SUBSTITUTE FOR SENATE BILL NO. 873

A bill to amend 1953 PA 232, entitled

"An act to revise, consolidate, and codify the laws relating to probationers and probation officers, to pardons, reprieves, commutations, and paroles, to the administration of correctional institutions, correctional farms, and probation recovery camps, to prisoner labor and correctional industries, and to the supervision and inspection of local jails and houses of correction; to provide for the siting of correctional facilities; to create a state department of corrections, and to prescribe its powers and duties; to provide for the transfer to and vesting in said department of powers and duties vested by law in certain other state boards, commissions, and officers, and to abolish certain boards, commissions, and offices the powers and duties of which are transferred by this act; to allow for the operation of certain facilities by private entities; to prescribe the powers and duties of certain other state departments and agencies; to provide for the creation of a local lockup advisory board; to prescribe penalties for the violation of the provisions of this act; to make certain appropriations; to repeal certain parts of this act on specific dates; and to repeal all acts and parts of acts inconsistent with the provisions of this act,"

by amending sections 34 and 44 (MCL 791.234 and 791.244), section 34 as amended by 1994 PA 345 and section 44 as amended by 1992 PA 181.

02954'97 * (S-1)

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THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 34. (1) Except as provided in section 34a, a prisoner
- 2 sentenced to an indeterminate sentence and confined in a state
- 3 correctional facility with a minimum in terms of years other than
- 4 a prisoner subject to disciplinary time is subject to the juris-
- 5 diction of the parole board when the prisoner has served a period
- 6 of time equal to the minimum sentence imposed by the court for
- 7 the crime of which he or she was convicted, less good time and
- 8 disciplinary credits, if applicable.
- **9** (2) Except as provided in section 34a, a prisoner subject to
- 10 disciplinary time sentenced to an indeterminate sentence and con-
- 11 fined in a state correctional facility with a minimum in terms of
- 12 years is subject to the jurisdiction of the parole board when the
- 13 prisoner has served a period of time equal to the minimum sen-
- 14 tence imposed by the court for the crime of which he or she was
- 15 convicted, plus any disciplinary time accumulated pursuant to
- 16 section 34 of Act No. 118 of the Public Acts of 1893, being sec-
- 17 tion 800.34 of the Michigan Compiled Laws 1893 PA 118, MCL
- **18** 800.34.
- 19 (3) If a prisoner other than a prisoner subject to disci-
- 20 plinary time is sentenced for consecutive terms, whether received
- 21 at the same time or at any time during the life of the original
- 22 sentence, the parole board has jurisdiction over the prisoner for
- 23 purposes of parole when the prisoner has served the total time of
- 24 the added minimum terms, less the good time and disciplinary
- 25 credits allowed by statute. The maximum terms of the sentences
- 26 shall be added to compute the new maximum term under this

- 1 subsection, and discharge shall be issued only after the total of
- 2 the maximum sentences has been served less good time and disci-
- 3 plinary credits, unless the prisoner is paroled and discharged
- 4 upon satisfactory completion of the parole.
- 5 (4) If a prisoner subject to disciplinary time is sentenced
- 6 for consecutive terms, whether received at the same time or at
- 7 any time during the life of the original sentence, the parole
- 8 board has jurisdiction over the prisoner for purposes of parole
- 9 when the prisoner has served the total time of the added minimum
- 10 terms, plus any disciplinary time. The maximum terms of the sen-
- 11 tences shall be added to compute the new maximum term under this
- 12 subsection, and discharge shall be issued only after the total of
- 13 the maximum sentences has been served, unless the prisoner is
- 14 paroled and discharged upon satisfactory completion of the
- 15 parole.
- 16 (5) If a prisoner other than a prisoner subject to disci-
- 17 plinary time has 1 or more consecutive terms remaining to serve
- 18 in addition to the term he or she is serving, the parole board
- 19 may terminate the sentence the prisoner is presently serving at
- 20 any time after the minimum term of the sentence has been served.
- 21 (6) A prisoner under sentence for life or for a term of
- 22 years, other than a prisoner sentenced for life for murder in the
- 23 first degree or sentenced for life or for a minimum term of
- 24 imprisonment for a major controlled substance offense, who has
- 25 served 10 calendar years of the sentence in the case of a pris-
- 26 oner sentenced for a crime committed before October 1, 1992, or
- 27 who has served 15 calendar years of the sentence in the case of a

