# **SENATE BILL No. 949**

# February 3, 2004, Introduced by Senators PATTERSON, BISHOP, KUIPERS, HAMMERSTROM, GEORGE, VAN WOERKOM, TOY, BIRKHOLZ, GARCIA, BROWN, HARDIMAN, ALLEN and GOSCHKA and referred to the Committee on Finance.

## A bill to amend 1967 PA 281, entitled

"Income tax act of 1967,"

by amending section 30 (MCL 206.30), as amended by 2002 PA 615.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 30. (1) "Taxable income" means, for a person other
 than a corporation, estate, or trust, adjusted gross income as
 defined in the internal revenue code subject to the following
 adjustments under this section:

5 (a) Add gross interest income and dividends derived from
6 obligations or securities of states other than Michigan, in the
7 same amount that has been excluded from adjusted gross income
8 less related expenses not deducted in computing adjusted gross
9 income because of section 265(a)(1) of the internal revenue
10 code.

(b) Add taxes on or measured by income to the extent the

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1 taxes have been deducted in arriving at adjusted gross income.
2 (c) Add losses on the sale or exchange of obligations of the
3 United States government, the income of which this state is
4 prohibited from subjecting to a net income tax, to the extent
5 that the loss has been deducted in arriving at adjusted gross
6 income.

(d) Deduct, to the extent included in adjusted gross income, 7 income derived from obligations, or the sale or exchange of 8 obligations, of the United States government that this state is 9 prohibited by law from subjecting to a net income tax, reduced by 10 any interest on indebtedness incurred in carrying the obligations 11 12 and by any expenses incurred in the production of that income to the extent that the expenses, including amortizable bond 13 premiums, were deducted in arriving at adjusted gross income. 14

(e) Deduct, to the extent included in adjusted gross income,
compensation, including retirement benefits, received for
services in the armed forces of the United States.

18 (f) Deduct the following to the extent included in adjusted 19 gross income:

(i) Retirement or pension benefits received from a federal
public retirement system or from a public retirement system of or
created by this state or a political subdivision of this state.
(ii) Retirement or pension benefits received from a public
retirement system of or created by another state or any of its
political subdivisions if the income tax laws of the other state
permit a similar deduction or exemption or a reciprocal deduction
or exemption of a retirement or pension benefit received from a

public retirement system of or created by this state or any of
 the political subdivisions of this state.

3 (iii) Social security benefits as defined in section 86 of4 the internal revenue code.

5 (*iv*) Before October 1, 1994, retirement or pension benefits
6 from any other retirement or pension system as follows:

7 (A) For a single return, the sum of not more than \$7,500.00. (B) For a joint return, the sum of not more than \$10,000.00. 8 9 (v) After September 30, 1994, retirement or pension benefits not deductible under subparagraph (i) or subdivision (e) from any 10 other retirement or pension system or benefits from a retirement 11 12 annuity policy in which payments are made for life to a senior citizen, to a maximum of \$30,000.00 for a single return and 13 \$60,000.00 for a joint return. The maximum amounts allowed under 14 this subparagraph shall be reduced by the amount of the deduction 15 for retirement or pension benefits claimed under subparagraph (i)16 or subdivision (e) and for tax years after the 1996 tax year by 17 the amount of a deduction claimed under subdivision (r). For the 18 1995 tax year and each tax year after 1995, the maximum amounts 19 allowed under this subparagraph shall be adjusted by the 20 percentage increase in the United States consumer price index for 21 22 the immediately preceding calendar year. The department shall annualize the amounts provided in this subparagraph and 23 subparagraph (iv) as necessary for tax years that end after 24 25 September 30, 1994. As used in this subparagraph, "senior citizen" means that term as defined in section 514. 26 27 (vi) The amount determined to be the section 22 amount

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eligible for the elderly and the permanently and totally disabled
 credit provided in section 22 of the internal revenue code.

3 (g) Adjustments resulting from the application of section4 271.

5 (h) Adjustments with respect to estate and trust income as6 provided in section 36.

7 (i) Adjustments resulting from the allocation and8 apportionment provisions of chapter 3.

