

HOUSE BILL No. 4843

September 22, 1999, Introduced by Reps. DeWeese, Gosselin, Kuipers, Allen, Tabor and Rick Johnson and referred to the Committee on Employment Relations, Training and Safety.

A bill to amend 1947 PA 336, entitled

"An act to prohibit strikes by certain public employees; to provide review from disciplinary action with respect thereto; to provide for the mediation of grievances and the holding of elections; to declare and protect the rights and privileges of public employees; and to prescribe means of enforcement and penalties for the violation of the provisions of this act,"

by amending sections 1 and 2a (MCL 423.201 and 423.202a), section 1 as amended by 1996 PA 543 and section 2a as added by 1994 PA 112.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. (1) As used in this act:
- 2 (a) "Bargaining representative" means a labor organization
- 3 recognized by an employer or certified by the commission as the
- 4 sole and exclusive bargaining representative of certain employees
- **5** of the employer.

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- 1 (b) "Commission" means the employment relations commission
- 2 created in section 3 of Act No. 176 of the Public Acts of 1939,
- 3 being section 423.3 of the Michigan Compiled Laws 1939 PA 176,
- 4 MCL 423.3.
- 5 (c) "Intermediate school district" means that term as
- 6 defined in section 4 of the revised school code, Act No. 451 of
- 7 the Public Acts of 1976, being section 380.4 of the Michigan
- 8 Compiled Laws 1976 PA 451, MCL 380.4.
- **9** (d) "Lockout" means the temporary withholding of work from a
- 10 group of employees by means of shutting down the operation of the
- 11 employer in order to bring pressure upon the affected employees
- 12 or the bargaining representative, or both, to accept the
- 13 employer's terms of settlement of a labor dispute.
- 14 (e) "Public employee" means a person holding a position by
- 15 appointment or employment in the government of this state, in the
- 16 government of 1 or more of the political subdivisions of this
- 17 state, in the public school service, in a public or special dis-
- 18 trict, in the service of an authority, commission, or board, or
- 19 in any other branch of the public service. Beginning on the
- 20 effective date of the amendatory act that added this sentence
- 21 MARCH 31, 1997, a person employed by a private organization or
- 22 entity that provides services under a time-limited contract with
- 23 the state or a political subdivision of the state is not an
- 24 employee of the state or that political subdivision, and is not a
- 25 public employee.
- 26 (f) "Public school academy" means a public school academy OR
- 27 STRICT DISCIPLINE ACADEMY organized under part 6a of Act No. 451

- 1 of the Public Acts of 1976, being sections 380.501 to 380.507 of
- 2 the Michigan Compiled Laws THE REVISED SCHOOL CODE, 1976 PA 451,
- 3 MCL 380.1 TO 380.1852.
- 4 (G) "PUBLIC SCHOOL EMPLOYEE" MEANS A PUBLIC EMPLOYEE
- 5 EMPLOYED BY A PUBLIC SCHOOL EMPLOYER.
- **6** (H) (g) "Public school employer" means a public employer
- 7 that is the board of a school district, intermediate school dis-
- 8 trict, or public school academy, or is the governing board of a
- 9 joint endeavor or consortium consisting of any combination of
- 10 school districts, intermediate school districts, or public school
- 11 academies.
- 12 (I) $\frac{h}{h}$ "School district" means that term as defined in
- 13 section 6 of Act No. 451 of the Public Acts of 1976, being
- 14 section 380.6 of the Michigan Compiled Laws THE REVISED SCHOOL
- 15 CODE, 1976 PA 451, MCL 380.6, or a local act school district as
- 16 defined in section 5 of Act No. 451 of the Public Acts of 1976,
- 17 being section 380.5 of the Michigan Compiled Laws THE REVISED
- 18 SCHOOL CODE, 1976 PA 451, MCL 380.5.
- 19 (J) $\frac{(i)}{(i)}$ "Strike" means the concerted failure to report for
- 20 duty, the willful absence from one's position, the stoppage of
- 21 work, or the abstinence in whole or in part from the full, faith-
- 22 ful, and proper performance of the duties of employment for the
- 23 purpose of inducing, influencing, or coercing a change in employ-
- 24 ment conditions, compensation, or the rights, privileges, or
- 25 obligations of employment. For employees of a public school
- 26 employer, strike also includes an action described in this
- 27 subdivision that is taken for the purpose of protesting or

