



HOUSE BILL No. 4953

October 5, 1999, Introduced by Reps. Clark, Martinez, Garza, Reeves, Hardman, Hale, Lemmons, LaForge, Gielegem, Brewer, Wojno, Hansen, Dennis, Woodward, Baird, Hanley, Vaughn, Lockwood, O'Neill, Jacobs, Schauer, Callahan, Spade, Clarke, Minore, Bogardus, Jamnick, Basham, Pestka, Rivet, Quarles, Kelly, Daniels, DeHart, Brater, Price, Tesanovich, Scott, Prusi, Rick Johnson, Allen, Thomas, Kilpatrick and Sheltroun and referred to the Committee on Insurance and Financial Services.

A bill to regulate check cashing businesses; to provide for licensing and fees; to prescribe the powers and duties of certain state agencies and officials; and to provide for penalties.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 1. This act shall be known and may be cited as the
2 "check cashing licensing act".

3 Sec. 2. As used in this act:

4 (a) "Applicant" means a person seeking a license under this
5 act.

6 (b) "Bureau" means the financial institutions bureau in the
7 department of consumer and industry services.

8 (c) "Check" means a check, draft, money order, food stamp,
9 government warrant, or other instrument for the transmission or
10 payment of money.

1 (d) "Commissioner" means the commissioner of the bureau.

2 (e) "Licensee" means a person licensed by the commissioner
3 under this act.

4 (f) "Person" means an individual, partnership, association,
5 corporation, limited liability company, or other legal entity
6 except a governmental agency.

7 Sec. 3. Except as provided in section 4, a person shall not
8 engage in the business of cashing checks for a fee or other con-
9 sideration without first obtaining a license under this act.

10 Sec. 4. (1) This act does not apply to the cashing of
11 checks by any of the following:

12 (a) A state or national bank or a state or federal credit
13 union, savings and loan association, or savings bank.

14 (b) A department or agency of a state or the United States.

15 (c) A foreign bank agency, as defined by section 5 of the
16 banking code of 1969, 1969 PA 319, MCL 487.305.

17 (d) A corporation or limited liability company with offices
18 or franchises in at least 20 states engaged in the business of
19 cashing checks.

20 (2) This act does not apply to the receipt of money by an
21 incorporated telegraph company at an office of the company for
22 immediate transmission by telegraph.

23 Sec. 5. (1) A person seeking a license to engage in the
24 business of cashing checks in this state shall file an applica-
25 tion with the commissioner in writing and under oath that
26 includes all of the following:

1 (a) The name and exact address of the applicant and the name
2 and address of 1 of the following:

3 (i) If the applicant is a corporation, its officers and
4 directors.

5 (ii) If the applicant is an association, its officers and
6 directors.

7 (iii) If the applicant is a partnership, its partners.

8 (iv) If the applicant is a limited liability company, either
9 its manager or managers if managed by a manager or managers, or
10 its members.

11 (v) If the applicant is any other legal entity, its manager
12 or other person designated to control the operation of that legal
13 entity.

14 (b) A copy of a certificate of an assumed name, if
15 applicable.

16 (c) One of the following, as applicable:

17 (i) If the applicant is a corporation, a copy of the arti-
18 cles of incorporation and bylaws.

19 (ii) If the applicant is a partnership, a copy of any part-
20 nership agreement and partnership certificate.

21 (iii) If the applicant is a limited liability company, a
22 copy of the articles of organization and operating agreement.

23 (iv) If the applicant is an association, a copy of any orga-
24 nizational documents of the association.

25 (2) At the time of filing the application, the applicant
26 shall do all of the following:

1 (a) Pay to the bureau a nonrefundable license fee of \$300.00
2 for 1 business location, and \$150.00 for each additional business
3 location.

4 (b) Furnish financial statements to the bureau, in a form
5 satisfactory to the commissioner, showing the applicant has work-
6 ing capital in excess of \$5,000.00 for each of the applicant's
7 business locations and cash in excess of \$25,000.00.