- 1 prisoner sentenced for a crime committed on or after October 1,
- 2 1992, is subject to the jurisdiction of the parole board and may
- 3 be released on parole by the parole board, subject to the follow-
- 4 ing conditions:
- 5 (a) One member of the parole board shall interview the pris-
- 6 oner at the conclusion of 10 calendar years of the sentence and
- 7 REVIEW THE PRISONER'S CASE every 5 years thereafter until such
- 8 time as the prisoner is paroled, discharged, or deceased. The
- 9 interview schedule prescribed in this subdivision applies to all
- 10 prisoners to whom this subsection is applicable, whether sen-
- 11 tenced before, on, or after the effective date of the 1992 amen-
- 12 datory act that amended this subdivision REGARDLESS OF WHEN THEY
- 13 WERE SENTENCED.
- 14 (b) A parole shall not be granted a prisoner so sentenced
- 15 until after a public hearing held in the manner prescribed for
- 16 pardons and commutations in sections $\frac{44(2)(f)}{(f)}$ to $\frac{(h)}{(f)}$ 44 and
- 17 45. Notice of the public hearing shall be given to the sentenc-
- 18 ing judge, or the judge's successor in office, and parole shall
- 19 not be granted if the sentencing judge, or the judge's successor
- 20 in office, files written objections to the granting of the parole
- 21 within 30 days of receipt of the notice of hearing. The written
- 22 objections shall be made part of the prisoner's file.
- 23 (c) A parole granted under this subsection shall be for a
- 24 period of not less than 4 years and subject to the usual rules
- 25 pertaining to paroles granted by the parole board. A parole
- 26 ordered under this subsection is not valid until the transcript
- 27 of the record is filed with the attorney general whose

- 1 certification of receipt of the transcript shall be returnable to
- 2 the office of the parole board within 5 days. Except for medical
- 3 records protected under section 2157 of the revised judicature
- 4 act of 1961, Act No. 236 of the Public Acts of 1961, being sec-
- 5 tion 600.2157 of the Michigan Compiled Laws 1961 PA 236, MCL
- 6 600.2157, the file of a prisoner granted a parole under this sub-
- 7 section is a public record.
- 8 (d) A parole shall not be granted under this subsection in
- 9 the case of a prisoner who is otherwise prohibited by law from
- 10 parole consideration. In such cases the interview procedures in
- 11 section 44 shall be followed.
- 12 (7) Except as provided in section 34a, a prisoner's release
- 13 on parole is discretionary with the parole board. The action of
- 14 the parole board in granting or denying a parole is appealable by
- 15 the prisoner, the prosecutor of the county from which the pris-
- 16 oner was committed, or the victim of the crime for which the
- 17 prisoner was convicted. The appeal shall be to the circuit court
- 18 in the county from which the prisoner was committed, by leave of
- 19 the court.
- 20 (8) The provisions of this section regarding prisoners
- 21 subject to disciplinary time take effect beginning on the effec-
- 22 tive date of Act No. 217 of the Public Acts of 1994 1994 PA
- 23 217, as prescribed in enacting section 2 of that amendatory act.
- 24 Sec. 44. (1) Subject to the constitutional authority of the
- 25 governor to grant reprieves, commutations, and pardons, 1 member
- 26 of the parole board shall interview a prisoner serving a sentence
- 27 for murder in the first degree or a sentence of imprisonment for

