## SUBSTITUTE FOR SENATE BILL NO. 1115

A bill to amend 1975 PA 169, entitled
"Charitable organizations and solicitations act,"
by amending the title and sections 2, 3, 4, 5, 6, 7, 8, 9, 10,
11, 12, 13, 16, 17, 18, 20, 21, and 23 (MCL 400.272, 400.273,
400.274, 400.275, 400.276, 400.277, 400.278, 400.279, 400.280,
400.281, 400.282, 400.283, 400.286, 400.287, 400.288, 400.290,
400.291, and 400.293), section 13 as amended by 1992 PA 299, and
by adding sections 3a, 19, 19a, 19b, 22a, 23a, 23b, and 23c; and
to repeal acts and parts of acts.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 TITLE
- 2 An act to regulate organizations and persons soliciting or
- 3 collecting contributions for charitable purposes; to require
- 4 registration and disclosure of information and licensing
- 5 before solicitation of contributions; to provide for reporting of

- 1 financial and other information by those -licensed or registered
- 2 and those claiming exemption; to prescribe standards of conduct
- 3 and administration, and to prohibit certain actions; to provide
- 4 for enforcement, investigation, and promulgation of rules by the
- 5 attorney general; to preempt local regulation; to provide
- 6 penalties for violations; and to repeal -certain acts and parts
- 7 of acts.
- 8 Sec. 2. As used in this act:
- 9 (a) "Charitable organization" means a -benevolent,
- 10 educational, philanthropic, humane, patriotic, or eleemosynary
- 11 organization of persons which solicits or obtains contributions
- 12 solicited from the public for charitable purposes. A chapter,
- 13 branch, area office, or similar affiliate or person soliciting
- 14 contributions within the state for a charitable organization
- 15 which has its principal place of business outside the state is a
- 16 charitable organization. This definition does not include duly
- 17 constituted religious organizations or a group affiliated with
- 18 and forming an integral part of a religious organization no part
- 19 of the net income of which inures to the direct benefit of any
- 20 individual if it has received a declaration of current tax exempt
- 21 status from the United States. The affiliated group shall not be
- 22 required to obtain a declaration if the parent or principal
- 23 organization has obtained tax exempt status. Charitable
- 24 organization does not include a candidate or committee as defined
- 25 in section 901 of Act No. 116 of the Public Acts of 1954, being
- 26 section 168.901 of the Michigan Compiled Laws, or a political
- 27 party qualified to be on the general election ballot pursuant to

- 1 section 560a of Act No. 116 of the Public Acts of 1954, as added,
- 2 being section 168.560a of the Michigan Compiled Laws. tax exempt
- 3 organization under section 501(c)(3) of the internal revenue code
- 4 of 1986 or a person whose purpose, structure, or activities are
- 5 described under section 501(c)(3) of the internal revenue code of
- 6 1986. The term does not include any of the following:
- 7 (i) A federal, state, or local unit of government or a
- 8 subdivision, agency, or instrumentality of federal, state, or
- 9 local government.
- (ii) A religious organization incorporated or established for
- 11 religious purposes whether or not the organization is exempt
- 12 under or described in section 501(c)(3) of the internal revenue
- 13 code of 1986.
- 14 (b) "Charitable purpose" means a purpose described in section
- 15 501(c)(3) of the internal revenue code of 1986.
- 16 (c) "Charitable sales promotion" means an advertising or
- 17 sales campaign representing that proceeds from the sale or use of
- 18 the goods or services offered will benefit, in whole or in part,
- 19 a charitable organization or charitable purpose, or that the
- 20 seller or vendor will make a payment to a charitable organization
- 21 or for a charitable purpose.
- 22 (d) "Commercial coventurer" means a person who conducts
- 23 charitable sales promotions. A person who enters into a
- 24 licensing arrangement in which a charitable organization allows
- 25 the person to use the charitable organization's name for a fee is
- 26 a commercial coventurer.
- 27 (e) —(b)— "Contribution" means the promise, grant, or payment

- 1 of money or property of any kind or value, including -promises
- 2 the promise to pay. 7 except payments by members of an
- 3 organization for membership fees, dues, fines, or assessments, or
- 4 for services rendered to individual members, if membership in the
- 5 organization confers a bona fide right, privilege, professional
- 6 standing, honor, or other direct benefit, other than the right to
- 7 vote, elect officers, or hold offices, and except money or
- 8 property received from a governmental authority or foundation
- 9 restricted as to use. Contribution includes that portion of
- 10 membership fees, dues, or assessments that exceed the monetary
- 11 value of membership benefits available to a dues payer whether or
- 12 not the membership benefits are used, and membership fees, dues,
- 13 or assessments that are paid primarily to support the charitable
- 14 organization's activities. Contribution does not include any of
- 15 the following:
- 16 (i) A grant or contract from any governmental agency or a
- 17 restricted grant from a foundation.
- 18 (ii) Any portion of membership dues, fees, or assessments
- 19 paid to a labor organization or bargaining representative. As
- 20 used in this subparagraph:
- 21 (A) "Bargaining representative" means that term as defined in
- 22 section 1 of 1947 PA 336, MCL 423.201.
- 23 (B) "Labor organization" means that term as defined in
- 24 section 2 of 1939 PA 176, MCL 423.2, or section 2 of the national
- 25 labor relations act, 29 USC 152.
- 26 (f) "Misrepresentation" includes an affirmative
- 27 misrepresentation; a false statement; or an omission of or

- 1 failure to disclose a material fact that is not obvious to the
- 2 person to whom a statement or representation is made, if the
- 3 omission or failure to disclose tends to mislead that person.
- 4 (g)  $\frac{(c)}{(c)}$  "Person" means an individual, an organization, a
- 5 group, an association, partnership, corporation, limited
- 6 liability company, trust, or -any combination of them other
- 7 legal entity.
- 8 (h) "Professional fund-raiser" means a person, including a
- 9 subcontractor, who for compensation or other consideration
- 10 conducts, manages, or carries out a plan, drive, or campaign to
- 11 solicit contributions for or on behalf of a charitable
- 12 organization or religious organization; a person, including a
- 13 subcontractor, who engages in the business of or holds himself or
- 14 herself out as independently engaged in the business of
- 15 soliciting contributions for charitable purposes; or a bona fide
- 16 officer or employee of a charitable organization if his or her
- 17 salary or other compensation is based or computed on the amount
- 18 of money he or she raises or is expected to raise. A person
- 19 whose service to a charitable organization or religious
- 20 organization is limited to providing training, advice, research,
- 21 preparation of grant or contract applications, or design,
- 22 writing, or production of solicitation materials is not a
- 23 professional fund-raiser if all of the following are met:
- 24 (i) All materials are subject to review and acceptance or
- 25 rejection by the charitable organization or religious
- 26 organization.
- 27 (ii) All grants are submitted to the grantor by the

- 1 charitable organization or religious organization.
- 2 (iii) The person does not directly solicit any donors.
- 3 (iv) The person's compensation is not directly or indirectly
- 4 based or computed on the amount of money the person raises or is
- 5 expected to raise.
- 6 (i) "Solicit" and "solicitation" mean the following:
- 7 (i) A direct or indirect request for a contribution based on
- 8 the representation that the contribution will or may be used for
- 9 a charitable purpose or to benefit a charitable organization,
- 10 whether or not the person making the solicitation receives a
- 11 contribution. The term includes any of the following methods of
- 12 securing contributions:
- 13 (A) An oral or written request.
- 14 (B) Distributing, circulating, mailing, posting, or
- 15 publishing a handbill, written advertisement, or other
- 16 publication that directly or by implication seeks to obtain a
- 17 contribution.
- 18 (C) An announcement to the news media, or by radio,
- 19 television, telephone, telegraph, facsimile, electronic mail, or
- 20 any other communication device, or on the internet, concerning an
- 21 appeal or campaign for a charitable organization or purpose.
- (D) The sale, attempted sale, or offer to sell an
- 23 advertisement, advertising space, a book, a coupon, a magazine, a
- 24 membership, merchandise, a subscription, a ticket, or other item
- 25 in connection with a request for a charitable organization or
- 26 purpose.
- 27 (E) A receptacle for contributions, such as honor boxes,

