SUBSTITUTE FOR SENATE BILL NO. 790

A bill to amend 1982 PA 294, entitled "Friend of the court act," by amending sections 2, 9, 18, and 19 (MCL 552.502, 552.509, 552.518, and 552.519), sections 2 and 19 as amended by 1996 PA 366, section 9 as amended by 1996 PA 365, and section 18 as amended by 1996 PA 144, and by adding section 17d.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 2. As used in this act:
- 2 (a) "Bureau" means the state friend of the court bureau cre-
- 3 ated in section 19.
- 4 (b) "Chief judge" means the following:
- 5 (i) The circuit judge in a judicial circuit having only 1
- 6 circuit judge.

- 1 (ii) Except in the county of Wayne, the chief judge of the
- 2 circuit court in a judicial circuit having 2 or more circuit
- 3 judges.
- 4 (iii) In the county of Wayne, the executive chief judge of
- 5 the circuit court in the third judicial circuit. and the
- 6 recorder's court of the city of Detroit.
- 7 (c) "Citizen advisory committee" means a citizen friend of
- 8 the court advisory committee established as provided in
- 9 section 4.
- 10 (d) "Consumer reporting agency" means a person that, for
- 11 monetary fees or dues, or on a cooperative nonprofit basis, regu-
- 12 larly engages in whole or in part in the practice of assembling
- 13 or evaluating consumer credit information or other information on
- 14 consumers for the purpose of furnishing consumer reports to third
- 15 parties, and that uses any means or facility of interstate com-
- 16 merce for the purpose of preparing or furnishing consumer
- 17 reports. As used in this subdivision, "consumer report" means
- 18 that term as defined in section 603 of the fair credit reporting
- 19 act, title VI of the consumer credit protection act, Public Law
- **20** 90-321, 15 U.S.C. 1681a.
- 21 (e) "County board" means the county board of commissioners
- 22 in the county served by the office. If a judicial circuit
- 23 includes more than 1 county, action required to be taken by the
- 24 county board means action by the county boards of commissioners
- 25 for all counties composing that circuit.
- 26 (f) "Court" means the circuit court.

- 1 (g) "Domestic relations matter" means a circuit court
- 2 proceeding as to child custody or parenting time, or child or
- 3 spousal support, that arises out of litigation under a statute of

3

- 4 this state, including but not limited to the following:
- 5 (i) Chapter 84 of the Revised Statutes of 1846, being sec-
- 6 tions 552.1 to 552.45 of the Michigan Compiled Laws 1846 RS 84,
- **7** MCL 552.1 TO 552.45.
- 8 (ii) The family support act, Act No. 138 of the Public Acts
- **9** of 1966, being sections 552.451 to 552.459 of the Michigan
- 10 Compiled Laws 1966 PA 138, MCL 552.451 TO 552.459.
- 11 (iii) The child custody act of 1970, Act No. 91 of the
- 12 Public Acts of 1970, being sections 722.21 to 722.29 of the
- 13 Michigan Compiled Laws 1970 PA 91, MCL 722.21 TO 722.30.
- 14 (iv) Act No. 293 of the Public Acts of 1968, being sections
- 15 722.1 to 722.6 of the Michigan Compiled Laws 1968 PA 293, MCL
- **16** 722.1 TO 722.6.
- 17 (v) The paternity act, Act No. 205 of the Public Acts of
- 18 1956, being sections 722.711 to 722.730 of the Michigan Compiled
- 19 Laws 1956 PA 205, MCL 722.711 TO 722.730.
- 20 (vi) Revised uniform reciprocal enforcement of support act,
- 21 Act No. 8 of the Public Acts of 1952, being sections 780.151 to
- 22 780.183 of the Michigan Compiled Laws 1952 PA 8, MCL 780.151 TO
- **23** 780.183.
- 24 (vii) THE UNIFORM INTERSTATE FAMILY SUPPORT ACT, 1996 PA
- 25 310, MCL 552.1101 TO 552.1901.
- 26 (h) "Domestic relations mediation" means a process by which
- 27 the parties are assisted by a domestic relations mediator in

