facility occurred not earlier than 12 months
before the filing of the application for the industrial facilities
exemption certificate. If the application is not filed within the
12-month period, the application may be filed within the succeeding

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12-month period and the industrial facilities exemption certificate
 shall in this case expire 1 year earlier than it would have expired
 if the application had been timely filed. This subdivision does not
 apply for applications filed with the local governmental unit after
 December 31, 1983.

6 (b) For applications made after December 31, 1983, the proposed facility shall be located within a plant rehabilitation 7 district or industrial development district that was duly 8 9 established in a local governmental unit eligible under this act to establish a district and that was established upon a request filed 10 11 or by the local governmental unit's own initiative taken before the 12 commencement of the restoration, replacement, or construction of 13 the facility.

(c) For applications made after December 31, 1983, the commencement of the restoration, replacement, or construction of the facility occurred not earlier than 6 months before the filing of the application for the industrial facilities exemption certificate.

(d) The application relates to a construction, restoration, or replacement program that when completed constitutes a new or replacement facility within the meaning of this act and that shall be situated within a plant rehabilitation district or industrial development district duly established in a local governmental unit eligible under this act to establish the district.

(e) Completion of the facility is calculated to, and will at
the time of issuance of the certificate have the reasonable
likelihood to create employment, retain employment, prevent a loss

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of employment, or produce energy in the community in which the
 facility is situated.

(f) Completion of the facility does not constitute merely the 3 4 addition of machinery and equipment for the purpose of increasing 5 productive capacity but rather is primarily for the purpose and will primarily have the effect of restoration, replacement, or 6 7 updating the technology of obsolete industrial property. An increase in productive capacity, even though significant, is not an 8 impediment to the issuance of an industrial facilities exemption 9 certificate if other criteria in this section and act are met. This 10 11 subdivision does not apply to a new facility.

(g) The provisions of subdivision (c) do not apply to a new facility located in an existing industrial development district owned by a person who filed an application for an industrial facilities exemption certificate in April of 1992 if the application was approved by the local governing body and was denied by the state tax commission in April of 1993.

18 (h) The provisions of subdivisions (b) and (c) and section19 4(3) do not apply to 1 or more of the following:

(i) A facility located in an industrial development district
owned by a person who filed an application for an industrial
facilities exemption certificate in October 1995 for construction
that was commenced in July 1992 in a district that was established
by the legislative body of the local governmental unit in July
1994. An industrial facilities exemption certificate described in
this subparagraph shall expire as provided in section 16(3).

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(ii) A facility located in an industrial development district

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that was established in January 1994 and was owned by a person who 1 2 filed an application for an industrial facilities exemption 3 certificate in February 1994 if the personal property and real 4 property portions of the application were approved by the 5 legislative body of the local governmental unit and the personal 6 property portion of the application was approved by the state tax 7 commission in December 1994 and the real property portion of the application was denied by the state tax commission in December 8 9 1994. An industrial facilities exemption certificate described in 10 this subparagraph shall expire as provided in section 16(3).

(*iii*) A facility located in an industrial development district that was established in December 1995 and was owned by a person who filed an application for an industrial facilities exemptions certificate in November or December 1995 for construction that was commenced in September 1995.

16 (iv) A facility located in an industrial development district 17 owned by a person who filed an application for an industrial 18 facilities exemption certificate in July 2001 for construction that 19 was commenced in February 2001 in a district that was established 20 by the legislative body of the local governmental unit in September 2001. An industrial facilities exemption certificate described in 21 22 this subparagraph shall expire as provided in section 16. The 23 facility described in this subparagraph shall be taxed under this 24 act as if it was granted an industrial facilities exemption 25 certificate in October 2001, and a corrected tax bill shall be 26 issued by the local tax collecting unit if the local tax collecting 27 unit has possession of the tax roll or by the county treasurer if

