HOUSE BILL No. 4853

May 16, 1995, Introduced by Rep. Voorhees and referred to the Committee on Appropriations.

A bill to amend sections 4, 13, and 18 of Act No. 140 of the Public Acts of 1971, entitled as amended

"State revenue sharing act of 1971,"

section 4 as amended by Act No. 116 of the Public Acts of 1987, section 13 as amended by Act No. 68 of the Public Acts of 1992, and section 18 as amended by Act No. 299 of the Public Acts of 1994, being sections 141.904, 141.913, and 141.918 of the Michigan Compiled Laws; and to repeal acts and parts of acts.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Section 1. Sections 4, 13, and 18 of Act No. 140 of the
 Public Acts of 1971, section 4 as amended by Act No. 116 of the
 Public Acts of 1987, section 13 as amended by Act No. 68 of the
 Public Acts of 1992, and section 18 as amended by Act No. 299 of
 the Public Acts of 1994, being sections 141.904, 141.913, and

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1 141.918 of the Michigan Compiled Laws, are amended to read as
2 follows:

3 Sec. 4. (1) "Local property taxes" means ad valorem prop-4 erty taxes levied by a city, village, or township.

(2) "Local income and excise taxes" means collections of 5 6 taxes pursuant to the city income tax act, Act No. 284 of the 7 Public Acts of 1964, as amended, being sections 141.501 to 8 141.787 of the Michigan Compiled Laws, or pursuant to the city 9 utility users tax act, Act No. -+98- 100 of the Public Acts of 10 -1970; as amended 1990, being sections -141:801-to 141.837-11 141.1151 TO 141.1177 of the Michigan Compiled Laws, or pursuant 12 to any acts authorizing local income or excise taxes by a city, 13 village, or township, which collections are modified as follows: (a) For a city levying a local income tax, an amount shall 14 15 be excluded prior to determining the rates pursuant to this act, 16 which amount shall be -determined by a proportion -to-be the 17 ratio whose numerator is 1/2 of 1% and whose denominator is the 18 sum of the resident rate multiplied by 2 and the nonresident rate 19 multiplied by 1.

20 (b) If the local income tax actually collected by a city 21 from nonresident individuals is less than the amount determined 22 pursuant to subdivision (a), the amount excluded prior to deter-23 mining the rates shall be the amount of actual collections from 24 nonresidents as certified by the city to the department of 25 treasury.

26 (3) "Local taxes" means local property taxes, local income
27 and excise taxes, and -, for distributions after June 30, 1987,

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1 special assessments, which special assessments meet all of the 2 following criteria:

3 (a) The assessment district is the entire city, village, or4 township.

5 (b) The assessment is levied on an ad valorem basis against 6 all real property in the city, village, or township.

7 (4) "Overlapping taxes" means ad valorem property taxes, 8 income taxes, and excise taxes levied in a city, village, or 9 township by any of the following:

10 (a) A county.

11 (b) A school district, intermediate school-district, or com 12 munity college district.

13 (c) An authority or other governmental unit or agency except
14 the state.

15 (4) -(5)- "Special assessments" means any of the following, 16 except as otherwise provided in subsection -(6)- (5):

(a) Special assessments imposed by a city, village, or town18 ship against property in the city, village, or township for
19 streets, sidewalks, storm or sanitary sewers, water supply,
20 drains, street lights, fire protection, police protection, or any
21 other public improvement, facility, or service authorized by
22 charter, ordinance, or statute to be imposed on the basis of ben23 efit to the property.

(b) Special assessments imposed by a county against property
25 in the city, village, or township to pay a portion of the cost of
26 constructing or maintaining a county public improvement

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1 determined on the basis of the benefit of the public improvement 2 to the property.

3 (c) For distributions after June 30, 1976, capital CAPITAL 4 improvement charges imposed in lieu of special assessments pursu-5 ant to charter, ordinance, or statute by a city, village, or 6 township to pay for a portion of the cost of constructing a 7 public improvement determined on the basis of the benefit of the 8 public improvement to the property.

9 (5) -(6) "Special assessment" does not include a special 10 assessment that is included in local taxes under subsection (3). 11 Sec. 13. -(1)- Except as otherwise provided in this sec-12 tion, the department of management and budget shall cause to be 13 paid to each city, village, and township its share -, computed in 14 accordance with the tax effort formula, of the following 15 revenues:

(a) DURING EACH AUGUST, THE COLLECTIONS FROM THE STATE
17 INCOME TAX FOR THE QUARTER PERIOD ENDING THE PRIOR JUNE 30 THAT
18 ARE AVAILABLE FOR DISTRIBUTION TO CITIES, VILLAGES, AND TOWNSHIPS
19 UNDER THE INCOME TAX ACT OF 1967, ACT NO. 281 OF THE PUBLIC ACTS
20 OF 1967, BEING SECTIONS 206.1 TO 206.532 OF THE MICHIGAN COMPILED
21 LAWS, OR \$13,500,000.00 OF THOSE COLLECTIONS, WHICHEVER IS LESS.
22 During each <u>August</u>, November, February, and May, the collec23 tions from the state income tax for the quarter periods ending
24 the prior <u>June 30</u>, September 30, December 31, and March 31 that
25 are available for distribution to cities, villages, and townships
26 under <u>the income tax act of 1967</u>, Act No. 281 of the Public
27 Acts of 1967, <u>being sections 206.1 to 206.532 of the Michigan</u>

