SCHOOL AID - HB 4887 (CR-1)

FY 2005-06

Analyst: Mary Ann Cleary

	Recommended				FY 2005-06	Difference: F from FY 2004-0	
	FY 2004-05 YTD	Executive	House	Senate	Conference	Amount	%
IDG/IDT	\$0	\$0	\$0	\$0	\$0	\$0	0.0
Federal	1,353,540,100	1,389,587,300	1,392,587,300	1,389,587,300	1,392,587,300	39,047,200	2.9
Local	0	0	0	0	0	0	0.0
Private	0	0	0	0	0	0	0.0
Restricted	10,948,322,200	11,398,994,600	11,294,171,200	11,276,595,200	11,302,100,000	353,777,800	3.2
GF/GP	165,200,000	20,200,000	96,420,100	70,396,200	62,714,000	(102,486,000)	(62.0)
Gross	\$12,467,062,300	\$12,808,781,900	\$12,783,178,600	\$12,736,578,700	\$12,757,401,300	\$290,339,000	2.3

NOTES: FY 2004-05 YTD figures include the revised recommendations. FY 2005-06 figures for the House include funding from HB 4831 of \$289.8 million.

Overview

The School Aid budget makes appropriations to the state's 552 local school districts, 216 public school academies, and 57 intermediate school districts for operations and certain categorical programs. It also appropriates funds to the Center for Education Performance, Department of Labor and Economic Growth, and other entities to implement certain grants and other programs related to K-12 education.

Major Budget Changes from 2004-05 YTD Appropriations:		FY 2004-05 YTD (as of 6/30/05)	Conference Change <u>From YTD</u>
1. Proposal A Obligation Payment Recommends reducing the appropriation from the revised FY 2005 appropriation to reflect changes in taxable values, pupil membership blends, and anticipated savings from personal property tax audits.	Gross	\$6,615,000,000	(\$156,000,000)
	Restricted	\$6,615,600,000	(\$156,000,000)
2. Discretionary Payment Recommends increasing the appropriation by \$274.5 million. This reflects a \$175 increase in the foundation allowance and elimination of Detroit Public Schools' \$15 million foundation allowance adjustment.	Gross	\$2,923,200,000	\$274,536,800
	Restricted	\$2,923,200,000	\$274,536,800
3. School Readiness Program – Competitive Grants Transfers the program into School Aid from the Department of Education and appropriates current-year funding of \$12.25 million for the 4-year-old preschool program.	Gross	\$0	\$12,250,000
	Restricted	\$0	\$12,250,000
4. Detroit Transition Grant Appropriates \$7.0 million to Detroit Public Schools to assist in the transition from a Reform Board to an Elected School Board.	Gross	\$0	\$7,000,000
	Restricted	\$0	\$7,000,000
5. Special Education Funding Recommends an increase of \$59.5 million in school aid funds to cover anticipated costs associated with special education and increases federal special education funding by \$16.0 million.	Gross Federal Restricted	\$1,291,250,000 394,850,000 \$896,383,000	\$75,500,000 16,000,000 \$59,500,000