8 (c) Furnish a \$5,000.00 surety bond for each of the
9 applicant's business locations issued by a bonding company or
10 insurance company authorized to do business in this state and in
11 a form satisfactory to the commissioner, to secure the per-
12 formance of the obligations of the applicant with respect to the
13 receipt of money in connection with the cashing of checks.

14 (d) File an appointment of the commissioner as the agent for
15 service of process in this state.

16 Sec. 6. After the applicant files the application and com-
17 plies with section 5(2), the commissioner shall investigate the
18 financial responsibility, financial and business experience, and
19 character and general fitness of the applicant. If the commis-
20 sioner finds these factors and qualities meet the requirements of
21 this act and reasonably warrant the belief that the applicant's
22 business will be conducted honestly, fairly, equitably, careful-
23 ly, efficiently, and in a manner commanding the confidence and
24 trust of the community, the commissioner shall issue to the
25 person a license to engage in the business of cashing checks.

26 Sec. 7. On or before January 1 of each year, a licensee
27 shall pay a license renewal fee of \$300.00 for its principal

1 business location, and \$150.00 for each additional business
2 location, and submit a renewal application in the form prescribed
3 by the commissioner. The bureau shall renew the license if,
4 after considering all relevant factors and any comments or com-
5 plaints about the licensee, it determines the licensee is in com-
6 pliance with this act.

7 Sec. 8. (1) A licensee shall conduct the business of cash-
8 ing checks only at locations approved by the commissioner.

9 (2) A license issued under this act is not transferable, but
10 with the prior written approval of the commissioner, the licensee
11 may change its name or principal address.

12 Sec. 9. A licensee shall not contract for, receive, impose,
13 assess, or collect a charge or fee for the cashing of a check
14 that exceeds 1 of the following percentages of the face amount of
15 the check, as applicable:

16 (a) Five percent for a payroll, pension, or government
17 check.

18 (b) Seven percent for a check from an insurance company,
19 including, but not limited to, a private health or disability
20 insurance plan payment.

21 (c) Ten percent for a personal check, money order, or other
22 check.

23 Sec. 10. (1) The commissioner shall not deny, suspend, or
24 revoke a license issued under this act before notice is sent to
25 the applicant or licensee setting forth in writing the reasons
26 for the denial, suspension, or revocation. Within 5 days after
27 receipt of the notice, the applicant or licensee may make written

1 demand for a hearing. The commissioner with reasonable
2 promptness shall hear and determine the matter as provided by the
3 administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to
4 24.328. If the applicant or licensee considers itself aggrieved
5 by the order of the commissioner, the applicant or licensee may
6 appeal within 30 days from the date of the order to the circuit
7 court in the manner provided by the administrative procedures act
8 of 1969, 1969 PA 306, MCL 24.201 to 24.328. If an appeal is
9 taken from an order revoking a license, the effect of the order
10 may be stayed by the court pending the final determination of the
11 appeal.

12 (2) The commissioner may conduct investigations and hearings
13 as the commissioner considers necessary to determine whether a
14 licensee or other person has violated this act, or whether a
15 licensee has conducted business in a manner that justifies sus-
16 pension or revocation of its license.

17 (3) The commissioner may subpoena witnesses, documents,
18 papers, books, records, and other evidence in a matter over which
19 the commissioner has jurisdiction, control, or supervision. The
20 commissioner may administer oaths and affirmations to a person
21 whose testimony is required.

22 Sec. 11. The commissioner shall promulgate rules that are
23 necessary for the administration of this act under the adminis-
24 trative procedures act of 1969, 1969 PA 306, MCL 24.201 to
25 24.328.

26 Sec. 12. A licensee shall maintain accurate and complete
27 books, accounts, and records of its check cashing business in a

1 form satisfactory to the bureau, and shall preserve the books,
2 accounts, and records for not less than 3 years.

3 Sec. 13. (1) A person who violates this act is guilty of a
4 misdemeanor, punishable by a fine of not more than \$500.00, or
5 imprisonment for not more than 90 days, or both.

6 (2) Each transaction in violation of this act constitutes a
7 separate offense.