

**SUBSTITUTE FOR
SENATE BILL NO. 743**

A bill to adopt the uniform child abduction prevention act; to allow courts in this state to impose measures to prevent the abduction of children; to establish standards for determining whether a child is subject to a significant risk of abduction; and to provide remedies.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 1. This act shall be known and may be cited as the
2 "uniform child abduction prevention act".

3 Sec. 2. As used in this act:

4 (a) "Abduction" means the wrongful removal or wrongful
5 retention of a child.

6 (b) "Child" means an unemancipated individual who is less than
7 18 years of age.

8 (c) "Child-custody determination" means a judgment, decree, or

1 other order of a court providing for the legal custody, physical
2 custody, or visitation with respect to a child. Child custody
3 determination includes a permanent, temporary, initial, or
4 modification order.

5 (d) "Child-custody proceeding" means a proceeding in which
6 legal custody, physical custody, or visitation with respect to a
7 child is at issue. The term includes a proceeding for divorce,
8 dissolution of marriage, separation, neglect, abuse, dependency,
9 guardianship, paternity, termination of parental rights, or
10 protection from domestic violence.

11 (e) "Court" means an entity authorized under the law of a
12 state to establish, enforce, or modify a child-custody
13 determination.

14 (f) "Domestic violence" means that term as defined in section
15 1 of 1978 PA 389, MCL 400.1501.

16 (g) "Enhanced driver license" and "enhanced official state
17 personal identification card" mean those terms as defined in
18 section 2 of the enhanced driver license and enhanced official
19 state personal identification card act, 2008 PA 23, MCL 28.302.

20 (h) "Home state" means that term as defined in section 102 of
21 the uniform child-custody jurisdiction and enforcement act, 2001 PA
22 195, MCL 722.1102.

23 (i) "Petition" includes a motion or its equivalent.

24 (j) "Protection order" means either of the following:

25 (i) An order entered under section 2950 or 2950a of the revised
26 judicature act of 1961, 1961 PA 236, MCL 600.2950 and 600.2950a,
27 under section 6b of chapter V or section 3(2)(o) of chapter XI of

1 the code of criminal procedure, 1927 PA 175, MCL 765.6b and 771.3,
2 under section 13a of chapter XIIA of the probate code of 1939, 1939
3 PA 288, MCL 712a.13a, or under section 36(16) of the corrections
4 code of 1953, 1953 PA 232, MCL 791.236.

5 (ii) A foreign protection order as defined in section 2950h of
6 the revised judicature act of 1961, 1961 PA 236, MCL 600.2950h.

7 (k) "Record" means information that is inscribed on a tangible
8 medium or that is stored in an electronic or other medium and is
9 retrievable in perceivable form.

10 (l) "State" means a state of the United States, the District of
11 Columbia, Puerto Rico, the United States Virgin Islands, or any
12 territory or insular possession subject to the jurisdiction of the
13 United States. State includes a federally recognized Indian tribe
14 or nation.

15 (m) "Travel document" means records relating to a travel
16 itinerary, including travel tickets, passes, reservations for
17 transportation, or accommodations. Travel document does not include
18 a passport or visa.

19 (n) "Visitation" includes parenting time as that term is used
20 in the support and parenting time enforcement act, 1982 PA 295, MCL
21 552.601 to 552.650.

22 (o) "Wrongful removal" means the taking of a child that
23 breaches rights of custody or visitation given or recognized under
24 the law of this state. Wrongful removal does not include actions
25 taken to provide for the safety of a party or the child.

26 (p) "Wrongful retention" means the keeping or concealing of a
27 child that breaches rights of custody or visitation given or

1 recognized under the law of this state. Wrongful retention does not
2 include actions taken to provide for the safety of a party or the
3 child.

4 Sec. 3. Sections 110 to 112 of the uniform child-custody
5 jurisdiction and enforcement act, 2001 PA 195, MCL 722.1110 to
6 722.1112, apply to cooperation and communications among courts in
7 proceedings under this act.

8 Sec. 4. (1) A court on its own motion may order abduction
9 prevention measures in a child-custody proceeding if the court
10 finds that the evidence establishes a credible risk of abduction of
11 the child.

12 (2) A party to a child-custody determination or another
13 individual or entity having a right under the law of this state or
14 any other state to seek a child-custody determination for the child
15 may file a petition seeking abduction prevention measures to
16 protect the child under this act.

17 (3) A prosecutor or the attorney general may seek a warrant to
18 take physical custody of a child under section 9 or other
19 appropriate prevention measures.

