## **HOUSE BILL NO. 4712**

April 22, 2021, Introduced by Reps. Berman and Steckloff and referred to the Committee on Tax Policy.

A bill to amend 2007 PA 36, entitled "Michigan business tax act,"

by amending section 437 (MCL 208.1437), as amended by 2017 PA 217.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 437. (1) Subject to the criteria under this section, a
- 2 qualified taxpayer that has unused credits or has a preapproval
- 3 letter issued after December 31, 2007 and before January 1, 2014,
- 4 or a taxpayer that received a preapproval letter prior to January
- 5 1, 2008 under section 38g of former 1975 PA 228 and has not

- 1 received a certificate of completion prior to the taxpaver's last
- 2 tax year, provided that the project is completed not more than 5
- 3 years after the preapproval letter for the project is issued unless
- 4 extended under subsection (9) or (34) or if it is a multiphase
- 5 project not more than 10 years after the preapproval letter, as
- 6 amended, if applicable, for the project is issued, or an assignee
- 7 under subsection (20), (21), or (22) may claim a credit that has
- 8 been approved under section 38g of former 1975 PA 228 or under
- 9 subsection (2), (3), or (4) against the tax imposed by this act
- 10 equal to either of the following:
- 11 (a) For projects approved before April 8, 2008, if the total
- of all credits for a project is \$1,000,000.00 or less, 10% of the
- 13 cost of the qualified taxpayer's eligible investment paid or
- 14 accrued by the qualified taxpayer on an eligible property provided
- 15 that the project does not exceed the amount stated in the
- 16 preapproval letter, as amended. For projects approved, or amended,
- 17 on and after April 8, 2008, if the total of all eligible
- 18 investments for a project are \$10,000,000.00 or less, up to 12.5%
- 19 of the costs of the qualified taxpayer's eligible investment paid
- 20 or accrued by the qualified taxpayer on an eligible property or up
- 21 to 15% of the costs of the qualified taxpayer's eligible investment
- 22 paid or accrued by the qualified taxpayer on an eligible property
- 23 if the project is designated as an urban development area project
- 24 by the Michigan economic growth authority to the extent that the
- 25 project does not exceed the amount stated in the preapproval
- 26 letter, as amended, or, until December 31, 2010, up to 20% of the
- 27 costs of the qualified taxpayer's eligible investment paid or
- 28 accrued by the qualified taxpayer on an eligible property if the
- 29 project is designated as an urban development area project by the

- 1 Michigan economic growth authority. If eligible investment exceeds
- 2 the amount of eligible investment in the preapproval letter, as
- 3 amended, for that project, the total of all credits for the project
- 4 shall not exceed the total of all credits on the certificate of
- 5 completion.
- **6** (b) For projects approved before April 8, 2008, if the total
- 7 of all credits for a project is more than \$1,000,000.00 but
- 8 \$30,000,000.00 or less and, except as provided in subsection
- 9 (6)(b), the project is located in a qualified local governmental
- 10 unit, a percentage as determined by the Michigan economic growth
- 11 authority not to exceed 10% of the cost of the qualified taxpayer's
- 12 eligible investment as determined under subsection (11) paid or
- 13 accrued by the qualified taxpayer on an eligible property. For
- 14 projects approved, or amended, on and after April 8, 2008 and
- 15 before January 1, 2010, if the total of all eligible investments
- 16 for a project is more than \$10,000,000.00 but \$300,000,000.00 or
- 17 less, up to 12.5% of the costs of the qualified taxpayer's eligible
- 18 investment as determined under subsection (11) paid or accrued by
- 19 the qualified taxpayer on an eliqible property that, except as
- 20 provided in subsection (6)(b), is located in a qualified local
- 21 governmental unit, up to 15% of the cost of the qualified
- 22 taxpayer's eligible investment as determined under subsection (11)
- 23 paid or accrued by the qualified taxpayer on an eligible property
- 24 if the project is designated as an urban development area project
- 25 by the Michigan economic growth authority, or, until December 31,
- 26 2010, up to 20% of the costs of the qualified taxpayer's eliqible
- 27 investment as determined under subsection (11) paid or accrued by
- 28 the qualified taxpayer on an eligible property if the project is
- 29 designated as an urban development area project by the Michigan

