SUBSTITUTE FOR

SENATE BILL NO. 824

A bill to amend 1995 PA 24, entitled

"Michigan economic growth authority act,"

by amending sections 3, 4, 5, 6, 8, and 10 (MCL 207.803, 207.804, 207.805, 207.806, 207.808, and 207.810), section 3 as amended by 2000 PA 428 and sections 6 and 8 as amended by 2000 PA 144, and by adding section 8a.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 3. As used in this act:

2 (a) "Affiliated business" means a business that is 100% owned
3 and controlled by an associated business.

4 (b) "Associated business" means a business which owns at
5 least 50% of and controls, directly or indirectly, an authorized
6 business.

7 (c) (a) "Authorized business" means an eligible business
8 with which the authority has entered into a written agreement for

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1 a tax credit under section 9. 1 of the following:

2 (i) A single eligible business with a unique federal employer 3 identification number which has met the requirements of section 8 4 and with which the authority has entered into a written agreement 5 for a tax credit under section 9.

(ii) A single eligible business with a unique federal 6 employer identification number which has met the requirements of 7 section 8, except as provided in this subparagraph, and with 8 which the authority has entered into a written agreement for a 9 tax credit under section 9. An eligible business is not required 10 to create qualified new jobs or maintain retained jobs if 11 12 qualified new jobs are created or retained jobs are maintained by an associated or affiliated business. 13

14 (d) (b) "Authority" means the Michigan economic growth
15 authority created under section 4.

(e) "Business" means proprietorship, joint venture,
partnership, limited liability partnership, trust, business
trust, syndicate, association, joint stock company, corporation,
cooperative, limited liability company, or any other
organization.

(f) (c) "Eligible business" means a business that proposes to maintain retained jobs after December 31, 1999 or to create qualified new jobs in this state after April 18, 1995 in manufacturing, mining, research and development, wholesale and trade, or office operations or a business that is a qualified high-technology business. An eligible business does not include retail establishments, professional sports stadiums, or that

portion of an eligible business used exclusively for retail
 sales. Professional sports stadium does not include a sports
 stadium in existence on June 6, 2000 that is not used by a
 professional sports team on the date that an application related
 to that professional sports stadium is filed under section 8.

6 (g) (d) "Facility" means a site within this state in which
7 an authorized business maintains retained jobs or creates
8 qualified new jobs. A facility does not include a site that was
9 a vaccine laboratory owned by this state on April 1, 1995.

(h) (e) "Full-time job" means a job performed by an 10 individual who is employed by an authorized business or an 11 12 employee leasing company or professional employer organization on behalf of the authorized business for consideration for 35 hours 13 or more each week and for which the authorized business or an 14 employee leasing company or professional employer organization on 15 behalf of the authorized business withholds income and social 16 17 security taxes.

18 (i) -(f) "Local governmental unit" means a county, city,
19 village, or township in this state.

20 (j) (g) "High-technology activity" means 1 or more of the 21 following:

22 (i) Advanced computing, which is any technology used in the23 design and development of any of the following:

24 (A) Computer hardware and software.

25 (B) Data communications.

26 (C) Information technologies.

27 (*ii*) Advanced materials, which are materials with engineered

JLB

properties created through the development of specialized process
 and synthesis technology.

3 (*iii*) Biotechnology, which is any technology that uses living
4 organisms, cells, macromolecules, microorganisms, or substances
5 from living organisms to make or modify a product, improve plants
6 or animals, or develop microorganisms for useful purposes.
7 Biotechnology does not include human cloning as defined in
8 section 16274 of the public health code, 1978 PA 368,
9 MCL 333.16274, or stem cell research with embryonic tissue.

10 (*iv*) Electronic device technology, which is any technology
11 that involves microelectronics, semiconductors, electronic
12 equipment, and instrumentation, radio frequency, microwave, and
13 millimeter electronics, and optical and optic-electrical devices,
14 or data and digital communications and imaging devices.

15 (v) Engineering or laboratory testing related to the16 development of a product.

(vi) Technology that assists in the assessment or prevention
of threats or damage to human health or the environment,
including, but not limited to, environmental cleanup technology,
pollution prevention technology, or development of alternative
energy sources.

(vii) Medical device technology, which is any technology that involves medical equipment or products other than a pharmaceutical product that has therapeutic or diagnostic value and is regulated.

