

# HOUSE BILL No. 6660

November 28, 2006, Introduced by Rep. Farhat and referred to the Committee on Appropriations.

A bill to amend 1964 PA 183, entitled

"An act creating the state building authority with power to acquire, construct, furnish, equip, own, improve, enlarge, operate, mortgage, and maintain facilities for the use of the state or any of its agencies; to act as a developer or co-owner of facilities as a condominium project for the use of the state or any of its agencies; to authorize the execution of leases pertaining to those facilities by the building authority with the state or any of its agencies; to authorize the payment of true rentals by the state; to provide for the issuance of revenue obligations by the building authority to be paid from the true rentals to be paid by the state and other resources and security provided for and pledged by the building authority; to authorize the creation of funds; to authorize the conveyance of lands by the state or any of its agencies for the purposes authorized in this act; to authorize the appointment of a trustee for bondholders; to permit remedies for the benefit of parties in interest; to provide for other powers and duties of the authority; and to provide for other matters in relation to the authority and its obligations,"

by amending section 8 (MCL 830.418), as amended by 2002 PA 382.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1       Sec. 8. (1) By resolution or resolutions of its board, the  
2       building authority may provide for the issuance of revenue

1 obligations, which may include revenue bonds, revenue notes, or  
2 other evidences of revenue indebtedness, and refunding revenue  
3 bonds or notes, or other refunding evidences of indebtedness, the  
4 obligations for which shall not become a general obligation of this  
5 state or a charge against this state, but all revenue obligations  
6 and the interest on the revenue obligations and the call premiums  
7 for the revenue obligations shall be payable solely from true  
8 rental, except to the extent paid from the proceeds of sale of  
9 revenue obligations and any additional security provided for and  
10 pledged, or from other funds as provided in this act, and each  
11 revenue obligation shall have such a statement printed on the face  
12 of the revenue obligation. If the resolution of the building  
13 authority provides for interest coupons to be attached to a revenue  
14 obligation, each interest coupon shall have a statement printed on  
15 the coupon that the coupon is not a general obligation of this  
16 state or the building authority but is payable solely from certain  
17 revenues as specified in the revenue obligation. Revenue  
18 obligations may be issued for the purpose of paying part or all of  
19 the costs of the facilities or for the purpose of refunding or  
20 advance refunding, in whole or in part, outstanding revenue  
21 obligations issued ~~pursuant to~~ **UNDER** this act whether the  
22 obligations to be refunded or advance refunded have matured or are  
23 redeemable or shall mature or become redeemable after being  
24 refunded. The cost of the facilities may include an allowance for  
25 legal, engineering, architectural, and consulting services;  
26 interest on revenue obligations becoming due before the collection  
27 of the first true rental available for the payment of those revenue

1 obligations; a reserve for the payment of principal, interest, and  
2 redemption premiums on the revenue obligations of the authority;  
3 and other necessary incidental expenses including, but not limited  
4 to, placement fees; fees or charges for insurance, letters of  
5 credit, lines of credit, remarketing agreements, or commitments to  
6 purchase obligations issued ~~pursuant to~~ **UNDER** this act; fees or  
7 charges associated with an agreement to manage payment, revenue, or  
8 interest rate exposure; or any other fees or charges for any other  
9 security provided to assure timely payment of the obligations.

10 (2) The proceeds of a revenue obligation issue may be used to  
11 pay the cost of facilities that are subject to more than 1 lease if  
12 either subdivision (a) or (b) is true:

13 (a) Both of the following are true:

14 (i) The resolution authorizing the revenue obligations provides  
15 for the use of a specific allocable portion of the revenue  
16 obligation proceeds to pay the estimated cost of each of the  
17 facilities, together with the allocable portion of the reserves,  
18 discount, interest on the obligations becoming due before the first  
19 true rental available for payment of the obligations, and  
20 obligation issuance expense with respect to each facility.