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1 the county has possession of the tax roll. If granting the 2 industrial facilities exemption certificate under this subparagraph results in an overpayment of the tax, a rebate, including any 3 4 interest and penalties paid, shall be made to the taxpayer by the 5 local tax collecting unit if the local tax collecting unit has 6 possession of the tax roll or by the county treasurer if the county 7 has possession of the tax roll within 30 days of the date the exemption is granted. The rebate shall be without interest. 8

9 (v) A facility located in an industrial development district 10 owned by a person who filed an application for an industrial 11 facilities exemption certificate in December 2005 for construction 12 that was commenced in September 2005 in a district that was 13 established by the legislative body of the local governmental unit 14 in December 2005. An industrial facilities exemption certificate described in this subparagraph shall expire as provided in section 15 16 16.

(vi) A facility located in an existing industrial development district owned by a person who filed or amended an application for an industrial facilities exemption certificate for real property in July 2006 if the application was approved by the legislative body of the local governmental unit in September 2006 but not submitted to the state tax commission until September 2006.

(vii) A new facility located in an existing industrial development district owned by a person who filed or amended an application for an industrial facilities exemption certificate for personal property in June 2006 if the application was approved by the legislative body of the local governmental unit in August 2006

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but not submitted to the state tax commission until 2007. The
 effective date of the certificate shall be December 31, 2006.

3 (viii) A new facility located in an industrial development
4 district that was established by the legislative body of the local
5 governmental unit in September of 2007 for construction that was
6 commenced in March 2007 and for which an application for an
7 industrial facilities exemption certificate was filed in September
8 of 2007.

9 (ix) A facility located in an industrial development district 10 that was established by the legislative body of the local 11 governmental unit in August 2007 and was owned by a person who 12 filed an application for an industrial facilities exemption 13 certificate in June 2007 for equipment that was purchased in 14 January 2007.

15 (x) A FACILITY LOCATED IN AN INDUSTRIAL DEVELOPMENT DISTRICT
16 THAT OTHERWISE MEETS THE CRITERIA OF THIS ACT THAT HAS RECEIVED
17 WRITTEN APPROVAL FROM THE CHAIRPERSON OF THE MICHIGAN ECONOMIC
18 GROWTH AUTHORITY.

19 (xi) A NEW FACILITY LOCATED IN AN INDUSTRIAL DEVELOPMENT 20 DISTRICT THAT WAS ESTABLISHED BY THE LEGISLATIVE BODY OF THE LOCAL GOVERNMENTAL UNIT IN AUGUST OF 2008 FOR CONSTRUCTION THAT WAS 21 COMMENCED IN DECEMBER 2005 AND CERTIFICATE OF OCCUPANCY ISSUED IN 22 23 SEPTEMBER 2006 FOR WHICH AN APPLICATION FOR AN INDUSTRIAL FACILITIES EXEMPTION CERTIFICATE WAS FILED IN AUGUST OF 2008. 24 (xii) A FACILITY LOCATED IN AN INDUSTRIAL DEVELOPMENT DISTRICT 25 26 OWNED BY A PERSON WHO FILED AN APPLICATION FOR A CERTIFICATE FOR

27 REAL AND PERSONAL PROPERTY IN APRIL 2005 IF THE APPLICATION WAS

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APPROVED BY THE LEGISLATIVE BODY OF THE LOCAL GOVERNMENTAL UNIT IN
 JULY 2005 FOR CONSTRUCTION THAT WAS COMMENCED IN JULY 2004.

3 (xiii) A FACILITY LOCATED IN AN INDUSTRIAL DEVELOPMENT DISTRICT
4 THAT WAS ESTABLISHED BY THE LEGISLATIVE BODY OF THE LOCAL
5 GOVERNMENTAL UNIT IN DECEMBER 2007 FOR CONSTRUCTION THAT WAS
6 COMMENCED IN SEPTEMBER 2007 AND A CERTIFICATE OF OCCUPANCY ISSUED
7 IN SEPTEMBER 2008 FOR WHICH AN APPLICATION FOR AN INDUSTRIAL
8 FACILITIES EXEMPTION CERTIFICATE WAS APPROVED IN MAY OF 2008.