economic growth authority. For projects approved, or amended, on 1 and after January 1, 2010, if the total of all eligible investments 2 for a project is more than \$10,000,000.00 but \$100,000,000.00 or 3 less, up to 12.5% of the costs of the qualified taxpayer's eligible 4 5 investment as determined under subsection (11) paid or accrued by 6 the qualified taxpayer on an eligible property that, except as 7 provided in subsection (6)(b), is located in a qualified local 8 governmental unit, up to 15% of the cost of the qualified 9 taxpayer's eligible investment as determined under subsection (11) 10 paid or accrued by the qualified taxpayer on an eligible property 11 if the project is designated as an urban development area project by the Michigan economic growth authority, or, until December 31, 12 2010, up to 20% of the costs of the qualified taxpayer's eliqible 13 14 investment as determined under subsection (11) paid or accrued by 15 the qualified taxpayer on an eligible property if the project is 16 designated as an urban development area project by the Michigan 17 economic growth authority. If eligible investment exceeds the 18 amount of eligible investment in the preapproval letter, as amended, for that project, the total of all credits for the project 19 20 shall not exceed the total of all credits on the certificate of completion except as authorized under subsection (34). 21 22 (2) If the cost of a project will be \$2,000,000.00 or less, a 23 qualified taxpayer shall apply to the Michigan economic growth 24 authority for approval of the project under this subsection. An 25 application under this subsection shall state whether the project is a multiphase project. Subject to the limitation provided under 26 27 subsection (31), the chairperson of the Michigan economic growth

KAS 01623'21

authority or his or her designee is authorized to approve an

application or project under this subsection. Only the chairperson

28

29

of the Michigan economic growth authority is authorized to deny an 1 application or project under this subsection. A project shall be 2 approved or denied not more than 45 days after receipt of the 3 application. If the chairperson of the Michigan economic growth 4 5 authority or his or her designee does not approve or deny the 6 application within 45 days after the application is received by the 7 Michigan economic growth authority, the application is considered 8 approved as written. If the chairperson of the Michigan economic 9 growth authority or his or her designee approves a project under 10 this subsection, the chairperson of the Michigan economic growth 11 authority or his or her designee shall issue a preapproval letter 12 that states that the taxpayer is a qualified taxpayer; the maximum total eliqible investment for the project on which credits may be 13 14 claimed and the maximum total of all credits for the project when 15 the project is completed and a certificate of completion is issued; 16 and the project number assigned by the Michigan economic growth authority. If a project is denied under this subsection, a taxpayer 17 18 is not prohibited from subsequently applying under this subsection for the same project or for another project. The Michigan economic 19 20 growth authority shall develop and implement the use of the application form to be used for projects under this subsection. 21 (3) If the cost of a project will be for more than 22 \$2,000,000.00 but \$10,000,000.00 or less, a qualified taxpayer 23 shall apply to the Michigan economic growth authority for approval 24 25 of the project under this subsection. An application under this subsection shall state whether the project is a multiphase project. 26 27 Subject to the limitation provided under subsection (31), the chairperson of the Michigan economic growth authority or his or her 28

