Economic development; other; agricultural tax abatement districts act; provide for.

ECONOMIC DEVELOPMENT: Other; AGRICULTURE: Other

A bill to provide for the establishment of agricultural tax abatement districts in local governmental units; to provide for the exemption from certain taxes; to levy and collect a specific tax upon the owners of certain agricultural property; to provide for the disposition of the tax; to provide for the obtaining and transferring of an exemption certificate and to prescribe the contents of those certificates; to prescribe the powers and duties of the state tax commission and certain officers of local governmental units; and to provide penalties.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "agricultural tax abatement districts act".
- 3 Sec. 2. As used in this act:
- 4 (a) "Agricultural abatement security tax" means the specific
- 5 tax levied under section 10.

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- 1 (b) "Agricultural tax abatement district" or "district"
- 2 means an area designated by a local governmental unit under sec-
- **3** tion 3.
- 4 (c) "Commission" means the state tax commission created by
- **5** 1927 PA 360, MCL 209.101 to 209.107.
- 6 (d) "Local governmental unit" means a city, village, or
- 7 township.
- 8 (e) "Qualified agricultural property" means unoccupied prop-
- 9 erty and related buildings classified as agricultural under the
- 10 general property tax act, 1893 PA 206, MCL 211.1 to 211.157, or
- 11 other unoccupied property and related buildings located on that
- 12 property devoted primarily to agricultural use as defined in sec-
- 13 tion 36101 of part 361 of the natural resources and environmental
- 14 protection act, 1994 PA 451, MCL 324.36101. Related buildings
- 15 include a residence occupied by a person employed in or actively
- 16 involved in the agricultural use. Property used for commercial
- 17 storage, commercial processing, commercial distribution, commer-
- 18 cial marketing, or commercial shipping operations or other com-
- 19 mercial or industrial purposes is not qualified agricultural
- 20 property. A parcel of property is devoted primarily to agricul-
- 21 tural use only if more than 50% of the parcel's acreage is
- 22 devoted to agricultural use. Qualified agricultural property
- 23 does not include that portion of the total state equalized valua-
- 24 tion of the property that is used for a commercial or industrial
- 25 purpose or that is a residence that is not a related building.

- 1 (f) "Qualified agricultural property exemption certificate"
- 2 or "certificate" means a certificate issued pursuant to sections
- **3** 4, 5, and 6.
- 4 (g) "Taxable value" means that value determined under sec-
- 5 tion 27a of the general property tax act, 1893 PA 206,
- 6 MCL 211.27a.
- 7 Sec. 3. (1) A local governmental unit, by resolution of its
- 8 legislative body, may establish an agricultural tax abatement
- 9 district that consists of 1 or more parcels or tracts of land or
- 10 a portion of a parcel or tract of land that contains qualified
- 11 agricultural property.
- 12 (2) The legislative body of a local governmental unit may
- 13 establish an agricultural tax abatement district on its own ini-
- 14 tiative or upon a written request filed by the owner or owners of
- 15 not less than 75% of the state equalized value of the qualified
- 16 agricultural property located within a proposed agricultural tax
- 17 abatement district. This request shall be filed with the clerk
- 18 of the local governmental unit.
- 19 (3) Before adopting a resolution establishing an agricul-
- 20 tural tax abatement district, the legislative body shall give
- 21 written notice by certified mail to the owners of all real prop-
- 22 erty within the proposed agricultural tax abatement district and
- 23 shall hold a public hearing on the establishment of the agricul-
- 24 tural tax abatement district at which those owners and other res-
- 25 idents or taxpayers of the local governmental unit shall have a
- 26 right to appear and be heard.