26 (*viii*) Product research and development.

27 (*ix*) Advanced vehicles technology that is any technology that

JLB

5 Senate Bill No. 824 as amended November 12, 2003 1 involves electric vehicles, hybrid vehicles, or alternative fuel 2 vehicles, or components used in the construction of electric vehicles, hybrid vehicles, or alternative fuel vehicles. For 3 purposes of this act: 4 5 (A) "Electric vehicle" means a road vehicle that draws propulsion energy only from an on-board source of electrical 6 7 energy. (B) "Hybrid vehicle" means a road vehicle that can draw 8 propulsion energy from both a consumable fuel and a rechargeable 9 10 energy storage system. <<(x) Tool and die manufacturing.>> 11 (k) (h) "New capital investment" means 1 or more of the 12 following: 13 (i) New construction. As used in this subparagraph: 14 (A) "New construction" means property not in existence on the date the authorized business enters into a written agreement with 15 the authority and not replacement construction. New construction 16 includes the physical addition of equipment or furnishings, 17 subject to section 27(2)(a) to (o) of the general property tax 18 act, 1893 PA 206, MCL 211.27. 19 (B) "Replacement construction" means that term as defined in 20 21 section 34d(1)(b)(v) of the general property tax act, 1893 PA 206, MCL 211.34d. 22 23 (ii) The purchase of new personal property. As used in this 24 subparagraph, "new personal property" means personal property that is not subject to or that is exempt from the collection of 25

27 to 211.157, on the date the authorized business enters into a

taxes under the general property tax act, 1893 PA 206, MCL 211.1

S05208'03 (S-4)

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Senate Bill No. 824 as amended November 12, 2003
1 written agreement with the authority.

2 (l) -(i) "Qualified high-technology business" means a
3 business that is -both either of the following:

4 (i) A business with not less than 25% of the total operating
5 expenses of the business used for research and development in the
6 tax year in which the business files an application under this
7 act as determined under generally accepted accounting principles
8 and verified by the authority.

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9 (*ii*) A business whose primary business activity is10 high-technology activity.

11 (m) (j) "Qualified new job" means either of the following: 12 (i) A full-time job created by an authorized business at a 13 facility that is in excess of the number of full-time jobs the 14 authorized business maintained in this state prior to the 15 expansion or location, as determined by the authority.

16 (*ii*) For jobs created after July 1, 2000, a full-time job at 17 a facility created by an eligible business that is in excess of 18 the number of full-time jobs maintained by that eligible business 19 in this state 120 days before the eligible business became an 20 authorized business, as determined by the authority.

(n) (k) "Retained jobs" means the number of full-time jobs
at a facility of an authorized business maintained in this state
on a specific date as that date and number of jobs is determined
by the authority.

27 Sec. 4. (1) The Michigan economic growth authority is

S05208'03 (S-4)

1 created within the Michigan <u>jobs commission</u> strategic fund. 2 The Michigan <u>jobs commission</u> strategic fund shall provide staff 3 for the authority and shall carry out the administrative duties 4 and functions as directed by the authority. The budgeting, 5 procurement, and related functions as directed by the authority 6 are under the supervision of the <u>director</u> president of the 7 Michigan <u>jobs commission</u> strategic fund.

8 (2) The authority consists of the following -8 10 members:
9 (a) The director of the <u>Michigan jobs commission</u> department
10 of labor and economic growth, or his or her designee, as
11 chairperson of the authority.

12 (b) The state treasurer or his or her designee.

13 (c) The <u>director of the department of management and budget</u>
14 chief executive officer of the Michigan economic development
15 corporation, or his or her designee.

16 (d) The director of the state transportation department, or17 his or her designee.

18 (e) Four Six other members appointed by the governor by and 19 with the advice and consent of the senate who are not employed by 20 this state and who have knowledge, skill, and experience in the 21 academic, business, local government, labor, or financial 22 fields. Of the members appointed by the governor under this 23 subsection, 1 shall be appointed from 1 or more nominees of the 24 majority leader of the senate and 1 shall be appointed from 1 or

25 more nominees of the speaker of the house of representatives.