Major Budget Changes from 2004-05 YTD Appropriations:		FY 2004-05 YTD (as of 6/30/05)	Conference Change <u>From YTD</u>
6. Center for Education Performance and Information Recommends increasing the state appropriation by \$500,000 to a total of \$2.0 million for operations and increases federal funds by \$1.5 million for the development and implementation of a K-12 tracking system.	Gross Federal GF/GP	\$3,546,300 2,046,300 \$1,500,000	\$1,996,900 1,496,900 \$500,000
7. Michigan Virtual High School Recommends an increase of \$1.0 million for operations and increases the federal Title II funds by \$1.0 million to support elearning and virtual school initiatives contained in the U.S. National Educational Technology Plan.	Gross Federal GF/GP	\$3,000,000 2,250,000 \$750,000	\$2,000,000 1,000,000 \$1,000,000
8. Freedom to Learn Grants Reduces the funding for the 6 th grade laptop program to \$500,000 in State funds and \$5.5 million in federal funds, of which \$3.0 million is from carryforward funding.	Gross Federal Restricted	\$21,043,200 17,343,200 \$3,700,000	(\$15,293,200) (11,843,200) (\$3,450,000)
9. Engineering Michigan's Future Appropriates \$3.85 million to ISDs on an equal per-constituent pupil basis, estimated to equal \$10 per student for each student in grades 6 through 8. Funds shall be used to improve pupil performance on the MEAP mathematics assessments and to help districts meet AYP requirements for mathematics.	Gross	\$0	\$3,850,000
	Restricted	\$0	\$3,850,000
10. School Bond Redemption Fund Appropriates funding from the newly created school bond loan revolving fund to make payments for the debt service on the school bond loans. With the creation of a revolving fund, all future borrowing for bonds and all new debt service from those bonds would be incorporated within the revolving fund. A payment of \$41.1 million in FY 2005 and \$44.5 million in FY 2006 from the revolving fund would be realized, however; payments from the old debt would resume in FY 2007.	Gross Restricted GF/GP	\$41,100,000 0 \$41,100,000	\$3,400,000 44,500,000 (\$41,100,000)
11. Renaissance Zone Reimbursement Recommends an \$8.8 million increase to cover anticipated costs associated with renaissance zones. This allocation is to reimburse school districts, ISDs and state education tax for property tax losses associated with the zones.	Gross	\$36,200,000	\$8,800,000
	Restricted	\$36,200,000	\$8,800,000
12. Payment In Lieu of Taxes (PILT) Reimbursement Appropriates funding for the reimbursement to districts, ISDs, and community colleges for PILT obligations per PA 513 of 2004.	Gross	\$0	\$2,400,000
	Restricted	\$0	\$2,400,000
13. Adult Education Funding Increases funding for adult education programs by \$1.0 million to a total of \$21.0 million.	Gross	\$20,000,000	\$1,000,000
	Restricted	\$20,000,000	\$1,000,000
14. Special Education Evaluation Lending Library Appropriates \$250,000 to establish a lending library to provide special needs assessment tools to districts and ISDs.	Gross	\$0	\$250,000
	Restricted	\$0	\$250,000
15. At-Risk ProgramMaintains current-law funding.	Gross	\$314,200,000	\$0
	Restricted	\$314,200,000	\$0
16. Intermediate School Districts (ISDs) General Operations Maintains current-law funding for general operations of \$77.7 million and shifts funding for Sec. 32j (parent involvement program) back to that section.	Gross	\$77,702,100	\$0
	Restricted	\$77,702,100	\$0

Major Boilerplate Changes from 2004-05:

Sec. 6(4)(r). Developmental Kindergarten – NEW

Proposes that, beginning in FY 2006-07, pupils eligible for kindergarten but that instead are enrolled in a prekindergarten or developmental kindergarten class, or similar program, shall not be counted as pupils in membership. Instead, the actual costs associated with educating such pupils shall be reported and paid in a separate, non-foundation allowance section.

Sec. 11(1). Revenue Sources - NEW

Assumes \$0 in revenue from the elimination of tax expenditures, \$44.5 million from the revisions of the school bond loan fund and reduces the general fund contribution to \$62.7 million.

Sec. 11(4). Proration Language – ELIMINATED

Removes districts that are under an emergency financial manger as being protected from any proration under this act.

Sec. 20(1). Basic Foundation Allowance - INCREASED

Increases basic per-pupil foundation allowances by \$175 to \$6,875 for FY 2005-06.

Sec. 20(20) and Sec. 33. Reform Board Allocation - MODIFIED

Eliminates funding of \$15.0 million for a school district with a former reform board in place and adds a new section to assist Detroit Public Schools in the transition from reform board to elected school board.

Sec. 24. Court Place Students - MODIFIED

Incorporates a special task force funding recommendation to pay juvenile facilities based on a per-pupil allocation. The new language phases out the current funding method of paying facilities for their added costs of education over the next four years.

Sec. 39. Full-Day School Readiness Program - NEW

Includes language to allow any school district to use its original funding level to provide either a half-day or full-day program, or some combination of the two programs, but will not receive additional dollars for running the full-day program.