KAS 01623'21

designee is authorized to approve an application or project under

29

- 1 this subsection. Only the chairperson of the Michigan economic
- 2 growth authority is authorized to deny an application or project
- 3 under this subsection. A project shall be approved or denied not
- 4 more than 45 days after receipt of the application. If the
- 5 chairperson of the Michigan economic growth authority or his or her
- 6 designee does not approve or deny an application within 45 days
- 7 after the application is received by the Michigan economic growth
- 8 authority, the application is considered approved as written. The
- 9 criteria in subsection (7) shall be used when approving projects
- 10 under this subsection. When approving projects under this
- 11 subsection, priority shall be given to projects on a facility. The
- 12 total of all credits for an approved project under this subsection
- 13 shall not exceed the amounts authorized under subsection (1)(a). A
- 14 taxpayer may apply under this subsection instead of subsection (4)
- 15 for approval of a project that will be for more than
- 16 \$10,000,000.00, but the total of all credits for that project shall
- 17 not exceed the amounts authorized under subsection (1)(a). If the
- 18 chairperson of the Michigan economic growth authority or his or her
- 19 designee approves a project under this subsection, the chairperson
- 20 of the Michigan economic growth authority or his or her designee
- 21 shall issue a preapproval letter that states that the taxpayer is a
- 22 qualified taxpayer; the maximum total eliqible investment for the
- 23 project on which credits may be claimed and the maximum total of
- 24 all credits for the project when the project is completed and a
- 25 certificate of completion is issued; and the project number
- 26 assigned by the Michigan economic growth authority. If a project is
- 27 denied under this subsection, a taxpayer is not prohibited from
- 28 subsequently applying under this subsection or subsection (4) for
- 29 the same project or for another project.

```
(4) If the cost of a project will be for more than
 1
 2
    $10,000,000.00 and, except as provided in subsection (6)(b), the
    project is located in a qualified local governmental unit, a
 3
    qualified taxpayer shall apply to the Michigan economic growth
 4
    authority for approval of the project. An application under this
 5
 6
    subsection shall state whether the project is a multiphase project.
 7
    The Michigan economic growth authority shall approve or deny the
 8
    project not more than 65 days after receipt of the application. A
 9
    project under this subsection shall not be approved without the
10
    concurrence of the state treasurer. If the Michigan economic growth
11
    authority does not approve or deny the application within 65 days
12
    after it receives the application, the Michigan economic growth
    authority shall send the application to the state treasurer. The
13
14
    state treasurer shall approve or deny the application within 5 days
15
    after receipt of the application. If the state treasurer does not
16
    deny the application within 5 days after receipt of the
    application, the application is considered approved. The Michigan
17
18
    economic growth authority shall approve a limited number of
    projects under this subsection during each calendar year as
19
20
    provided in subsection (6). The Michigan economic growth authority
    shall use the criteria in subsection (7) when approving projects
21
22
    under this subsection, when determining the total amount of
23
    eligible investment, and when determining the percentage of
    eligible investment for the project to be used to calculate a
24
25
    credit. The total of all credits for an approved project under this
26
    subsection shall not exceed the amount designated in the
27
    preapproval letter, as amended, for that project. If the Michigan
28
    economic growth authority approves a project under this subsection,
29
    the Michigan economic growth authority shall issue a preapproval
```

- 1 letter that states that the taxpayer is a qualified taxpayer; the
- 2 percentage of eligible investment for the project determined by the
- 3 Michigan economic growth authority for purposes of subsection
- 4 (1) (b); the maximum total eligible investment for the project on
- 5 which credits may be claimed and the maximum total of all credits
- 6 for the project when the project is completed and a certificate of
- 7 completion is issued; and the project number assigned by the
- 8 Michigan economic growth authority. The Michigan economic growth
- 9 authority shall send a copy of the preapproval letter to the
- 10 department. If a project is denied under this subsection, a
- 11 taxpayer is not prohibited from subsequently applying under this
- 12 subsection or subsection (3) for the same project or for another
- 13 project.
- 14 (5) If the project is on property that is functionally
- 15 obsolete, the taxpayer shall include with the application an
- 16 affidavit signed by a level 3 or level 4 assessor, that states that
- 17 it is the assessor's expert opinion that the property is
- 18 functionally obsolete and the underlying basis for that opinion.
- 19 (6) The Michigan economic growth authority may approve not
- 20 more than 20 projects each calendar year through December 31, 2009,
- 21 not more than 19 projects for the 2010 calendar year, and, except
- 22 as otherwise provided under subdivision (d), not more than 17
- 23 projects for each calendar year after December 31, 2010 under
- 24 subsection (4), and the following limitations apply:
- 25 (a) Of the projects allowed under this subsection, the total
- 26 of all credits for each project may be more than \$10,000,000.00 but
- 27 \$30,000,000.00 or less for only 1 project before December 31, 2009.
- 28 (b) Of the projects allowed under this subsection, up to 3
- 29 projects may be approved for projects that are not in a qualified

- 1 local governmental unit if the property is a facility for which
- 2 eligible activities are identified in a brownfield plan or, for 1
- 3 of the 3 projects, if the property is not a facility but is
- 4 functionally obsolete or blighted, property identified in a
- 5 brownfield plan. For purposes of this subdivision, a facility
- 6 includes a building or complex of buildings that was used by a
- 7 state or federal agency and that is no longer being used for the
- 8 purpose for which it was used by the state or federal agency.
- 9 (c) The project allowed under subdivision (a) may also qualify 10 under subdivision (b).
- 11 (d) If the Michigan economic growth authority determines that
- 12 there are previously issued credits authorized under section 434(6)
- 13 available, the Michigan economic growth authority may approve 2
- 14 additional projects for each calendar year after December 31, 2010.
- 15 As used in this subdivision, "previously issued credits" means the
- 16 total amount of credits authorized by the Michigan economic growth
- 17 authority for a taxpayer under section 434(6) that meets all of the
- 18 following:
- 19 (i) The taxpayer did not use any or a portion of the credits
- 20 authorized under the written agreement under section 434(6).
- (ii) The authority determined at a meeting upon a vote of the
- 22 majority of the members present that the credits previously
- 23 authorized satisfy subparagraph (i).
- 24 (7) The Michigan economic growth authority shall review all
- 25 applications for projects under subsection (4) and, if an
- 26 application is approved, shall determine the maximum total of all
- 27 credits for that project. Before approving a project for which the
- 28 total of all credits will be more than \$10,000,000.00 but
- 29 \$30,000,000.00 or less only, the Michigan economic growth authority