9 (j) Deduct political contributions as described in section 4
10 of the Michigan campaign finance act, 1976 PA 388, MCL 169.204,
11 or section 301 of title III of the federal election campaign act
12 of 1971, Public Law 92-225, 2 U.S.C. 431, not in excess of \$50.00
13 per annum, or \$100.00 per annum for a joint return.

14 (k) Deduct, to the extent included in adjusted gross income,15 wages not deductible under section 280C of the internal revenue16 code.

17 (1) Deduct the following payments made by the taxpayer in the18 tax year:

19 (i) The amount of payment made under an advance tuition
20 payment contract as provided in the Michigan education trust act,
21 1986 PA 316, MCL 390.1421 to 390.1444.

(*ii*) The amount of payment made under a contract with a
private sector investment manager that meets all of the following
criteria:

25 (A) The contract is certified and approved by the board of
26 directors of the Michigan education trust to provide equivalent
27 benefits and rights to purchasers and beneficiaries as an advance

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1 tuition payment contract as described in subparagraph (i).

2 (B) The contract applies only for a state institution of
3 higher education as defined in the Michigan education trust act,
4 1986 PA 316, MCL 390.1421 to 390.1444, or a community or junior
5 college in Michigan.

6 (C) The contract provides for enrollment by the contract's
7 qualified beneficiary in not less than 4 years after the date on
8 which the contract is entered into.

9 (D) The contract is entered into after either of the10 following:

(I) The purchaser has had his or her offer to enter into an advance tuition payment contract rejected by the board of directors of the Michigan education trust, if the board determines that the trust cannot accept an unlimited number of enrollees upon an actuarially sound basis.

16 (II) The board of directors of the Michigan education trust
17 determines that the trust can accept an unlimited number of
18 enrollees upon an actuarially sound basis.

19 (m) If an advance tuition payment contract under the Michigan 20 education trust act, 1986 PA 316, MCL 390.1421 to 390.1444, or another contract for which the payment was deductible under 21 subdivision (l) is terminated and the qualified beneficiary under 22 that contract does not attend a university, college, junior or 23 community college, or other institution of higher education, add 24 the amount of a refund received by the taxpayer as a result of 25 that termination or the amount of the deduction taken under 26 **27** subdivision (l) for payment made under that contract, whichever

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1 is less.

2 (n) Deduct from the taxable income of a purchaser the amount included as income to the purchaser under the internal revenue 3 code after the advance tuition payment contract entered into 4 under the Michigan education trust act, 1986 PA 316, MCL 390.1421 5 to 390.1444, is terminated because the qualified beneficiary 6 attends an institution of postsecondary education other than 7 either a state institution of higher education or an institution 8 of postsecondary education located outside this state with which 9 a state institution of higher education has reciprocity. 10

(o) Add, to the extent deducted in determining adjusted gross income, the net operating loss deduction under section 172 of the internal revenue code.

(p) Deduct a net operating loss deduction for the taxable year as determined under section 172 of the internal revenue code subject to the modifications under section 172(b)(2) of the internal revenue code and subject to the allocation and apportionment provisions of chapter 3 of this act for the taxable year in which the loss was incurred.

20 (q) For a tax year beginning after 1986, deduct, to the 21 extent included in adjusted gross income, benefits from a 22 discriminatory self-insurance medical expense reimbursement 23 plan.

(r) After September 30, 1994 and before the 1997 tax year, a
taxpayer who is a senior citizen may deduct, to the extent
included in adjusted gross income, interest and dividends
received in the tax year not to exceed \$1,000.00 for a single

