HOUSE SUBSTITUTE FOR SENATE BILL NO. 612

A bill to amend 1939 PA 3, entitled

"An act to provide for the regulation and control of public utilities and other services affected with a public interest within this state; to provide for alternative energy suppliers; to provide for licensing; to include municipally owned utilities and other providers of energy under certain provisions of this act; to create a public service commission and to prescribe and define its powers and duties; to abolish the Michigan public utilities commission and to confer the powers and duties vested by law on the public service commission; to provide for the continuance, transfer, and completion of certain matters and proceedings; to abolish automatic adjustment clauses; to prohibit certain rate increases without notice and hearing; to qualify residential energy conservation programs permitted under state law for certain federal exemption; to create a fund; to provide for a restructuring of the manner in which energy is provided in this state; to encourage the utilization of resource recovery facilities; to prohibit certain acts and practices of providers of energy; to allow for the securitization of stranded costs; to reduce rates; to provide for appeals; to provide appropriations; to declare the effect and purpose of this act; to prescribe remedies and penalties; and to repeal acts and parts of acts,"

by amending section 10a (MCL 460.10a), as amended by 2003 PA 214.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 10a. (1) No later than January 1, 2002, the commission
- 2 shall issue orders establishing the rates, terms, and conditions
- 3 of service that allow all retail customers of an electric utility
- 4 or provider to choose an alternative electric supplier. The
- 5 orders shall provide for full recovery of a utility's net
- 6 stranded costs and implementation costs as determined by the
- 7 commission.
- 8 (2) The commission shall issue orders establishing a
- 9 licensing procedure for all alternative electric suppliers. To
- 10 ensure adequate service to customers in this state, the
- 11 commission shall require that an alternative electric supplier
- 12 maintain an office within this state, shall assure that an
- 13 alternative electric supplier has the necessary financial,
- 14 managerial, and technical capabilities, shall require that an
- 15 alternative electric supplier maintain records which the
- 16 commission considers necessary, and shall ensure an alternative
- 17 electric supplier's accessibility to the commission, to
- 18 consumers, and to electric utilities in this state. The
- 19 commission also shall require alternative electric suppliers to
- 20 agree that they will collect and remit to local units of
- 21 government all applicable users, sales, and use taxes. An
- 22 alternative electric supplier is not required to obtain any
- 23 certificate, license, or authorization from the commission other
- 24 than as required by this act.
- 25 (3) The commission shall issue orders to ensure that
- 26 customers in this state are not switched to another supplier or
- 27 billed for any services without the customer's consent.

- 1 (4) Within 180 days after June 5, No later than December 2,
- 2 2000, the commission shall establish a code of conduct that shall
- 3 apply to all electric utilities. The code of conduct shall
- 4 include, but is not limited to, measures to prevent
- 5 cross-subsidization, information sharing, and preferential
- 6 treatment, between a utility's regulated and unregulated
- 7 services, whether those services are provided by the utility or
- 8 the utility's affiliated entities. The code of conduct
- 9 established under this subsection shall also be applicable to
- 10 electric utilities and alternative electric suppliers consistent
- 11 with section 10, this section, and sections 10b through 10cc.
- 12 (5) Before December 31, 2003, the commission shall extend
- 13 the temporary waiver for appliance service plans granted in case
- 14 no. U-12134 issued February 20, 2003, to July 1, 2004, subject to
- 15 the conditions imposed by that order. The enactment of this
- 16 subsection shall not be deemed to prejudice, delay, or affect any
- 17 pending legal case or legal proceeding. An electric utility may
- 18 offer its customers an appliance service program. Except as
- 19 otherwise provided by this section, the utility shall comply with
- 20 the code of conduct established by the commission under
- 21 subsection (4). As used in this section, "appliance service
- 22 program" or "program" means a subscription program for the repair
- 23 and servicing of heating and cooling systems or other
- 24 appliances.
- 25 (6) A utility offering a program under subsection (5) shall
- 26 do all of the following:
- 27 (a) Locate within a separate department of the utility or

- 1 affiliate within the utility's corporate structure the personnel
- 2 responsible for the day-to-day management of the program.
- 3 (b) Maintain separate books and records for the program,
- 4 access to which shall be made available to the commission upon
- 5 request.
- 6 (c) Not promote or market the program through the use of
- 7 utility billing inserts, printed messages on the utility's
- 8 billing materials, or other promotional materials included with
- 9 customers' utility bills.
- 10 (7) All costs directly attributable to an appliance service
- 11 program allowed under subsection (5) shall be allocated to the
- 12 program as required by this subsection. The direct and indirect
- 13 costs of employees, vehicles, equipment, office space, and other
- 14 facilities used in the appliance service program shall be
- 15 allocated to the program based upon the amount of use by the
- 16 program as compared to the total use of the employees, vehicles,
- 17 equipment, office space, and other facilities. The cost of the
- 18 program shall include administrative and general expense loading
- 19 to be determined in the same manner as the utility determines
- 20 administrative and general expense loading for all of the
- 21 utility's regulated and unregulated activities. A subsidy by a
- 22 utility does not exist if costs allocated as required by this
- 23 subsection do not exceed the revenue of the program.
- 24 (8) A utility may include charges for its appliance service
- 25 program on its monthly billings to its customers if the utility
- 26 complies with all of the following requirements:
- 27 (a) All costs associated with the billing process, including