- 1 vending machines, wishing wells, or contribution boxes, where a
- 2 charitable purpose is used, referred to, or implied as an
- 3 inducement to make a contribution or purchase.
- 4 ( $\ddot{u}$ ) Receiving contributions that are solicited from the
- 5 public by a person other than the charitable organization and
- 6 transferred to that charitable organization.
- 7 (iii) Receiving money from a community chest, united fund, or
- 8 similar organization or from a combined solicitation by 2 or more
- 9 charitable organizations.
- 10 (j) —(d) "Soliciting material" means printed or similar
- 11 material, including but not limited to labels, posters,
- 12 television scripts, radio scripts, or other text or recordings
- 13 used in soliciting funds from the public.
- 14 (k) —(e)— "Solicitor" means a person who solicits on behalf
- 15 of a charitable organization.
- 16 (f) "Professional fund raiser" means a person who for
- 17 compensation or other consideration plans, conducts, manages, or
- 18 carries on a drive or campaign of soliciting contributions for or
- 19 on behalf of a charitable organization, religious organization,
- 20 or any other person; or who engages in the business of or holds
- 21 himself out as independently engaged in the business of
- 22 soliciting contributions for such purposes. A bona fide officer
- 23 or employee of a charitable organization is not a professional
- 24 fund raiser unless his salary or other compensation is computed
- 25 on the basis of funds to be raised or actually raised.
- 26 (g) "Professional solicitor" means a person who is employed
- 27 or retained for compensation by a professional fund raiser to

- 1 solicit contributions for charitable purposes.
- 2 (h) "Prohibited transaction" is that dealing, activity,
- 3 conduct, administration, or management of the charitable
- 4 organization or by any of its officers, trustees, personnel, or
- 5 related persons which may be prohibited as constituting activity
- 6 contrary to proper administration of the charitable organization
- 7 or conduct of a fund raising campaign or solicitation by a
- 8 professional fund raiser or solicitor.
- 9 (1) "Vendor" means a person other than a charitable
- 10 organization who conducts charitable sales promotions or
- 11 solicitation campaigns through vending machines, honor boxes,
- 12 novelty machines, or similar devices, that represents that it
- 13 benefits a charitable organization or a charitable purpose
- 14 through a portion of the proceeds, a fixed dollar amount, or any
- 15 other manner.
- 16 Sec. 3. (1) Before a solicitation, a A charitable
- 17 organization —which—that is not —an—exempt —organization and
- 18 which is not described in from registration and reporting
- 19 pursuant to section 13 -, which and that solicits or intends to
- 20 solicit or receives or intends to receive contributions from
- 21 persons by any means -whatsoever, shall -file have not less
- 22 than 2 directors, trustees, or members and shall register with
- 23 the attorney general upon forms prescribed by <del>him, an</del>
- 24 application for a license. It the attorney general, together
- 25 with all necessary information. The registration shall include
- 26 the following information:
- 27 (a) The name of the organization and -the-any name -under

- 1 which it intends used by that organization to solicit
- 2 contributions.
- 3 (b) The -principal- address and telephone number of the
- 4 principal office of the organization and the address of any
- 5 office in this state. If the organization does not maintain a
- 6 principal office, the name, -and- address, and telephone number
- 7 of the person having custody of its financial records.
- 8 (c) The names and addresses of the officers, directors,
- 9 trustees, chief executive officer, and state agent.
- 10 (c) -(d) Where and when the organization was legally
- 11 established \_\_\_ and the form of its organization. \_\_\_ and its tax
- 12 exempt status.
- 13 (d) The organization's federal tax exempt status and, with
- 14 its initial application, a copy of its internal revenue service
- 15 determination letter.
- 16 (e) —The— A statement of the organization's purpose —for
- 17 which it is organized and the purposes for which contributions
- 18 to be solicited will be used.
- 19 (f) The fiscal year date of the organization Methods by
- 20 which solicitations will be made.
- 21 (g) Whether the organization is or has ever been enjoined
- 22 from soliciting contributions The names and addresses of all
- 23 professional fund-raisers with whom the organization has
- 24 contracted.
- 25 (h) All methods by which solicitations will be made A list
- 26 of the names and addresses of the organization's board of
- 27 directors, officers, and trustees.

- 1 (i) Copies of contracts between charitable organizations and
- 2 professional fund raisers relating to financial compensation or
- 3 profit to be derived by the professional fund raisers. When the
- 4 contract is executed after filing of application statement, a
- 5 copy shall be filed within 10 days of the date of execution.
- 6 (j) Other information as required by rule.
- 7 (i) Whether the organization or any of its officers,
- 8 directors, or principals is, or has ever been, enjoined, fined,
- 9 convicted, or subject to any other sanction or penalty as a
- 10 result of soliciting contributions in any state or country, or
- 11 whether such proceedings are pending.
- 12 (j) Whether an officer, director, or employee of the
- 13 charitable organization owns a 10% or greater interest in a
- 14 professional fund-raiser, or is an agent or contractor for a
- 15 professional fund-raiser, during a period of time when the
- 16 professional fund-raiser is under contract with the charitable
- 17 organization to solicit funds.
- 18 (2) The charitable organization shall provide the following
- 19 information with its registration:
- 20 (a) Unless the charitable organization has not completed its
- 21 first accounting period, a copy of its fully and properly
- 22 completed internal revenue service form 990, 990-EZ, or 990-PF
- 23 for the immediately preceding tax year, or successor forms,
- 24 including all schedules, attachments, and exhibits filed with the
- 25 internal revenue service, except the schedule of contributors.
- 26 If a charitable organization does not file an internal revenue
- 27 service form 990, 990-EZ, or 990-PF, it shall prepare a pro forma

- 1 form 990, 990-EZ, or 990-PF return and file it with the
- 2 registration. A charitable organization shall complete a pro
- 3 forma return fully and properly pursuant to internal revenue
- 4 service instructions and shall include all required information,
- 5 attachments, schedules, and exhibits.
- 6 (b) Financial statements prepared according to generally
- 7 accepted accounting principles that have been audited by an
- 8 independent certified public accountant if the amount of
- 9 contributions received by the charitable organization during its
- 10 fiscal year reported on its federal tax return is \$500,000.00 or
- 11 more. If the amount of contributions as reported on the
- 12 charitable organization's internal revenue service form 990,
- 13 990-EZ, or 990-PF is \$200,000.00 or more, but less than
- 14 \$500,000.00, financial statements either reviewed or audited by
- 15 an independent certified public accountant shall be provided.
- 16 The amount of contributions received by the organization includes
- 17 direct and indirect public support as shown on the internal
- 18 revenue service form 990, 990-EZ, or 990-PF, less any restricted
- 19 grants from foundations included in the federal tax return, plus
- 20 net special fund-raising events revenue. The attorney general
- 21 may waive this requirement 1 time for a charitable organization.
- 22 (3) With its registration, or renewal of its registration as
- 23 provided in section 7, a charitable organization shall pay the
- 24 following registration fee:
- 25 (a) If gross receipts from all sources were less than
- 26 \$25,000.00 in the fiscal year reported on the registration, there
- 27 is no fee.

- 1 (b) If gross receipts from all sources were at least
- 2 \$25,000.00 but less than \$100,000.00 in the fiscal year reported
- 3 on the registration, \$20.00.
- 4 (c) If gross receipts from all sources were at least
- 5 \$100,000.00 but less than \$500,000.00 in the fiscal year reported
- 6 on the registration, \$50.00.
- 7 (d) If gross receipts from all sources were at least
- 8 \$500,000.00 but less than \$1,000.000.00 in the fiscal year
- 9 reported on the registration, \$100.00.
- 10 (e) If gross receipts from all sources were \$1,000,000.00 or
- 11 more in the fiscal year reported on the registration, \$200.00.
- 12 (f) A parent charitable organization registered under this
- 13 act that is the parent charitable organization of 1 or more
- 14 subsidiary charitable organizations required to be registered
- 15 under this act that do not meet the combined registration
- 16 requirements set forth in section 9 may pay a single registration
- 17 fee of \$300.00 for itself and all of its subsidiary charitable
- 18 organizations. As used in this subdivision, "parent charitable
- 19 organization" means an organization that meets the requirements
- 20 for consolidating financial statements under generally accepted
- 21 accounting principles.
- 22 Sec. 3a. (1) The charitable organizations and solicitations
- 23 fund is created within the state treasury.
- 24 (2) The state treasurer may receive money or other assets for
- 25 deposit into the charitable organizations and solicitations fund
- 26 from any of the following:
- 27 (a) Registration fees collected under this act.