- 1 responding to an act alleged or determined to be an unfair labor
- 2 practice committed by the public school employer.
- 3 (2) This act does not limit, impair, or affect the right of
- 4 a public employee to the expression or communication of a view,
- 5 grievance, complaint, or opinion on any matter related to the
- 6 conditions or compensation of public employment or their better-
- 7 ment as long as the expression or communication does not inter-
- 8 fere with the full, faithful, and proper performance of the
- 9 duties of employment.
- 10 Sec. 2a. (1) If a public school employer alleges HAS
- 11 KNOWLEDGE OF FACTS INDICATING that there is a strike by 1 or
- 12 more public school employees HAS OCCURRED in violation of
- 13 section 2, THE PUBLIC SCHOOL EMPLOYER IMMEDIATELY SHALL NOTIFY
- 14 THE COMMISSION OF THE ALLEGED STRIKE AND THE COMMISSION SHALL
- 15 PROCEED AS PROVIDED UNDER THIS SECTION. IN ADDITION, IF A PUBLIC
- 16 SCHOOL EMPLOYER FAILS TO NOTIFY THE COMMISSION OF AN ALLEGED
- 17 STRIKE BY 1 OR MORE OF ITS PUBLIC SCHOOL EMPLOYEES WITHIN 24
- 18 HOURS AFTER A STRIKE IS ALLEGED TO HAVE COMMENCED, A PARENT OR
- 19 LEGAL GUARDIAN OF A PUPIL ENROLLED IN A SCHOOL OR PROGRAM OPER-
- 20 ATED BY THE PUBLIC SCHOOL EMPLOYER WHO BELIEVES THAT A STRIKE HAS
- 21 OCCURRED BY 1 OR MORE PUBLIC SCHOOL EMPLOYEES OF THAT PUBLIC
- 22 SCHOOL EMPLOYER MAY NOTIFY THE COMMISSION OF THE ALLEGED STRIKE,
- 23 AND THE COMMISSION SHALL PROCEED AS PROVIDED IN THIS SECTION.
- 24 UPON REQUEST BY THE COMMISSION, the public school employer OR
- 25 OTHER PERSON MAKING THE ALLEGATION shall notify the commission of
- 26 the full or partial days a public school employee was IS
- **27** ALLEGED TO HAVE BEEN engaged in the alleged A strike.

- 1 (2) If a bargaining representative alleges that there is a
- 2 lockout by a public school employer in violation of section 2,
- 3 the bargaining representative shall notify the commission of the
- 4 full or partial days of the alleged lockout.
- 5 (3) Within $\frac{-60}{}$ 7 days after receipt of a notice made pursu-
- 6 ant to subsection (1) or (2), the commission shall conduct a
- 7 hearing to determine if there has been a violation and shall
- 8 issue its decision and order. A hearing conducted under this
- 9 subsection is separate and distinct from, and is not subject to
- 10 the procedures and timelines of, a proceeding conducted under
- 11 section 6. THE COMMISSION SHALL ISSUE ITS FINAL DECISION UNDER
- 12 THIS SUBSECTION AND, IF APPLICABLE, IMPOSE THE FINE REQUIRED
- 13 UNDER SUBSECTION (4), WITHIN 30 DAYS AFTER THE COMMENCEMENT OF
- 14 THE HEARING. THE COMMISSION SHALL CONDUCT A CONSOLIDATED HEARING
- 15 FOR ALL AFFECTED PUBLIC SCHOOL EMPLOYEES WHO ARE SIMILARLY SITUA-
- 16 TED IF ALL OF THE FOLLOWING APPLY:
- 17 (A) THE COMMISSION DETERMINES THAT EACH AFFECTED INDIVIDUAL
- 18 PUBLIC SCHOOL EMPLOYEE'S DUE PROCESS RIGHTS ARE PROTECTED BY THE
- 19 CONSOLIDATED HEARING.
- 20 (B) THE COMMISSION DETERMINES THAT IT IS IN THE BEST INTER-
- 21 ESTS OF THIS STATE TO CONDUCT A CONSOLIDATED HEARING.
- 22 (C) THE COMMISSION HAS PUBLISHED, IN A NEWSPAPER OF GENERAL
- 23 CIRCULATION IN THE TERRITORY SERVED BY THE PUBLIC SCHOOL EMPLOY-
- 24 ER, A NOTICE OF THE COMMISSION'S INTENT TO HOLD A CONSOLIDATED
- 25 HEARING. THE NOTICE SHALL INCLUDE A STATEMENT OF THE RIGHT OF
- 26 OTHER SIMILARLY SITUATED PUBLIC SCHOOL EMPLOYERS TO JOIN THE
- 27 HEARING BY NOTIFYING THE COMMISSION WITHIN 10 DAYS AFTER