Sec. 51a. Special Education Itinerant Staff - MODIFIED

Maintains current language adopted in PA 98 or 2005, to restrict districts and PSAs from shifting their itinerant employees (speech therapists, physical therapists, school psychologists, etc.) to the ISD for purposes of claiming the special education reimbursement when there was no actual change in the delivery of service being provided within the district or PSA. Allows any funding that would otherwise lapse from this section to pay affected districts or ISDs on a 2003-04 basis for 2004-05 only. If sufficient excess funds are not available to pay on a 2003-04 basis, then proration of the excess funds will occur on an equal percentage basis.

Sec. 57. Advance and Accelerated Grants - MODIFIED

Changes the current program from a per pupil allocation to a grant program allowing ISDs to apply for \$5,000 grants for summer institutes.

Sec. 98. Michigan Virtual High School (MVHS) - MODIFIED

Assigns new tasks to the MVHS including examining math and science curriculum needs for middle and high school students; increasing the catalog of online courses; conducting a pilot project to promote new online courses and activities, and begin the development of online practice assessments for grades 3-8 to meet NCLB requirements. The MVHS is allowed to contract with a third party on the grades 3-8 online assessments.

Sec. 101. Days and Hours - MODIFIED

Allows for a department-approved alternative education program to maintain at least 50% daily attendance and not be financially penalized under a three-year pilot study.

Sec. 105 and 105c. Schools of Choice - MODIFIED

Adds a provision to both sections which allows a district enrolling pupils under schools of choice guidelines to refuse to enroll a pupil convicted of a felony.

Sec. 107b. Adult Learning Pilot Programs – ELIMINATED

Repeals this section.

Sec. 147. MPSERS Contribution Subsidy - MODIFIED

Estimates the percentage of payroll that districts must allocate for public school employee retirement at 16.34%.

SCHOOL AID LINE-ITEM SUMMARY FY 2004-05 AND FY 2005-06 (Dollars in Thousands)



Sec. Basic Foundation Allowance: 111 Durant - Cash Pavments 111 School Bourant - Cash Pavment 111 School Bourant - Deth Service 112 School Bourant - Deth Service 122 Peroposal A Obligation Payment 123 Proposal A Obligation Payment 124 Court-Placed Pupils 126 High School Curiculum Cost Support 136 Renaissance Zone Reimbursement 137 School Bourant - NEW 131 State School Lunch Programs 136 School Lunch Programs 137 School Readiness - competitive 138 School Readiness - competitive 139 School Readiness - competitive 130 School Readiness - competitive 131 School Readiness - competitive 132 School Readiness - competitive 133 Detroit Transition Grant 139 School Readiness - competitive 139 Detroit Transition Grant 139 School Readiness - competitive 139 Detroit Transition Grant 139 School Readiness - competitive 139 Detroit Transition Grant 139 School Readiness - competitive 139 Detroit Transition Grant 139 School Readiness - competitive 139 Detroit Transition Grant 139 School Readiness - competitive 139 Detroit Transition Grant 139 School Readiness - competitive 139 Detroit Transition Grant 139 School Readiness - competitive 139 Detroit Transition Grant 139 Detroit Transition Grant 139 Detroit Transition Grant 139 Detroit Transition Grant 139 Detroit Transition School 130 Detroit Transition School 130 National Charter Institute 139 Math/Science Centers - Federal 130 School Aid Fund 130 School Aid Stab		إإ	
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	99a	Math/Science Centers - Federal	
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REVENUE BY SOURCE Federal Aid School Aid Fund Capitalization Proceeds from SBLF School Aid Stabilization Fund General Fund/General Fundose TOTAL REVENUE	107		_
Federal Aid Federal Aid School Aid Fund Capitalization Proceeds from SBLF School Aid Stabilization Fund General Fund/General Purpose TOTAL REVENUE			
School Aid Fund School Aid Fund Capitalization Proceeds from SBLF School Aid Stabilization Fund General Fund/General Purpose TOTAL. REVENUE		REVENUE BY SOURCE	_
Capitalization Proceeds from SBLF School Aid Stabilization Fund General Fund/General Purpose TOTAL REVENUE		School Aid Fund	
School Aid Stabilization Fund General Fund/General Purpose TOTAL REVENUE		Capitalization Proceeds from SBLF	
General Fund/General Purpose TOTAL REVENUE		School Aid Stabilization Fund	
TOTAL REVENUE		General Fund/General Purpose	_
		IOIAL REVENUE	_