26 (3) A member shall be appointed for a term of 4 years, except27 that of the members first appointed by the governor, 2 shall be

JLB

appointed for a term of 2 years and 2 for a term of 4 years from
 the dates of their appointments. A vacancy shall be filled for
 the balance of the unexpired term in the same manner as an
 original appointment by the governor by and with the advice and
 consent of the senate.

6 (4) Except as otherwise provided by law, a member of the
7 authority shall not receive compensation for services, but the
8 authority may reimburse each member for expenses necessarily
9 incurred in the performance of his or her duties.

10 (5) The member appointed by the governor who is a nominee of 11 the majority leader of the senate and the member appointed by the 12 governor who is a nominee of the speaker of the house of 13 representatives shall both serve on the executive committee that 14 reviews applications under this act.

Sec. 5. (1) The powers of the authority are vested in the authority members in office. Regardless of the existence of a vacancy, a majority of the members of the authority constitutes a quorum necessary for the transaction of business at a meeting or the exercise of a power or function of the authority. Action may be taken by the authority at a meeting upon a vote of the majority of the members present.

(2) The authority shall meet at the call of the chairperson
or as may be provided by the authority. Meetings of the
authority may be held anywhere within this state.

25 (3) The business of the authority shall be conducted at a
26 public meeting of the authority held in compliance with the open
27 meetings act, Act No. 267 of the Public Acts of 1976, being

S05208'03 (S-4)

JLB

1 sections 15.261 to 15.275 of the Michigan Compiled Laws 1976 PA 267, MCL 15.261 to 15.275. Public notice of the time, date, and 2 place of the meeting shall be given as provided by Act No. 267 3 of the Public Acts of 1976 the open meetings act, 1976 PA 267, 4 MCL 15.261 to 15.275. A record or portion of a record, material, 5 or other data received, prepared, used, or retained by the 6 authority in connection with an application for a tax credit 7 under section 9 that relates to financial or proprietary 8 information submitted by the applicant that is considered by the 9 applicant and acknowledged by the authority as confidential shall 10 11 not be subject to the disclosure requirements of the freedom of 12 information act, Act No. 442 of the Public Acts of 1976, being 13 sections 15.231 to 15.246 of the Michigan Compiled Laws 1976 PA 14 442, MCL 15.231 to 15.246. The -chairperson of the authority or a member designated by the authority shall make the determination 15 as to whether the authority acknowledges as confidential any 16 financial or proprietary information submitted by the applicant 17 and considered by the applicant as confidential. Unless 18 considered proprietary information, the authority shall not 19 20 acknowledge routine financial information as confidential. Τf the - chairperson of the - authority or a member designated by the 21 authority determines that information submitted to the authority 22 is financial or proprietary information and is confidential, the 23 -chairperson authority or a member designated by the authority 24 shall release a written statement, subject to disclosure under 25 -Act No. 440 of the Public Acts of 1976- the freedom of 26 information act, 1976 PA 442, MCL 15.231 to 15.246, which states 27

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1 all of the following:

2 (a) The name and business location of the person requesting
3 that the information submitted be confidential as financial or
4 proprietary information.

5 (b) That the information submitted was determined by the
6 -chairperson of the authority to be confidential as financial or
7 proprietary information.

8 (c) A broad nonspecific overview of the financial or9 proprietary information determined to be confidential.

10 (4) The authority shall not disclose financial or proprietary
11 information not subject to disclosure pursuant to subsection (3)
12 without consent of the applicant submitting the information.

13 (5) As used in this section, "financial or proprietary 14 information" means information that has not been publicly 15 disseminated or is unavailable from other sources, the release of 16 which might cause the applicant significant competitive harm. 17 Financial or proprietary information does not include a written 18 agreement under this act.

Sec. 6. The authority shall have powers necessary or
convenient to carry out and effectuate the purpose of this act,
including, but not limited to, the following:

22 (a) To authorize eligible businesses to receive tax credits23 to foster job creation in this state.

24 (b) To determine which businesses qualify for tax credits25 under this act.

26 (c) To determine the amount and duration of tax credits27 authorized under this act.

(d) To issue certificates and enter into written agreements
 specifying the conditions under which tax credits are authorized
 and the circumstances under which those tax credits may be
 reduced or terminated.

5 (e) To charge and collect reasonable administrative fees.
6 (f) To delegate to the chairperson of the authority, staff,
7 or others the functions and powers it considers necessary and
8 appropriate to administer the programs under this act.