- 1 (b) Late registration fees collected under this act.
- 2 (c) Fines and penalties assessed and collected under this
- 3 act.
- 4 (d) Any other source.
- 5 (3) The state treasurer shall direct the investment of the
- 6 charitable organizations and solicitations fund and shall credit
- 7 to the charitable organizations and solicitations fund interest
- 8 and earnings from charitable organizations and solicitations fund
- 9 investments.
- 10 (4) Money in the charitable organizations and solicitations
- 11 fund at the close of the fiscal year shall remain in the
- 12 charitable organizations and solicitations fund and shall not
- 13 lapse to the general fund.
- 14 (5) The department of attorney general shall expend money
- 15 from the charitable organizations and solicitations fund, upon
- 16 appropriation, only to directly administer and enforce this act.
- 17 Sec. 4. (1) True A true and correct copies copy of the
- 18 contracts of a contract with a professional -fund raisers
- 19 fund-raiser shall be kept on file in the offices of the
- 20 charitable organization and the professional -fund raiser
- 21 fund-raiser during the term of -employment- the contract and for
- 22 6 years subsequent to the date after the solicitation of
- 23 contributions provided for -therein- in the contract actually
- 24 terminates.
- 25 (2) Copies of a contract with a professional fund-raiser,
- 26 vendor, or commercial coventurer and all soliciting materials
- 27 shall be supplied to the attorney general upon request. of the

- 1 attorney general.
- 2 (3) A charitable organization shall retain in its records a
- 3 copy of the registration of any professional fund-raiser with
- 4 which it has contracted to perform services as a professional
- 5 fund-raiser for any campaign conducted in this state for a period
- 6 of 3 years after the campaign has ended.
- 7 Sec. 5. (1) An application The attorney general shall
- 8 review a registration of a charitable organization or
- 9 professional fund-raiser that is submitted in proper form -and
- 10 supported by material information together with the information
- 11 and registration fee required -shall be examined by the attorney
- 12 general under this act. If the application and supporting
- 13 material conforms to the requirements of A charitable
- 14 organization's or professional fund-raiser's registration is
- 15 effective immediately upon receipt by the attorney general of the
- 16 registration, information, and fees required under this act, -and
- 17 the rules, the attorney general shall issue a license to the
- 18 charitable organization within 30 days, except where unless the
- 19 charitable organization or professional fund-raiser has
- 20 materially misrepresented made a misrepresentation or omitted
- 21 information required or information, the charitable
- 22 organization or professional fund-raiser has -acted violated or
- 23 is -acting in violation of violating this act or rules
- 24 promulgated -hereunder under this act, or an officer, director,
- 25 or principal of the professional fund-raiser has violated section
- 26 17(2)(e). The attorney general shall notify the charitable
- 27 organization or professional fund-raiser of any omissions or

- 1 deficiencies in its registration or renewal of registration
- 2 within 30 days after receipt.
- 3 (2) The license shall be without charge and issued to the
- 4 charitable organization, its agents and representatives for the
- 5 purpose of soliciting and receiving contributions and donations
- 6 or to sell memberships or otherwise raise moneys from the public
- 7 for the specified charitable purpose.
- 8 (2) -(3) A license issued to a professional fund raiser,
- 9 professional solicitor, or a charitable organization, its agents
- 10 and representatives may be suspended or revoked by the The
- 11 attorney general may suspend or rescind the registration of a
- 12 charitable organization or professional fund-raiser or an agent
- 13 or representative of a charitable organization or professional
- 14 fund-raiser for violation of this act, -or rules promulgated
- 15 hereunder, after reasonable notice and opportunity -to be heard
- 16 for a hearing.
- 17 (3) The attorney general may suspend on an emergency basis,
- 18 without notice or hearing, -any license issued to a professional
- 19 fund raiser, professional solicitor, or a charitable organization
- 20 when the registration of a charitable organization or
- 21 professional fund-raiser if the attorney general specifies in
- 22 -the- a notice of emergency suspension the reasons and grounds
- **23** indicating a violation of this act or <del>-any-</del> **a** rule <del>-which</del>
- 24 promulgated under this act that constitutes the emergency. —The
- 25 notice shall set forth that within Within 48 hours, at a
- 26 designated time, date, and place, the attorney general shall hold
- 27 a hearing -shall be held on whether the -license suspension

- 1 should be permanently suspended or revoked continue. The
- 2 professional fund raiser, professional solicitor, or charitable
- 3 organization may show compliance with the requirements of this
- 4 act or the rules and shall have the burden of adducing the
- 5 evidence.
- 6 (4) All of the following apply to a notice given or a hearing
- 7 held under this section:
- 8 (a) The administrative procedures act of 1969, 1969 PA 306,
- 9 MCL 24.201 to 24.328, applies to the notice and hearing.
- 10 (b) At the hearing, the charitable organization or
- 11 professional fund-raiser shall have a reasonable opportunity to
- 12 rebut the attorney general's allegations and to produce evidence
- 13 to show compliance with this act or the rules promulgated under
- 14 this act.
- 15 (c) At a hearing held under subsection (3), the attorney
- 16 general has the burden of proof in establishing noncompliance
- 17 with this act or a rule promulgated under this act and that the
- 18 public health, safety, or welfare requires the emergency
- 19 suspension.
- 20 Sec. 6. A charitable organization, professional
- 21 fund-raiser, or vendor shall notify the attorney general within
- 22 30 days of any change in the information required to be furnished
- 23 under -section 3 this act. A report shall be filed and signed
- 24 by the president or other authorized officer and the chief fiscal
- 25 officer of the organization.
- 26 Sec. 7. (1) The license of a charitable organization shall
- 27 expire 1 year after the date of issuance. A charitable

- 1 organization desiring renewal of a license shall file with the
- 2 attorney general a renewal application and supporting information
- 3 on or before 30 days prior to the expiration date. A registered
- 4 charitable organization shall report on its previous fiscal year
- 5 and renew its registration within 6 months after the close of its
- 6 fiscal year. A renewal registration and report shall be on a
- 7 form prescribed by the attorney general and shall include the
- 8 information and any fee required under this act.
- 9 (2) A charitable organization's registration shall expire if
- 10 the charitable organization's renewal registration and report is
- 11 not received within 18 months after the end of the fiscal year
- 12 reported on the organization's most recently filed registration
- 13 form unless the attorney general has extended the registration
- 14 under subsection (4).
- 15 (3) An organization previously registered under this act that
- 16 is no longer subject to the registration requirements of this act
- 17 shall file a financial report within 6 months of the close of the
- 18 most recently completed fiscal year in which the organization
- 19 solicited in this state unless the attorney general has extended
- 20 the period of time for filing the report pursuant to subsection
- 21 (4). The report shall include the financial information that
- 22 would be required to renew the organization's registration and
- 23 any reports on solicitation campaigns conducted by the charitable
- 24 organization through a professional fund-raiser as required under
- 25 section 17(5).
- 26 (4) If a charitable organization receives an extension of
- 27 time to file the charitable organization's internal revenue

- 1 service form 990, 990-EZ, or 990-PF, the attorney general shall
- 2 extend the charitable organization's time for filing the report
- 3 required under subsection (3) or its registration for a similar
- 4 period of time.
- 5 Sec. 8. (1) Documents required to be filed with the
- 6 attorney general shall be open to public inspection. Persons
- 7 subject to this act shall maintain accurate and detailed books
- 8 and records at the office of the resident agent or the principal
- 9 office which shall be open to inspection at all reasonable times
- 10 by the attorney general or his authorized representative. A
- 11 registration, annual report, or other information required to be
- 12 provided to or filed with the attorney general under this act is
- 13 a public record subject to the freedom of information act, 1976
- 14 PA 442, MCL 15.231 to 15.246. However, a schedule of
- 15 contributors or other list of donors to a charitable organization
- 16 provided to or filed with the attorney general is exempt from
- 17 disclosure under section 13 of that act, MCL 15.243.
- 18 (2) A charitable organization, professional fund-raiser, or
- 19 vendor shall maintain, for not less than 3 years from the date
- 20 prepared, accurate and detailed records to provide the
- 21 information required under this act. All records are open to
- 22 inspection at all reasonable times by the attorney general and
- 23 copies of the records shall be provided to the attorney general
- 24 upon request.
- 25 (3) A charitable organization or person, including a vendor,
- 26 commercial coventurer, professional fund-raiser, or person
- 27 described in section 23a, that solicits contributions, raises

