SENATE SUBSTITUTE FOR HOUSE BILL NO. 4335

A bill to regulate certain forms of boxing; to create certain commissions and to provide certain powers and duties for certain state agencies and departments; to license and regulate certain persons engaged in boxing, certain persons connected to the business of boxing, and certain persons conducting certain contests and exhibitions; to confer immunity under certain circumstances; to provide for the conducting of certain tests; to assess certain fees; to create certain funds; to promulgate rules; to provide for penalties and remedies; and to repeal acts and parts of acts.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "Michigan boxing regulatory act".
- 3 CHAPTER 1
- 4 Sec. 10. As used in this act:

- 1 (a) "Amateur" means a person who is not competing and has
- 2 never competed for a money prize or who is not competing and has
- 3 not competed with or against a professional for a prize and who
- 4 is required to be registered by USA boxing.
- 5 (b) "Commission" means the Michigan boxing commission.
- 6 (c) "Complainant" means a person who has filed a complaint
- 7 with the department alleging that a person has violated this act
- 8 or a rule promulgated or an order issued under this act. If a
- 9 complaint is made by the department, the director shall designate
- 10 1 or more employees of the department to act as the complainant.
- 11 (d) "Department" means the department of labor and economic
- 12 growth.
- (e) "Director" means the director of the department or his or
- 14 her designee.
- 15 (f) "Employee of the department" means an individual employed
- 16 by the department or a person under contract to the department
- 17 whose duty it is to enforce the provisions of this act or rules
- 18 promulgated or orders issued under this act.
- 19 (g) "Fund" means the Michigan boxing fund created in section
- 20 22.
- 21 (h) "Good moral character" means good moral character as
- 22 determined and defined in 1974 PA 381, MCL 338.41 to 338.47.
- Sec. 11. As used in this act:
- (a) "Physician" means that term as defined in section 17001
- 25 or 17501 of the public health code, 1978 PA 368, MCL 333.17001
- 26 and 333.17501.
- (b) "Professional" means a person who is competing or has

- 1 competed in boxing for a money prize.
- 2 (c) "Promoter" means any person who produces or stages any
- 3 professional contest or exhibition of boxing.
- 4 (d) "Purse" means the financial quarantee or any other
- 5 remuneration for which professionals are participating in a
- 6 contest or exhibition and includes the professional's share of
- 7 any payment received for radio, television, or motion picture
- 8 rights.
- 9 (e) "Respondent" means a person against whom a complaint has
- 10 been filed who may be a person who is or is required to be
- 11 licensed under this act.
- 12 (f) "Rule" means a rule promulgated under the administrative
- 13 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328.
- 14 (g) "School", "college", or "university" does not include an
- 15 institution formed or operated principally to provide instruction
- 16 in boxing and other sports.
- 17 Sec. 12. This act does not apply to any of the following:
- 18 (a) Professional or amateur wrestling.
- 19 (b) Amateur martial arts sports or activities.
- 20 (c) Contests or exhibitions conducted by or participated in
- 21 exclusively by an agency of the United States government or by a
- 22 school, college, or university or an organization composed
- 23 exclusively of those entities if each participant is an amateur.
- 24 (d) Amateur boxing regulated by the amateur sports act of
- **25** 1978, 36 USC 371.
- (e) Boxing elimination contests regulated by section 50.
- 27 CHAPTER 2

- 1 Sec. 20. (1) The Michigan boxing commission, consisting of
- 2 7 voting members, appointed by the governor with the advice and
- 3 consent of the senate, is created within the department. The
- 4 director is appointed as a nonvoting ex officio member of the
- 5 commission. A majority of the members appointed by the governor
- 6 shall be licensees under this act. Budgeting, procurement, human
- 7 resources, information technology, and related management
- 8 functions of the commission shall be performed by the
- 9 department.
- 10 (2) Except as otherwise provided in this subsection, the 7
- 11 members appointed by the governor shall serve a term of 4 years.
- 12 Of the initial members appointed under this act, the terms of 2
- 13 of the members shall be 4 years, the term of 2 of the members
- 14 shall be 2 years, and the term of 3 of the members shall be 1
- 15 year. The terms of members appointed by the governor are subject
- 16 to the pleasure of the governor.
- 17 (3) Five members of the commission constitute a quorum for
- 18 the exercise of the authority conferred upon the commission. A
- 19 concurrence of at least 4 of the members, or a concurrence of a
- 20 majority of those members who have not participated in an
- 21 investigation or administrative hearing regarding a matter before
- 22 the commission, is necessary to render a decision by the
- 23 commission.
- 24 (4) A member of the commission shall not at any time during
- 25 his or her service as a member promote or sponsor any contest or
- 26 exhibition of boxing, or combination of those events, or have any
- 27 financial interest in the promotion or sponsorship of those