9 (g) To promulgate rules pursuant to the administrative
10 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328,
11 necessary to carry out the purposes of this act.

(g) (h) To assist an eligible business to obtain the
benefits of a tax credit, incentive, or inducement program
provided by this act or by law.

15 (h) -(i) To determine the eligibility of and issue certificates to certain qualified taxpayers for credits allowed 16 under section 38g(3) of the single business tax act, 1975 PA 228, 17 MCL 208.38g, and to develop the application process and necessary 18 forms to claim the credit under section 38q(3) of the single 19 20 business tax act, 1975 PA 228, MCL 208.38g. The Michigan economic growth authority annually shall prepare and submit to 21 the house of representatives and senate committees responsible 22 for tax policy and economic development issues a report on the 23 credits under section 38q(3) of the single business tax act, 1975 24 PA 228, MCL 208.38q. The report shall include, but is not 25 limited to, all of the following: 26

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(i) A listing of the projects under section 38g(3) of the

S05208'03 (S-4)

single business tax act, 1975 PA 228, MCL 208.38g, that were
 approved in the previous calendar year.

3 (ii) The total amount of eligible investment approved under
4 section 38g(3) of the single business tax act, 1975 PA 228, MCL
5 208.38g, in the previous calendar year.

6 (i) (j) To approve the capture of school operating taxes
7 and work plans as provided in sections 13 and 15 of the
8 brownfield redevelopment financing act, 1996 PA 381, MCL 125.2663
9 and 125.2665.

10 (j) (k) To approve relocation of public buildings or 11 operations for economic development purposes under the brownfield 12 redevelopment financing act, 1996 PA 381, MCL 125.2651 to 13 125.2672.

Sec. 8. (1) After receipt of an application, the authority may enter into an agreement with an eligible business for a tax credit under section 9 if the authority determines that all of the following are met:

18 (a) Except as provided in subsection (5), the eligible
19 business creates 1 or more of the following within 12 months of
20 the expansion or location as determined by the authority:

21 (i) A minimum of 75 qualified new jobs at the facility if22 expanding in this state.

23 (*ii*) A minimum of 150 qualified new jobs at the facility if24 locating in this state.

(iii) A minimum of 25 qualified new jobs at the facility if
the facility is located in a neighborhood enterprise zone as
determined under the neighborhood enterprise zone act, 1992

JLB

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Senate Bill No. 824 as amended November 12, 2003 1 PA 147, MCL 207.771 to 207.787, is located in a renaissance zone under the Michigan renaissance zone act, 1996 PA 376, 2 MCL 125.2681 to 125.2696, or is located in a federally designated 3 empowerment zone, rural enterprise community, or enterprise 4 5 community. 6 (iv) A minimum of 5 qualified new jobs at the facility if the eligible business is a qualified high-technology business. 7 <<(v) A minimum of 5 qualified new jobs at the facility if the eligible business is a rural business.>> 8 (b) Except as provided in subsection (5), the eligible business agrees to maintain 1 or more of the following for each 9 year that a credit is authorized under this act: 10 11 (i) A minimum of 75 qualified new jobs at the facility if expanding in this state. 12 (ii) A minimum of 150 qualified new jobs at the facility if 13 locating in this state. 14 15 (iii) A minimum of 25 qualified new jobs at the facility if the facility is located in a neighborhood enterprise zone as 16 determined under the neighborhood enterprise zone act, 1992 17 PA 147, MCL 207.771 to 207.787, is located in a renaissance zone 18 under the Michigan renaissance zone act, 1996 PA 376, 19 MCL 125.2681 to 125.2696, or is located in a federally designated 20 empowerment zone, rural enterprise community, or enterprise 21 22 community. 23 (iv) If the eligible business is a qualified high-technology business, all of the following apply: 24 (A) A minimum of 5 qualified new jobs at the facility. 25 (B) A minimum of 25 qualified new jobs at the facility within 26 5 years after the date of the expansion or location as determined 27

Senate Bill No. 824 as amended November 12, 2003 1 by the authority and a minimum of 25 qualified new jobs at the 2 facility each year thereafter for which a credit is authorized 3 under this act. <<(v) If the eligible business is a rural business, all the following apply: (A) A minimum of 5 qualified new jobs at the facility. (B) A minimum of 25 qualified new jobs at the facility within 5 years after the date of the expansion or location as determined by the authority.>> 4 (c) Except as provided in subsection (5), in addition to the jobs specified in subdivision (b), the eligible business, if 5 already located within this state, agrees to maintain a number of 6 full-time jobs equal to or greater than the number of full-time 7 jobs it maintained in this state prior to the expansion, as 8

9 determined by the authority.