- 1 funds, or conducts sales promotions for a charitable purpose,
- 2 shall maintain at the place designated in its registration or, if
- 3 not a charitable organization, at its principal place of
- 4 business, the original records or true copies of the records
- 5 pertaining to all money or other property collected from
- 6 residents of this state and to the disbursement of that money or
- 7 property. The records shall be preserved for not less than 3
- 8 years from the date prepared.
- 9 (4) A file in the office of the attorney general regarding a
- 10 closed enforcement action or a settlement in a civil case under
- 11 this act is open to public inspection and copying. A requirement
- 12 of confidentiality or sealing of records as a condition of an
- 13 assurance of discontinuance or settlement of an enforcement or
- 14 civil action under this act is prohibited unless it is limited to
- 15 protecting information about a donor or other private individual
- 16 that is exempt from disclosure under section 13 of the freedom of
- 17 information act, 1976 PA 442, MCL 15.243.
- 18 Sec. 9. If a local, county, or area division of a
- 19 charitable organization is directly supervised and controlled by
- 20 a superior or parent organization -, which that is incorporated
- 21 or qualified to do business in this state, or is doing
- 22 business -within- in this state, the local, county, or area
- 23 division of that charitable organization is not required to
- 24 register under section 3 if the superior or parent organization
- 25 -files an application statement- registers on behalf of the
- 26 local, county, or area division in addition to or as part of -its
- 27 application statement. When an application statement has been

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- 1 the superior or parent organization's registration. If a
- 2 registration is filed by a superior or parent organization, it
- **3** shall file the annual report required under <del>sections 14 and 16</del>
- 4 this act on behalf of the local, county, or area division in
- 5 -such the detail -as required by the -rules attorney general.
- 6 Sec. 10. The attorney general may promulgate rules
- 7 necessary for the administration of this act in accordance with
- 8 and subject to Act No. 306 of the Public Acts of 1969, as
- 9 amended, being sections 24.201 to 24.315 of the Michigan Compiled
- 10 Laws under the administrative procedures act of 1969, 1969
- 11 PA 306, MCL 24.201 to 24.328. Emergency rules may not be
- 12 promulgated. pursuant to this act.
- Sec. 11. (1) An application for a license shall not be
- 14 accepted from a charitable organization located in another state
- 15 or country unless it first designates a resident agent in this
- 16 state for the acceptance of process issued by any court.
- 17 (1) -(2) A charitable organization, person, vendor, or
- 18 professional <u>fund raiser, or professional solicitor, soliciting</u>
- 19 contributions in this state but not maintaining an office within
- 20 the state shall be fund-raiser subject to this act is subject to
- 21 service of process as follows:
- 22 (a) By service on its <del>registered</del> resident agent within
- 23 -the- this state, or if there is no -registered resident agent,
- 24 then upon the person <del>who has been</del> designated in the
- 25 -application statement registration as having custody of books
- 26 and records within this state, or upon an officer of the
- 27 organization at its principal office. When If service is

- 1 effected upon the person designated in the registration,
- 2 -statement a copy of the process shall be mailed to the
- 3 charitable organization, person, vendor, or professional
- 4 fund-raiser at its last known address.
- 5 (b) When a charitable organization has solicited
- 6 contributions in this state but does not maintain an office
- 7 within the state, have a registered agent within this state and
- 8 have a designated person having custody of its books and records
- 9 within the state, or when a registered agent or person having
- 10 custody of its books and records within the state cannot be found
- 11 as shown by the return of the sheriff of the county in which the
- 12 registered agent or person having custody of books and records
- 13 has been represented by the charitable organization as
- 14 maintaining an office, If service cannot be effected as provided
- 15 by this section, service may be made as otherwise provided by law
- 16 or court rules.
- 17 (2) -(3)— Solicitation of a contribution within this state by
- 18 any means —, is the agreement of the charitable organization,
- 19 person, vendor, or professional <u>fund raiser</u>, or professional
- 20 solicitor, fund-raiser that any service of process against it
- 21 or him which is served in accordance with under this section
- 22 is of the same legal force and effect as if served personally.
- 23 Sec. 12. Upon the initial filing of -an application
- 24 statement pursuant to a registration under section 3, the
- 25 attorney general may suspend for a reasonable, specifically
- 26 designated time the filing of reports otherwise required -by
- 27 sections 14 and 15 under this act as to a particular charitable

- 1 corporation, trust, or organization, incorporated or
- 2 established for charitable purposes, upon written application
- 3 filed with the attorney general, and after the attorney general
- 4 has determined and acquiesced by a written statement that the
- 5 interest of the public interest will not be prejudiced.
- 6 thereby.
- 7 Sec. 13. The <del>licensing and financial statement</del>
- 8 registration and reporting requirements of this act do not apply
- 9 to any of the following:
- 10 (a) A person who requests a contribution for the relief or
- 11 benefit of an individual, specified by name at the time of the
- 12 solicitation, if the contributions collected are turned over to
- 13 the named beneficiary after deducting reasonable expenses for
- 14 costs of solicitation, if any, and if all fun-raising
- 15 fund-raising functions are carried on by persons who are unpaid,
- 16 directly or indirectly, for their services.
- 17 (b) A person who charitable organization that does not
- 18 intend to solicit and receive and does not actually receive
- 19 contributions in excess of  $\frac{$8,000.00}{$25,000.00}$  during  $\frac{}{}$
- 20 12-month period if all of its fund raising functions are carried
- 21 on by persons who are unpaid for their services and if the
- 22 <del>organization makes available to its members and the public a</del>
- 23 financial statement of its activities for the most recent fiscal
- 24 year. If the gross contributions received during any 12 month
- 25 period exceed \$8,000.00, the person shall file an application for
- 26 license with required supporting information as provided in
- 27 section 3 within 30 days after the date it has received total

- 1 contributions in excess of \$8,000.00. its fiscal year. A
- 2 charitable organization shall register as required under this act
- 3 within 30 days after the date the charitable organization
- 4 receives total contributions of more than \$25,000.00 during its
- 5 fiscal year. This subdivision only applies if all of the
- 6 charitable organization's fund-raising functions are carried on
- 7 by persons who are not paid for their services.
- 8 (c) An organization that does not invite the general public
- 9 to become a member of the organization and confines solicitation
- 10 activities to solicitation drives solely among its members, and
- 11 the members' directors, trustees, or their immediate families.
- 12 , if the drives are not held more frequently than quarterly.
- 13 "Immediate family" for purposes of this subdivision means the
- 14 grandparents, parents, spouse, brothers, sisters, children, and
- 15 grandchildren of a member, director, or trustee.
- 16 (d) -An educational institution certified by the state board
- 17 of education A private foundation as that term is defined in
- 18 section 509(a) of the internal revenue code of 1986 that did not
- 19 receive contributions from more than 25 persons during its most
- 20 recent fiscal year.
- 21 (e) A veterans' organization incorporated under federal law
- 22 chartered by congress, its duly authorized service foundation,
- 23 and a professional fund-raiser who fund-raises solely for that
- 24 service foundation.
- 25 (f) An organization that receives funds from a charitable
- 26 organization licensed registered under this act that does not
- 27 solicit or intend to solicit or receive or intend to receive

- 1 contributions from persons other than -a the registered
- 2 charitable organization, if the organization makes available to
- 3 its members and the public a financial statement of its
- 4 activities for the its most recent fiscal year.
- 5 (g) A licensed hospital, hospital based foundation, -and or
- 6 hospital auxiliary that -solicit solicits funds solely for 1 or
- 7 more licensed hospitals.
- 8 (h) A nonprofit service organization that is exempt from
- 9 taxation pursuant to a provision of the United States internal
- 10 revenue code other than section 501(c)(3), whose principal
- 11 purpose is not charitable, but solicits from time to time funds
- 12 for a charitable purpose by members of the organization who are
- 13 not paid for the solicitation. The funds shall be wholly used
- 14 for the charitable purposes for which they were solicited, and
- 15 the organization shall file with the attorney general a federal
- 16 form 990 or 990 AR. A booster group or a parent-teacher
- 17 organization that is recognized by the public school, nonpublic
- 18 school, or school district that it is organized to support.
- 19 (i) A nonprofit corporation whose stock is wholly owned by a
- 20 religious or fraternal society that owns and operates facilities
- 21 for the aged and chronically ill in which no part of the net
- 22 income from the operation of the corporation inures to the
- 23 benefit of a person other than the residents. A public school,
- 24 nonpublic school, preschool, or institution of higher education
- 25 organized, incorporated, or formed under the laws of this state.
- 26 (j) Charitable organizations licensed by the department of
- 27 social services that serve children and families.