- 1 contests or exhibitions. The commission shall meet not less than
- 2 4 times per year, and upon request and at the discretion of the
- 3 chair, the department shall schedule additional interim
- 4 meetings.
- 5 (5) Except as otherwise provided in section 33(8), the
- 6 records of the commission are subject to disclosure under the
- 7 freedom of information act, 1976 PA 442, MCL 15.231 to 15.246.
- **8** (6) Meetings of the commission are subject to the open
- 9 meetings act, 1976 PA 267, MCL 15.261 to 15.275.
- 10 Sec. 21. A person who has a material financial interest in
- 11 any club, organization, or corporation, the main object of which
- 12 is the holding or giving of boxing contests or exhibitions is not
- 13 eligible for appointment to the commission.
- 14 Sec. 22. (1) The commission shall elect 1 of its members as
- 15 the chair of the commission. The commission may purchase and use
- 16 a seal. The director may promulgate rules for the administration
- 17 of this act but only after first consulting with the commission.
- 18 The commission may request the department to promulgate a rule
- 19 under section 38 of the administrative procedures act of 1969,
- 20 1969 PA 306, MCL 24.238. Notwithstanding the time limit provided
- 21 for in section 38 of the administrative procedures act of 1969,
- 22 1969 PA 306, MCL 24.238, the department shall respond in writing
- 23 to any request for rule promulgating by the commission within 30
- 24 calendar days after a request. The response shall include a
- 25 reason and explanation for acceptance or denial of the request.
- 26 (2) The department shall promulgate rules to include all of
- 27 the following:

- 1 (a) Number and qualifications of ring officials required at
- 2 any exhibition or contest.
- 3 (b) Powers, duties, and compensation of ring officials.
- 4 (c) Qualifications of licensees.
- 5 (d) License fees not otherwise provided under this act.
- 6 (e) Any necessary standards designed to accommodate federally
- 7 imposed mandates that do not directly conflict with this act.
- 8 (f) A list of enhancers and prohibited substances, the
- 9 presence of which in a contestant is grounds for suspension or
- 10 revocation of the license or other sanctions.
- 11 (3) A Michigan boxing fund is created as a revolving fund in
- 12 the state treasury and administered by the director. The money
- 13 in the fund is to be used for the costs of administration and
- 14 enforcement of this act or for any costs associated with the
- 15 administration of this act. Money remaining in the fund at the
- 16 end of the fiscal year and interest earned shall be carried
- 17 forward into the next fiscal year and shall not revert to the
- 18 general fund. The department shall deposit into the fund all
- 19 money received from the regulatory and enforcement fee, license
- 20 fees, event fees, and administrative fines imposed under this
- 21 act, and from any other source.
- 22 (4) Annually, the legislature shall fix the per diem
- 23 compensation of the members of the commission. Travel or other
- 24 expenses incurred by a commission member in the performance of an
- 25 official function shall be payable by the department pursuant to
- 26 the standardized travel regulations of the department of
- 27 management and budget.

- 1 (5) The commission may affiliate with any other state or
- 2 national boxing commission or athletic authority.
- 3 (6) The commission and department are vested with management,
- 4 control, and jurisdiction over all boxing contests or exhibitions
- 5 to be conducted, held, or given within the state of Michigan.
- 6 Except for any contests or exhibitions exempt from this act, a
- 7 contest or exhibition shall not be conducted, held, or given
- 8 within this state except in compliance with this act. Any boxing
- 9 or sparring contest conforming to the requirements of this act
- 10 and to the rules of the department is considered to be a boxing
- 11 contest and not a prize fight.
- 12 CHAPTER 3
- 13 Sec. 30. (1) A person shall not engage in or attempt to
- 14 engage in an activity regulated under this act unless the person
- 15 possesses a license issued by the department or unless the person
- 16 is exempt from licensure under this act.
- 17 (2) A person who violates subsection (1) is guilty of a
- 18 misdemeanor punishable by a fine of not more than \$500.00 or
- 19 imprisonment for not more than 90 days, or both.
- 20 (3) A person who violates subsection (1) a second or any
- 21 subsequent time is guilty of a misdemeanor punishable by a fine
- 22 of not more than \$1,000.00 or imprisonment for not more than 1
- 23 year, or both.
- 24 (4) Notwithstanding the existence and pursuit of any other
- 25 remedy, an affected person may maintain injunctive action in a
- 26 court of competent jurisdiction to restrain or prevent a person
- 27 from violating subsection (1). If successful in obtaining

- 1 injunctive relief, the affected person shall be entitled to
- 2 actual costs and attorney fees. As used in this subsection,
- 3 "affected person" means a person directly affected by the actions
- 4 of a person suspected of violating subsection (1) and includes,
- 5 but is not limited to, the commission, the department, or a
- 6 member of the general public.
- 7 (5) An investigation may be conducted by the department to
- 8 enforce this section. A person who violates this section is
- 9 subject to the strictures prescribed in this section and section
- **10** 43.
- 11 (6) The remedies under this section are independent and
- 12 cumulative. The use of 1 remedy by a person shall not bar the
- 13 use of other lawful remedies by that person or the use of a
- 14 lawful remedy by another person.
- 15 Sec. 31. (1) An application for a license is a request for
- 16 a determination of the applicant's general suitability,
- 17 character, integrity, and ability to participate, engage in, or
- 18 be associated with boxing contests or exhibitions. The burden of
- 19 proof is on the applicant to establish to the satisfaction of the
- 20 commission and the department that the applicant is qualified to
- 21 receive a license.
- 22 (2) By filing an application, the applicant accepts the risk
- 23 of adverse public notice, embarrassment, criticism, financial
- 24 loss, or other action with respect to his or her application and
- 25 expressly waives any claim for damages as a result of any adverse
- 26 public notice, embarrassment, criticism, financial loss, or other
- 27 action. Any written or oral statement made by any member of the