20 Sec. 5. (1) A petition under this act may be filed only in a
21 court that has jurisdiction to make a child-custody determination
22 with respect to the child at issue under the uniform child-custody
23 jurisdiction and enforcement act, 2001 PA 195, MCL 722.1101 to
24 722.1406.

25 (2) A court of this state has temporary emergency jurisdiction
26 under section 204 of the uniform child-custody jurisdiction and
27 enforcement act, 2001 PA 195, MCL 722.1204, if the court finds a

1 credible risk of abduction.

2 Sec. 6. A petition under this act shall be verified and
3 include a copy of any existing child-custody determination, if
4 available. The petition shall specify the risk factors for
5 abduction, including the relevant factors described in section 7.
6 Subject to section 209(5) of the uniform child-custody jurisdiction
7 and enforcement act, 2001 PA 195, MCL 722.1209, if reasonably
8 ascertainable, the petition must contain all of the following:

9 (a) The name, date of birth, and gender of the child.

10 (b) The customary address and current physical location of the
11 child.

12 (c) The identity, customary address, and current physical
13 location of the respondent.

14 (d) A statement of whether a prior action to prevent abduction
15 or domestic violence has been filed by a party or other individual
16 or entity having custody of the child, and the date, location, and
17 disposition of the action.

18 (e) A statement of whether a party to the proceeding has been
19 arrested for a crime related to domestic violence, stalking, or
20 child abuse or neglect, and the date, location, and disposition of
21 the case.

22 (f) Information regarding any protection order previously
23 entered involving either party or the child.

24 (g) Any other information required to be submitted to the
25 court for a child-custody determination under section 209 of the
26 uniform child-custody jurisdiction and enforcement act, 2001 PA
27 195, MCL 722.1209.

1 Sec. 7. (1) In determining whether there is a credible risk of
2 abduction of a child, the court shall consider any evidence that
3 the petitioner or respondent has done any of the following or that
4 any of the following apply to the petitioner or respondent:

5 (a) Previously abducted or attempted to abduct the child.

6 (b) Threatened to abduct the child.

7 (c) Except for planning activities related to providing for
8 the safety of a party or the child while avoiding or attempting to
9 avoid domestic violence, recently engaged in activities that may
10 indicate a planned abduction, including any of the following:

11 (i) Abandoning employment.

12 (ii) Selling a primary residence.

13 (iii) Terminating a lease.

14 (iv) Closing bank or other financial management accounts,
15 liquidating assets, hiding or destroying financial documents, or
16 conducting any unusual financial activities.

17 (v) Applying for a passport or visa or obtaining travel
18 documents for the respondent, a family member, or the child.

19 (vi) Applying for or obtaining an enhanced driver license or
20 enhanced official state personal identification card for the
21 respondent, a family member, or the child.

22 (vii) Seeking to obtain the child's birth certificate or school
23 or medical records.

24 (d) Engaged in domestic violence, stalking, or child abuse or
25 neglect.

26 (e) Refused to follow a child-custody determination.

27 (f) Lacks strong familial, financial, emotional, or cultural

1 ties to this state or the United States.

2 (g) Has strong familial, financial, emotional, or cultural
3 ties to another state or country.

4 (h) Is likely to take the child to a country to which any of
5 the following apply:

6 (i) The country is not a party to the Hague convention on the
7 civil aspects of international child abduction and does not provide
8 for the extradition of an abducting parent or for the return of an
9 abducted child.

10 (ii) The country is a party to the Hague convention on the
11 civil aspects of international child abduction but 1 or more of the
12 following apply:

13 (A) The Hague convention on the civil aspects of international
14 child abduction is not in force between the United States and the
15 country.

16 (B) The country is noncompliant according to the most recent
17 compliance report issued by the United States department of state.

18 (C) The country lacks legal mechanisms for immediately and
19 effectively enforcing a return order under the Hague convention on
20 the civil aspects of international child abduction.

21 (iii) The country poses a risk that the child's physical or
22 emotional health or safety would be endangered in the country
23 because of specific circumstances relating to the child or because
24 of human rights violations committed against children.

25 (iv) The country has laws or practices that would do 1 or more
26 of the following:

27 (A) Enable the respondent, without due cause, to prevent the

1 petitioner from contacting the child.

2 (B) Restrict the petitioner from freely traveling to or
3 exiting from the country because of the petitioner's gender,
4 nationality, marital status, or religion.

5 (C) Restrict the child's ability legally to leave the country
6 after the child reaches the age of majority because of the child's
7 gender, nationality, or religion.

8 (v) The country is included by the United States department of
9 state on a current list of state sponsors of terrorism.

10 (vi) The country does not have an official United States
11 diplomatic presence in the country.

12 (vii) The country is engaged in active military action or war,
13 including a civil war, to which the child may be exposed.