- 1 (j)  $\frac{(k)}{(k)}$  A person registered under and complying with the
- 2 requirements of the public safety solicitation act, 1992 PA 298,
- 3 MCL 14.301 to 14.327.
- 4 Sec. 16. The attorney general may conditionally continue
- 5 <del>under conditions</del> the <del>license</del> registration of an a
- 6 charitable organization, professional -fund raiser, or
- 7 professional solicitor which fund-raiser, or vendor that fails
- 8 to comply with this act -including failure to comply with the
- 9 rules regarding prohibited transactions, standards of
- 10 solicitation, conduct, or administration or rules promulgated
- 11 under this act.
- 12 Sec. 17. (1) A person shall not act as a professional fund
- 13 raiser for a charitable organization or charitable purpose before
- 14 he has filed an application for a license with the attorney
- 15 general or after the expiration or cancellation of a license or
- 16 renewal thereof. Applications for license shall be in writing,
- 17 under oath, in the form prescribed by the attorney general. The
- 18 applicant when making application, shall file with and have
- 19 approved by the attorney general a bond in which the applicant
- 20 shall be the principal obligor, in the sum of \$10,000.00. The
- 21 bond shall run to the people of the state and to any person
- 22 including charitable organizations who may have a cause of action
- 23 against the obligor of the bond for any malfeasance or
- 24 misfeasance in the conduct of the solicitation. The aggregate
- 25 limit of liability of the surety to the state and to all the
- 26 persons shall not exceed the sum of the bond. Application for
- 27 renewal of licenses when effected shall be for a period of 1

- 1 year, or a part thereof, expiring on June 30, and may be renewed
- 2 for additional 1 year periods upon written application, under
- 3 oath, in the form prescribed by the attorney general and the
- 4 filing of the bond. A professional fund-raiser shall not solicit
- 5 or receive donations for a charitable purpose or on behalf of a
- 6 charitable organization or religious organization, before
- 7 registering with the attorney general, or after the expiration,
- 8 suspension, revocation, or denial of a registration.
- 9 (2) A person shall not act as a professional solicitor in
- 10 the employ of a professional fund raiser required to be licensed
- 11 before he has registered with the attorney general or after the
- 12 expiration or cancellation of registration. Application for The
- 13 registration -or reregistration of a professional fund-raiser
- 14 shall be in writing -, under oath, in the on a form prescribed
- 15 by the attorney general . Registration or reregistration when
- 16 effected shall be for a period of 1 year, or a part thereof,
- 17 expiring on June 30, and may be renewed upon written application,
- 18 under oath, in the form prescribed by the attorney general for
- 19 additional 1-year periods. and shall be accompanied by a payment
- 20 of a \$200.00 fee. Information provided to the attorney general
- 21 on the registration form shall include all of the following:
- (a) All names currently used by the professional fund-raiser
- 23 and any names previously used by the professional fund-raiser.
- 24 (b) The address and telephone number of the principal office
- 25 of the professional fund-raiser and of each office it maintains
- 26 in this state.
- (c) Where and when the professional fund-raiser was legally

- 1 established and the form of its organization. If a professional
- 2 fund-raiser is incorporated, the registration form shall include
- 3 the name and business or home address of all officers and
- 4 directors. If a professional fund-raiser is a sole
- 5 proprietorship, limited liability company, or partnership, the
- 6 registration form shall include the name and business or home
- 7 address of the owner, all members and managers, or all partners,
- 8 respectively.
- 9 (d) The name, address, and telephone number of anyone with
- 10 direct responsibility for solicitation activity in this state.
- 11 (e) Whether the professional fund-raiser or any of its
- 12 officers, directors, or principals is, or has ever been,
- 13 enjoined, fined, convicted, or subject to any other sanction or
- 14 penalty as a result of soliciting contributions in any state or
- 15 country.
- 16 (f) A concise description of the principal methods by which
- 17 the professional fund-raiser is, or will be, soliciting
- 18 contributions.
- 19 (g) The name, address, and telephone number of any charitable
- 20 organization for which the professional fund-raiser has agreed to
- 21 solicit funds or provide services as a professional fund-raiser
- 22 on any campaign in this state.
- 23 (h) A complete copy of any agreement between the professional
- 24 fund-raiser and a charitable organization.
- 25 (i) A complete copy of any subcontract agreement between the
- 26 professional fund-raiser and a person that will act as a
- 27 professional fund-raiser on behalf of a charitable organization,

- 1 religious organization, or any other person soliciting for a
- 2 charitable purpose.
- 3 (j) Whether an officer, director, or employee of a charitable
- 4 organization owns a 10% or greater interest in the professional
- 5 fund-raiser, or is an agent or contractor for the professional
- 6 fund-raiser, during a period of time when the professional
- 7 fund-raiser is under contract with that charitable organization
- 8 to solicit funds, and whether that information has been fully
- 9 disclosed to the board of directors or other governing body of
- 10 the charitable organization.
- 11 (3) Except as otherwise provided in subsection (4), a
- 12 professional fund-raiser that receives, has custody of, or has
- 13 access to funds solicited in this state for a charitable
- 14 organization shall include with a registration a \$25,000.00 bond
- 15 that meets all of the following:
- 16 (a) The professional fund-raiser is the principal obligor.
- 17 (b) The bond runs to the benefit of the people of this state
- 18 and to any person, including a charitable organization, that may
- 19 have a cause of action against the professional fund-raiser as a
- 20 result of the professional fund-raiser's conduct of any activity
- 21 subject to this act.
- 22 (c) The bond is obtained and submitted in the form prescribed
- 23 by the attorney general.
- 24 (d) A company authorized to engage in insurance activity in
- 25 this state issues the bond.
- (e) The term of the bond does not expire until at least 1
- 27 year after the professional fund-raiser's registration expires.

- 1 (4) The attorney general may accept an irrevocable letter of
- 2 credit in lieu of a bond required under subsection (3) if the
- 3 irrevocable letter of credit is issued by a financial institution
- 4 that is authorized to transact business in this state and the
- 5 irrevocable letter of credit is insured by the federal deposit
- 6 insurance corporation, the federal savings and loan insurance
- 7 corporation, or the national credit union association. An
- 8 irrevocable letter of credit shall be submitted in the form
- 9 prescribed by the attorney general and shall expire not less than
- 10 1 year after the professional fund-raiser's registration
- 11 expires.
- 12 (5) Within 90 days after a solicitation campaign is
- 13 completed, or on the anniversary of the commencement of a
- 14 solicitation campaign lasting more than 1 year, a professional
- 15 fund-raiser that solicited contributions in this state on behalf
- 16 of a charitable organization shall file with the attorney general
- 17 a financial report for the campaign, including gross revenue and
- 18 an itemization of all expenses incurred on behalf of the
- 19 charitable organization. The report shall be submitted on a form
- 20 prescribed by the attorney general. An authorized official of
- 21 the professional fund-raiser and an authorized official of the
- 22 charitable organization shall sign the report, and each shall
- 23 certify, under oath, that the report is true to the best of his
- 24 or her knowledge.
- 25 (6) A professional fund-raiser's registration is effective
- 26 immediately upon receipt by the attorney general of the
- 27 information and fees required under this act. A registration