- 1 shall determine that the project would not occur in this state
- 2 without the tax credit offered under subsection (4). The Michigan
- 3 economic growth authority shall consider the following criteria to
- 4 the extent reasonably applicable to the type of project proposed
- 5 when approving a project under subsection (4), and the chairperson
- 6 of the Michigan economic growth authority or his or her designee
- 7 shall consider the following criteria to the extent reasonably
- 8 applicable to the type of project proposed when approving a project
- 9 under subsection (2) or (3) or when considering an amendment to a
- 10 project under subsection (9):
- 11 (a) The overall benefit to the public.
- 12 (b) The extent of reuse of vacant buildings and redevelopment
- 13 of blighted property.
- 14 (c) Creation of jobs.
- 15 (d) Whether the eligible property is in an area of high
- 16 unemployment.
- 17 (e) The level and extent of contamination alleviated by the
- 18 qualified taxpayer's eliqible activities to the extent known to the
- 19 qualified taxpayer.
- (f) The level of private sector contribution.
- 21 (g) The cost gap that exists between the site and a similar
- 22 greenfield site as determined by the Michigan economic growth
- 23 authority.
- 24 (h) If the qualified taxpayer is moving from another location
- 25 in this state, whether the move will create a brownfield.
- 26 (i) Whether the project is financially and economically sound.
- 27 (j) Any other criteria that the Michigan economic growth
- 28 authority or the chairperson of the Michigan economic growth
- 29 authority, as applicable, considers appropriate for the

1 determination of eligibility under subsection (3) or (4).

7

8

9

10

11

12

13 14

15

16

17

18

19

20

21

2223

24

25

26

27

28 29

2 (8) A qualified taxpayer may apply for projects under this 3 section for eligible investment on more than 1 eligible property in 4 a tax year. Each project approved and each project for which a 5 certificate of completion is issued under this section shall be for 6 eligible investment on 1 eligible property.

(9) If, after a taxpayer's project has been approved and the taxpayer has received a preapproval letter but before the taxpayer has made an eliqible investment, other than soft costs or as otherwise authorized under subsection (34), at the property, the taxpayer determines that the project cannot be completed as preapproved, the taxpayer may petition the Michigan economic growth authority to amend the project and the preapproval letter to increase the maximum total eligible investment for the project on which credits may be claimed and the maximum total of all credits for the project. A taxpayer may petition the Michigan economic growth authority to make any other amendments to the project or preapproval letter at any time before a certificate of completion is issued. Amendments—Except as otherwise provided under subsection (34), amendments to the project or preapproval letter may include, but are not limited to, extending the duration of time provided to complete the project, as long as that extension does not exceed 10 years from the date of the preapproval letter. However, if a project was approved prior to December 31, 2008 for 20% of the qualified taxpayer's eligible investment and a total of less than \$2,000,000.00 for all credits for that project and that project has received a funding reservation for an allocation of the federal low-income housing tax credit administered by the Michigan state housing development authority of more than \$1,100,000.00, then that

project may be amended to extend the duration of time provided to 1 2 complete the project to the placed-in-service date of the carryover allocation agreement for the federal low-income housing tax credit. 3 4 (10) A project may be a multiphase project. If a project is a 5 multiphase project, when each component of the multiphase project 6 is completed, the taxpayer shall submit documentation that the 7 component is complete, an accounting of the cost of the component, 8 and the eligible investment for the component of each taxpayer 9 eligible for a credit for the project of which the component is a 10 part to the Michigan economic growth authority or the designee of 11 the Michigan economic growth authority, who shall verify that the 12 component is complete. When the completion of the component is 13 verified, a component completion certificate shall be issued to the 14 qualified taxpayer which shall state that the taxpayer is a 15 qualified taxpayer, the credit amount for the component, the 16 qualified taxpayer's federal employer identification number or the 17 Michigan treasury number assigned to the taxpayer, and the project 18 number. The taxpayer may assign all or part of the credit for a 19 multiphase project as provided in this section after a component 20 completion certificate for a component is issued. The qualified taxpayer may transfer ownership of or lease the completed component 21 and assign a proportionate share of the credit for the entire 22 23 project to the qualified taxpayer that is the new owner or lessee. 24 A multiphase project shall not be divided into more than 10 25 components. A component is considered to be completed when a 26 certificate of occupancy has been issued by the local municipality 27 in which the project is located for all of the buildings or 28 facilities that comprise the completed component and a component