14 (i) Is undergoing a change in immigration or citizenship
15 status that would adversely affect the respondent's ability to
16 remain in the United States legally.

17 (j) Has had an application for United States citizenship
18 denied.

19 (k) Has forged or presented misleading or false evidence on
20 government forms or supporting documents to obtain or attempt to
21 obtain a passport, a visa, travel documents, a social security
22 card, a driver license, or other government-issued identification
23 card or has made a misrepresentation to the United States
24 government.

25 (l) Has used multiple names to attempt to mislead or defraud.

26 (m) Has engaged in any other conduct the court considers
27 relevant to the risk of abduction.

1 (2) If the court finds during a hearing on a petition under
2 this act that the respondent's conduct was intended to avoid
3 domestic violence or imminent harm to the child or the respondent,
4 the court shall not issue an abduction prevention order.

5 Sec. 8. (1) If a petition is filed under this act, the court
6 may enter an order. If entered, the order shall include all of the
7 following:

8 (a) The basis for the court's exercise of jurisdiction.

9 (b) The manner in which notice and opportunity to be heard
10 were given to the persons entitled to notice of the proceeding.

11 (c) A detailed description of each party's custody and
12 visitation rights and residential arrangements for the child.

13 (d) A provision stating that a violation of the order may
14 subject the party in violation to civil and criminal penalties.

15 (e) Identification of the child's home state or country of
16 habitual residence at the time of the issuance of the order.

17 (2) If, at a hearing on a petition under this act or on the
18 court's own motion, the court after reviewing the evidence finds a
19 credible risk of abduction of the child, the court shall enter an
20 abduction prevention order. The order shall include the provisions
21 required by subsection (1) and measures and conditions, including
22 those in subsections (3) to (5), that are reasonably calculated to
23 prevent abduction of the child, giving due consideration to the
24 custody and visitation rights of the parties and the safety of the
25 parties and the child. The court shall consider the age of the
26 child, the potential harm to the child from an abduction, the legal
27 and practical difficulties of returning the child to the

1 jurisdiction if abducted, and the reasons for the potential
2 abduction, including evidence of domestic violence, stalking, or
3 child abuse or neglect.

4 (3) An abduction prevention order may include 1 or more of the
5 following:

6 (a) An imposition of travel restrictions that require that a
7 party traveling with the child outside a designated geographical
8 area provide the other party with all of the following:

9 (i) The travel itinerary of the child.

10 (ii) A list of physical addresses and telephone numbers at
11 which the child can be reached at specified times.

12 (iii) Copies of all travel documents.

13 (b) A prohibition of the respondent directly or indirectly
14 doing any of the following:

15 (i) Removing the child from this state, the United States, or
16 another geographic area without permission of the court or the
17 petitioner's written consent.

18 (ii) Removing or retaining the child in violation of a child-
19 custody determination.

20 (iii) Removing the child from school or a child care or similar
21 facility.

22 (iv) Approaching the child at any location other than a site
23 designated for supervised visitation.

24 (c) A requirement that a party register the order in another
25 state as a prerequisite to allowing the child to travel to that
26 state.

27 (d) With regard to the child's passport, any of the following:

1 (i) A direction that the petitioner place the child's name in
2 the United States department of state's child passport issuance
3 alert program.

4 (ii) A requirement that the respondent surrender to the court
5 or the petitioner's attorney any United States or foreign passport
6 issued in the child's name, including a passport issued in the name
7 of both the parent and the child.

8 (iii) A requirement that the respondent surrender to the court
9 or the petitioner's attorney his or her enhanced driver license or
10 enhanced official state personal identification card issued in the
11 child's name.

12 (iv) A prohibition on the respondent applying on behalf of the
13 child for a new or replacement passport or visa.

14 (e) As a prerequisite to exercising custody or visitation, a
15 requirement that the respondent provide 1 or more of the following:

16 (i) To the United States department of state office of
17 children's issues and the relevant foreign consulate or embassy, an
18 authenticated copy of the order detailing passport and travel
19 restrictions for the child.

20 (ii) To the court, 1 or both of the following:

21 (A) Proof that the respondent has provided the information in
22 subparagraph (i).

23 (B) An acknowledgment in a record from the relevant foreign
24 consulate or embassy that no passport application has been made, or
25 passport issued, on behalf of the child.

26 (iii) To the petitioner, proof of registration with the United
27 States embassy or other United States diplomatic presence in the

1 destination country and with the central authority for the Hague
2 convention on the civil aspects of international child abduction,
3 if that convention is in effect between the United States and the
4 destination country, unless 1 of the parties objects.