21 (ii) The true rental and other funds of the building authority  
22 and other security as provided in this act available for the  
23 revenue obligations including other funds as provided in this act  
24 are sufficient to pay the allocable portion of the revenue  
25 obligation issue for which the true rental and other funds and  
26 security are pledged.

27 (b) The obligation is part of an interim financing pool

1 described in subsection (20).

2 (3) Revenue obligations that refund outstanding obligations  
3 may include the payment of interest accrued, or to accrue, to the  
4 earliest or any subsequent date of redemption, purchase, or  
5 maturity of the revenue obligations to be refunded, redemption  
6 premium, if any, and any commission, service fee, and other expense  
7 necessary to be paid in connection with revenue obligations that  
8 refund outstanding obligations. Proceeds of refunding revenue  
9 obligations may also be used to pay part of the cost of issuance of  
10 the refunding revenue obligations, interest on the refunding  
11 revenue obligations, a reserve for the payment of principal,  
12 interest, and redemption premiums on the refunding revenue  
13 obligations, and other necessary incidental expenses including, but  
14 not limited to, placement fees; fees or charges for insurance,  
15 letters of credit, lines of credit, remarketing agreements, or  
16 commitments to purchase obligations issued ~~pursuant to~~ **UNDER** this  
17 act; fees or charges associated with an agreement to manage  
18 payment, revenue, or interest rate exposure; or any other fees or  
19 charges for any other security provided to assure timely payment of  
20 the obligations. The building authority may also provide for the  
21 withdrawal of any funds from a reserve created for the payment of  
22 principal, interest, and redemption premiums on the refunded  
23 obligations and for the deposit of those funds in the reserve for  
24 the payment of principal, interest, and redemption premiums on the  
25 refunding obligations or may provide for use of that reserve money  
26 to pay principal, interest, and redemption premiums on the  
27 obligations to be refunded. Obligations issued to refund

1 outstanding obligations may be issued in a principal amount greater  
2 than, the same as, or less than the principal amount of the  
3 obligations to be refunded, and subject to the maximum rate of  
4 interest provided in subsection (8), may bear interest rates that  
5 are higher than, the same as, or lower than the interest rates of  
6 the obligations to be refunded. If obligations are issued to refund  
7 outstanding obligations of the authority, a lease whose rental has  
8 been pledged for repayment of the obligations to be refunded shall  
9 not be terminated solely by reason of the payment or provision for  
10 payment of the obligations to be refunded, and the lease and all of  
11 the rights and obligations under the lease remain in full force and  
12 effect in accordance with its terms.

13 (4) Except as otherwise provided in this section, the building  
14 authority shall use income or profit derived from the investment of  
15 money in a fund or account of the building authority, including the  
16 proceeds of sale of the revenue obligations, only for the purpose  
17 of paying principal, interest, and redemption premiums on the  
18 revenue obligations of the building authority, or for any purpose  
19 for which the proceeds of the revenue obligations may be used under  
20 this act, as determined by the resolution of the board authorizing  
21 the issuance of revenue obligations.

22 (5) Within limits considered appropriate and established by  
23 the board, the board may authorize by resolution a member of the  
24 board or the person appointed by the building authority as its  
25 chief operating officer or chief staff person, if the authorization  
26 limits or prescribes the maximum interest rates, minimum price,  
27 maximum principal amount, and the latest maturity date of the

1 obligations, to do any of the following:

2 (a) Determine interest rates or methods for determining  
3 interest rates for, maturities of, principal amounts of,  
4 denominations of, dates of issuance of, interest payment dates for,  
5 redemption rights and the terms under which redemption rights may  
6 be waived, transferred, or sold, prepayment rights with respect to,  
7 the purchase price of, and the type of funds for settlement of  
8 obligations.

9 (b) Determine which, if any, letter of credit, line of credit,  
10 standby note or bond purchase agreement, bond insurance, or other  
11 agreement providing security or liquidity for obligations of the  
12 building authority, approved by the board, provides a cost savings  
13 and should be entered into in connection with the issuance of the  
14 obligations of the building authority.