- 1 (4) An agricultural tax abatement district established by a
- 2 township shall be only within the unincorporated territory of the
- 3 township and shall not be within a village.
- 4 Sec. 4. (1) After the establishment of an agricultural tax
- 5 abatement district, the owner or lessee of a qualified agricul-
- 6 tural property may file an application for a qualified agricul-
- 7 tural property exemption certificate with the clerk of the local
- 8 governmental unit that established an agricultural tax abatement
- 9 district. The application shall be filed in the manner and form
- 10 prescribed by the commission. The application shall contain or
- 11 be accompanied by a general description of the qualified agricul-
- 12 tural property and a general description of the proposed use of
- 13 the qualified agricultural property.
- 14 (2) Upon receipt of an application for a qualified agricul-
- 15 tural property exemption certificate, the clerk of the local gov-
- 16 ernmental unit shall notify in writing the assessor of the
- 17 assessing unit in which the qualified agricultural property is
- 18 located or to be located, and the legislative body of each taxing
- 19 unit that levies ad valorem property taxes in the local govern-
- 20 mental unit in which the qualified agricultural property is
- 21 located or to be located. Before acting upon the application,
- 22 the legislative body of the local governmental unit shall afford
- 23 the applicant, the assessor, and a representative of the affected
- 24 taxing units an opportunity for a hearing.
- 25 (3) The local governmental unit may charge the applicant an
- 26 application fee to process an application for a qualified
- 27 agricultural property exemption certificate. A local

- 1 governmental unit shall not charge an applicant any other fee
- 2 under this act.
- 3 Sec. 5. The legislative body of the local governmental
- 4 unit, not more than 60 days after receipt by its clerk of the
- 5 application, shall by resolution either approve or disapprove the
- 6 application for a qualified agricultural property exemption cer-
- 7 tificate in accordance with section 8 and the other provisions of
- 8 this act. If disapproved, the reasons shall be set forth in
- 9 writing in the resolution. If approved, the clerk shall forward
- 10 the application to the commission within 60 days of approval or
- 11 before October 31 of that year, whichever is first, in order to
- 12 receive the qualified agricultural property exemption certificate
- 13 effective for the following year. If disapproved, the clerk
- 14 shall return the application to the applicant. The applicant may
- 15 appeal the disapproval to the commission within 10 days after the
- 16 date of the disapproval.
- Sec. 6. (1) Within 60 days after receipt of an approved
- 18 application or an appeal of a disapproved application that was
- 19 submitted to the commission before October 31 of that year, the
- 20 commission shall determine whether the qualified agricultural
- 21 property complies with section 8 and with the other provisions of
- 22 this act. If the commission so finds, it shall issue a qualified
- 23 agricultural property exemption certificate. Before issuing a
- 24 certificate, the commission shall notify the state treasurer of
- 25 the application and that the application complies with the
- 26 requirements in section 8. The effective date of the certificate
- 27 for a qualified agricultural property is the immediately

- 1 succeeding December 31 following the date the certificate is 2 issued.
- 3 (2) The commission shall send a qualified agricultural prop-
- 4 erty exemption certificate, when issued, by certified mail to the
- 5 applicant, and a certified copy by certified mail to the assessor
- 6 of the assessing unit in which the qualified agricultural prop-
- 7 erty is located or to be located, and that copy shall be filed in
- 8 his or her office. Notice of the commission's refusal to issue a
- 9 certificate shall be sent by certified mail to the same persons.
- 10 Sec. 7. A qualified agricultural property for which a qual-
- 11 ified agriculture property exemption certificate is in effect,
- 12 for the period on and after the effective date of the certificate
- 13 and continuing so long as the qualified agricultural property
- 14 exemption certificate is in force, is exempt from ad valorem real
- 15 property taxes and the lessee, occupant, user, or person in pos-
- 16 session of that qualified agricultural property for the same
- 17 period is exempt from ad valorem taxes imposed under 1953 PA 189,
- 18 MCL 211.181 to 211.182.
- 19 Sec. 8. The legislative body of the local governmental
- 20 unit, in its resolution approving an application, shall set forth
- 21 a finding and determination that the granting of the qualified
- 22 agricultural property exemption certificate, considered together
- 23 with the aggregate amount of qualified agricultural property
- 24 exemption certificates previously granted and currently in force,
- 25 shall not have the effect of substantially impeding the operation
- 26 of the local governmental unit or impairing the financial
- 27 soundness of a taxing unit that levies an ad valorem property tax