- 1 PUBLICATION OF THE NOTICE. THE COMMISSION SHALL AFFORD SIMILARLY
- 2 SITUATED PUBLIC SCHOOL EMPLOYEES WITH THIS RIGHT TO JOIN THE CON-
- 3 SOLIDATED HEARING.
- 4 (4) If, after a hearing under subsection (3), a majority of
- 5 the commission finds that 1 or more public school employees
- 6 engaged in a strike in violation of section 2, the commission
- 7 shall fine each public school employee an amount equal to 1 day
- 8 of pay for that public school employee for each full or partial
- 9 day that he or she engaged in the strike and shall fine the bar-
- 10 gaining representative of the public school employee or employees
- 11 \$5,000.00 for each full or partial day the public school employee
- 12 or employees engaged in the strike.
- 13 (5) If, after a hearing under subsection (3), a majority of
- 14 the commission finds that a public school employer instituted a
- 15 lockout in violation of section 2, the commission shall fine the
- 16 public school employer \$5,000.00 for each full or partial day of
- 17 the lockout and shall fine each member of the public school
- 18 employer's governing board \$250.00 for each full or partial day
- 19 of the lockout.
- 20 (6) If the commission imposes a fine against a public school
- 21 employee under subsection (4) and the public school employee con-
- 22 tinues to be employed by a public school employer, the commission
- 23 shall order the public school employer to deduct the fine from
- 24 the public school employee's annual salary. The public school
- 25 employee's annual salary is the annual salary that is established
- 26 in the applicable contract in effect at the time of the strike
- 27 or, if no applicable contract is in effect at the time of the

- 1 strike, in the applicable contract in effect at the time of the
- 2 decision and order. However, if no applicable contract is in
- 3 effect at either of those times, the public school employee's
- 4 annual salary shall be considered to be the annual salary that
- 5 applied or would have applied to the public school employee in
- 6 the most recent applicable contract in effect before the strike.
- 7 A public school employer shall comply promptly with an order
- 8 under this subsection. A deduction under this subsection is not
- 9 a demotion for the purposes of Act No. 4 of the Extra Session of
- 10 1937, being sections 38.71 to 38.191 of the Michigan Compiled
- 11 Laws 1937 (EX SESS) PA 4, MCL 38.71 TO 38.191.
- 12 (7) The commission shall transmit money received from fines
- 13 imposed under this section, and a public school employer shall
- 14 transmit money deducted pursuant to an order under
- 15 subsection (6), to the state treasurer for deposit in the state
- 16 school aid fund established under section 11 of article IX of the
- 17 state constitution of 1963.
- 18 (8) If the commission does not receive payment of a fine
- 19 imposed under this section within 30 days after the imposition of
- 20 the fine, or if a public school employer does not deduct a fine
- 21 from a public school employee's pay pursuant to an order under
- 22 subsection (6), the commission shall institute collection
- 23 proceedings.
- 24 (9) Fines imposed under this section are in addition to all
- 25 other penalties prescribed by this act and by law.
- 26 (10) A public school employer may bring an action to enjoin
- 27 a strike by public school employees in violation of section 2,

- 1 and a bargaining representative may bring an action to enjoin a
- 2 lockout by a public school employer in violation of section 2, in
- 3 the circuit court for the county in which the affected public
- 4 school is located. A court having jurisdiction of an action
- 5 brought under this subsection shall grant injunctive relief if
- 6 the court finds that a strike or lockout has occurred, without
- 7 regard to the existence of other remedies, demonstration of
- 8 irreparable harm, or other factors. Failure to comply with an
- 9 order of the court may be punished as contempt. In addition, the
- 10 court shall award court costs and reasonable attorney fees to a
- 11 plaintiff who prevails in an action brought under this
- 12 subsection.
- 13 (11) A public school employer shall not provide to a public
- 14 school employee or to a board member any compensation or addi-
- 15 tional work assignment that is intended to reimburse the public
- 16 school employee or board member for a monetary penalty imposed
- 17 under this section or that is intended to allow the public school
- 18 employee or board member to recover a monetary penalty imposed
- 19 under this section.
- 20 (12) As used in this section, "public school employee"
- 21 means a person employed by a public school employer. THE COMMIS-
- 22 SION SHALL PROMULGATE RULES FOR THE CONSOLIDATED HEARING PROCESS
- 23 UNDER SUBSECTION (3) TO ENSURE THAT AN INDIVIDUAL'S DUE PROCESS
- 24 RIGHTS ARE PROTECTED. THE RULES SHALL BE PROMULGATED UNDER THE
- 25 ADMINISTRATIVE PROCEDURES ACT OF 1969, 1969 PA 306, MCL 24.201 TO
- **26** 24.328.