- 1 commission or any witness testifying under oath that is relevant
- 2 to the application and investigation of the applicant is immune
- 3 from civil liability for libel, slander, or any other tort.
- 4 (3) An applicant must demonstrate good moral character. If
- 5 the applicant for a license is denied a license due to lack of
- 6 good moral character, the applicant may request an administrative
- 7 hearing before a hearing officer designated by the commission.
- 8 The commission, after the conduct of a hearing and upon receipt
- 9 of the written findings and proposal for decision, may approve or
- 10 recommend and the department may issue a license to him or her if
- 11 the commission determines that the applicant's background does
- 12 not reasonably relate to the activity or occupation for which he
- 13 or she seeks licensure and that the applicant has the ability at
- 14 the current time, and is likely, to serve the public in a fair,
- 15 honest, and open manner.
- 16 Sec. 32. A boxing contest or exhibition shall not be held
- 17 or conducted in this state except under a promoter's license
- 18 issued by the department as provided for in section 33.
- 19 Sec. 33. (1) An application for a promoter's license must
- 20 be in writing and correctly show and define the applicant.
- 21 (2) Before any license for a boxing contest or exhibition is
- 22 granted, the applicant for a promoter's license must file a bond
- 23 with the department in an amount fixed by the department but not
- 24 less than \$20,000.00, executed by the applicant as principal and
- 25 by a corporation qualified under the laws of this state as
- 26 surety, payable to the state of Michigan, and conditioned upon
- 27 the faithful performance by the applicant of the provisions of

- 1 this act. The department shall annually adjust the amount of the
- 2 bond based upon the Detroit consumer price index. The bond must
- 3 be purchased not less than 5 days before the contest or
- 4 exhibition and may be used to satisfy payment for the
- 5 professionals, costs to the department for ring officials and
- 6 physicians, and drug tests.
- 7 (3) A promoter must apply for and obtain an annual license
- 8 from the department in order to present a program of boxing
- 9 contests or exhibitions. The annual license fee is \$250.00. The
- 10 department shall request, and the applicant shall provide, such
- 11 information as it determines necessary to ascertain the financial
- 12 stability of the applicant.
- 13 (4) The promoter must pay an event fee of \$125.00.
- 14 (5) There is imposed a regulatory and enforcement fee upon
- 15 the promoter to assure the integrity of the sport, the public
- 16 interest, and the welfare and safety of the professionals in the
- 17 amount of 3% of the total gross receipts from the sale, lease, or
- 18 other exploitation of broadcasting, television, and motion
- 19 picture rights, but not to exceed \$25,000.00 per contract, for
- 20 events to which the following apply:
- 21 (a) The event is located in a venue with a seating capacity
- 22 of over 5,000.
- 23 (b) The promoter proposes to televise or broadcast the event
- 24 over any medium for viewing by spectators not present in the
- 25 venue.
- (c) The event is designed to promote professional contests in
- 27 this state.

- 1 (6) At least 10 days before the event, the promoter shall
- 2 submit the contract subject to the regulatory and enforcement fee
- 3 to the department, stating the amount of the probable total gross
- 4 receipts from the sale, lease, or other exploitation of
- 5 broadcasting, television, and motion picture rights.
- 6 (7) The money derived from the regulatory and enforcement fee
- 7 shall be deposited into the Michigan boxing fund created in
- 8 section 22 and used for the purposes described in that section.
- 9 (8) A promoter shall, within 5 business days before a boxing
- 10 contest or exhibition, convey to the department an executed copy
- 11 of the contract relative to the boxing contest or exhibition.
- 12 The copy of the contract is exempt from disclosure under the
- 13 freedom of information act, 1976 PA 442, MCL 15.231 to 15.246,
- 14 except that the department may disclose statistical information
- 15 on the number, types, and amounts of contracts so long as
- 16 information regarding identifiable individuals or categories is
- 17 not revealed.
- 18 Sec. 34. (1) The director, in consultation with the
- 19 commission, may promulgate rules for the application and approval
- 20 process for promoters. Until the rules are promulgated, the
- 21 applicant shall comply with the standards described in subsection
- **22** (2).
- 23 (2) The rules regarding the application process shall include
- 24 at least the following:
- 25 (a) An initial application processing fee sufficient to cover
- 26 the costs of processing, but not less than \$250.00.
- 27 (b) A requirement that background information be disclosed by

- 1 the applicant who is an individual or by the principal officers
- 2 or members and individuals having at least a 10% ownership
- 3 interest in the case of any other legal entity, with emphasis on
- 4 the applicant's business experience. This information must
- 5 include at least 2 years of federal income tax returns of
- 6 principal officers or members and individuals having at least a
- 7 10% ownership interest in the applicant and any financial
- 8 information necessary to ascertain the financial stability of
- 9 those persons. The department shall utilize the information
- 10 described in this subdivision to ascertain the financial
- 11 stability of the applicant.
- 12 (c) Information from the applicant concerning past and
- 13 present civil lawsuits, judgments, and filings under the
- 14 bankruptcy code that are not more than 7 years old.
- 15 (d) Any other relevant and material information considered
- 16 necessary by the director upon consultation with the commission.
- 17 (3) The department may consult with the commission on issues
- 18 related to the determination of an applicant's financial
- 19 stability and shall refer the application to the commission if
- 20 clear and convincing grounds for approval of the financial
- 21 stability aspect of the application do not exist.
- 22 (4) As part of the approval process for promoters, the
- 23 commission may require the applicant or his or her representative
- 24 to be present at a commission meeting in which the application is
- 25 considered.
- 26 Sec. 35. (1) The director, in consultation with the
- 27 commission, shall promulgate rules to provide for license fees