- 1 in the local governmental unit in which the qualified
- 2 agricultural property is located or to be located. If the state
- 3 equalized valuation of property proposed to be exempt pursuant to
- 4 an application under consideration, considered together with the
- 5 aggregate state equalized valuation of property exempt under cer-
- 6 tificates previously granted and currently in force, exceeds 5%
- 7 of the state equalized valuation of the local governmental unit,
- 8 the commission, with the approval of the state treasurer, shall
- 9 make a separate finding and shall include a statement in the
- 10 order approving the qualified agricultural property exemption
- 11 certificate that exceeding that amount shall not have the effect
- 12 of substantially impeding the operation of the local governmental
- 13 unit or impairing the financial soundness of an affected taxing
- **14** unit.
- 15 Sec. 9. (1) The assessor of each city or township in which
- 16 there is a qualified agricultural property with respect to which
- 17 1 or more qualified agricultural property exemption certificates
- 18 have been issued and are in force shall determine annually as of
- 19 December 31 the value and taxable value of each qualified agri-
- 20 cultural property separately, both for real and personal proper-
- 21 ty, having the benefit of a certificate.
- 22 (2) The assessor, upon receipt of notice of the filing of an
- 23 application for the issuance of a certificate, shall determine
- 24 and furnish to the local legislative body and the commission the
- 25 value of the property to which the application pertains and other
- 26 information as may be necessary to permit the local legislative

- ${f 1}$ body and the commission to make the determinations required by
- 2 section 8.
- 3 Sec. 10. (1) Except as provided in subsection (5), there is
- 4 levied upon every owner of qualified agricultural property to
- 5 which a qualified agricultural property exemption certificate is
- 6 issued a specific tax to be known as the agricultural tax abate-
- 7 ment security tax.
- **8** (2) The agricultural tax abatement security tax is an annual
- 9 tax, payable at the same times, in the same installments, and to
- 10 the same officer or officers as taxes imposed under the general
- 11 property tax act, 1893 PA 206, MCL 211.1 to 211.157, are
- 12 payable. Except as otherwise provided in this section, the offi-
- 13 cer or officers shall disburse the agricultural tax abatement
- 14 security tax payments received each year to and among the state,
- 15 cities, townships, villages, school districts, counties, and
- 16 authorities, at the same times and in the same proportions as
- 17 required by law for the disbursement of taxes collected under the
- 18 general property tax act, 1893 PA 206, MCL 211.1 to 211.157.
- 19 (3) Except as provided by subsection (4) for an intermediate
- 20 school district receiving state aid under section 56, 62, or 81
- 21 of the state school aid act of 1979, 1979 PA 94, MCL 388.1656,
- 22 388.1662, and 388.1681, of the amount that would otherwise be
- 23 disbursed to or retained by the intermediate school district, all
- 24 or a portion, to be determined on the basis of the tax rates
- 25 being utilized to compute the amount of the state school aid,
- 26 shall be paid instead to the state treasury to the credit of the
- 27 state school aid fund established by section 11 of article IX of

- 1 the state constitution of 1963. This subsection does not apply
- 2 to taxes levied for either of the following:
- 3 (a) Mills allocated to an intermediate school district for
- 4 operating purposes as provided for under the property tax limita-
- 5 tion act, 1933 PA 62, MCL 211.201 to 211.217a.
- **6** (b) An intermediate school district that is not receiving
- 7 state aid under section 56 or 62 of the state school aid act of
- 8 1979, 1979 PA 94, MCL 388.1656 and 388.1662.
- **9** (4) The amount of agricultural tax abatement security taxes
- 10 to be disbursed to a local school district, except for that
- 11 amount of tax attributable to mills levied under section 1211(2)
- 12 or 1211c of the revised school code, 1976 PA 451, MCL 380.1211
- 13 and 380.1211c, and mills that are not included as mills levied
- 14 for school operating purposes under section 1211 of the revised
- 15 school code, 1976 PA 451, MCL 380.1211, shall be paid to the
- 16 state treasury and credited to the state school aid fund estab-
- 17 lished by section 11 of article IX of the state constitution of
- **18** 1963.
- 19 (5) Qualified agricultural property located in a renaissance
- 20 zone under the Michigan renaissance zone act, 1996 PA 376,
- **21** MCL 125.2681 to 125.2696, is exempt from the agricultural tax
- 22 abatement security tax levied under this act to the extent and
- 23 for the duration provided pursuant to the Michigan renaissance
- 24 zone act, 1996 PA 376, MCL 125.2681 to 125.2696, except for that
- 25 portion of the agricultural tax abatement security tax attribut-
- 26 able to a special assessment or a tax described in section 7ff(2)
- 27 of the general property tax act, 1893 PA 206, MCL 211.7ff. The