15 (c) Take any other action on behalf of the board within  
16 limitations established by the board as the board considers  
17 necessary in connection with the issuance of obligations of the  
18 building authority.

19 (6) To the extent provided by resolution of the board,  
20 principal of, and interest and redemption premiums on, revenue  
21 obligations issued for the purpose of paying all or part of the  
22 cost of the facilities shall be secured by and payable only from  
23 any or all of the following sources:

24 (a) The true rental derived from the facilities constructed or  
25 acquired with the proceeds of the revenue obligations.

26 (b) The proceeds of revenue obligations.

27 (c) The reserve, if any, established for the payment of

1 principal of, or interest or redemption premiums on, the  
2 obligations.

3 (d) The proceeds of insurance, a letter of credit, or a line  
4 of credit acquired as security for the revenue obligations.

5 (e) The proceeds of obligations issued to refund the revenue  
6 obligations.

7 (f) The proceeds of the foreclosure or enforcement of a  
8 mortgage, security interest, or deed of trust on the facilities  
9 financed by the revenue obligations granted by the authority as  
10 security for the revenue obligations.

11 (g) Other funds of the authority not previously pledged for  
12 other obligations of the authority, including funds of the  
13 authority derived from rentals and other revenues, investment  
14 income or profit, or funds or accounts relating to other  
15 facilities, and payments received ~~pursuant to~~ **UNDER** an agreement  
16 to manage payment, revenue, or interest rate exposure as provided  
17 in subsection (19).

18 (h) Investment earnings and profits on any or all of the  
19 sources described in subdivisions (a) to (g).

20 (7) To the extent provided by resolution of the board,  
21 principal of, and interest and redemption premiums on, refunding  
22 revenue obligations shall be secured by and payable only from any  
23 or all of the following sources:

24 (a) The true rental derived from the facilities constructed or  
25 acquired with the proceeds of the obligations being refunded.

26 (b) The proceeds of the refunding obligations.

27 (c) The reserve, if any, established for the payment of the

1 principal of, or interest and redemption premiums on, the refunding  
2 obligations or the obligations to be refunded.

3 (d) The proceeds of insurance, a letter of credit, or a line  
4 of credit acquired as security for the revenue obligations.

5 (e) The proceeds of obligations issued to refund the refunding  
6 obligations.

7 (f) The proceeds of the foreclosure or enforcement of any  
8 mortgage, security interest, or deed of trust on the facilities  
9 financed from the proceeds of the obligations being refunded,  
10 granted by the authority as security for the refunding obligations.

11 (g) Other funds of the authority not previously pledged for  
12 other obligations of the authority, including other funds of the  
13 authority derived from rentals and other revenues, investment  
14 income or profit, or funds or accounts relating to other  
15 facilities, and payments received pursuant to an agreement to  
16 manage payment, revenue, or interest rate exposure as provided in  
17 subsection (19).

18 (h) Investment earnings or profits on any of the sources  
19 described in subdivisions (a) to (g).

20 (8) Obligations issued under this act may be either serial  
21 obligations or term obligations, or any combination of serial or  
22 term obligations. The obligations shall mature not more than 40  
23 years from their date, and in any event not more than 1 year from  
24 the due date of the last true rental pledged for the payment of the  
25 obligations, and may bear interest at fixed or variable interest  
26 rates, or may be without stated interest, but the net interest rate  
27 or rates of interest, taking into account any discount on the sale



1 of the obligations, shall not exceed a rate permitted by the  
2 revised municipal finance act, 2001 PA 34, MCL 141.2101 to  
3 141.2821. The obligations may be sold at a discount.