9 (i) The provisions of subdivision (c) do not apply to any of10 the following:

(i) A new facility located in an existing industrial development district owned by a person who filed an application for an industrial facilities exemption certificate in October 1993 if the application was approved by the legislative body of the local governmental unit and the real property portion of the application was denied by the state tax commission in December 1993.

17 (*ii*) A new facility located in an existing industrial 18 development district owned by a person who filed an application for 19 an industrial facilities exemption certificate in September 1993 if 20 the personal property portion of the application was approved by 21 the legislative body of the local governmental unit and the real 22 property portion of the application was denied by the legislative 23 body of the local governmental unit in October 1993 and 24 subsequently approved by the legislative body of the local 25 governmental unit in September 1994.

26 (*iii*) A facility located in an existing industrial development27 district owned by a person who filed an application for an

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industrial facilities exemption certificate in August 1993 if the
 application was approved by the local governmental unit in
 September 1993 and the application was denied by the state tax
 commission in December 1993.

(iv) A facility located in an existing industrial development
district occupied by a person who filed an application for an
industrial facilities exemption certificate in June of 1995 if the
application was approved by the legislative body of the local
governmental unit in October of 1995 for construction that was
commenced in November or December of 1994.

(v) A facility located in an existing industrial development district owned by a person who filed an application for an industrial facilities exemption certificate in June of 1995 if the application was approved by the legislative body of the local governmental unit in July of 1995 and the personal property portion of the application was approved by the state tax commission in November of 1995.

(j) If the facility is locating in a plant rehabilitation 18 19 district or an industrial development district from another 20 location in this state, the owner of the facility is not delinquent 21 in any of the taxes described in section 10(1)(a) of the Michigan 22 renaissance zone act, 1996 PA 376, MCL 125.2690, or substantially 23 delinquent in any of the taxes described in and as provided under section 10(1)(b) of the Michigan renaissance zone act, 1996 PA 376, 24 25 MCL 125.2690.

26 (3) If the replacement facility when completed will not be27 located on the same premises or contiguous premises as the obsolete

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1 industrial property, then the applicant shall make provision for 2 the obsolete industrial property by demolition, sale, or transfer to another person with the effect that the obsolete industrial 3 4 property shall within a reasonable time again be subject to 5 assessment and taxation under the general property tax act, 1893 PA 206, MCL 211.1 to 211.157, or be used in a manner consistent with 6 the general purposes of this act, subject to approval of the 7 commission. 8

(4) The legislative body of the local governmental unit shall 9 10 not approve an application and the commission shall not grant an 11 industrial facilities exemption certificate that applies to a 12 speculative building unless the speculative building is or is to be located in a plant rehabilitation district or industrial 13 14 development district duly established by a local governmental unit eliqible under this act to establish a district; the speculative 15 building was constructed less than 9 years before the filing of the 16 17 application for the industrial facilities exemption certificate; 18 the speculative building has not been occupied since completion of 19 construction; and the speculative building otherwise qualifies 20 under subsection (2)(e) for an industrial facilities exemption 21 certificate. An industrial facilities exemption certificate granted 22 under this subsection shall expire as provided in section 16(3).

(5) Not later than September 1, 1989, the commission shall
provide to all local assessing units the name, address, and
telephone number of the person on the commission staff responsible
for providing procedural information concerning this act. After
October 1, 1989, a local unit of government shall notify each

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1 prospective applicant of this information in writing.

2 (6) Notwithstanding any other provision of this act, if on December 29, 1986 a local governmental unit passed a resolution 3 4 approving an exemption certificate for 10 years for real and 5 personal property but the commission did not receive the 6 application until 1992 and the application was not made complete until 1995, then the commission shall issue, for that property, an 7 industrial facilities exemption certificate that begins December 8 30, 1987 and ends December 30, 1997. The facility described in this 9 subsection shall be taxed under this act as if it was granted an 10 11 industrial facilities exemption certificate on December 30, 1987.