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- 1 voluntarily formulating an agreement to resolve a dispute
- 2 concerning child custody or parenting time that arises from a
- 3 domestic relations matter.
- 4 (i) "Friend of the court" means the person serving under
- 5 section 21(1) or appointed under section 23 as the head of the
- 6 office of the friend of the court.
- 7 Sec. 9. (1) After EXCEPT AS OTHERWISE PROVIDED IN THE
- 8 ORDER OR JUDGMENT, AFTER a support order is entered in a domestic
- 9 relations matter, except as otherwise provided in the order or
- 10 judgment, the office shall receive all payments of support
- 11 orders and service fees; shall, not less than once each month,
- 12 record the support payments due, paid, and past due; and shall
- 13 disburse all support payments to the recipient of support within
- 14 14 days after the office receives each payment.
- 15 (2) The office shall provide annually to each party, without
- 16 charge, 1 statement of account upon request. Additional state-
- 17 ments of account shall be provided at a reasonable fee sufficient
- 18 to pay for the cost of reproduction. Statements provided under
- 19 this subsection are in addition to statements provided for admin-
- 20 istrative and judicial hearings.
- 21 (3) The office shall initiate and carry out proceedings to
- 22 enforce an order entered in a domestic relations matter regarding
- 23 custody, parenting time, health care coverage, or support in
- 24 accordance with this act, the support and parenting time enforce-
- 25 ment act, and supreme court rules.
- 26 (4) UPON REQUEST OF A CHILD SUPPORT AGENCY OF ANOTHER STATE,
- 27 THE OFFICE SHALL INITIATE AND CARRY OUT CERTAIN PROCEEDINGS TO

- 1 ENFORCE SUPPORT ORDERS ENTERED IN THE OTHER STATE WITHOUT THE
- 2 NEED TO REGISTER THE ORDER AS A DOMESTIC RELATIONS MATTER IN THIS
- 3 STATE. THE ORDER SHALL BE ENFORCED USING AUTOMATED ADMINISTRA-
- 4 TIVE ENFORCEMENT ACTIONS AUTHORIZED UNDER THE SUPPORT AND PARENT-
- 5 ING TIME ENFORCEMENT ACT, 1982 PA 295, MCL 552.601 TO 552.650.
- 6 SEC. 17D. THE OFFICE SHALL UTILIZE GUIDELINES PROVIDED IN
- 7 THE CHILD SUPPORT FORMULA DEVELOPED BY THE STATE FRIEND OF THE
- 8 COURT BUREAU UNDER SECTION 19 TO ADMINISTRATIVELY ADJUST ARREAR-
- 9 AGE PAYMENT SCHEDULES.
- 10 Sec. 18. (1) Subject to subsections (3) and (4), upon the
- 11 request of the office of the friend of the court, any employer or
- 12 former employer of a custodial parent or an absent parent as
- 13 defined in section 1 of the office of child support act, Act
- 14 No. 174 of the Public Acts of 1971, being section 400.231 of the
- 15 Michigan Compiled Laws 1971 PA 174, MCL 400.231, WHO IS OR WAS
- 16 EMPLOYED BY THE EMPLOYER AS AN EMPLOYEE OR INDEPENDENT CONTRACTOR
- 17 shall provide all of the following information relative to the
- 18 custodial parent or absent parent:
- 19 (a) Full name and address.
- 20 (b) Social security number.
- (c) Date of birth.
- 22 (d) Amount of wages earned by or other income due the custo-
- 23 dial parent or absent parent. As used in this subdivision and
- 24 subdivision (e), "income" means income as defined in section 2 of
- 25 the support and parenting time enforcement act, Act No. 295 of
- 26 the Public Acts of 1982, being section 552.602 of the Michigan

- 1 Compiled Laws 1982 PA 295, MCL 552.602. Both net and gross
- 2 income shall be reported, regardless of method of payment.
- 3 (e) The following information concerning the person's cur-
- 4 rent and former employment status: whether or not the custodial
- 5 parent or absent parent is currently employed, laid off, on sick,
- 6 disability, or other leave of absence, or retired, and amount of
- 7 income due from an employment related benefit plan, if any.
- 8 (f) Dependent health care coverage available to the custo-
- 9 dial parent or absent parent as a benefit of employment.
- 10 (2) THE FRIEND OF THE COURT OR HIS OR HER DESIGNEE MAY ISSUE
- 11 AN ADMINISTRATIVE SUBPOENA TO REQUIRE ANY PUBLIC OR PRIVATE
- 12 ENTITY DOING BUSINESS IN THE STATE TO FURNISH ANY CURRENT EMPLOY-
- 13 MENT INFORMATION IN THE POSSESSION OF THE ENTITY THAT PERTAINS TO
- 14 A PARENT AND IS NEEDED TO ESTABLISH, MODIFY, OR ENFORCE A SUPPORT
- 15 ORDER. THE OFFICERS OR EMPLOYEES OF THE ENTITY SHALL FURNISH THE
- 16 INFORMATION WITHIN 15 DAYS AFTER THE SUBPOENA IS RECEIVED BY THE
- 17 ENTITY. FOR PURPOSES OF THIS SUBSECTION, "CURRENT EMPLOYMENT" IS
- 18 DEFINED AS EMPLOYMENT WITHIN 1 YEAR OF THE FRIEND OF THE COURT
- 19 REQUEST.
- 20 (3) $\overline{(2)}$ A request OR SUBPOENA for information under this
- 21 section shall certify that the information obtained will be
- 22 treated as confidential and shall not be used or released except
- 23 for the purposes of administering, enforcing, and complying with
- 24 state and federal laws governing child support.
- 25 (4) -(3) A former employer -shall IS not -be required to
- 26 provide information concerning a person who was last employed by