4 (9) Except as otherwise provided in this subsection, in the  
5 resolution or resolutions authorizing the issuance of the  
6 obligations, the board shall determine the principal amount of the  
7 obligations to be issued, the registration provisions, the date of  
8 issuance, the obligation numbers, the obligation denominations, the  
9 obligation designations, the obligation maturities, the interest  
10 payment dates, the paying agent or paying agents or the method of  
11 selection of the agent or agents, the rights of prior redemption of  
12 the obligations, and the terms under which redemption rights may be  
13 waived, transferred, or sold, the rights of the holders to require  
14 prepayment of the principal of or interest on the obligations, the  
15 maximum rate of interest, the method of execution of the  
16 obligations, and such other provisions respecting the obligations,  
17 the rights of the holders of the obligations, the security for the  
18 obligations, and the procedures for disbursement of the obligation  
19 proceeds and for the investment of the proceeds of obligations and  
20 money for the payment of obligations. Rather than making the  
21 determinations required by this subsection, the board may authorize  
22 a person identified in subsection (5) to make the determinations  
23 and take the actions authorized under subsection (5).

24 (10) The board in the resolution or resolutions authorizing  
25 the issuance of obligations may provide for the assignment of the  
26 true rental to be paid by the state under the lease or leases to 1  
27 of the paying agents for the obligations or to a trustee, as

1 provided in this act, in which case the state shall pay the rental  
2 to the paying agent or trustee. For the purposes and within the  
3 limitations set forth in this act, the board may by resolution  
4 covenant to issue or cause to be issued, or use its best efforts to  
5 issue or cause to be issued, refunding revenue obligations to  
6 refund obligations issued under this act.

7 (11) The board in the resolution, or resolutions, authorizing  
8 the obligations may provide for the terms and conditions upon which  
9 the holders of the obligations, or a portion of the obligations or  
10 a trustee for the obligations, is entitled to the appointment of a  
11 receiver. The receiver may enter and take possession of the  
12 facility, may lease and maintain the facility, may prescribe  
13 rentals and collect, receive, and apply income and revenues  
14 thereafter arising from the facility in the same manner and to the  
15 same extent that the authority is so authorized. The resolution or  
16 resolutions may provide for the appointment of a trustee for the  
17 holders of the obligations, may give to the trustee the appropriate  
18 rights, duties, remedies, and powers, with or without the execution  
19 of a deed of trust or mortgage, necessary and appropriate to secure  
20 the obligations, and may provide that the principal of and interest  
21 on any obligations issued under this act shall be secured by a  
22 mortgage, security interest, or deed of trust covering the  
23 facility, which mortgage, security interest, or deed of trust may  
24 contain the covenants, agreements, and remedies as will properly  
25 safeguard the obligations as may be provided for in the resolution  
26 or resolutions authorizing the obligations, including the right to  
27 sell the facility upon foreclosure sale, not inconsistent with this

1 act.

2 (12) All obligations and the interest coupons, if any,  
3 attached to the obligations are declared to be fully negotiable and  
4 to have all of the qualities incident to negotiable instruments  
5 under the uniform commercial code, 1962 PA 174, MCL 440.1101 to  
6 440.11102, subject only to the provisions for registration of the  
7 obligations that may appear on the obligations. The obligations and  
8 interest on the obligations are exempt from all taxation by this  
9 state or any of its political subdivisions.

10 (13) The obligations may be sold at private or at public sale  
11 under the procedures and subject to the conditions prescribed by  
12 resolution of the board.

13 (14) The building authority may issue additional obligations  
14 of equal standing with respect to the pledge of the true rentals  
15 and additional security provided ~~pursuant to~~ **UNDER** this act with  
16 previously issued obligations of the building authority issued to  
17 acquire or construct a facility or facilities, or to refund the  
18 obligations, for the purpose of completing, or making additions,  
19 improvements, or replacements to, the facility or facilities for  
20 which the previous obligations of the authority were issued or to  
21 refund all or part of obligations previously issued for such a  
22 facility, under the terms and conditions provided in the resolution  
23 authorizing the previous issue of obligations.