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1 return or \$2,000.00 for a joint return. However, for tax years before the 1997 tax year, the deduction under this subdivision 2 shall not be taken if the taxpayer takes a deduction for 3 retirement benefits under subdivision (e) or a deduction under 4 5 subdivision (f)(i), (ii), (iv), or (v). For tax years after the 6 1996 tax year, a taxpayer who is a senior citizen may deduct to the extent included in adjusted gross income, interest, 7 dividends, and capital gains received in the tax year not to 8 exceed \$3,500.00 for a single return and \$7,000.00 for a joint 9 return for the 1997 tax year, and \$7,500.00 for a single return 10 and \$15,000.00 for a joint return for tax years after the 1997 11 12 tax year. For tax years after the 1996 tax year, the maximum amounts allowed under this subdivision shall be reduced by the 13 amount of a deduction claimed for retirement benefits under 14 subdivision (e) or a deduction claimed under subdivision (f)(i), 15 (ii), (iv), or (v). For the 1995 tax year, for the 1996 tax 16 17 year, and for each tax year after the 1998 tax year, the maximum amounts allowed under this subdivision shall be adjusted by the 18 percentage increase in the United States consumer price index for 19 20 the immediately preceding calendar year. The department shall annualize the amounts provided in this subdivision as necessary 21 for tax years that end after September 30, 1994. As used in this 22 subdivision, "senior citizen" means that term as defined in 23 24 section 514.

25 (s) Deduct, to the extent included in adjusted gross income,26 all of the following:

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(i) The amount of a refund received in the tax year based on

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1 taxes paid under this act.

2 (*ii*) The amount of a refund received in the tax year based on
3 taxes paid under the city income tax act, 1964 PA 284,
4 MCL 141.501 to 141.787.

5 (*iii*) The amount of a credit received in the tax year based 6 on a claim filed under sections 520 and 522 to the extent that 7 the taxes used to calculate the credit were not used to reduce 8 adjusted gross income for a prior year.

9 (t) Add the amount paid by the state on behalf of the 10 taxpayer in the tax year to repay the outstanding principal on a 11 loan taken on which the taxpayer defaulted that was to fund an 12 advance tuition payment contract entered into under the Michigan education trust act, 1986 PA 316, MCL 390.1421 to 390.1444, if 13 the cost of the advance tuition payment contract was deducted 14 under subdivision (l) and was financed with a Michigan education 15 trust secured loan. 16

17 (u) For the 1998 tax year and each tax year after the 199818 tax year, deduct the amount calculated under section 30d.

19 (v) For tax years that begin on and after January 1, 1994, 20 deduct, to the extent included in adjusted gross income, any amount, and any interest earned on that amount, received in the 21 tax year by a taxpayer who is a Holocaust victim as a result of a 22 settlement of claims against any entity or individual for any 23 recovered asset pursuant to the German act regulating unresolved 24 property claims, also known as Gesetz zur Regelung offener 25 Vermogensfragen, as a result of the settlement of the action 26 entitled In re: Holocaust victims assets, CV-96-4849, CV-96-6161, 27

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and CV-97-0461 (E.D. NY), or as a result of any similar action if
 the income and interest are not commingled in any way with and
 are kept separate from all other funds and assets of the
 taxpayer. As used in this subdivision:

5 (i) "Holocaust victim" means a person, or the heir or
6 beneficiary of that person, who was persecuted by Nazi Germany or
7 any Axis regime during any period from 1933 to 1945.

8 (*ii*) "Recovered asset" means any asset of any type and any
9 interest earned on that asset including, but not limited to, bank
10 deposits, insurance proceeds, or artwork owned by a Holocaust
11 victim during the period from 1920 to 1945, withheld from that
12 Holocaust victim from and after 1945, and not recovered,
13 returned, or otherwise compensated to the Holocaust victim until
14 after 1993.

15 (w) For tax years that begin after December 31, 1999, deduct,
16 to the extent not deducted in determining adjusted gross income,
17 both of the following:

18 (i) The total of all contributions made on and after October 1, 2000 by the taxpayer in the tax year to education savings 19 20 accounts pursuant to the Michigan education savings program act, 2000 PA 161, MCL 390.1471 to 390.1486, not to exceed \$5,000.00 21 for a single return or \$10,000.00 for a joint return per tax 22 year. A deduction under this subparagraph is not allowed for 23 contributions to an education savings account in the tax year in 24 which the initial withdrawal is made from that account or any 25 26 subsequent year.

27 (*ii*) The amount under section 30f.

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(x) For tax years that begin after December 31, 1999, add to
 the extent not included in adjusted gross income the amount of
 money withdrawn by the taxpayer in the tax year from education
 savings accounts if the withdrawal was not a qualified withdrawal
 as provided in the Michigan education savings program act, 2000
 PA 161, MCL 390.1471 to 390.1486.