- 1 for all participants in the activities regulated by this act not
- 2 otherwise provided for in this act, including, but not limited
- 3 to, license fees for a physician, physician's assistant, nurse
- 4 practitioner, referee, judge, matchmaker, timekeeper,
- 5 professional boxer, contestant, or manager or a second of those
- 6 persons.
- 7 (2) Until those rules are promulgated, the department shall
- 8 charge those fees contained in section 49 of the state license
- 9 fee act, 1979 PA 152, MCL 338.2249, for the licenses described in
- 10 subsection (1).
- 11 CHAPTER 4
- 12 Sec. 40. A complaint which alleges that a person has
- 13 violated this act or a rule promulgated or an order issued under
- 14 this act shall be lodged with the department. The department of
- 15 attorney general, the department, the commission, or any other
- 16 person may file a complaint.
- 17 Sec. 41. (1) The department, upon receipt of a complaint,
- 18 immediately shall begin its investigation of the allegations of
- 19 the complaint and shall open a correspondence file. The
- 20 department shall make a written acknowledgment of the complaint
- 21 within 15 days after receipt of the complaint to the person
- 22 making the complaint. If the complaint is made by the
- 23 department, the director shall designate 1 or more employees of
- 24 the department to act as the person making the complaint.
- 25 (2) The department shall conduct the investigation required
- 26 under subsection (1). In furtherance of that investigation, the
- 27 department may request that the attorney general petition a court

- 1 of competent jurisdiction to issue a subpoena requiring a person
- 2 to appear before the department and be examined with reference to
- 3 a matter within the scope of the investigation and to produce
- 4 books, papers, or documents pertaining to the investigation.
- 5 (3) The investigative unit of the department, within 30 days
- 6 after the department receives the complaint, shall report to the
- 7 director on the status of the investigation. If, for good cause
- 8 shown, an investigation cannot be completed within 30 days, the
- 9 director may extend the time in which a report may be filed.
- 10 (4) If the report of the investigative unit of the department
- 11 does not disclose a violation of this act or a rule promulgated
- 12 or an order issued under this act, the complaint shall be closed
- 13 by the department. The reasons for closing the complaint shall
- 14 be forwarded to the respondent and complainant, who then may
- 15 provide additional information to reopen the complaint.
- 16 (5) If the report of the investigative unit made pursuant to
- 17 subsection (3) discloses evidence of a violation of this act or a
- 18 rule promulgated or an order issued under this act, the
- 19 department or the department of attorney general shall prepare
- 20 the appropriate action against the respondent which may be any of
- 21 the following:
- 22 (a) A formal complaint.
- 23 (b) A cease and desist order.
- 24 (c) A notice of summary suspension subject to sections 42 and
- **25** 48(7).
- 26 (6) At any time during its investigation or after the
- 27 issuance of a formal complaint, the department may bring together

- 1 the complainant and the respondent for an informal conference.
- 2 At the informal conference, the department shall attempt to
- 3 resolve issues raised in the complaint and may attempt to aid the
- 4 parties in reaching a formal settlement or stipulation.
- 5 Sec. 42. (1) After an investigation has been conducted, the
- 6 department may issue an order summarily suspending a license
- 7 based on an affidavit by a person familiar with the facts set
- 8 forth in the affidavit, or, if appropriate, based upon an
- 9 affidavit on information and belief, that an imminent threat to
- 10 the integrity of the sport, the public interest, and the welfare
- 11 and safety of a professional exists. Thereafter, the proceedings
- 12 described in this chapter shall be promptly commenced and
- 13 decided.
- 14 (2) A person whose license has been summarily suspended
- 15 under this section may petition the department to dissolve the
- 16 order. Upon receiving a petition, the department immediately
- 17 shall schedule a hearing to decide whether to grant or deny the
- 18 requested relief.
- 19 (3) An administrative law hearings examiner shall grant the
- 20 requested relief dissolving the summary suspension order, unless
- 21 sufficient evidence is presented that an imminent threat to the
- 22 integrity of the sport, the public interest, and the welfare and
- 23 safety of a professional exists that requires emergency action
- 24 and continuation of the department's summary suspension order.
- 25 (4) The record created at the hearing to dissolve a summary
- 26 suspension order shall become part of the record on the complaint
- 27 at a subsequent hearing in a contested case.

- 1 (5) A summary suspension of a professional for refusal or
- 2 failure to submit to a drug test or for the presence of
- 3 controlled substances, enhancers, prohibited drugs, or other
- 4 prohibited substances, as described in section 48(7), shall
- 5 proceed under this section.
- 6 Sec. 43. (1) After an investigation has been conducted, the
- 7 director may order a person to cease and desist from a violation
- 8 of this act or a rule promulgated or an order issued under this
- 9 act.
- 10 (2) A person ordered to cease and desist may request a
- 11 hearing before the department if a written request for a hearing
- 12 is filed within 30 days after the effective date of the order.
- 13 (3) Upon a violation of a cease and desist order issued under
- 14 this act, the department of attorney general may apply to a court
- 15 of competent jurisdiction to restrain and enjoin, temporarily or
- 16 permanently, or both, a person from further violating a cease and
- 17 desist order.
- 18 Sec. 44. (1) A summary suspension order, cease and desist
- 19 order, or injunctive relief issued or granted in relation to a
- 20 license is in addition to and not in place of an informal
- 21 conference; criminal prosecution; or proceeding to deny, revoke,
- 22 or suspend a license; or any other action authorized by this
- 23 act.
- 24 (2) After an investigation has been conducted and a formal
- 25 complaint prepared, the department shall serve the formal
- 26 complaint upon the respondent and the complainant. At the same
- 27 time, the department shall serve the respondent with a notice