- 1 life without parole at the conclusion of 10 calendar years and
- 2 REVIEW THE PRISONER'S CASE EVERY 5 YEARS thereafter as deter-
- 3 mined appropriate by the parole board, but not later than every 5
- 4 years until such time as the prisoner is granted a reprieve,
- 5 commutation, or pardon by the governor, or is deceased. The
- 6 interview schedule prescribed in this subsection applies to all
- 7 prisoners to whom this section is applicable, whether sentenced
- 8 before, on, or after the effective date of the 1992 amendatory
- 9 act that amended this subsection REGARDLESS OF WHEN THEY WERE
- 10 SENTENCED.
- 11 (2) Upon its own initiation of, or upon receipt of any
- 12 application for, a reprieve, commutation, or pardon, the parole
- 13 board shall do all of the following, as applicable:
- 14 (a) Not more than 60 days after receipt of an application,
- 15 conduct a review to determine whether the application for a
- 16 reprieve, commutation, or pardon has merit.
- 17 (b) Deliver either the written documentation of the initia-
- 18 tion or the original application with the parole board's determi-
- 19 nation regarding merit, to the governor and retain a copy of each
- 20 in its file, pending an investigation and hearing.
- 21 (c) Within 10 days after initiation, or after determining
- 22 that an application has merit, forward to the sentencing judge
- 23 and to the prosecuting attorney of the county having original
- 24 jurisdiction of the case, or their successors in office, a writ-
- 25 ten notice of the filing of the application or initiation,
- 26 together with copies of the application or initiation, any
- 27 supporting affidavits, and a brief summary of the case. Within

- 1 30 days after receipt of notice of the filing of any application
- 2 or initiation, the sentencing judge and the prosecuting attorney,
- 3 or their successors in office, may file information at their dis-
- 4 posal, together with any objections, in writing, which they may
- 5 desire to interpose. If the sentencing judge and the prosecuting
- 6 attorney, or their successors in office, do not respond within 30
- 7 days, the parole board shall proceed on the application or
- 8 initiation.
- 9 (d) If an application or initiation for commutation is based
- 10 on physical or mental incapacity, direct the bureau of health
- 11 care services to evaluate the condition of the prisoner and
- 12 report on that condition. If the bureau of health care services
- 13 determines that the prisoner is physically or mentally incapaci-
- 14 tated, the bureau shall appoint a specialist in the appropriate
- 15 field of medicine, who is not employed by the department, to
- 16 evaluate the condition of the prisoner and to report on that
- 17 condition. These reports are protected by the doctor-patient
- 18 privilege of confidentiality, except that these reports shall be
- 19 provided to the governor for his or her review.
- 20 (e) Within 270 days after initiation by the parole board or
- 21 receipt of an application that the parole board has determined to
- 22 have merit pursuant to subdivision (a), make a full investigation
- 23 and determination on whether or not to proceed to a public
- 24 hearing.
- 25 (f) Conduct a public hearing not later than 90 days after
- 26 making a decision to proceed with consideration of a
- 27 recommendation for the granting of a reprieve, commutation, or

- 1 pardon. The public hearing shall be held before a formal
- 2 recommendation is transmitted to the governor. One member of the
- 3 parole board who will be involved in the formal recommendation
- 4 may conduct the hearing, and the public shall be represented by
- 5 the attorney general or a member of the attorney general's
- 6 staff.
- 7 (g) At least 30 days before conducting the public hearing,
- 8 provide written notice of the public hearing by mail to the
- 9 attorney general, the sentencing trial judge, and the prosecuting
- 10 attorney, or their successors in office, and each victim who
- 11 requests notice pursuant to the crime victim's rights act, Act
- 12 No. 87 of the Public Acts of 1985, being sections 780.751 to
- 13 780.834 of the Michigan Compiled Laws 1985 PA 87, MCL 780.751 TO
- **14** 780.834.
- 15 (h) Conduct the public hearing pursuant to the rules promul-
- 16 gated by the department. Except as otherwise provided in this
- 17 subdivision, any person having information in connection with the
- 18 pardon, commutation, or reprieve shall be sworn as a witness. A
- 19 person who is a victim shall be given an opportunity to address
- 20 and be questioned by the parole board at the hearing or to submit
- 21 written testimony for the hearing. In hearing testimony, the
- 22 parole board shall give liberal construction to any technical
- 23 rules of evidence.
- (i) Transmit its formal recommendation to the governor.
- 25 (j) Make all data in its files available to the governor if
- 26 the parole board recommends the granting of a reprieve,
- 27 commutation, or pardon.

SB 873, As Passed Senate, February 19, 1998

Senate Bill No. 873

- (3) Except for medical records protected by the
- 2 doctor-patient privilege of confidentiality, the files of the
- 3 parole board in cases under this section shall be matters of
- 4 public record.