- 1 expires on the last day of the twelfth full calendar month after
- 2 the registration is effective. A professional fund-raiser's
- 3 registration is renewable by filing a renewal registration and
- 4 paying a \$200.00 fee.
- 5 Sec. 18. (1) A person shall not use for the purpose of
- 6 soliciting contributions the name of another person, except that
- 7 of an officer, director, or trustee of the charitable
- 8 organization by or for which contributions are solicited, without
- 9 the consent of such other person. A charitable organization,
- 10 professional fund-raiser, commercial coventurer, vendor, person
- 11 described in section 23a, or an employee or agent of a charitable
- 12 organization, professional fund-raiser, commercial coventurer,
- 13 vendor, or person described in section 23a shall not do any of
- 14 the following:
- 15 (a) Engage in a method, act, or practice in violation of this
- 16 act or a rule promulgated under this act, any restriction,
- 17 condition, or limitation placed on a registration, or a final
- 18 order or cease and desist order.
- 19 (b) Represent or imply that a person soliciting contributions
- 20 or other funds for a charitable organization has a sponsorship,
- 21 approval, status, affiliation, or other connection with a
- 22 charitable organization or charitable purpose that the person
- 23 does not have.
- (c) Represent or imply that a contribution is for or on
- 25 behalf of a charitable organization, or using an emblem, device,
- 26 or printed material belonging to or associated with a charitable
- 27 organization, without first obtaining written authorization from

- 1 that charitable organization.
- 2 (d) Use a name, symbol, or statement so closely related or
- 3 similar to a name, symbol, or statement used by another
- 4 charitable organization or governmental agency that use of that
- 5 name, symbol, or statement would tend to confuse or mislead a
- 6 solicited person.
- 7 (e) Use a bogus, fictitious, or nonexistent organization,
- 8 address, or telephone number in any solicitation.
- 9 (f) Make a misrepresentation to a person by any manner that
- 10 would lead that person to believe that another person, on whose
- 11 behalf a solicitation effort is conducted, is a charitable
- 12 organization or that the proceeds of a solicitation effort are
- 13 for charitable purposes.
- 14 (g) Make a misrepresentation to a person by any manner that
- 15 would lead that person to believe that another person sponsors,
- 16 endorses, or approves a solicitation effort if that other person
- 17 has not given written consent to the use of his or her name for
- 18 that purpose.
- 19 (h) Make a misrepresentation to a person by any manner that
- 20 would lead that person to believe that registration under this
- 21 act constitutes endorsement or approval by this state or a
- 22 department or agency of this state.
- (i) Represent or imply that the amount or percentage of a
- 24 contribution that a charitable organization will receive for a
- 25 charitable program after costs of solicitation are paid is
- 26 greater than the amount or percentage of a contribution the
- 27 charitable organization will actually receive.

- 1 (j) Divert or misdirect contributions to a purpose or
- 2 organization other than that for which the funds were contributed
- 3 or solicited.
- 4 (k) Falsely represent or imply that a donor will receive
- 5 special benefits or treatment or that failure to make a
- 6 contribution will result in unfavorable treatment.
- 7 (l) Make a misrepresentation to a person by any manner that
- 8 would lead that person to believe that a contribution is eligible
- 9 for tax advantages unless that contribution qualifies for those
- 10 tax advantages and all disclosures required by law are made.
- (m) Falsely represent or imply that a person being solicited
- 12 or a family member or associate of a person being solicited has
- 13 previously made or agreed to make a contribution.
- 14 (n) Employ any device, scheme, or artifice to defraud or
- 15 obtain money or property from a person by means of a false,
- 16 deceptive, or misleading pretense, representation, or promise.
- 17 (o) Represent that funds solicited will be used for a
- 18 particular charitable purpose if those funds are not used for the
- 19 represented purpose.
- 20 (p) Solicit contributions, conduct a sales promotion, or
- 21 otherwise operate in this state as a charitable organization,
- 22 professional fund-raiser, or vendor unless the information
- 23 required under this act is filed with the attorney general as
- 24 required under this act.
- 25 (q) Aid, abet, or otherwise permit a person to solicit
- 26 contributions or conduct a sales promotion in this state unless
- 27 the person soliciting contributions or conducting the sales

- 1 promotion has complied with the requirements of this act.
- 2 (r) Fail to file the information and reports required under
- 3 this act or fail to provide any information requested by the
- 4 attorney general in a timely manner.
- 5 (s) Fail to comply with a person's request to remove, or not
- 6 to share, the person's personal information, including, but not
- 7 limited to, the person's name, address, telephone number, or
- 8 financial account information, from any list utilized by a
- 9 charitable organization or professional fund-raiser for
- 10 solicitation purposes; or selling, leasing, licensing, sharing,
- 11 or otherwise allowing any third-party access to any of the
- 12 person's personal information, except as specifically required by
- 13 law or court order.
- 14 (t) Solicit or receive a contribution or conduct a charitable
- 15 sales promotion for, or sell memberships in this state in, a
- 16 charitable organization subject to this act if that charitable
- 17 organization is not registered under this act.
- 18 (u) Submit any of the following to the attorney general in
- 19 the course of registration:
- 20 (i) A document or statement that purports to be signed,
- 21 certified, attested to, approved by, or endorsed by a person if
- 22 that signature, certification, attestation, approval, or
- 23 endorsement is not genuine or was not given by that person.
- 24 (ii) A document containing any materially false statement.
- 25 (v) Violate the terms of an assurance of discontinuance or
- 26 similar agreement accepted by the attorney general and filed with
- 27 the court under this act.

- 1 (w) For a charitable organization, fail to verify that all
- 2 professional fund-raisers with which the organization has
- 3 contracted for fund-raising services are currently registered
- 4 under this act.
- 5 (x) For a professional fund-raiser, fail to provide
- 6 verification of current registration status and inform any
- 7 charitable organization with which it has contracted for
- 8 fund-raising services of any changes affecting its registration
- 9 or bonding, in writing, within 14 days of the change.
- 10 (y) Submit financial statements, including IRS form 990 and
- 11 any other financial report required under this act, that contain
- 12 any misrepresentation with respect to the organization's
- 13 activities, operations, or use of charitable assets.
- 14 (2) A person has used the name of another person for the
- 15 purpose of soliciting contributions if the latter person's name
- 16 is listed on stationery, an advertisement, brochure, or in
- 17 correspondence by which a contribution is solicited by or on
- 18 behalf of a charitable organization or the name is listed or
- 19 referred to in connection with a request for a contribution as
- 20 one who has contributed to, sponsored, or indorsed the
- 21 organization or its activities.
- 22 (2) -(3) This section does not prevent the publication of
- 23 names of contributors without their written consent in an annual
- 24 or other periodic report issued by a charitable organization for
- 25 the purpose of reporting on its operations and affairs to its
- 26 membership or for the purpose of reporting contributions to
- 27 contributors.

- 1 (4) A charitable organization or professional fund raiser
- 2 soliciting contributions shall not use a name, symbol, or
- 3 statement so closely related or similar to that used by another
- 4 charitable organization or governmental agency that would tend to
- 5 confuse or mislead the public.
- 6 (3) -(5)— A charitable organization, whether **or not** exempt
- 7 or not from this act, shall supply to each solicitor and each
- 8 solicitor shall have in his or her immediate possession
- 9 identification which that sets forth the name of the solicitor
- 10 and the name of the charitable organization on whose behalf the
- 11 solicitation is conducted.
- 12 Sec. 19. (1) A vendor shall not conduct a charitable sales
- 13 promotion or solicitation campaign in which it uses the name of a
- 14 charitable organization that is not registered in this state.
- 15 (2) A vendor shall prominently display the following
- 16 information on each vending machine, honor box, novelty machine,
- 17 or similar device through which that vendor conducts a charitable
- 18 sales promotion or solicitation campaign:
- 19 (a) The name of the vendor and the fact that the vendor owns
- 20 the vending machine, honor box, novelty machine, or similar
- 21 device.
- (b) The percentage of sales, if any, that a charitable
- 23 organization will receive.
- 24 (c) The amount that a charitable organization will receive
- 25 regardless of sales, if any.
- Sec. 19a. (1) Before making an oral request for a
- 27 contribution and contemporaneously with a written request for a