24 (15) The authority shall not have obligations outstanding at  
25 any 1 time for any of its corporate purposes in a principal amount  
26 totaling more than ~~-\$2,700,000,000.00-~~ **\$3,000,000,000.00**, which  
27 limitations shall not include principal appreciation as provided in

1 subsection (17) or obligations or portions of obligations used to  
2 pay for any of the following:

3 (a) Amounts set aside for payment of interest becoming due  
4 before the collection of the first true rental available.

5 (b) Amounts set aside for a reserve for payment of principal,  
6 interest, and redemption premiums.

7 (c) Costs of issuance of the obligations and the discount, if  
8 any, on sale.

9 (d) The sums expected to be set aside for the purposes  
10 provided in this subsection for any obligations authorized by the  
11 authority but not sold. The amount set aside or expected to be set  
12 aside for the purposes provided in this subsection shall be  
13 conclusively determined by a certificate setting forth the amounts  
14 executed by the executive director of the building authority. In  
15 addition, there shall be excluded from the limitation obligations  
16 issued to refund prior obligations if those prior obligations will  
17 not be retired within 90 days after the date of issuance of the  
18 refunding obligations. If an obligation is issued to retire a prior  
19 obligation within 90 days after the date of issuance of the  
20 refunding obligation, the obligation is counted against the  
21 limitation when the refunded obligation is retired.

22 (16) The authority may apply and pledge, if not already  
23 pledged, all or any unpledged part of the true rental and other  
24 revenues of a facility; income and profit from the investment of  
25 money pertaining to a facility; and money in a fund or account of  
26 the authority pertaining to a facility to pay the principal,  
27 interest, and redemption premiums on revenue obligations of the

1 authority other than those to which the true rental and other  
2 revenues, investment income, or profit or funds or accounts  
3 pertain; to pay amounts due under an agreement to manage payment,  
4 revenue, or interest rate exposure regardless of the obligations or  
5 investments to which the agreement relates; or to pay part or all  
6 of the cost of additional facilities to be acquired by the  
7 authority for the use of the state. The authority may establish a  
8 separate fund into which the rental and other revenues, investment  
9 income or profit, or money of such a fund or account shall be  
10 deposited to be used to pay principal, interest, and redemption  
11 premiums on outstanding obligations of the authority or to acquire  
12 facilities for the use of this state. The authority shall not  
13 acquire a facility unless the acquisition is approved by the state  
14 administrative board and by a concurrent resolution of the  
15 legislature approved by a majority of the members elected to and  
16 serving in each house. The authority may pledge any or all of the  
17 foregoing to the payment of revenue obligations of the authority  
18 other than those to which they pertain. If the true rental and  
19 other revenues, investment income or profit, or the money in funds  
20 or accounts to be applied as specified in this subsection pertain  
21 to a facility leased to the state and an institution of higher  
22 education ~~pursuant to~~ **UNDER** a lease executed and delivered before  
23 January 1, 1983, no application or pledge thereof may be made  
24 unless approved by the institution of higher education.

25 (17) If the authority issues an obligation that appreciates in  
26 principal amount, the amount of principal appreciation each year on  
27 that obligation, after the date of original issuance, shall not be

1 considered to be principal indebtedness for the purposes of the  
2 limitation in subsection (15) or any other limitation. The  
3 appreciation of principal after the date of original issue shall be  
4 considered interest and shall be within the interest rate  
5 limitations set forth in this act.

6 (18) Of the ~~-\$2,700,000,000.00-~~ **\$3,000,000,000.00** authorized  
7 under subsection (15), priority shall be determined by the joint  
8 capital outlay committee.

9 (19) In connection with an obligation issued previously or to  
10 be issued under this act or an investment made previously or to be  
11 made, the board may by resolution authorize and approve the  
12 execution and delivery of an agreement to manage payment, revenue,  
13 or interest rate exposure. The agreement may include, but is not  
14 limited to, an interest rate exchange agreement, an agreement  
15 providing for payment or receipt of money based on levels of or  
16 changes in interest rates, an agreement to exchange cash flows or  
17 series of payments, or an agreement providing for or incorporating  
18 interest rate caps, collars, floors, or locks. Subject to a prior  
19 pledge or lien created under this act, a payment to be made by the  
20 building authority under an agreement described in this subsection  
21 is payable, together with other obligations of the building  
22 authority, from those sources described in subsections (6) and (7),  
23 all with the parity or priority and upon the conditions set forth  
24 in the board's resolution. An agreement entered into under this  
25 subsection is not a general obligation of this state or the  
26 building authority, and the agreement does not count against the  
27 limitation on outstanding obligations contained in subsection (15).