- 1 the postage, envelopes, paper, and printing expenses, are
- 2 allocated as required under subsection (7).
- 3 (b) A customer's regulated utility service is not terminated
- 4 for nonpayment of the appliance service program portion of the
- 5 bill.
- 6 (c) Unless the customer directs otherwise in writing, a
- 7 partial payment by a customer is applied first to the bill for
- 8 regulated service.
- 9 (9) In marketing its appliance service program to the public,
- 10 a utility shall do all of the following:
- 11 (a) The list of customers receiving regulated service from
- 12 the utility shall be available to a provider of appliance repair
- 13 service upon request within 2 business days. The customer list
- 14 shall be provided in the same electronic format as such
- 15 information is provided to the appliance service program. A new
- 16 customer shall be added to the customer list within 1 business
- 17 day of the date the customer requested to turn on service.
- 18 (b) Appropriately allocate costs as required under subsection
- 19 (7) when personnel employed at a utility's call center provide
- 20 appliance service program marketing information to a prospective
- 21 customer.
- 22 (c) Prior to enrolling a customer into the program, the
- 23 utility shall inform the potential customer of all of the
- 24 following:
- 25 (i) That appliance service programs may be available from
- 26 another provider.
- (ii) That the appliance service program is not regulated by

- 1 the commission.
- 2 (iii) That a new customer shall have 10 days after enrollment
- 3 to cancel his or her appliance service program contract without
- 4 penalty.
- 5 (iv) That the customer's regulated rates and conditions of
- 6 service provided by the utility are not affected by enrollment in
- 7 the program or by the decision of the customer to use the
- 8 services of another provider of appliance repair service.
- 9 (d) The utility name and logo may be used to market the
- 10 appliance service program provided that the program is not
- 11 marketed in conjunction with a regulated service. To the extent
- 12 that a program utilizes the utility's name and logo in marketing
- 13 the program, the program shall include language on all material
- 14 indicating that the program is not regulated by the commission.
- 15 Costs shall not be allocated to the program for the use of the
- 16 utility's name or logo.
- 17 (10) This section does not prohibit the commission from
- 18 requiring a utility to include revenues from an appliance service
- 19 program in establishing base rates. If the commission includes
- 20 the revenues of an appliance service program in determining a
- 21 utility's base rates, the commission shall also include all of
- 22 the costs of the program as determined under this section.
- 23 (11) Except as otherwise provided in this section, the code
- 24 of conduct with respect to an appliance service program shall not
- 25 require a utility to form a separate affiliate or division to
- 26 operate an appliance service program, impose further restrictions
- 27 on the sharing of employees, vehicles, equipment, office space,

- 1 and other facilities, or require the utility to provide other
- 2 providers of appliance repair service with access to utility
- 3 employees, vehicles, equipment, office space, or other
- 4 facilities.
- 5 (12) -(6) The orders issued by the commission before June 5,
- 6 2000 that allow customers of an electric utility to choose an
- 7 alternative electric supplier, including orders that determine
- 8 and authorize recovery of net stranded costs and implementation
- 9 costs and that confirm any voluntary commitments of electric
- 10 utilities, are in compliance with this act and enforceable by the
- 11 commission. An electric utility that has not had voluntary
- 12 commitments to provide customer choice previously approved by
- 13 orders of the commission shall file a restructuring plan to allow
- 14 customers to choose an alternative electric supplier no later
- 15 than the date ordered by the commission. The plan shall propose
- 16 a methodology to determine the electric utility's net stranded
- 17 costs and implementation costs.
- 18 (13) -(7) This act does not prohibit or limit the right of a
- 19 person to obtain self-service power and does not impose a
- 20 transition, implementation, exit fee, or any other similar charge
- 21 on self-service power. A person using self-service power is not
- 22 an electric supplier, electric utility, or a person conducting an
- 23 electric utility business. As used in this subsection,
- 24 "self-service power" means any of the following:
- 25 (a) Electricity generated and consumed at an industrial site
- 26 or contiguous industrial site or single commercial establishment
- 27 or single residence without the use of an electric utility's