10 (d) Except as otherwise provided in this subdivision, the 11 average wage paid for all retained jobs and qualified new jobs is 12 equal to or greater than 150% of the federal minimum wage. However, if the eligible business is a qualified high-technology 13 business, then the average wage paid for all qualified new jobs 14 is equal to or greater than 400% of the federal minimum wage. 15 16 (e) Except for a qualified high-technology business, the expansion, retention, or location of the eligible business will 17 not occur in this state without the tax credits offered under 18 19 this act.

(f) The local governmental unit in which the eligible business will expand, be located, or maintain retained jobs, or a local economic development corporation or similar entity, will make a staff, financial, or economic commitment to the eligible business for the expansion, retention, or location.

25 (g) The financial statements of the eligible business
26 indicated that it is financially sound and that its plans for the
27 expansion, retention, or location are economically sound. S05208'03 (S-4)

(h) The eligible business has not begun construction of the
 facility.

3 (i) The expansion, retention, or location of the eligible
4 business will benefit the people of this state by increasing
5 opportunities for employment and by strengthening the economy of
6 this state.

7 (j) The tax credits offered under this act are an incentive
8 to expand, retain, or locate the eligible business in Michigan
9 and address the competitive disadvantages with sites outside this
10 state.

11 (k) A cost/benefit analysis reveals that authorizing the
12 eligible business to receive tax credits under this act will
13 result in an overall positive fiscal impact to the state.

14 (1) If feasible, as determined by the authority, in locating
15 the facility, the authorized business reuses or redevelops
16 property that was previously used for an industrial or commercial
17 purpose.

(m) If the eligible business is a qualified high-technology business described in section 3(l)(i), the eligible business agrees that not less than 25% of the total operating expenses of the business will be maintained for research and development for the first 3 years of the written agreement.

(2) If the authority determines that the requirements of
subsection (1) or (5) have been met, the authority shall
determine the amount and duration of tax credits to be authorized
under section 9, and shall enter into a written agreement as
provided in this section. The duration of the tax credits shall

S05208'03 (S-4)

JLB

not exceed 20 years. In determining the amount and duration of
 tax credits authorized, the authority shall consider the
 following factors:

4 (a) The number of qualified new jobs to be created or5 retained jobs to be maintained.

6 (b) The average wage level of the qualified new jobs or
7 retained jobs relative to the average wage paid by private
8 entities in the county in which the facility is located.

9 (c) The total capital investment or new capital investment10 the eligible business will make.

(d) The cost differential to the business between expanding,
locating, or retaining new jobs in Michigan and a site outside of
Michigan.

14 (e) The potential impact of the expansion, retention, or15 location on the economy of Michigan.

(f) The cost of the credit under section 9, the staff, financial, or economic assistance provided by the local government unit, or local economic development corporation or similar entity, and the value of assistance otherwise provided by this state.

(3) A written agreement between an eligible business and the
authority shall include, but need not be limited to, all of the
following:

24 (a) A description of the business expansion, retention, or25 location that is the subject of the agreement.

26 (b) Conditions upon which the authorized business designation27 is made.

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Senate Bill No. 824 as amended November 12, 2003
(c) A statement by the eligible business that a violation of
the written agreement may result in the revocation of the
designation as an authorized business and the loss or reduction
d of future credits under section 9.

5 (d) A statement by the eligible business that a
6 misrepresentation in the application may result in the revocation
7 of the designation as an authorized business and the refund of
8 credits received under section 9.

9 (e) A method for measuring full-time jobs before and after an
10 expansion, retention, or location of an authorized business in
11 this state.

12 (f) A written certification from the eligible business13 regarding all of the following:

14 (i) The eligible business will follow a competitive bid
15 process for the construction, rehabilitation, development, or
16 renovation of the facility, and that this process will be open to
17 all Michigan residents and firms. The eligible business may not
18 discriminate against any contractor on the basis of its
19 affiliation or nonaffiliation with any collective bargaining
20 organization.