KAS 01623'21

completion certificate is issued or the chairperson of the Michigan

29

- 1 economic growth authority or his or her designee, for projects
- 2 approved under subsection (2) or (3), or the Michigan economic
- 3 growth authority, for projects approved under subsection (4),
- 4 verifies that the component is complete. A credit assigned based on
- 5 a multiphase project shall be claimed by the assignee in the tax
- 6 year in which the assignment is made. The total of all credits for
- 7 a multiphase project shall not exceed the amount stated in the
- 8 preapproval letter, as amended, for the project under subsection
- 9 (1). If all components of a multiphase project are not completed by
- 10 10 years after the date on which the preapproval letter, as
- 11 amended, if applicable, for the project was issued, the qualified
- 12 taxpayer that received the preapproval letter for the project shall
- 13 pay to the state treasurer, as a penalty, an amount equal to the
- 14 sum of all credits claimed and assigned for all components of the
- 15 multiphase project and no credits based on that multiphase project
- 16 shall be claimed after that date by the qualified taxpayer or any
- 17 assignee of the qualified taxpayer. The penalty under this
- 18 subsection is subject to interest on the amount of the credit
- 19 claimed or assigned determined individually for each component at
- 20 the rate in section 23(2) of 1941 PA 122, MCL 205.23, beginning on
- 21 the date that the credit for that component was claimed or
- 22 assigned. As used in this subsection, "proportionate share" means
- 23 the same percentage of the total of all credits for the project
- 24 that the qualified investment for the completed component is of the
- 25 total qualified investment stated in the preapproval letter, as
- 26 amended, for the entire project.
- 27 (11) When a project under this section is completed, the
- 28 taxpayer shall submit documentation that the project is completed,
- 29 an accounting of the cost of the project, the eligible investment

- 1 of each taxpayer if there is more than 1 taxpayer eligible for a
- 2 credit for the project, and, if the taxpayer is not the owner or
- 3 lessee of the eligible property on which the eligible investment
- 4 was made at the time the project is completed, that the taxpayer
- 5 was the owner or lessee of, or was a party to an agreement to
- 6 purchase or lease, that eligible property when all eligible
- 7 investment of the taxpayer was made. The chairperson of the
- 8 Michigan economic growth authority or his or her designee, for
- 9 projects approved under subsection (2) or (3), or the Michigan
- 10 economic growth authority, for projects approved under subsection
- 11 (4), shall verify that the project is completed. The Michigan
- 12 economic growth authority shall conduct an on-site inspection as
- 13 part of the verification process for projects approved under
- 14 subsection (4). When the completion of the project is verified, a
- 15 certificate of completion shall be issued to each qualified
- 16 taxpayer that has made eligible investment on that eligible
- 17 property. The certificate of completion shall state the total
- 18 amount of all credits for the project and that total shall not
- 19 exceed the maximum total of all credits listed in the preapproval
- 20 letter for the project under subsection (2), (3), or (4) as
- 21 applicable and as amended under subsection (9) or (34) and shall
- 22 state all of the following:
- 23 (a) That the taxpayer is a qualified taxpayer.
- (b) The total cost of the project and the eligible investment
- 25 of each qualified taxpayer.
- 26 (c) Each qualified taxpayer's credit amount.
- 27 (d) The qualified taxpayer's federal employer identification
- 28 number or the Michigan treasury number assigned to the taxpayer.
- (e) The project number.

1 (f) For a project approved under subsection (4) for which the 2 total of all credits is more than \$10,000,000.00 but \$30,000,000.00 3 or less, the total of all credits and the schedule on which the 4 annual credit amount shall be claimed by the qualified taxpayer.