- 1 transmission and distribution system.
- 2 (b) Electricity generated primarily by the use of by-product
- 3 fuels, including waste water solids, which electricity is
- 4 consumed as part of a contiguous facility, with the use of an
- 5 electric utility's transmission and distribution system, but only
- 6 if the point or points of receipt of the power within the
- 7 facility are not greater than 3 miles distant from the point of
- 8 generation.
- 9 (c) A site or facility with load existing on June 5, 2000
- 10 that is divided by an inland body of water or by a public
- 11 highway, road, or street but that otherwise meets this definition
- 12 meets the contiguous requirement of this subdivision regardless
- 13 of whether self-service power was being generated on June 5,
- **14** 2000.
- 15 (d) A commercial or industrial facility or single residence
- 16 that meets the requirements of subdivision (a) or (b) meets this
- 17 definition whether or not the generation facility is owned by an
- 18 entity different from the owner of the commercial or industrial
- 19 site or single residence.
- 20 (14) -(8) This act does not prohibit or limit the right of a
- 21 person to engage in affiliate wheeling and does not impose a
- 22 transition, implementation, exit fee, or any other similar charge
- 23 on a person engaged in affiliate wheeling. As used in this
- 24 section:
- 25 (a) "Affiliate" means a person or entity that directly, or
- 26 indirectly through 1 or more intermediates, controls, is
- 27 controlled by, or is under common control with another specified

- 1 entity. As used in this subdivision, "control" means, whether
- 2 through an ownership, beneficial, contractual, or equitable
- 3 interest, the possession, directly or indirectly, of the power to
- 4 direct or to cause the direction of the management or policies of
- 5 a person or entity or the ownership of at least 7% of an entity
- 6 either directly or indirectly.
- 7 (b) "Affiliate wheeling" means a person's use of direct
- 8 access service where an electric utility delivers electricity
- 9 generated at a person's industrial site to that person or that
- 10 person's affiliate at a location, or general aggregated
- 11 locations, within this state that was either 1 of the following:
- 12 (i) For at least 90 days during the period from January 1,
- 13 1996 to October 1, 1999, supplied by self-service power, but only
- 14 to the extent of the capacity reserved or load served by
- 15 self-service power during the period.
- 16 (ii) Capable of being supplied by a person's cogeneration
- 17 capacity within this state that has had since January 1, 1996 a
- 18 rated capacity of 15 megawatts or less, was placed in service
- 19 before December 31, 1975, and has been in continuous service
- 20 since that date. A person engaging in affiliate wheeling is not
- 21 an electric supplier, an electric utility, or conducting an
- 22 electric utility business when a person engages in affiliate
- 23 wheeling.
- 24 (15) -(9)— The rights of parties to existing contracts and
- 25 agreements in effect as of January 1, 2000 between electric
- 26 utilities and qualifying facilities, including the right to have
- 27 the charges recovered from the customers of an electric utility,

- 1 or its successor, shall not be abrogated, increased, or
- 2 diminished by this act, nor shall the receipt of any proceeds of
- 3 the securitization bonds by an electric utility be a basis for
- 4 any regulatory disallowance. Further, any securitization or
- 5 financing order issued by the commission that relates to a
- 6 qualifying facility's power purchase contract shall fully
- 7 consider that qualifying facility's legal and financial
- 8 interests.
- 9 (16) $\frac{10}{10}$ The commission shall, after a contested case
- 10 proceeding, issue annually an order approving for each electric
- 11 utility a true-up adjustment to reconcile any overcollections or
- 12 undercollections of the preceding 12 months to ensure the
- 13 recovery of all amounts of net stranded costs. The rates for
- 14 customers remaining with an incumbent electric utility will not
- 15 be affected by the true-up process under this subsection. The
- 16 commission shall review the electric utility's stranded cost
- 17 recovery charges and securitization charges implemented for the
- 18 preceding 12 months, and adjust the stranded cost recovery
- 19 charge, by way of supplemental surcharges or credits, to allow
- 20 the netting of stranded costs.
- 21 (17) $\frac{11}{11}$ The commission shall consider the reasonableness
- 22 and appropriateness of various methods to determine net stranded
- 23 costs, including, but not limited to, all of the following:
- 24 (a) Evaluating the relationship of market value to the net
- 25 book value of generation assets and purchased power contracts.
- (b) Evaluating net stranded costs based on the market price
- 27 of power in relation to prices assumed by the commission in prior

- 1 orders.
- 2 (c) Any other method the commission considers appropriate.
- 3 (18) -(12) The true-up adjustment adopted under subsection
- 4 (10) (16) shall not result in a modification to the
- 5 securitization charge. The commission shall not adjust or change
- 6 in any manner securitization charges authorized by the commission
- 7 in a financing order issued under section 10i as a result of its
- 8 review and any action taken under subsection $\frac{(10)}{(16)}$.
- 9 (19) -(13) After the time period described in section
- 10 10d(2), the rates for retail customers that remain with or leave
- 11 and later return to the incumbent electric utility shall be
- 12 determined in the same manner as the rates were determined before
- 13 the effective date of this section.