- 1 the former employer more than 3 years before the date of the
- 2 request OR SUBPOENA FOR INFORMATION UNDER THIS SECTION.
- 3 (5) $\frac{(4)}{(4)}$ This section does not require the creation or
- 4 maintenance of records not otherwise required to be created or
- 5 maintained, or require an employer or former employer to discover
- 6 information not contained in records of, or otherwise known to,
- 7 the employer or former employer.
- 8 (6) $\overline{(5)}$ A copy of information provided to the office under
- 9 this section shall be made available to the -custodial parent or
- 10 absent parent, or both, upon his or her request.
- 11 (7) IN THE CASE OF DISOBEDIENCE OF A REQUEST OR SUBPOENA FOR
- 12 INFORMATION UNDER THIS SECTION, THE FRIEND OF THE COURT OR HIS OR
- 13 HER DESIGNEE MAY PETITION THE CIRCUIT COURT IN THE COUNTY IN
- 14 WHICH THE INQUIRY IS BEING MADE TO REQUIRE THE PRODUCTION OF
- 15 BOOKS, PAPERS, AND DOCUMENTS. ANY CIRCUIT COURT OF THE STATE
- 16 MAY, IN THE CASE OF REFUSAL TO OBEY A SUBPOENA OR REQUEST FOR
- 17 INFORMATION UNDER THIS SECTION, ISSUE AN ORDER REQUIRING THE
- 18 PERSON OR OTHER ENTITY TO APPEAR AND TO PRODUCE BOOKS, RECORDS,
- 19 AND PAPERS IF SO ORDERED. FAILURE TO OBEY THE ORDER OF THE COURT
- 20 MAY BE PUNISHED BY THE COURT AS A CONTEMPT.
- 21 (8) AN EMPLOYER, FORMER EMPLOYER, OR OTHER ENTITY IS NOT
- 22 LIABLE UNDER FEDERAL OR STATE LAW TO A PERSON OR GOVERNMENTAL
- 23 ENTITY FOR A DISCLOSURE OF INFORMATION TO THE OFFICE UNDER THIS
- 24 SECTION OR FOR ANY OTHER ACTION TAKEN BY THE EMPLOYER, FORMER
- 25 EMPLOYER, OR OTHER ENTITY IN GOOD FAITH TO COMPLY WITH THE
- 26 REQUIREMENTS OF THIS SECTION.

- 1 Sec. 19. (1) The state friend of the court bureau is
- 2 created within the state court administrative office, under the
- 3 supervision and direction of the supreme court.
- 4 (2) The bureau shall have its main office in Lansing.
- 5 (3) The bureau shall do all of the following:
- 6 (a) Develop and recommend guidelines for conduct, opera-
- 7 tions, and procedures of the office and its employees, including,
- 8 but not limited to, the following:
- 9 (i) Case load and staffing standards for employees who per-
- 10 form domestic relations mediation functions, investigation and
- 11 recommendation functions, referee functions, enforcement func-
- 12 tions, and clerical functions.
- (ii) Orientation programs for clients of the office.
- 14 (iii) Public educational programs regarding domestic rela-
- 15 tions law and community resources, including financial and other
- 16 counseling, and employment opportunities.
- 17 (iv) Procedural changes in response to the type of griev-
- 18 ances received by an office.
- 19 (v) Model pamphlets and procedural forms, which shall be
- 20 distributed to each office.
- 21 (vi) A formula to be used in establishing and modifying a
- 22 child support amount and health care obligation. The formula
- 23 shall be based upon the needs of the child and the actual
- 24 resources of each parent. The formula shall establish a minimum
- 25 threshold for modification of a child support amount. The for-
- 26 mula shall consider the child care and dependent health care
- 27 coverage costs of each parent. THE FORMULA SHALL INCLUDE