7 (y) For tax years that begin after December 31, 1999, deduct,
8 to the extent included in adjusted gross income, the amount of a
9 distribution from individual retirement accounts that qualify
10 under section 408 of the internal revenue code if the
11 distribution is used to pay qualified higher education expenses
12 as that term is defined in the Michigan education savings program
13 act, 2000 PA 161, MCL 390.1471 to 390.1486.

(z) For tax years that begin after December 31, 2000, deduct, 14 to the extent included in adjusted gross income, an amount equal 15 to the qualified charitable distribution made in the tax year by 16 a taxpayer to a charitable organization. The amount allowed 17 under this subdivision shall be equal to the amount deductible by 18 the taxpayer under section 170(c) of the internal revenue code 19 20 with respect to the qualified charitable distribution in the tax year in which the taxpayer makes the distribution to the 21 qualified charitable organization, reduced by both the amount of 22 the deduction for retirement or pension benefits claimed by the 23 taxpayer under subdivision (f) (i), (ii), (iv), or (v) and by 2 24 times the total amount of credits claimed under sections 260 and 25 261 for the tax year. As used in this subdivision, "qualified 26 27 charitable distribution" means a distribution of assets to a

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1 qualified charitable organization by a taxpayer not more than 60 2 days after the date on which the taxpayer received the assets as 3 a distribution from a retirement or pension plan described in 4 subsection (8)(a). A distribution is to a qualified charitable 5 organization if the distribution is made in any of the following 6 circumstances:

7 (i) To an organization described in section 501(c)(3) of the
8 internal revenue code except an organization that is controlled
9 by a political party, an elected official or a candidate for an
10 elective office.

(ii) To a charitable remainder annuity trust or a charitable 11 12 remainder unitrust as defined in section 664(d) of the internal revenue code; to a pooled income fund as defined in section 13 642(c)(5) of the internal revenue code; or for the issuance of a 14 charitable gift annuity as defined in section 501(m)(5) of the 15 internal revenue code. A trust, fund, or annuity described in 16 this subparagraph is a qualified charitable organization only if 17 no person holds any interest in the trust, fund, or annuity other 18 than 1 or more of the following: 19

20 (A) The taxpayer who received the distribution from the21 retirement or pension plan.

22 (B) The spouse of an individual described in sub-subparagraph23 (A).

24 (C) An organization described in section 501(c)(3) of the25 internal revenue code.

26 (aa) A taxpayer who is a resident tribal member may deduct,27 to the extent included in adjusted gross income, all nonbusiness

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income earned or received in the tax year and during the period
 in which an agreement entered into between the taxpayer's tribe
 and this state pursuant to section 30c of 1941 PA 122,
 MCL 205.30c, is in full force and effect. As used in this
 subdivision:

6 (i) "Business income" means business income as defined in7 section 4 and apportioned under chapter 3.

8 (ii) "Nonbusiness income" means nonbusiness income as defined
9 in section 14 and, to the extent not included in business income,
10 all of the following:

(A) All income derived from wages whether the wages are
earned within the agreement area or outside of the agreement
area.

14 (B) All interest and passive dividends.

15 (C) All rents and royalties derived from real property16 located within the agreement area.

17 (D) All rents and royalties derived from tangible personal
18 property, to the extent the personal property is utilized within
19 the agreement area.

20 (E) Capital gains from the sale or exchange of real property21 located within the agreement area.

(F) Capital gains from the sale or exchange of tangiblepersonal property located within the agreement area at the timeof sale.

25 (G) Capital gains from the sale or exchange of intangible26 personal property.

27 (H) All pension income and benefits including, but not

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1 limited to, distributions from a 401(k) plan, individual

2 retirement accounts under section 408 of the internal revenue

3 code, or a defined contribution plan, or payments from a defined4 benefit plan.

5 (I) All per capita payments by the tribe to resident tribal6 members, without regard to the source of payment.

7 (J) All gaming winnings.