1 Compiled Laws OR \$78,000,000.00 OF THOSE COLLECTIONS, WHICHEVER
2 IS LESS. A CITY'S, VILLAGE'S, OR TOWNSHIP'S SHARE OF REVENUES
3 UNDER THIS SUBDIVISION SHALL BE COMPUTED USING THE TAX EFFORT
4 FORMULA.

(B) DURING EACH AUGUST, THE COLLECTIONS FROM THE STATE
INCOME TAX FOR THE QUARTER PERIOD ENDING THE PRIOR JUNE 30 THAT
ARE AVAILABLE FOR DISTRIBUTION TO CITIES, VILLAGES, AND TOWNSHIPS
UNDER ACT NO. 281 OF THE PUBLIC ACTS OF 1967, TO THE EXTENT SUCH
COLLECTIONS EXCEED \$13,500,000.00. DURING EACH NOVEMBER,
FEBRUARY, AND MAY, THE COLLECTIONS FROM THE STATE INCOME TAX FOR
THE QUARTER PERIODS ENDING THE PRIOR SEPTEMBER 30, DECEMBER 31,
AND MARCH 31 THAT ARE AVAILABLE FOR DISTRIBUTION TO CITIES, VILLAGES, AND TOWNSHIPS UNDER ACT NO. 281 OF THE PUBLIC ACTS OF
1967, TO THE EXTENT SUCH COLLECTIONS EXCEED \$78,000,000.00. A
CITY'S, VILLAGE'S, OR TOWNSHIP'S SHARE OF REVENUES UNDER THIS
SUBDIVISION SHALL BE COMPUTED ON A PER CAPITA BASIS.

(C) (C) (b) During each June, the amount of the collections from the single business tax that is available for distribution of the cities, villages, and townships under section 136(4) of the single business tax act, Act No. 228 of the Public Acts of 1975, being section 208.136 of the Michigan Compiled Laws, OR 22 \$94,800,000.00, WHICHEVER IS LESS. A CITY'S, VILLAGE'S, OR 23 TOWNSHIP'S SHARE OF REVENUES UNDER THIS SUBDIVISION SHALL BE COM-24 PUTED USING THE TAX EFFORT FORMULA.

(D) DURING EACH JUNE, THE AMOUNT OF THE COLLECTIONS FROM THE
26 SINGLE BUSINESS TAX THAT IS AVAILABLE FOR DISTRIBUTION TO CITIES,
27 VILLAGES, AND TOWNSHIPS UNDER SECTION 136(4) OF ACT NO. 228 OF

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1 THE PUBLIC ACTS OF 1975, TO THE EXTENT SUCH COLLECTIONS EXCEED
2 \$94,800,000.00. A CITY'S, VILLAGE'S, OR TOWNSHIP'S SHARE OF REV3 ENUES UNDER THIS SUBDIVISION SHALL BE COMPUTED ON A PER CAPITA
4 BASIS.

5 (E) -(c) The amount of the collections from the single 6 business tax available for distribution to cities, villages, and 7 townships under section 136(2) and (3) of the single business 8 tax act ACT NO. 228 OF THE PUBLIC ACTS OF 1975 OR 9 \$97,100,000.00, WHICHEVER IS LESS. A CITY'S, VILLAGE'S, OR 10 TOWNSHIP'S SHARE OF REVENUES UNDER THIS SUBDIVISION SHALL BE COM-11 PUTED USING THE TAX EFFORT FORMULA.

-(2) The amount of collections available for distribution to 12 13 cities, villages, and townships under subsection (1)(a) in August 14 1992 after the application of section 48+(7) of the income tax 15 act of 1967, Act No. 281 of the Public Acts of 1967, being sec-16 tion 206.481 of the Michigan Compiled Laws, shall not be distrib 17 uted but shall lapse to the general fund at the close of the 18 fiscal year ending September 30, 1992. For state fiscal years 19 beginning after September 30, 1992, the amount of collections 20 otherwise available for distribution to cities, villages, and 21 townships in November, February, and May, computed in accordance 22 with the tax effort formula, shall be increased by 23 \$22,600,000.00. For state fiscal years beginning after September 24 30, 1992, the amount of collections otherwise available for dis 25 tribution to cities, villages, and townships in August, computed 26 in accordance with the tax effort formula, shall be decreased by 27 \$67,800,000.00.