- (g) For a multiphase project under subsection (10), the amount of each credit assigned and the amount of all credits claimed in each tax year before the year in which the project is completed.
- (12) Except as otherwise provided in this section, qualified taxpayers shall claim credits under this section in the tax year in which the certificate of completion is issued. For a project approved under subsection (4) for which the total of all credits is more than \$10,000,000.00 but \$30,000,000.00 or less, the qualified taxpayer shall claim 10% of its approved credit each year for 10 years. A credit assigned based on a multiphase project shall be claimed in the year in which the credit is assigned.
  - (13) The cost of eligible investment for leased machinery, equipment, or fixtures is the cost of that property had the property been purchased minus the lessor's estimate, made at the time the lease is entered into, of the market value the property will have at the end of the lease. A credit for property described in this subsection is allowed only if the cost of that property had the property been purchased and the lessor's estimate of the market value at the end of the lease are provided to the Michigan economic growth authority.
  - (14) Credits claimed by a lessee of eligible property are subject to the total of all credits limitation under this section.
- (15) Each qualified taxpayer and assignee under subsection
  (20), (21), or (22) that claims a credit under this section shall
  attach a copy of the certificate of completion and, if the credit

- 1 was assigned, a copy of the assignment form provided for under this
- 2 section to the annual return filed under this act on which the
- 3 credit under this section is claimed. An assignee of a credit based
- 4 on a multiphase project shall attach a copy of the assignment form
- 5 provided for under this section and the component completion
- 6 certificate provided for in subsection (10) to the annual return
- 7 filed under this act on which the credit is claimed but is not
- 8 required to file a copy of a certificate of completion.
- 9 (16) Except as otherwise provided in this subsection or
- 10 subsection (10), (18), (20), (21), or (22), a credit under this
- 11 section shall be claimed in the tax year in which the certificate
- 12 of completion is issued to the qualified taxpayer. For a project
- 13 described in subsection (11)(f) for which a schedule for claiming
- 14 annual credit amounts is designated on the certificate of
- 15 completion by the Michigan economic growth authority, the annual
- 16 credit amount shall be claimed in the tax year specified on the
- 17 certificate of completion.
- 18 (17) Except as otherwise provided under this subsection, the
- 19 credits approved under this section shall be calculated after
- 20 application of all other credits allowed under this act. The
- 21 credits under this section shall be calculated before the
- 22 calculation of the credits under sections 413, 423, 431, and 450.
- 23 (18) Except as otherwise provided under this subsection, if
- 24 the credit allowed under this section for the tax year and any
- 25 unused carryforward of the credit allowed under this section exceed
- 26 the qualified taxpayer's or assignee's tax liability for the tax
- 27 year, that portion that exceeds the tax liability for the tax year
- 28 shall not be refunded but may be carried forward to offset tax
- 29 liability in subsequent tax years for 10 years or until used up,

- 1 whichever occurs first. Except as otherwise provided in this
- 2 subsection, the maximum time allowed under the carryforward
- 3 provisions under this subsection begins with the tax year in which
- 4 the certificate of completion is issued to the qualified taxpayer.
- 5 If the qualified taxpayer assigns all or any portion of its credit
- 6 approved under this section, the maximum time allowed under the
- 7 carryforward provisions for an assignee begins to run with the tax
- 8 year in which the assignment is made and the assignee first claims
- 9 a credit, which shall be the same tax year. The maximum time
- 10 allowed under the carryforward provisions for an annual credit
- 11 amount for a credit allowed under subsection (4) begins to run in
- 12 the tax year for which the annual credit amount is designated on
- 13 the certificate of completion issued under this section. A credit
- 14 carryforward available under section 38g of former 1975 PA 228 that
- 15 is unused at the end of the last tax year may be claimed against
- 16 the tax imposed under this act for the years the carryforward would
- 17 have been available under former 1975 PA 228. Beginning on and
- 18 after April 8, 2008, if the credit allowed under this section for
- 19 the tax year exceeds the qualified taxpayer's tax liability for the
- 20 tax year, the qualified taxpayer may elect to have the excess
- 21 refunded at a rate equal to 85% of that portion of the credit that
- 22 exceeds the tax liability of the qualified taxpayer for the tax
- 23 year and forgo the remaining 15% of the credit and any
- 24 carryforward.
- 25 (19) If a project or credit under this section is for the
- 26 addition of personal property, if the cost of that personal
- 27 property is used to calculate a credit under this section, and if
- 28 the personal property is disposed of or transferred from the
- 29 eligible property to any other location, the qualified taxpayer