8 (iii) "Resident tribal member" means an individual who meets9 all of the following criteria:

(A) Is an enrolled member of a federally recognized tribe.
(B) The individual's tribe has an agreement with this state
pursuant to section 30c of 1941 PA 122, MCL 205.30c, that is in
full force and effect.

14 (C) The individual's principal place of residence is located
15 within the agreement area as designated in the agreement under
16 sub-subparagraph (B).

(bb) For tax years that begin after December 31, 2003, deduct, to the extent not deducted in determining adjusted gross income, expenditures during the tax year for preventive health care services for the taxpayer or a dependent of the taxpayer. As used in this subdivision:

(i) "Dependent" means an individual for whom the taxpayer may
claim a dependency exemption on the taxpayer's federal income tax
return under the internal revenue code.

(*ii*) "Preventive health care services" means services
designated to maintain an individual in optimum health and to
prevent unnecessary injury, illness, or disability.

1 (2) The following personal exemptions multiplied by the number of personal or dependency exemptions allowable on the 2 taxpayer's federal income tax return pursuant to the internal 3 revenue code shall be subtracted in the calculation that 4 determines taxable income: 5 6 (a) For a tax year beginning during 1987..... \$ 1,600.00. (b) For a tax year beginning during 1988..... \$ 1,800.00. 7 (c) For a tax year beginning during 1989..... \$ 2,000.00. 8 9 (d) For a tax year beginning after 1989 and before 10 1995.....\$ 2,100.00. (e) For a tax year beginning during 1995 or 1996... \$ 2,400.00. 11 12 (f) Except as otherwise provided in subsection (7), for a tax year beginning after 1996..... \$ 2,500.00. 13 14 (3) A single additional exemption determined as follows shall be subtracted in the calculation that determines taxable income 15 in each of the following circumstances: 16 17 (a) For tax years beginning after 1989 and before 2000, \$900.00 in each of the following circumstances: 18 19 (i) The taxpayer is a parapleqic, a quadripleqic, a 20 hemiplegic, a person who is blind as defined in section 504, or a person who is totally and permanently disabled as defined in 21 22 section 522. (ii) The taxpayer is a deaf person as defined in section 2 of 23 the deaf persons' interpreters act, 1982 PA 204, MCL 393.502. 24 (iii) The taxpayer is 65 years of age or older. 25 (iv) The return includes unemployment compensation that 26 27 amounts to 50% or more of adjusted gross income.

(b) For tax years beginning after 1999, \$1,800.00 for each
 taxpayer and every dependent of the taxpayer who is 65 years of
 age or older. When a dependent of a taxpayer files an annual
 return under this act, the taxpayer or dependent of the taxpayer,
 but not both, may claim the additional exemption allowed under
 this subdivision. As used in this subdivision and subdivision
 (c), "dependent" means that term as defined in section 30e.

(c) For tax years beginning after 1999, \$1,800.00 for each 8 taxpayer and every dependent of the taxpayer who is a deaf person 9 as defined in section 2 of the deaf persons' interpreters act, 10 1982 PA 204, MCL 393.502; a paraplegic, a quadriplegic, or a 11 12 hemiplegic; a person who is blind as defined in section 504; or a 13 person who is totally and permanently disabled as defined in When a dependent of a taxpayer files an annual 14 section 522. return under this act, the taxpayer or dependent of the taxpayer, 15 but not both, may claim the additional exemption allowed under 16 this subdivision. 17

18 (d) For tax years beginning after 1999, \$1,800.00 if the
19 taxpayer's return includes unemployment compensation that amounts
20 to 50% or more of adjusted gross income.

(4) For a tax year beginning after 1987, an individual with respect to whom a deduction under section 151 of the internal revenue code is allowable to another federal taxpayer during the tax year is not considered to have an allowable federal exemption for purposes of subsection (2), but may subtract \$500.00 in the calculation that determines taxable income for a tax year beginning in 1988, \$1,000.00 for a tax year beginning after 1988

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1 and before 2000, and \$1,500.00 for a tax year beginning after 2 1999.

3 (5) A nonresident or a part-year resident is allowed that
4 proportion of an exemption or deduction allowed under subsection
5 (2), (3), or (4) that the taxpayer's portion of adjusted gross
6 income from Michigan sources bears to the taxpayer's total
7 adjusted gross income.