12 (7) Notwithstanding any other provision of this act, if a 13 local governmental unit passed a resolution approving an industrial 14 facilities exemption certificate for a new facility on July 8, 1991 15 but rescinded that resolution and passed a resolution approving an industrial facilities exemption certificate for that same facility 16 17 as a replacement facility on October 21, 1996, the commission shall 18 issue for that property an industrial facilities exemption 19 certificate that begins December 30, 1991 and ends December 2003. 20 The replacement facility described in this subsection shall be 21 taxed under this act as if it was granted an industrial facilities 22 exemption certificate on December 30, 1991.

(8) Property owned or operated by a casino is not industrial
property or otherwise eligible for an abatement or reduction of ad
valorem property taxes under this act. As used in this subsection,
"casino" means a casino or a parking lot, hotel, motel, convention
and trade center, or retail store owned or operated by a casino, an

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affiliate, or an affiliated company, regulated by this state
 pursuant to the Michigan gaming control and revenue act, 1996 IL 1,
 MCL 432.201 to 432.226.

4 (9) Notwithstanding section 16a and any other provision of 5 this act, if a local governmental unit passed a resolution approving an industrial facilities exemption certificate for a new 6 7 facility on October 28, 1996 for a certificate that expired in December 2003 and the local governmental unit passes a resolution 8 approving the extension of the certificate after December 2003 and 9 10 before March 1, 2006, the commission shall issue for that property 11 an industrial facilities exemption certificate that begins on 12 December 30, 2005 and ends December 30, 2010 as long as the 13 property continues to qualify under this act.

14 (10) Notwithstanding any other provision of this act, if the commission issued an industrial facilities exemption certificate 15 for a new facility on December 8, 1998 but revoked that industrial 16 17 facilities exemption certificate for that same facility effective 18 December 30, 2006 and that new facility is purchased by a buyer on 19 or before November 1, 2007, the commission shall issue for that 20 property an industrial facilities exemption certificate that begins 21 December 31, 1998 and ends December 30, 2010 and shall transfer 22 that industrial facilities exemption certificate to the buyer. The 23 new facility described in this subsection shall be taxed under this 24 act as if it was granted an industrial facilities exemption 25 certificate effective on December 31, 1998.

26 (11) Notwithstanding any other provision of this act, if the27 commission issued industrial facilities exemption certificates for

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new facilities on October 30, 2002, September 9, 2003, and November 30, 2005 but revoked the industrial facilities exemption certificates for the same facilities effective December 30, 2007 and the new facilities continue to qualify under this act, the commission shall issue for the properties industrial facilities exemption certificates which end respectively on December 30, 2008, December 30, 2009, and December 30, 2011.

(12) NOTWITHSTANDING ANY OTHER PROVISION OF THIS ACT, IF IN 8 AUGUST 2008 A LOCAL GOVERNMENTAL UNIT PASSED A RESOLUTION APPROVING 9 AN EXEMPTION CERTIFICATE FOR 12 YEARS FOR REAL AND PERSONAL 10 11 PROPERTY BUT THE COMMISSION DID NOT RECEIVE THE APPLICATION UNTIL 12 2008, THEN THE COMMISSION SHALL ISSUE, FOR THAT PROPERTY, AN INDUSTRIAL FACILITIES EXEMPTION CERTIFICATE THAT BEGINS DECEMBER 13 31, 2006 AND ENDS DECEMBER 30, 2018. THE FACILITY DESCRIBED IN THIS 14 SUBSECTION SHALL BE TAXED UNDER THIS ACT AS IF IT HAD BEEN GRANTED 15 AN INDUSTRIAL FACILITIES EXEMPTION CERTIFICATE ON DECEMBER 31, 16 17 2006.