- 1 describing the compliance conference and hearing process and
- 2 offering the respondent a choice of 1 of the following
- 3 opportunities:
- 4 (a) An opportunity to meet with the department to negotiate a
- 5 settlement of the matter.
- 6 (b) If the respondent is a licensee or registrant under this
- 7 act, an opportunity to demonstrate compliance prior to holding a
- 8 contested case hearing.
- 9 (c) An opportunity to proceed to a contested case hearing.
- 10 (3) A respondent upon whom service of a formal complaint has
- 11 been made pursuant to this section may select, within 15 days
- 12 after the receipt of notice, 1 of the options described in
- 13 subsection (2). If a respondent does not select 1 of those
- 14 options within the time period described in this section, then
- 15 the department shall proceed to a contested case hearing as
- 16 described in subsection (2)(c).
- 17 (4) An informal conference may be attended by a member of the
- 18 commission, at the discretion of that commission, and may result
- 19 in a settlement, consent order, waiver, default, or other method
- 20 of settlement agreed upon by the parties and the department. A
- 21 settlement may include the revocation or suspension of a license;
- 22 censure; probation; restitution; or a penalty provided for in
- 23 section 48. The commission may reject a settlement and require a
- 24 contested case hearing.
- 25 (5) An employee of the department may represent the
- 26 department in any contested case hearing.
- 27 (6) This chapter does not prevent a person against whom a

- 1 complaint has been filed from showing compliance with this act or
- 2 a rule promulgated or an order promulgated or issued under this
- 3 act.
- 4 (7) If an informal conference is not held or does not result
- 5 in a settlement of a complaint, the department shall allow the
- 6 respondent an administrative hearing. A hearing under this
- 7 section may be attended by a member of the commission.
- 8 (8) The department or the department of the attorney general
- 9 may petition a court of competent jurisdiction to issue a
- 10 subpoena which shall require the person subpoenaed to appear or
- 11 testify or produce relevant documentary material for examination
- 12 at a proceeding.
- 13 Sec. 45. (1) At the conclusion of a hearing conducted under
- 14 section 44(7), the administrative law hearings examiner shall
- 15 submit a determination of findings of fact and conclusions of law
- 16 to the department and the department of the attorney general and
- 17 the commission, in a hearing report. The submitted hearing
- 18 report may recommend the penalties to be assessed as prescribed
- **19** in section 48.
- 20 (2) A copy of a hearing report shall be submitted to the
- 21 person who made the complaint and to the person against whom the
- 22 complaint was lodged.
- 23 (3) Within 60 days after receipt of an administrative law
- 24 hearings examiner's hearing report, the commission shall meet and
- 25 make a determination of the penalties to be assessed under
- 26 section 48. The commission's determination shall be made on the
- 27 basis of the administrative law hearings examiner's report. A

- 1 transcript of a hearing or a portion of the transcript shall be
- 2 made available to the commission upon request. If a transcript
- 3 or a portion of the transcript is requested, the commission's
- 4 determination of the penalty or penalties to be assessed under
- 5 section 48 shall be made at a meeting within 60 days after
- 6 receipt of a transcript or portion of the transcript.
- 7 (4) If the commission does not determine the appropriate
- 8 penalty or penalties to be assessed within the time limits
- 9 prescribed by subsection (3), the director may determine the
- 10 appropriate penalty and issue a final order.
- 11 (5) A member of the commission who has participated in an
- 12 investigation or administrative hearing on a complaint filed with
- 13 the department or who has attended an informal conference shall
- 14 not participate in making a final determination in a proceeding
- 15 on that complaint.
- 16 Sec. 46. (1) A person seeking a license or renewal under
- 17 this act may petition the department and the commission for a
- 18 review if that person does not receive a license or renewal.
- 19 (2) A petition submitted under subsection (1) shall be in
- 20 writing and shall set forth the reasons the petitioner feels the
- 21 licensure or renewal should be issued.
- 22 (3) In considering a petition submitted under subsection (1),
- 23 the department and the commission may administer an alternative
- 24 form of testing to the petitioner or conduct a personal interview
- 25 with the petitioner, or both.
- 26 (4) The department may issue a license or renewal if, based
- 27 on a review of the qualifications of the person who submitted a

- 1 petition under subsection (1), the department and the commission
- 2 determine that the person could perform the licensed activity
- 3 with competence.
- 4 (5) Notwithstanding any other provision of this act, if a
- 5 written grievance was lodged before the effective date of this
- 6 act against a person licensed under an act repealed by this act,
- 7 the proceedings on that grievance shall be conducted in the
- 8 manner prescribed in the repealed act.
- 9 Sec. 47. (1) The department shall initiate an action under
- 10 this chapter against an applicant or take any other allowable
- 11 action against the license of any contestant, promoter, or other
- 12 participant who the department determines has done any of the
- 13 following:
- 14 (a) Enters into a contract for a boxing contest or exhibition
- 15 in bad faith.
- (b) Participates in any sham or fake boxing contest or
- 17 exhibition.
- 18 (c) Participates in a boxing contest or exhibition pursuant
- 19 to a collusive understanding or agreement in which the contestant
- 20 competes or terminates the boxing contest or exhibition in a
- 21 manner that is not based upon honest competition or the honest
- 22 exhibition of the skill of the contestant.
- (d) Is determined to have failed to give his or her best
- 24 efforts, failed to compete honestly, or failed to give an honest
- 25 exhibition of his or her skills in a boxing contest or
- 26 exhibition.
- (e) Is determined to have performed an act or engaged in