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	Conference Change from FY 2004-05	\$175	\$0.0	\$34,820.0	\$3,400.0	-\$156,000.0	\$2/4,536.8	0.0\$	\$0.0	\$8,800.0	\$2,400.0	\$0.0	\$1,400.0	0.061, 714	80.0	\$0.0	\$0.0	\$12,250.0	0.000,7\$	\$15,109.9	-\$781.1	\$0.0	\$0.0	\$16,000.0	\$59,500.0	\$250.0	455.0	\$0.0 0.0	90.0	0.08	80.0	\$0.0	\$0.0	\$500.0	\$1,496.9	\$1,000.0	\$1,000.0	-\$3,450.0	2.043.Z	90.0	\$874.7	\$0.0	\$3.850.0	64 000	\$290,14		\$39,047.2	\$423,447.8	\$3,400.0	-\$73,070.0	-\$102,486.0	\$290,339.0
+	Senate FY 2005-06 Recommendation	\$6,875	\$32,000.0	\$34,960.0	\$44,500.0	\$6,459,000.0	\$3,192,200.2	0.0\$	\$8,000.0	\$45,000.0	\$2,400.0	\$314,200.0	\$22,495.1	4200°, 130°.0	\$250.0	\$72.800.0	\$3,326.0	\$12,250.0		\$652,919.6	\$4,646.4	\$2,800.0	\$1,232.1	\$410,850.0	\$955,883.0	0.04	\$290.0	\$30,000.0	\$3,000.0	\$77.702.1	\$0.0	\$0.0		\$2,500.0	\$2,043.2	\$1,250.0	\$4,250.0	0.09	\$3,000.0	\$2,600.0	\$4,456.0	\$0.0	0.08	0.000 000	\$12.736.578.7		\$1.389.587.3	\$11,230,195.2	\$44,500.0	\$1,900.0	\$70,396.2	\$12,736,578.7
90-5	Senate Recommendation Change from FY 2004-05	\$175	\$0.0	\$34,819.0	\$3,400.0	-\$156,000.0	\$269,000.2	0.0\$	\$0.0	\$8,800.0	\$2,400.0	\$0.0	\$1,400.0	9.7, 190.0	0.08	\$0.0	\$0.0	\$12,250.0		\$15,109.9	-\$781.1	\$0.0	\$0.0	\$16,000.0	\$59,500.0	0.0	90.0	90.0	90.0	0.00	\$0.0	\$0.0		\$1,000.0	-\$3.1	\$500.0	\$2,000.0	-43,700.0	-0.14,045.2	\$100.0	\$874.7	90.0	0.08	90.0	\$269.516.4		\$36,047.2	\$397,043.0	\$3,400.0	-\$72,170.0	-\$94,803.8	\$269,516.4
FY 2005-06	House FY 2005-06 Recommendation	\$6,875	\$32,000.0	\$34,961.0	\$44,500.0	\$6,458,949.0	\$2,930,900.0	\$269,800.0	\$9,000.0	\$45,000.0	\$2,400.0	\$314,200.0	\$22,495.1	\$200°, 1 30.0	0.08	\$72.800.0	\$3,326.0	\$12,250.0	\$0.1	\$652,919.6	\$4,646.4	\$2,800.0	\$1,232.1	\$410,850.0	\$956,883.0	\$250.0	0.000.000	\$30,000.0	43,000.0	1,022.0	\$3.000.0	\$200.0	\$200.0	\$1,500.0	\$2,043.2	\$3,000.0	\$2,250.0	\$3,000.0	99,000.0	\$2,500.0	\$0.0	\$2,500.0	\$4,456.0	\$24,000.c	\$12.783.178.6		\$1.392.587.3	\$11,248,071.2	\$44,500.0	\$1,600.0	\$96,420.1	\$12,783,178.6
-	House Recommendation Change from FY 2004-05	\$175	\$0.0	\$34,820.0	\$3,400.0	-\$156,051.0	\$7,700.0	\$269,600.0	\$1,000.0	\$8,800.0	\$2,400.0	\$0.0	\$1,400.0	0.061,710	-\$250.0	\$0.0	80.0	\$12,250.0	\$0.1	\$15,109.9	-\$781.1	\$0.0	\$0.0	\$16,000.0	\$60,500.0	\$250.0	90.0	90.0	90.0	0.08	\$3.000.0	\$200.0	\$200.0	\$0.0	-\$3.1	\$2,250.0	\$0.0	-\$700.0	-09,343.2	0.09	-\$3,581.3	\$4,500.0	\$2,300.0	#4,000.c	\$316,116.3		\$39 047 2	\$408,919.0	\$3,400.0	-\$66,470.0	-\$68,779.9	\$316,116.3