5 (iv) A written waiver under 5 USC 552a, popularly known as the
6 privacy act, with respect to any document, application, or other
7 information pertaining to the child authorizing its disclosure to
8 the court and the petitioner.

9 (f) On the petitioner's request, a requirement that the
10 respondent obtain an order from the relevant foreign country
11 containing terms identical to the child-custody determination
12 issued in the United States.

13 (4) In an abduction prevention order, the court may impose
14 conditions on the exercise of custody or visitation that do 1 or
15 more of the following:

16 (a) Limit visitation or require that visitation with the child
17 by the respondent be supervised until the court finds that
18 supervision is no longer necessary and order the respondent to pay
19 the costs of supervision.

20 (b) Require the respondent to post a bond or provide other
21 security in an amount sufficient to serve as a financial deterrent
22 to abduction, the proceeds of which may be used to pay for the
23 reasonable expenses of recovery of the child, including reasonable
24 attorney fees and costs if there is an abduction.

25 (c) Require the respondent to obtain education on the
26 potentially harmful effects to the child from abduction.

27 (5) To prevent imminent abduction of a child, a court may do 1

1 or more of the following:

2 (a) Issue a warrant to take physical custody of the child
3 under section 9 or other law of this state.

4 (b) Direct the use of law enforcement to take any action
5 reasonably necessary to locate the child, obtain return of the
6 child, or enforce a custody determination under this act or other
7 law of this state.

8 (c) Grant any other relief allowed under the law of this
9 state.

10 (6) The remedies provided in this act are cumulative and do
11 not affect the availability of other remedies to prevent abduction.

12 Sec. 9. (1) If a petition under this act alleges and the court
13 finds that there is a credible risk that the child is imminently
14 likely to be wrongfully removed, the court may issue an ex parte
15 warrant to take physical custody of the child.

16 (2) The respondent to a petition under subsection (1) shall be
17 afforded an opportunity to be heard at the earliest possible time
18 after the ex parte warrant is executed, but not later than the next
19 judicial day unless a hearing on that date is impossible. If a
20 hearing on the next judicial day is impossible, the court shall
21 hold the hearing on the first judicial day possible.

22 (3) An ex parte warrant under subsection (1) to take physical
23 custody of a child shall do all of the following:

24 (a) Recite the facts on which a determination of a credible
25 risk of imminent wrongful removal of the child is based.

26 (b) Direct law enforcement officers to take physical custody
27 of the child immediately.

1 (c) State the date and time for the hearing on the petition.

2 (d) Provide for the safe interim placement of the child
3 pending further order of the court.

4 (4) If feasible, before issuing a warrant under this section
5 and before determining the placement of the child after the warrant
6 is executed, the court may order a search of the relevant databases
7 of the national crime information center system and similar state
8 databases to determine if either the petitioner or respondent has a
9 history of domestic violence, stalking, or child abuse or neglect.

10 (5) A petition and warrant under this section shall be served
11 on the respondent when or immediately after the child is taken into
12 physical custody.

13 (6) A warrant to take physical custody of a child, issued by
14 this state or another state, is enforceable throughout this state.
15 If the court finds that a less intrusive remedy will not be
16 effective, it may authorize law enforcement officers to enter
17 private property to take physical custody of the child. If required
18 by exigent circumstances, the court may authorize law enforcement
19 officers to make a forcible entry at any hour.

20 (7) If the court finds, after a hearing, that a petitioner
21 sought an ex parte warrant under subsection (1) for the purpose of
22 harassment or in bad faith, the court may award the respondent
23 reasonable attorney fees, costs, and expenses.

24 (8) This act does not affect the availability of relief
25 allowed under other law of this state.

26 Sec. 10. An abduction prevention order remains in effect until
27 the earliest of the following:

- 1 (a) The time stated in the order.
- 2 (b) The emancipation of the child.
- 3 (c) The child's attaining 18 years of age.
- 4 (d) The time the order is modified, revoked, vacated, or
- 5 superseded by a court with jurisdiction under sections 201 to 203
- 6 of the uniform child-custody jurisdiction and enforcement act, 2001
- 7 PA 195, MCL 722.1201 to 722.1203, or other applicable law of this
- 8 state.

9 Sec. 11. In applying and construing this uniform act, a court

10 shall consider the need to promote uniformity of the law with

11 respect to its subject matter among states that enact it.

12 Sec. 12. This act modifies, limits, and supersedes the federal

13 electronic signatures in global and national commerce act, 15 USC

14 7001 to 7031, but does not modify, limit, or supersede 15 USC

15 7001(c) or authorize electronic delivery of any of the notices

16 described in 15 USC 7003(b).