21 (*ii*) The eligible business will make a good faith effort to22 employ, if qualified, Michigan residents at the facility.

(iii) The eligible business will make a good faith effort to
employ or contract with Michigan residents and firms to
construct, rehabilitate, develop, or renovate the facility.

26 (iv) The eligible business <<is encouraged to>> make a good-faith effort to
27 utilize Michigan-based suppliers and vendors when purchasing

1 goods and services.

2 (g) If the authority determines that it is necessary to provide infrastructure assistance for the location or expansion 3 of an eligible business within an international tradeport 4 5 development zone under the international tradeport development authority act, 1994 PA 325, MCL 125.2521 to 125.2546, a statement 6 that if the authorized business locates or expands within that 7 international tradeport development zone, that all or a portion 8 of the tax credit received each year by the authorized business, 9 as determined by the authority, shall be assigned by the 10 authorized business to the international tradeport development 11 12 authority for infrastructure improvements within the 13 international tradeport development zone under the international tradeport development authority act, 1994 PA 325, MCL 125.2521 to 14 **15** 125.2546. 16 (4) Upon execution of a written agreement as provided in this section, an eligible business is an authorized business. 17

18 (5) After receipt of an application, the authority may enter
19 into a written agreement with an eligible business that meets
20 either of the following criteria:

(a) Is located in this state on the date of the application,
makes new capital investment of \$250,000,000.00 in this state,
and maintains 500 retained jobs, as determined by the authority.

24 (b) Meets either of the following criteria:

25 (i) Relocates production of a product to this state after the
26 date of the application, makes capital investment of
27 \$500,000,000.00 in this state, and maintains 500 retained jobs,

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Senate Bill No. 824 as amended November 12, 2003 1 as determined by the authority.

2 (ii) Makes capital investment of \$100,000,000.00 in a time period beginning 3 years prior to and 2 years following becoming 3 an authorized business and agrees to maintain at least 2,000 jobs 4 5 at the facility without permanent reduction in full-time employment except through attrition or retirement. 6 The credit under this subparagraph can only be granted as part of a package 7 of incentives that addresses international competition and 8 includes a negotiated labor contribution. 9

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10 (6) The authority shall not execute more than 25 new written11 agreements each year for eligible businesses that are not

12 qualified high-technology businesses <<or rural business>>. If the authority executes 13 less than 25 new written agreements in a year, the authority may 14 carry forward for 1 year only the difference between 25 and the 15 number of new agreements executed in the immediately preceding

16 year.

17 (7) The authority shall not execute more than 50 new written18 agreements each year for eligible businesses that are gualified

19 high-technology businesses <<or rural business. Only 5 of the 50 written agreements for businesses that are qualified high-technology businesses or rural business may be executed each year for qualified rural business>>.

Sec. 8a. Beginning on the effective date of the amendatory act that added this section, the authority shall not require an eligible business, as a condition of becoming an authorized business, to pay an unreasonable fee to or make a donation to the Michigan economic development corporation, or a foundation or fund associated with the Michigan economic development corporation.<<

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Senate Bill No. 824 as amended November 12, 2003

Sec. 10. The authority shall report to both houses of the
legislature yearly on October 1 on the activities of the
authority. The report shall include, but is not limited to, all
of the following:

6 (a) The total amount of capital investment attracted under7 this act.

8 (b) The total number of qualified new jobs created under9 this act.

10 (c) The total number of new written agreements.

(d) Name and location of all authorized businesses — and
the names and addresses of all of the following:

13 (i) The directors and officers of the corporation if the14 authorized business is a corporation.

(*ii*) The partners of the partnership or limited liability
partnership if the authorized business is a partnership or
limited liability partnership.

18 (*iii*) The members of the limited liability company if the
19 authorized business is a limited liability company.

20 (e) The amount and duration of the tax credit separately for21 each authorized business.

(f) The amount of any fee, donation, or other payment of any kind from the authorized business to the Michigan economic development corporation or a foundation or fund associated with the Michigan economic development corporation paid or made in the previous reporting year and, if it is the first reporting year for the authorized business, for the immediately preceding 3

1 calendar years.