-	FY 2005-06 Executive Recommendation	\$6,875	\$32,000.0	\$34,960.0	\$44,500.0	\$6,459,000.0	\$3,213,000.0	\$26.300.0	\$8,000.0	\$45,000.0	\$2,400.0	\$347,200.0	\$22,495.1	9000,190.0	\$250.0	\$72.800.0	\$3,326.0			\$652,919.6	\$4,646.4	\$2,800.0	\$1,232.1	\$410,850.0	\$955,883.0	0 040	\$20.000 O	\$30,000.0	\$3,000.0	\$79,955.5	2			\$4,200.0	\$3,043.2	\$1,750.0	\$6,250.0	0.0	90.0	\$2,500.0	\$4,456.0			0.000.000	\$12.808.781.9		\$1.389.587.3	\$11,330,794.6	\$44,500.0	\$23,700.0	\$20,200.0	\$12,808,781.9
	Executive Recommendation Change from FY 2004-05	\$175	\$0.0	\$34,819.0	\$3,400.0	-\$156,000.0	\$289,800.0	\$26.300.0	\$0.0	\$8,800.0	\$2,400.0	\$33,000.0	\$1,400.0	0.0001, 1.00.00	0.08	\$0.0	\$0.0			\$15,109.9	-\$781.1	\$0.0	\$0.0	\$16,000.0	\$59,500.0	Ç	90.0	0.04	0.00	\$2.253.4	-			\$2,700.0	\$396.9	\$1,000.0	\$4,000.0	-\$3,700.0	7.045.714-	9017	\$874.7			000	\$341,719.6		\$36.047.2	\$497,642.4	\$3,400.0	-\$50,370.0	-\$145,000.0	\$341,719.6
FY 2004-05	6-01-2005 REVISED FY 2004-05 Recommendation		\$32,000.0	\$141.0	\$41,100.0		\$2,923,200.0		\$8,000.0	\$36,200.0		\$314,200.0	\$21,095.1	\$203,000.0	\$250.0	\$72.800.0	\$3,326.0			\$637,809.7	\$5,427.5	\$2,800.0	\$1,232.1	\$394,850.0	\$896,383.0	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	\$20.00 0.000 0.000	0.000,054	\$3,000.0	4 7 77 778				\$1,500.0	\$2,046.3	\$750.0	\$2,250.0	\$3,700.0	2.245,716	\$2,500.0	\$3,581.3	_ 		000000	\$12.467.062.3		\$1.353.540.1	\$10,833,152.2	\$41,100.0	\$74,070.0	\$165,200.0	\$12,467,062.3
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\$3,326.(\$12,250.(\$7,000.(\$652.919.6 \$4,646.4 \$2,880.0 \$955,883.0 \$955,883.0 \$250.0

\$72,800.

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\$0.0 \$8.000.0 \$45,000.0 \$2,400.0 \$314,200.0 \$22,495.1 \$306,190.0 \$306,190.0 \$306,190.0 \$306,190.0

Conference FY 2005-06 Recommendation \$6,875

\$32,000.0 \$34,961.0 \$44,500.0 \$6,459,000.0 \$3,197,736.8

\$3,850.0 \$21,000.0 \$12,757,401.3

\$250.0 \$5,500.0 \$2,500.0 \$4,456.0

\$2,000.0 \$3,543.2 \$1,750.0

\$1,392,587.3 \$11,256,600.0 \$44,500.0 \$1,000.0 \$62,714.0 \$12,757,401.3