1 (F) THE AMOUNT OF COLLECTIONS FROM THE SINGLE BUSINESS TAX 2 AVAILABLE FOR DISTRIBUTION TO CITIES, VILLAGES, AND TOWNSHIPS 3 UNDER SECTION 136(2) AND (3) OF ACT NO. 228 OF THE PUBLIC ACTS OF 4 1975, TO THE EXTENT SUCH COLLECTIONS EXCEED \$97,100,000.00. A 5 CITY'S, VILLAGE'S, OR TOWNSHIP'S SHARE OF REVENUES UNDER THIS 6 SUBDIVISION SHALL BE COMPUTED ON A PER CAPITA BASIS.

(1) Each city, village, or township shall report 7 Sec. 18. 8 its local taxes and special assessments and cities and townships 9 shall report their overlapping taxes to the department of trea-10 sury by March 1. A city, village, or township that levied less 11 than 1 mill in the immediately preceding calendar year, when it 12 reports its local taxes, shall also report whether its levied 13 millage rate would have been at least 1 mill except for the mill-14 age reductions pursuant to section 31 of article IX of the state 15 constitution of 1963; except for a millage reduction pursuant to 16 section 34 of the general property tax act, Act No. 206 of the 17 Public Acts of 1893, as amended, being section 211.34 of the 18 Michigan Compiled Laws; or except for the fact that the city, 19 village, or township did not elect to increase the millage rate 20 permitted by operation of section 24e(2) of Act No. 206 of the 21 Public Acts of 1893, being section 211.24e of the Michigan If a 22 Compiled Laws, or for any combination of these exceptions. 23 city, village, or township fails to report as provided in this 24 section, the department of treasury shall give notice of the 25 failure to the assessor and the chief executive officer of the 26 city, village, or township. After the department of treasury 27 gives such notice, payments under this act of revenues collected

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I under the single business tax act, Act No. 228 of the Public Acts 2 of -1967 1975, being sections 208.1 to 208.145 of the Michigan 2 Compiled Laws, and of state income tax revenues shall be 4 withheld. The withheld payments may later be issued if the city, 5 village, or township reports before the end of the revenue shar-6 ing year. Not later than May 15, the department of treasury 7 shall report to the department of management and budget the local 8 taxes, special assessments, -overlapping taxes, and state equal-9 ized valuation, and whether the levied millage rate would have 10 been at least 1 mill if the required millage reductions or limi-11 tations had not been applied, for each city, village, and town-12 ship for the immediately preceding calendar year. In determin-13 ing and reporting the overlapping taxes for a township and the 14 villages within the township, the department of treasury shall 15 prorate and allocate the overlapping taxes levied in the township 16 to the township and each village in the same ratio that the state 17 equalized value of the unincorporated area of the township and of 18 each village bears to the total state equalized value of the 19 township.

(2) Before December 2 of each year, each city, village, and it township shall report to the department of treasury, on a form prepared by the department of treasury in consultation with the department of management and budget, all local revenues collected by the city, village, or township in the local unit's fiscal year swhich ends during the immediately preceding July 1 to June 30 feriod. The department of treasury shall accumulate the reports and submit a summary to the department of management and budget

1 by February 1. The department of management and budget shall 2 analyze the reports and shall make recommendations to the legis-3 lature regarding other local general fund revenues that the 4 department considers reflective of or equivalent to local tax 5 effort. "Other local revenues" shall not include state or fed-6 eral shared revenues, block grants, or categorical grants, or 7 grants or gifts from other sources, but shall include fees or 8 charges imposed by the city, village, or township for municipal 9 purposes.

(3) The department of treasury shall report to the departin ment of management and budget the tax collections available for i2 distribution. The department of management and budget may make i3 the distribution in a single warrant. A millage rate certified i4 to be levied for a city, village, or township of 1 mill or more i5 that is reduced below 1 mill pursuant to section 31 of article IX i6 of the state constitution of 1963, pursuant to section 34 of Act i7 No. 206 of the Public Acts of 1893, <u>as amended</u>, or because the i8 city, village, or township did not elect to increase the millage i9 rate permitted by operation of section 24e(2) of Act No. 206 of 20 the Public Acts of 1893, <u>as amended</u>, or due to any combination 21 of these factors, shall be considered by the department of man-22 agement and budget to be 1 mill for all of the following 23 purposes:

(a) Payments under sections -12(2) - 12(3) and 15, which pay 25 ments shall be calculated using the actual local property taxes.
 (b) Determining whether the city, village, or township is
 27 eligible under section -14 for payments based upon the tax burden

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1 formula, which formula shall be calculated using the actual local
2 property taxes.

3 (B) (c) Determining whether the city, village, or township 4 is eligible under section 14a for payments based upon the special 5 census formula, which formula shall be calculated using the 6 actual local property taxes.

7 Section 2. Sections 6 and 14 of Act No. 140 of the Public
8 Acts of 1971, being sections 141.906 and 141.914 of the Michigan
9 Compiled Laws, are repealed.

Section 3. This amendatory act shall not take effect unless
 Senate Bill No. _____ or House Bill No. _____ (request
 no. 04987'95 a) of the 88th Legislature is enacted into law.