- 1 that disposed of that property, or transferred the personal
- 2 property shall add the same percentage as determined under
- 3 subsection (1) of the federal basis of the personal property used
- 4 for determining gain or loss as of the date of the disposition or
- 5 transfer to the qualified taxpayer's tax liability under this act
- 6 after application of all credits under this act for the tax year in
- 7 which the disposition or transfer occurs. If a qualified taxpayer
- 8 has an unused carryforward of a credit under this section, the
- 9 amount otherwise added under this subsection to the qualified
- 10 taxpayer's tax liability may instead be used to reduce the
- 11 qualified taxpayer's carryforward under subsection (18).
- 12 (20) For credits under this section for projects for which a
- 13 certificate of completion is issued before January 1, 2006 and
- 14 except as otherwise provided in this subsection, if a qualified
- 15 taxpayer pays or accrues eligible investment on or to an eligible
- 16 property that is leased for a minimum term of 10 years or sold to
- 17 another taxpayer for use in a business activity, the qualified
- 18 taxpayer may assign all or a portion of the credit under this
- 19 section based on that eligible investment to the lessee or
- 20 purchaser of that eliqible property. A credit assignment under this
- 21 subsection shall only be made to a taxpayer that when the
- 22 assignment is complete will be a qualified taxpayer. All credit
- 23 assignments under this subsection are irrevocable and, except for a
- 24 credit based on a multiphase project, shall be made in the tax year
- 25 in which the certificate of completion is issued, unless the
- 26 assignee is an unknown lessee. If a qualified taxpayer wishes to
- 27 assign all or a portion of its credit to a lessee but the lessee is
- 28 unknown in the tax year in which the certificate of completion is
- 29 issued, the qualified taxpayer may delay claiming and assigning the

- credit until the first tax year in which the lessee is known. A 1 qualified taxpayer may claim a portion of a credit and assign the 2 remaining credit amount. Except as otherwise provided in this 3 subsection, if the qualified taxpayer both claims and assigns 4 5 portions of the credit, the qualified taxpayer shall claim the 6 portion it claims in the tax year in which the certificate of 7 completion is issued or, for a credit assigned and claimed for a 8 multiphase project before a certificate of completion is issued, 9 the taxpayer shall claim the credit in the year in which the credit 10 is assigned. If a qualified taxpayer assigns all or a portion of 11 the credit and the eliqible property is leased to more than 1 taxpayer, the qualified taxpayer shall determine the amount of 12 credit assigned to each lessee. A lessee shall not subsequently 13 14 assign a credit or any portion of a credit assigned under this 15 subsection. A purchaser may subsequently assign a credit or any portion of a credit assigned to the purchaser under this subsection 16 to a lessee of the eligible property. The credit assignment under 17 18 this subsection shall be made on a form prescribed by the Michigan 19 economic growth authority. The qualified taxpayer shall send a copy 20 of the completed assignment form to the Michigan economic growth 21 authority in the tax year in which the assignment is made. The assignee shall attach a copy of the completed assignment form to 22 23 its annual return required to be filed under this act, for the tax 24 year in which the assignment is made and the assignee first claims 25 a credit, which shall be the same tax year. In addition to all other procedures under this subsection, the following apply if the 26 27 total of all credits for a project is more than \$10,000,000.00 but \$30,000,000.00 or less: 28
- 29 (a) The credit shall be assigned based on the schedule

- 1 contained in the certificate of completion.
- 2 (b) If the qualified taxpayer assigns all or a portion of the
- 3 credit amount, the qualified taxpayer shall assign the annual
- 4 credit amount for each tax year separately.
- 5 (c) More than 1 annual credit amount may be assigned to any 1
- 6 assignee and the qualified taxpayer may assign all or a portion of
- 7 each annual credit amount to any assignee.
- 8 (d) The qualified taxpayer shall not assign more than the
- 9 annual credit amount for each tax year.
- 10 (21) Except as otherwise provided in this subsection, for
- 11 projects for which a certificate of completion is issued before
- 12 January 1, 2006, and except as otherwise provided in this
- 13 subsection, if a qualified taxpayer is a partnership, limited
- 14 liability company, or subchapter S corporation, the qualified
- 15 taxpayer may assign all or a portion of a credit under this section
- 16 to its partners, members, or shareholders, based on their
- 17 proportionate share of ownership of the partnership, limited
- 18 liability company, or subchapter S corporation or based on an
- 19 alternative method approved by the Michigan economic growth
- 20 authority. A credit assignment under this subsection is irrevocable
- 21 and, except for a credit assignment based on a multiphase project,
- 22 shall be made in the tax year in which a certificate of completion
- 23 is issued. A qualified taxpayer may claim a portion of a credit and
- 24 assign the remaining credit amount. Except as otherwise provided in
- 25 this subsection, if the qualified taxpayer both claims and assigns
- 26 portions of the credit, the qualified taxpayer shall claim the
- 27 portion it claims in the tax year in which a certificate of
- 28 completion is issued or for a credit assigned and claimed for a
- 29 multiphase project, before the component completion certificate is