1           (20) The building authority may authorize by resolution a pool  
2 of obligations to meet interim financing needs. A pool may be  
3 issued in 1 or more series, may relate to 1 or more projects, and  
4 is subject to all of the following:

5           (a) The board's resolution approving the pool shall state at  
6 least all of the following:

7           (i) The name or designation of the pool to distinguish it from  
8 any other pool issued under this subsection.

9           (ii) The latest date by which an obligation issued under the  
10 pool must mature, which shall not be later than 5 years after the  
11 date on which the pool is established. The duration of the pool  
12 shall be the time from the date on which the pool is established to  
13 the latest possible maturity date of obligations issued ~~pursuant~~  
14 ~~to~~ **UNDER** the pool, or sooner as provided by resolution.

15           (iii) The maximum par amount of obligations that may be  
16 outstanding at any time during the duration of the pool. The  
17 resolution may state the maximum par amount of obligations that may  
18 be issued ~~pursuant to~~ **UNDER** the pool.

19           (iv) Other terms of the obligations as provided in subsection  
20 (8) or the limits within which the chief operating officer, chief  
21 staff person, or member of the board shall determine those terms as  
22 provided in subsection (5).

23           (v) The security for obligations issued ~~pursuant to~~ **UNDER**  
24 the pool.

25           (vi) Other provisions, not inconsistent with the terms of this  
26 act, that the board determines to be necessary or appropriate to  
27 the pool.

1 (b) Proceeds of obligations issued as part of a pool  
2 established under this subsection may be used for any of the  
3 purposes for which revenue obligations of the building authority  
4 may be used as described in subsection (1). However, an obligation  
5 shall not be issued with respect to a facility unless all of the  
6 following are true:

7 (i) The board approves the financing of the facility ~~pursuant~~  
8 ~~to~~ **UNDER** the pool, which approval may be made at the same time as  
9 or after the establishment of the pool.

10 (ii) The board approves the proposed form of lease for the  
11 facility, which approval may be made prior to, at the same time as,  
12 or after the establishment of the pool.

13 (iii) The state administrative board, an institution of higher  
14 education, if applicable, and the legislature have approved the  
15 form of the lease as required by section 7, which approval may be  
16 made prior to, at the same time as, or after the establishment of  
17 the pool.

18 (iv) The aggregate amounts of obligations issued and  
19 outstanding with respect to a facility under a pool, together with  
20 other obligations that may have been issued and are outstanding  
21 with respect to the facility under this act do not exceed the cost  
22 of the facility, including allowable interest costs, as approved by  
23 the state administrative board, an institution of higher education,  
24 if applicable, and the legislature.

25 (v) On or before the issuance of obligations the proceeds of  
26 which are to finance the acquisition, construction, renovation, or  
27 rehabilitation of the facility, the building authority and the



1 state, and, if applicable, an institution of higher education,  
2 enter into the lease or an agreement to construct or acquire the  
3 facility, which lease or agreement sets forth the terms and  
4 conditions under which the building authority will finance the  
5 construction or acquisition of the facility for lease to the state  
6 or to the state and any applicable institution of higher education.

7 (21) Bonds and notes issued under this act are not subject to  
8 the revised municipal finance act, 2001 PA 34, MCL 141.2101 to  
9 141.2821.

10 (22) The issuance of bonds and notes under this act is subject  
11 to the agency financing reporting act, **2002 PA 470, MCL 129.171 TO**  
12 **129.177.**