- 1 conduct that is detrimental to a boxing contest or exhibition
- 2 including, but not limited to, any foul or unsportsmanlike
- 3 conduct in connection with a boxing contest or exhibition.
- 4 (f) Gambles on the outcome of a boxing contest or exhibition
- 5 in which he or she is a contestant, promoter, matchmaker, ring
- 6 official, or second.
- 7 (q) Assaults another licensee, commission member, or
- 8 department employee while not involved in or while outside the
- 9 normal course of a boxing contest or exhibition.
- 10 (2) The department, in consultation with the commission,
- 11 shall promulgate rules to provide for both of the following:
- 12 (a) The timing of drug tests for contestants.
- 13 (b) Specific summary suspension procedures for boxing
- 14 contestants and participants who test positive for drugs or fail
- 15 to submit to a drug test, under section 48(4). The rules shall
- 16 include the following:
- 17 (i) A procedure to allow the department to place the licensee
- 18 upon the national suspension list.
- 19 (ii) An expedited appeal process for the summary suspension.
- 20 (iii) A relicensing procedure following summary suspension.
- 21 (3) An employee of the department must be present at all
- 22 weigh-ins, medical examinations, contests, exhibitions, and
- 23 matches to ensure that this act and rules are strictly enforced.
- 24 (4) Each promoter shall furnish each member of the commission
- 25 present at a boxing contest or exhibition a seat in the area
- 26 immediately adjacent to the boxing contest or exhibition. An
- 27 additional seat shall be provided in the venue.

- 1 (5) The commission chair, a commission member assigned by the
- 2 chair, or a department official designated by the commission
- 3 chair shall have final authority involving any conflict at a
- 4 contest, exhibition, or match and shall advise the chief
- 5 inspector in charge accordingly. In the absence of the chair, an
- 6 assigned member, or a department official designated by the
- 7 commission chair, the chief inspector in charge shall be the
- 8 final decision-making authority.
- 9 Sec. 48. (1) Upon receipt of an application for
- 10 reinstatement and the payment of an administrative fine
- 11 prescribed by the commission, the commission may reinstate a
- 12 revoked license or lift a suspension. If disciplinary action is
- 13 taken against a person under this act that does not relate to a
- 14 boxing contest or exhibition, the commission may, in lieu of
- 15 suspending or revoking a license, prescribe an administrative
- 16 fine not to exceed \$10,000.00. If disciplinary action is taken
- 17 against a person under this act that relates to the preparation
- 18 for a boxing contest or an exhibition, the occurrence of a boxing
- 19 contest or an exhibition, or any other action taken in
- 20 conjunction with a boxing contest or an exhibition, the
- 21 commission may prescribe an administrative fine in an amount not
- 22 to exceed 100% of the share of the purse to which the holder of
- 23 the license is entitled for the contest or exhibition or an
- 24 administrative fine not to exceed \$100,000.00 in the case of any
- 25 other person. This administrative fine may be imposed in
- 26 addition to, or in lieu of, any other disciplinary action that is
- 27 taken against the person by the commission.

- 1 (2) If an administrative fine is imposed under this section,
- 2 the commission may recover the costs of the proceeding, including
- 3 investigative costs and attorney fees. The department or the
- 4 attorney general may bring an action in a court of competent
- 5 jurisdiction to recover any administrative fines, investigative
- 6 and other allowable costs, and attorney fees. The filing of an
- 7 action to recover fines and costs does not bar the imposition of
- 8 other sanctions under this act.
- 9 (3) An employee of the department, in consultation with any
- 10 commission member present, may issue an order to withhold the
- 11 purse for 3 business days due to a violation of this act or a
- 12 rule promulgated under this act. During that 72-hour time
- 13 period, the commission may convene a special meeting to determine
- 14 if the action of the employee of the department was warranted.
- 15 If the commission determines that the action was warranted, the
- 16 department shall offer to hold an administrative hearing as soon
- 17 as practicable but within at least 7 calendar days.
- 18 (4) A professional or participant in a professional boxing
- 19 contest or exhibition shall submit to a postexhibition test of
- 20 body fluids to determine the presence of controlled substances,
- 21 prohibited substances, or enhancers. The department shall
- 22 promulgate rules to set requirements regarding preexhibition
- 23 tests of body fluids to determine the presence of controlled
- 24 substances, prohibited substances, or enhancers.
- 25 (5) The promoter is responsible for the cost of the testing
- 26 performed under this section.
- 27 (6) The director shall withhold 10% of the purse in a contest