8 (6) For a tax year beginning after 1987, in calculating
9 taxable income, a taxpayer shall not subtract from adjusted gross
10 income the amount of prizes won by the taxpayer under the
11 McCauley-Traxler-Law-Bowman-McNeely lottery act, 1972 PA 239,
12 MCL 432.1 to 432.47.

13 (7) For each tax year after the 1997 tax year, the personal exemption allowed under subsection (2) shall be adjusted by 14 multiplying the exemption for the tax year beginning in 1997 by a 15 fraction, the numerator of which is the United States consumer 16 price index for the state fiscal year ending in the tax year 17 prior to the tax year for which the adjustment is being made and 18 the denominator of which is the United States consumer price 19 20 index for the 1995-96 state fiscal year. The resultant product shall be rounded to the nearest \$100.00 increment. The personal 21 exemption for the tax year shall be determined by adding \$200.00 22 to that rounded amount. As used in this section, "United States 23 consumer price index" means the United States consumer price 24 25 index for all urban consumers as defined and reported by the United States department of labor, bureau of labor statistics. 26 27 For each year after the 2000 tax year, the exemptions allowed

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1 under subsection (3) shall be adjusted by multiplying the 2 exemption amount under subsection (3) for the tax year beginning 3 in 2000 by a fraction, the numerator of which is the United 4 States consumer price index for the state fiscal year ending the 5 tax year prior to the tax year for which the adjustment is being 6 made and the denominator of which is the United States consumer 7 price index for the 1998-1999 state fiscal year. The resultant 8 product shall be rounded to the nearest \$100.00 increment.

9 (8) As used in subsection (1)(f), "retirement or pension10 benefits" means distributions from all of the following:

(a) Except as provided in subdivision (d), qualified pension
trusts and annuity plans that qualify under section 401(a) of the
internal revenue code, including all of the following:

14 (i) Plans for self-employed persons, commonly known as Keogh15 or HR 10 plans.

16 (*ii*) Individual retirement accounts that qualify under 17 section 408 of the internal revenue code if the distributions are 18 not made until the participant has reached 59-1/2 years of age, 19 except in the case of death, disability, or distributions 20 described by section 72(t)(2)(A)(*iv*) of the internal revenue 21 code.

(*iii*) Employee annuities or tax-sheltered annuities purchased
under section 403(b) of the internal revenue code by
organizations exempt under section 501(c)(3) of the internal
revenue code, or by public school systems.

26 (*iv*) Distributions from a 401(k) plan attributable to27 employee contributions mandated by the plan or attributable to

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1 employer contributions.

2 (b) The following retirement and pension plans not qualified3 under the internal revenue code:

4 (i) Plans of the United States, state governments other than
5 this state, and political subdivisions, agencies, or
6 instrumentalities of this state.

7 (*ii*) Plans maintained by a church or a convention or8 association of churches.

9 (iii) All other unqualified pension plans that prescribe
10 eligibility for retirement and predetermine contributions and
11 benefits if the distributions are made from a pension trust.

12 (c) Retirement or pension benefits received by a surviving 13 spouse if those benefits qualified for a deduction prior to the 14 decedent's death. Benefits received by a surviving child are not 15 deductible.

16 (d) Retirement and pension benefits do not include:

17 (i) Amounts received from a plan that allows the employee to
18 set the amount of compensation to be deferred and does not
19 prescribe retirement age or years of service. These plans
20 include, but are not limited to, all of the following:

21 (A) Deferred compensation plans under section 457 of the22 internal revenue code.

(B) Distributions from plans under section 401(k) of the
internal revenue code other than plans described in
subdivision (a) (*iv*).

26 (C) Distributions from plans under section 403(b) of the27 internal revenue code other than plans described in

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1 subdivision (a) (*iii*).

2 (ii) Premature distributions paid on separation, withdrawal,
3 or discontinuance of a plan prior to the earliest date the
4 recipient could have retired under the provisions of the plan.
5 (iii) Payments received as an incentive to retire early

6 unless the distributions are from a pension trust.