- 1 agricultural tax abatement security tax calculated under this
- 2 subsection shall be disbursed proportionately to the local taxing
- 3 unit or units that levied the special assessment or the tax
- 4 described in section 7ff(2) of the general property tax act, 1893
- **5** PA 206, MCL 211.7ff.
- 6 Sec. 11. (1) The amount of the tax applicable to real prop-
- 7 erty, until paid, shall be a lien upon the real property to which
- 8 the certificate is applicable; but only upon the filing by the
- 9 officer of a certificate of nonpayment of the agricultural tax
- 10 abatement security tax applicable to real property, together with
- 11 an affidavit of proof of service of the certificate of nonpayment
- 12 upon the owner of the qualified agricultural property by certi-
- 13 fied mail with the register of deeds of the county in which the
- 14 real property is situated, may proceedings then be had upon the
- 15 lien in the same manner as provided by law for the foreclosure in
- 16 the circuit courts of mortgage liens upon real property.
- 17 (2) On or after the December 31 next following the expira-
- 18 tion of 60 days after the service upon the owner of a certificate
- 19 of nonpayment and the filing of the certificate of nonpayment, if
- 20 payment has not been made within the intervening 60 days, pro-
- 21 vided for by subsection (1), the qualified agricultural property
- 22 exemption certificate shall automatically be terminated.
- 23 Sec. 12. The amount of the agricultural tax abatement
- 24 security tax in each year for a qualified agricultural property
- 25 for which a qualified agricultural property exemption certificate
- 26 is in effect shall be determined by multiplying the taxable value
- 27 of the qualified agricultural property by the sum of 1/2 of the

- 1 total mills that would otherwise be levied on that property as ad
- 2 valorem taxes for that year by all taxing units within which the
- 3 qualified agricultural property is located.
- 4 Sec. 13. Within 60 days after the granting of a qualified
- 5 agricultural property exemption certificate under section 5 for
- 6 qualified agricultural property, the state treasurer may exclude
- 7 1/2 or all of the number of mills levied under the state educa-
- 8 tion tax act, 1993 PA 331, MCL 211.901 to 211.906, from the spe-
- 9 cific tax calculation on the qualified agricultural property
- 10 under section 12 if the state treasurer determines that reducing
- 11 the number of mills used to calculate the specific tax under
- 12 section 12 is necessary to reduce unemployment, promote economic
- 13 growth, increase capital investment, maintain food production,
- 14 and maintain agricultural enterprises in this state.
- 15 Sec. 14. Upon receipt of a request by certified mail to the
- 16 commission by the holder of a qualified agricultural property
- 17 exemption certificate requesting revocation of the certificate,
- 18 the commission shall by order revoke the certificate.
- 19 Sec. 15. The commission may promulgate rules as it deems
- 20 necessary for the administration of this act pursuant to the
- 21 administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to
- **22** 24.328.
- 23 Sec. 16. A qualified agricultural property exemption cer-
- 24 tificate shall be in the form the commission determines but shall
- 25 contain:
- 26 (a) A legal description of the real property on which the
- 27 facility is or is to be located.

- 1 (b) A statement that unless revoked as provided in this act
- 2 the certificate shall remain in force for the period stated in
- 3 the certificate.
- 4 Sec. 17. A party aggrieved by the issuance or refusal to
- 5 issue, revocation, transfer, or modification of a qualified agri-
- 6 cultural property exemption certificate may appeal from the find-
- 7 ing and order of the commission in the manner and form and within
- 8 the time provided by the administrative procedures act of 1969,
- 9 1969 PA 306, MCL 24.201 to 24.328.
- 10 Sec. 18. A qualified agricultural property exemption cer-
- 11 tificate may be transferred and assigned by the holder thereof to
- 12 a new owner or lessee of the qualified agricultural property but
- 13 only with the approval of the local governmental unit and the
- 14 commission after application by the new owner or lessee, and
- 15 notice and hearing in the same manner as provided in section 4
- 16 for the application for a certificate.

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