- 1 or exhibition until the postcontest drug tests are available to
- 2 the department. If the results do not confirm or demonstrate
- 3 compliance with this act, the money withheld shall be deposited
- 4 into the fund.
- 5 (7) Either of the following is grounds for summary suspension
- 6 of the individual's license in the manner provided for in section
- 7 42:
- 8 (a) A test resulting in a finding of the presence of
- 9 controlled substances, enhancers, or other prohibited substances
- 10 as determined by rule of the commission.
- 11 (b) The refusal or failure of a contestant to submit to the
- 12 drug testing ordered by an authorized person.
- 13 CHAPTER 5
- 14 Sec. 50. (1) Boxing elimination contests in which all of
- 15 the following apply are exempt from this act:
- 16 (a) The contestants compete for prizes only in elimination
- 17 contests and are not also professional boxers competing in 4 or
- 18 more rounds of nonelimination boxing.
- 19 (b) Each bout is scheduled to consist of 3 or fewer 1-minute
- 20 rounds, with contests conducted on no more than 2 consecutive
- 21 calendar days.
- (c) Competing contestants are prohibited from boxing for more
- 23 than 12 minutes on each contest day.
- 24 (d) The contestants participating in the elimination contest
- 25 are insured by the promoter for all medical and hospital expenses
- 26 to be paid to the contestants to cover injuries sustained in the
- 27 contest.

- 1 (e) A physician is in attendance at ringside and the
- 2 physician has authority to stop the contest for medical reasons.
- 3 (f) All contestants pass a physical examination given by a
- 4 physician, a licensed physician's assistant, or a certified nurse
- 5 practitioner before the contest.
- 6 (g) A preliminary breath test is administered to each
- 7 contestant which indicates a blood alcohol content of .02% or
- 8 less.
- 9 (h) The promoter conducts the elimination contest in
- 10 compliance with the following:
- 11 (i) A contestant who has lost by a technical knockout is not
- 12 permitted to compete again for a period of 30 calendar days or
- 13 until the contestant has submitted to the promoter the results of
- 14 a physical examination equivalent to that required of
- 15 professional boxers.
- 16 (ii) The ringside physician examines a contestant who has
- 17 been knocked out in an elimination contest or whose fight has
- 18 been stopped by the referee because he or she received hard blows
- 19 to the head that made him or her defenseless or incapable of
- 20 continuing immediately after the knockout or stoppage. The
- 21 ringside physician may recommend post-fight neurological
- 22 examinations, which may include computerized axial tomography
- 23 (CAT) scans or magnetic resonance imaging (MRI), to be performed
- 24 on the contestant immediately after the contestant leaves the
- 25 location of the contest. The promoter shall not permit the
- 26 contestant to compete until a physician has certified that the
- 27 contestant is fit to compete. If the physician recommended

- 1 further neurological examinations, the promoter shall not permit
- 2 the contestant to compete until the promoter receives copies of
- 3 examination reports demonstrating that the contestant is fit to
- 4 compete.
- 5 (iii) The promoter requires that a contestant who has
- 6 sustained a severe injury or knockout in an elimination contest
- 7 be examined by a physician. The promoter shall not permit the
- 8 contestant to compete until the physician has certified that the
- 9 contestant has fully recovered.
- 10 (iv) The promoter does not permit a contestant to compete in
- 11 an elimination contest for a period of not less than 60 days if
- 12 he or she has been knocked out or has received excessive hard
- 13 blows to the head that required the fight to be stopped.
- 14 (v) A contestant who has been knocked out twice in a period
- 15 of 3 months or who has had excessive head blows causing a fight
- 16 to be stopped is not permitted by a promoter to participate in an
- 17 elimination contest for a period of not less than 120 days from
- 18 the second knockout or stoppage.
- 19 (vi) A contestant who has been knocked out or had excessive
- 20 hard blows to the head causing a fight to be stopped 3 times
- 21 consecutively in a period of 12 months is not permitted by a
- 22 promoter to participate in an elimination contest for a period of
- 23 1 year from the third knockout.
- 24 (vii) Before resuming competition after any of the periods of
- 25 rest prescribed in subparagraphs (iv), (v), and (vi), a promoter
- 26 requires the contestant to produce a certification by a physician
- 27 stating that the contestant is fit to take part in an elimination

- 1 contest.
- 2 (2) As part of the physical examination given before the
- 3 boxing elimination contest, the physician, licensed physician's
- 4 assistant, certified nurse practitioner, or other trained person
- 5 shall administer a preliminary breath test in compliance with
- 6 standards imposed in rules promulgated by the department of state
- 7 police regarding equipment calibration and methods of
- 8 administration. The promoter shall keep a log of preliminary
- 9 breath test results of contestants on file at its place of
- 10 business for at least 3 years after the date of administration of
- 11 the test. These results shall be made available to law
- 12 enforcement officials upon request.
- 13 Sec. 51. (1) A physician, licensed physician's assistant,
- 14 certified nurse practitioner, referee, judge, matchmaker,
- 15 timekeeper, professional boxer, contestant, or manager, or a
- 16 second of those persons, shall obtain a participant license from
- 17 the department before participating either directly or indirectly
- 18 in a boxing contest or exhibition.
- 19 (2) An application for a participant license shall be in
- 20 writing, shall be verified by the applicant, and shall set forth
- 21 those facts requested by and conform to the rules promulgated by
- 22 the department.
- 23 (3) The department shall issue a passport with each
- 24 professional contestant's license.
- 25 (4) The commission or a member of the commission has standing
- 26 to contest the issuance or nonissuance of an exhibition or other
- 27 license by written or electronic communication to the