- 1 contribution, the charitable organization, professional
- 2 fund-raiser, or vendor soliciting the contribution shall disclose
- 3 the name and location by city and state of each charitable
- 4 organization on behalf of which the solicitation is made. If a
- 5 solicitation is made by direct personal contact, the information
- 6 required under this section shall also be disclosed prominently
- 7 on any written document exhibited to the person solicited. If a
- 8 solicitation is made by radio, television, letter, telephone, or
- 9 any other means not involving personal contact, the information
- 10 required under this section shall be disclosed prominently in the
- 11 solicitation. The information required under this section shall
- 12 also be disclosed prominently on any invoices, bills, fulfillment
- 13 requests, letters, pamphlets, or brochures used to obtain payment
- 14 of a pledge or promise to make a contribution.
- 15 (2) In addition to the information required under subsection
- 16 (1), a professional fund-raiser that orally solicits
- 17 contributions in this state shall also disclose the professional
- 18 fund-raiser's name as filed with the attorney general and a
- 19 statement that the solicitation is being conducted by a
- 20 professional fund-raiser. The information required under this
- 21 subsection shall be provided in the same manner as the
- 22 information required under subsection (1).
- 23 Sec. 19b. (1) A person required to register under this act
- 24 is subject to a late fee under this section if any of the
- 25 following occur:
- 26 (a) A charitable organization fails to file a report on or
- 27 before the date its registration expires as provided in section

- 1 7(1) unless an extension has been granted under section 7(4).
- 2 (b) A professional fund-raiser fails to file a report as
- 3 required under section 17(5).
- 4 (c) A charitable organization or professional fund-raiser
- 5 fails to cure a defect in its registration or annual report
- 6 within 30 days after notice by the attorney general that a
- 7 correction or additional information is required.
- 8 (2) If a charitable organization or professional fund-raiser
- 9 is subject to a late fee for a violation of subsection (1)(a),
- 10 (b), or (c), and the failure to file or cure continues for more
- 11 than 7 days, the charitable organization shall pay a late fee to
- 12 the attorney general in the amount of \$1.00 per day for each day
- 13 the violation continues beyond 7 days, or an amount equal to 20%
- 14 of its registration fee under section 3, whichever is greater.
- 15 (3) The attorney general may waive a late fee under this
- 16 section if the late fee is the first late fee charged to a
- 17 charitable organization or professional fund-raiser under this
- 18 section.
- 19 Sec. 20. (1) The attorney general may, -institute in
- 20 addition to any other action authorized by law, bring an action
- 21 in any circuit court to enjoin preliminarily or permanently a
- 22 charitable organization, professional fund raiser, solicitor, or
- 23 other person who: (a) Engages in a method, act, or practice in
- 24 violation of this act or any of the rules promulgated hereunder.
- 25 (b) Employs or uses in a solicitation or collection of
- 26 contributions for a charitable organization on behalf of any
- 27 other person for a charitable purpose a device, scheme, or

- 1 artifice to defraud, or for obtaining money or property by means
- 2 of any false pretense, deception, representation, or promise. an
- 3 act or practice prohibited under this act. After finding that a
- 4 person has engaged in or is engaging in a prohibited act or
- 5 practice, a court may enter any necessary order or judgment,
- 6 including, but not limited to, an injunction, an order of
- 7 restitution, or an award of reasonable attorney fees and costs.
- 8 A court may award to this state a civil penalty of \$10,000.00 or
- 9 less for each violation of this act. A court need not find
- 10 irreparable harm to enter an injunction, but need only find a
- 11 violation of this act or find that an injunction would promote
- 12 the public interest.
- 13 (2) In addition to any relief afforded under this section,
- 14 the attorney general may exercise the authority to suspend or
- 15 revoke a license issued pursuant to this act. A charitable
- 16 organization, professional fund-raiser, or any other person who
- 17 violates an injunction or other order entered under subsection
- 18 (1) shall, in addition to any other remedy, pay to this state a
- 19 civil penalty of not more than \$10,000.00 for each violation,
- 20 which may be recovered in a civil action brought by the attorney
- 21 general.
- 22 (3) The attorney general may exercise the authority granted
- 23 in this section against a charitable organization or person which
- 24 or who operates under the guise or pretense of being an
- 25 organization or person exempted by this act and is not in fact an
- 26 organization or person entitled to such an exemption. In
- 27 addition to any other action authorized by law, the attorney

- 1 general may issue a cease and desist order, issue a notice of
- 2 intended action, or take other action in the public interest.
- 3 The attorney general may accept an assurance of discontinuance of
- 4 any method, act, or practice in violation of this act from any
- 5 person alleged to be engaged in or to have been engaged in that
- 6 method, act, or practice. An assurance of discontinuance may
- 7 include a stipulation for the voluntary payment of the costs of
- 8 investigation, for an amount to be held in escrow pending the
- 9 outcome of an action or as restitution to an aggrieved person, or
- 10 for the voluntary payment to another person if in the public
- 11 interest. An assurance of discontinuance shall be in writing and
- 12 shall be filed with the circuit court for Ingham county. An
- 13 action resolved by an assurance of discontinuance may be reopened
- 14 by the attorney general at any time for enforcement by a court or
- 15 for further proceedings in the public interest. Evidence of a
- 16 violation of an assurance of discontinuance is prima facie
- 17 evidence of a violation of this act in any subsequent proceeding
- 18 brought by the attorney general.
- 19 (4) A person who has violated section 18 is subject to 1 or
- 20 more of the following penalties:
- 21 (a) Placement of a restriction or condition on the person's
- 22 registration.
- 23 (b) Denial, suspension, or revocation of a registration.
- 24 (c) A civil fine of not more than \$10,000.00 to be paid to
- 25 the attorney general.
- 26 (d) A requirement to take some type of affirmative action,
- 27 including the payment of restitution.

- 1 (5) The attorney general shall, before suspending or revoking
- 2 a registration, provide the person against whom the penalty is to
- 3 be imposed an opportunity for a hearing in accordance with the
- 4 administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to
- 5 24.328.
- 6 (6) A person who suffers a loss as a result of a violation of
- 7 this act may exercise any right or remedy created under section
- 8 11 of the Michigan consumer protection act, 1976 PA 331,
- 9 MCL 445.911.
- 10 Sec. 21. (1) The attorney general may investigate the
- 11 operations or conduct of charitable organizations, professional
- 12 fund raisers, or professional solicitors subject to this act. He
- 13 may require a person, corporation, institution, or association,
- 14 and the officers, members, and employees and agents thereof, to
- 15 appear at a named time and place in the county designated by the
- 16 attorney general or where the person resides or is found, to give
- 17 information under oath and to produce books, memoranda, papers,
- 18 records, documents of title, evidence of assets, liabilities,
- 19 receipts, or disbursements in the possession or control of the
- 20 person ordered to appear. a complaint from any person in
- 21 whatever manner the attorney general considers appropriate and
- 22 may investigate on his or her own initiative a charitable
- 23 organization, professional fund-raiser, vendor, commercial
- 24 coventurer, or person described in section 23a. The attorney
- 25 general may require a person or an officer, member, employee, or
- 26 agent of a person to appear at a time and place specified by the
- 27 attorney general to give information under oath and to produce

- 1 books, memoranda, papers, records, documents, or evidence of
- 2 assets, liabilities, receipts, or disbursements in the possession
- 3 of the person ordered to appear.
- 4 (2) When requiring the attendance of a person, the attorney
- 5 general -requires the attendance of a person, he shall issue an
- 6 order setting forth the time when and the place where attendance
- 7 is required and shall -cause the same to be served serve the
- 8 order upon the person in the manner provided for service of
- 9 process in civil cases at least 5 days before the date fixed for
- 10 attendance. The order shall have the same force and effect as a
- 11 subpoena and, upon application of the attorney general,
- 12 obedience to the order may be enforced by a court having
- 13 jurisdiction over the person or the circuit court for the
- 14 county of Ingham or for the county where the person receiving
- 15 -it- the order resides or is found, in the same manner as though
- 16 the notice were a subpoena. 
  —In case of contumacy— If a person
- 17 fails or <del>refusal</del> refuses to obey the order issued by the
- 18 attorney general, the court may issue an order requiring the
- 19 person to appear before the court, —or to produce documentary
- **20** evidence, <del>if so ordered,</del> or to give evidence <del>touching</del>
- 21 concerning the matter in question. Failure to obey the order of
- 22 the court -shall be punished is punishable by that court as -a
- 23 contempt. The investigation may be -made- conducted by -or
- 24 before an assistant attorney general or other person designated
- **25** <del>in writing</del> by the attorney general. <del>to conduct the</del>
- 26 investigation. The attorney general or the assistant attorney
- 27 general acting in his behalf other designated person may