9

- 1 GUIDELINES FOR SETTING AND ADMINISTRATIVELY ADJUSTING THE AMOUNT
- 2 OF PERIODIC PAYMENTS FOR OVERDUE SUPPORT, INCLUDING GUIDELINES
- 3 FOR ADJUSTMENT OF ARREARAGE PAYMENT SCHEDULES WHEN THE CURRENT
- 4 SUPPORT OBLIGATION FOR A CHILD TERMINATES AND THE PAYER OWES
- 5 OVERDUE SUPPORT.
- 6 (b) Provide training programs for the friend of the court,
- 7 domestic relations mediators, and employees of the office to
- 8 better enable them to carry out the duties described in this act
- 9 and supreme court rules.
- 10 (c) Gather and monitor relevant statistics.
- 11 (d) Annually issue a report containing a detailed summary of
- 12 the types of grievances received by each office, and whether the
- 13 grievances are resolved or outstanding. The report shall be
- 14 transmitted to the legislature and to each office and shall be
- 15 made available to the public. The annual report required by this
- 16 subdivision shall include, but is not limited to, all of the
- 17 following:
- 18 (i) An evaluative summary, supplemented by applicable quan-
- 19 titative data, of the activities and functioning of each citizen
- 20 advisory committee during the preceding year.
- 21 (ii) An evaluative summary, supplemented by applicable quan-
- 22 titative data, of the activities and functioning of the aggregate
- 23 of all citizen advisory committees in the state during the pre-
- 24 ceding year.
- 25 (iii) An identification of problems that impede the effi-
- 26 ciency of the activities and functioning of the citizen advisory

- 1 committees and the satisfaction of the users of the committees'
 2 services.
- 3 (e) Develop and recommend guidelines to be used by an office

10

- 4 in determining whether or not parenting time has been wrongfully
- 5 denied by the custodial parent.
- **6** (f) Develop standards and procedures for the transfer of
- 7 part or all of the responsibilities for a case from one office to
- 8 another in situations considered appropriate by the bureau.
- **9** (g) Certify domestic relations mediation training programs
- 10 as provided in section 13.
- 11 (h) Establish a 9-person state advisory committee, serving
- 12 without compensation except as provided in subsection (4), com-
- 13 posed of the following members, each of whom is a member of a
- 14 citizen advisory committee:
- 15 (i) Three public members who have had contact with an office
- 16 of the friend of the court.
- 17 (ii) Three attorneys who are members of the state bar of
- 18 Michigan and whose practices are primarily domestic relations
- 19 law. Not more than 1 attorney may be a circuit court judge.
- 20 (iii) Three human service professionals who provide family
- 21 counseling.
- (i) Cooperate with the office of child support in developing
- 23 and implementing a statewide information system as provided in
- 24 the office of child support act, Act No. 174 of the Public Acts
- 25 of 1971, being sections 400.231 to 400.235 of the Michigan
- 26 Compiled Laws 1971 PA 174, MCL 400.231 TO 400.235.

Senate Bill No. 790 11

- 1 (j) Develop and make available guidelines to assist the
- 2 office of the friend of the court in determining the
- 3 appropriateness in individual cases of the following:
- 4 (i) Imposing a lien or requiring the posting of a bond,
- 5 security, or other guarantee to secure the payment of support.
- 6 (ii) Implementing the offset of a delinquent payer's state
- 7 income tax refund.
- 8 (k) Develop and provide the office of the friend of the
- 9 court with all of the following:
- 10 (i) Form motions, responses, and orders for use by an indi-
- 11 vidual in requesting the court to modify his or her child sup-
- 12 port, custody, or parenting time order, or in responding to a
- 13 motion for modification without the assistance of legal counsel.
- 14 (ii) Instructions on preparing and filing the forms,
- 15 instructions on service of process, and instructions on schedul-
- 16 ing a support, custody, or parenting time modification hearing.
- 17 (1) Develop guidelines for, and encourage the use of, plain
- 18 language within the office of the friend of the court including,
- 19 but not limited to, the use of plain language in forms and
- 20 instructions within the office and in statements of account pro-
- 21 vided as required in section 9.
- 22 (4) The state advisory committee established under subsec-
- 23 tion (3)(h) shall advise the bureau in the performance of its
- 24 duties under this section. The bureau shall make a state
- 25 advisory committee report or recommendation available to the
- 26 public. State advisory committee members shall be reimbursed for
- 27 their expenses for mileage, meals, and, if necessary, lodging,

- 1 under the schedule for reimbursement established annually by the
- 2 legislature. A state advisory committee meeting is open to the
- 3 public. A member of the public attending a state advisory com-
- 4 mittee meeting shall be given a reasonable opportunity to address
- 5 the committee on any issue under consideration by the committee.
- 6 If a vote is to be taken by the state advisory committee, the
- 7 opportunity to address the committee shall be given before the
- 8 vote is taken.
- (5) The bureau may call upon each office of the friend of
- 10 the court for assistance in performing the duties imposed in this
- 11 section.