- 1 department.
- 2 Sec. 52. (1) A person seeking a license under this act as a
- 3 judge or referee may be required to satisfactorily pass an
- 4 examination or training program acceptable to the department.
- 5 (2) A person seeking a license under this act as a judge,
- 6 referee, or contestant shall pass a physical examination that is
- 7 performed by a licensed physician, a licensed physician's
- 8 assistant, or a certified nurse practitioner acceptable to the
- 9 department and the commission.
- 10 (3) Until the expiration of 1 year after the effective date
- 11 of this act, the department shall issue an equivalent license
- 12 without an examination to a person who is licensed in any
- 13 capacity under former article 8 of the occupational code, 1980
- 14 PA 299, on the effective date of this act upon application on a
- 15 form provided by the department.
- 16 Sec. 53. (1) In addition to the requirements of section 52,
- 17 a person seeking a license as a professional referee, judge, or
- 18 timekeeper shall referee, judge, or keep time for a minimum of
- 19 300 rounds of amateur competitive boxing.
- 20 (2) After a person has successfully completed the
- 21 requirements of section 51(2) and subsection (1), the department
- 22 may issue the person a license.
- 23 Sec. 54. (1) In addition to the requirements of section 53,
- 24 a person seeking a license as a professional judge shall score,
- 25 unofficially, not fewer than 200 rounds of amateur boxing. In
- 26 order to fulfill the requirements of this subsection, an
- 27 applicant shall only unofficially judge contests that are

- 1 approved by the commission for that purpose. An applicant shall
- 2 not receive compensation for judging boxing contests or
- 3 exhibitions under this subsection. Scorecards shall be
- 4 transmitted to the department and the commission for review and
- 5 evaluation.
- 6 (2) An employee authorized by the department or the
- 7 commission shall complete a standardized evaluation sheet for
- 8 each boxing contest or exhibition judged by a licensee. The
- 9 commission shall annually review the evaluation sheets. A
- 10 commission member attending a boxing contest or exhibition may
- 11 also submit to the department a standardized evaluation sheet.
- 12 Sec. 55. (1) A professional participating in a boxing
- 13 contest or exhibition shall be insured by the promoter for not
- 14 less than \$50,000.00 for medical and hospital expenses to be paid
- 15 to the contestant to cover injuries sustained in the contest and
- 16 for not less than \$50,000.00 to be paid in accordance with the
- 17 statutes of descent and distribution of personal property if the
- 18 contestant should die as a result of injuries received in a
- 19 boxing contest or exhibition.
- 20 (2) A promoter shall pay the policy premium and deductible
- 21 regarding any medical or hospital expenses for a contestant's
- 22 injuries.
- 23 Sec. 56. (1) A professional boxing contest or exhibition
- 24 shall be of not more than 10 rounds in length, except a boxing
- 25 contest or exhibition which involves a national or international
- 26 championship may last not more than 12 rounds in the
- 27 determination of the department. The contestants shall wear

- 1 during a contest gloves weighing at least 8 ounces each. Rounds
- 2 shall be not longer than 3 minutes, with not less than 1-minute
- 3 rest between rounds.
- 4 (2) A professional or participant in a boxing contest or
- 5 exhibition shall be certified to be in proper physical condition
- 6 by a licensed physician, a licensed physician's assistant, or a
- 7 certified nurse practitioner before participating in a boxing
- 8 contest or exhibition. The department shall designate any
- 9 medical test that may be required to determine if the individual
- 10 is in proper physical condition.
- 11 Sec. 57. (1) A licensed physician shall be in attendance at
- 12 each boxing contest or exhibition. The physician shall observe
- 13 the physical condition of the contestants and advise the referee
- 14 or judges with regard to the health of those contestants. The
- 15 physician shall examine each contestant before entering the
- 16 ring.
- 17 (2) The licensed physician shall file with the commission the
- 18 report of the physical examination of a contestant not later than
- 19 24 hours after termination of the boxing contest or exhibition.
- 20 (3) If, in the opinion of the physician, the health or safety
- 21 of a contestant requires that the boxing contest or exhibition in
- 22 which he or she is participating be terminated, the physician
- 23 shall notify the referee. The referee shall terminate the boxing
- 24 contest or exhibition.
- Sec. 58. (1) If a contestant or participant loses
- 26 consciousness during or as a result of a boxing contest or
- 27 exhibition in which he or she participates, he or she shall not

- 1 again be eligible to participate in a boxing contest or
- 2 exhibition in this state unless examined by a physician appointed
- 3 by the commission and unless the physician certifies the
- 4 contestant's or participant's fitness to participate.
- 5 (2) The contestant or participant shall pay the cost of the
- 6 examination conducted under subsection (1).
- 7 CHAPTER 6
- 8 Sec. 60. (1) Article 8 of the occupational code, 1980
- **9** PA 299, MCL 339.801 to 339.814, is repealed 90 days after the
- 10 date this act is enacted.
- 11 (2) Section 49 of the state license fee act, 1979 PA 152,
- 12 MCL 338.2249, is repealed on the effective date of the rules
- 13 promulgated under sections 22(2)(d) and 35.
- 14 Sec. 61. Except as rescinded, rules promulgated under
- 15 former article 8 of the occupational code, 1980 PA 299, MCL
- 16 339.801 to 339.814, retain authorization under this act.
- 17 Sec. 62. This act takes effect 90 days after the date it is
- 18 enacted.
- 19 Sec. 63. This act does not take effect unless House Bill
- 20 No. 4336 of the 92nd Legislature is enacted into law.