- 1 administer the necessary oath or affirmation to witnesses.
- 2 (3) This act does not limit or restrict the powers or duties
- 3 of the attorney general that are authorized under any other
- 4 provision of law.
- 5 Sec. 22a. If an oral pledge or promise to make a
- 6 contribution is the result of a telephone or door-to-door
- 7 solicitation, that pledge or promise to make a contribution is
- 8 unenforceable.
- 9 Sec. 23. (1) A person who does any of the following is
- 10 quilty of a misdemeanor punishable by imprisonment for not more
- 11 than 6 months or a fine of not more than \$500.00, or
- 12 imprisonment for not more than 6 months \$5,000.00, or both, for
- 13 each violation:
- 14 (a) Violates this act.
- 15 (b) Solicits and receives public donations, or sells
- 16 memberships in this state for and on behalf of any organization,
- 17 institution, or association subject to the provisions of this act
- 18 and which is not duly licensed pursuant to this act.
- 19 (c) Solicits funds under a license and thereafter diverts the
- 20 same to purposes other than that for which the funds were
- 21 contributed.
- (a) Knowingly misrepresents or misleads any person in any
- 23 manner to believe that a person on whose behalf a solicitation
- 24 effort is conducted is a charitable organization or that the
- 25 proceeds of a solicitation effort are for charitable purposes.
- 26 (b) Knowingly diverts or misdirects contributions to a
- 27 purpose or organization other than for which the funds were

- 1 contributed or solicited.
- 2 (c) Knowingly misrepresents that funds solicited or
- 3 contributed will be used for a specific charitable purpose.
- 4 (d) Knowingly misrepresents that a donor will receive special
- 5 benefits or treatment or that failure to make a contribution will
- 6 result in unfavorable treatment.
- 7 (e) Employs any device, scheme, or artiface to defraud or
- 8 obtain money or property from a person by means of a false,
- 9 deceptive, or misleading pretense, representation, or promise.
- 10 (f) Knowingly fails to file any information or report
- 11 required under this act.
- 12 (g) Engages in any of the following practices and wrongfully
- 13 obtains more than \$1,000.00 and less than \$5,000.00, in the
- 14 aggregate, as a result of the practice or practices:
- 15 (i) Knowingly misrepresents that a person soliciting
- 16 contributions or other funds for a charitable organization has a
- 17 sponsorship, approval, status, affiliation, or other connection
- 18 with a charitable organization or charitable purpose that the
- 19 person does not have.
- 20 (ii) Knowingly uses a name, symbol, or statement so closely
- 21 related or similar to a name, symbol, or statement used by
- 22 another charitable organization or governmental agency that use
- 23 of that name, symbol, or statement is confusing or misleading.
- 24 (iii) Knowingly uses a bogus, fictitious, or nonexistent
- 25 organization, address, or telephone number in any solicitation.
- 26 (iv) Knowingly misrepresents or misleads any person in any
- 27 manner to believe that a person on whose behalf a solicitation

- 1 effort is conducted is a charitable organization or that the
- 2 proceeds of a solicitation effort are for charitable purposes if
- 3 that is untrue.
- 4 (v) Knowingly misrepresents or misleads any person in any
- 5 manner to believe that a person or governmental agency sponsors,
- 6 endorses, or approves a solicitation effort if that person or
- 7 agency has not given written consent to the use of the person's
- 8 or agency's name for that purpose.
- 9 (vi) Knowingly misrepresents that the amount or percentage of
- 10 a contribution that a charitable organization will receive for a
- 11 charitable program after costs of solicitation are paid is
- 12 greater than the amount or percentage of the contribution the
- 13 charitable organization will actually receive.
- 14 (vii) Knowingly solicits contributions, conducts a sales
- 15 promotion, or otherwise operates in this state as a charitable
- 16 organization, professional fund-raiser, or vendor unless the
- 17 information required under this act is filed with the attorney
- 18 general as required under this act.
- 19 (viii) Aids, abets, or otherwise permits a person to solicit
- 20 contributions or conduct a sales promotion in this state unless
- 21 the person soliciting contributions or conducting the sales
- 22 promotion has complied with the requirements of this act.
- 23 (ix) Knowingly solicits or receives a contribution, conducts
- 24 a charitable sales promotion, or sells memberships in this state
- 25 for or on behalf of any charitable organization subject to the
- 26 provisions of this act that is not registered under this act.
- 27 (2) A person who does any of the following is guilty of a

- 1 felony punishable by imprisonment for not more than 5 years or a
- 2 fine of not more than \$20,000.00, or both, for each violation:
- 3 (a) Engages in any practice or practices described in
- 4 subsection (1)(a), (b), (c), or (e) if the amount of money
- 5 fraudulently collected or wrongfully diverted from the charitable
- 6 purpose for which the money was solicited exceeds, in the
- 7 aggregate, \$1,000.00.
- 8 (b) Engages in any practice or practices described in
- 9 subsection (1)(g) and wrongfully obtains more than \$5,000.00, in
- 10 the aggregate, as a result of the practice or practices.
- (c) Knowingly submits any of the following in materials or
- 12 statements required under this act or requested by the attorney
- 13 general in the course of registration:
- 14 (i) Any document or statement purporting to have been signed,
- 15 certified, attested to, approved by, or endorsed by a person when
- 16 the signature, certification, attestation, approval, or
- 17 endorsement is not genuine or has not been given by that person.
- 18 (ii) Any document containing any materially false statement.
- 19 (3) For purposes of this section, a person is presumed to
- 20 have committed a violation knowingly if the attorney general
- 21 provided written notice identifying alleged violations to the
- 22 person before the acts or omissions in violation of subsection
- 23 (1) or (2) occurred.
- 24 (4) In addition to pursuing a criminal action under this
- 25 section, the attorney general may bring a civil action for
- 26 damages or equitable relief to enforce the provisions of this
- 27 act.

- 1 (5) -(2) This section -shall does not be construed to
- 2 limit or restrict prosecution under the general criminal statutes
- 3 of the this state.
- 4 Sec. 23a. (1) A person that is not a charitable
- 5 organization, a professional fund-raiser, a vendor, or a
- 6 volunteer supervised by a charitable organization, but that
- 7 solicits contributions, conducts a fund-raising event, or
- 8 conducts a sales promotion or campaign for a charitable purpose
- 9 is subject to this act.
- 10 (2) A person subject to this act under subsection (1) is not
- 11 required to register or file reports required under this act.
- 12 Sec. 23b. (1) The attorney general shall prepare and
- 13 deliver a report to the senate and to the house of
- 14 representatives that meets all of the following:
- 15 (a) The report shall describe in detail a plan to educate the
- 16 public regarding charitable organizations and professional
- 17 fund-raisers operating in or soliciting contributions in this
- 18 state.
- 19 (b) The report shall include a description of the information
- 20 the attorney general intends to disseminate to the public and
- 21 shall include a plan to disseminate the information to the public
- 22 free of charge.
- 23 (c) The attorney general shall present the report to the
- 24 senate and to the house of representatives within 1 year after
- 25 the effective date of the amendatory act that added this
- 26 section.
- 27 (d) The attorney general shall implement the plan to

- 1 disseminate information included in the report not later than 1
- 2 year after presenting the report to the senate or the house of
- 3 representatives, whichever occurs later.
- 4 (2) The attorney general shall disseminate information
- 5 regarding persons subject to this act to the public under the
- 6 plan developed under subsection (1).
- 7 Sec. 23c. The prosecuting attorney for a county may
- 8 investigate and prosecute a person subject to this act in the
- 9 same manner as the attorney general.
- 10 Enacting section 1. Sections 14 and 22 of the charitable
- 11 organizations and solicitations act, 1975 PA 169, MCL 400.284 and
- 12 400.292, are repealed.