- 1 issued, the taxpayer shall claim the credit in the year in which
- 2 the credit is assigned. A partner, member, or shareholder that is
- 3 an assignee shall not subsequently assign a credit or any portion
- 4 of a credit assigned under this subsection. The credit assignment
- 5 under this subsection shall be made on a form prescribed by the
- 6 Michigan economic growth authority. The qualified taxpayer shall
- 7 send a copy of the completed assignment form to the Michigan
- 8 economic growth authority in the tax year in which the assignment
- 9 is made. A partner, member, or shareholder who is an assignee shall
- 10 attach a copy of the completed assignment form to its annual return
- 11 required under this act, for the tax year in which the assignment
- 12 is made and the assignee first claims a credit, which shall be the
- 13 same tax year. A credit assignment based on a credit for a
- 14 component of a multiphase project that is completed before January
- 15 1, 2006 shall be made under this subsection. In addition to all
- 16 other procedures under this subsection, the following apply if the
- 17 total of all credits for a project is more than \$10,000,000.00 but
- 18 \$30,000,000.00 or less:
- 19 (a) The credit shall be assigned based on the schedule
- 20 contained in the certificate of completion.
- 21 (b) If the qualified taxpayer assigns all or a portion of the
- 22 credit amount, the qualified taxpayer shall assign the annual
- 23 credit amount for each tax year separately.
- 24 (c) More than 1 annual credit amount may be assigned to any 1
- 25 assignee and the qualified taxpayer may assign all or a portion of
- 26 each annual credit amount to any assignee.
- 27 (d) The qualified taxpayer shall not assign more than the
- 28 annual credit amount for each tax year.
- 29 (22) For projects approved under this section or section 38g

- 1 of former 1975 PA 228 for which a certificate of completion is
- 2 issued on and after January 1, 2006, a qualified taxpayer may
- 3 assign all or a portion of a credit allowed under this section or
- 4 section 38g(2), (3), or (33) of former 1975 PA 228 under this
- 5 subsection. A credit assignment under this subsection is
- 6 irrevocable and, except for a credit assignment based on a
- 7 multiphase project, shall be made in the tax year in which a
- 8 certificate of completion is issued unless the assignee is an
- 9 unknown lessee. If a qualified taxpayer wishes to assign all or a
- 10 portion of its credit to a lessee but the lessee is unknown in the
- 11 tax year in which the certificate of completion is issued, the
- 12 qualified taxpayer may delay claiming and assigning the credit
- 13 until the first tax year in which the lessee is known. A qualified
- 14 taxpayer may claim a portion of a credit and assign the remaining
- 15 credit amount. If the qualified taxpayer both claims and assigns
- 16 portions of the credit, the qualified taxpayer shall claim the
- 17 portion it claims in the tax year in which a certificate of
- 18 completion is issued pursuant to this section or section 38g of
- 19 former 1975 PA 228. An assignee may subsequently assign a credit or
- 20 any portion of a credit assigned under this subsection to 1 or more
- 21 assignees. The credit assignment or a subsequent reassignment under
- 22 this subsection shall be made on a form prescribed by the Michigan
- 23 economic growth authority. The Michigan economic growth authority
- 24 or its designee shall review and issue a completed assignment or
- 25 reassignment certificate to the assignee or reassignee. An assignee
- 26 or subsequent reassignee shall attach a copy of the completed
- 27 assignment certificate to its annual return required under this
- 28 act, for the tax year in which the assignment or reassignment is
- 29 made and the assignee or reassignee first claims a credit, which

- 1 shall be the same tax year. A credit assignment based on a credit
- 2 for a component of a multiphase project that is completed before
- 3 January 1, 2006 shall be made under section 38g(18) of former 1975
- 4 PA 228. A credit assignment based on a credit for a component of a
- 5 multiphase project that is completed on or after January 1, 2006
- 6 may be made under this section. In addition to all other procedures
- 7 and requirements under this section, the following apply if the
- 8 total of all credits for a project is more than \$10,000,000.00 but
- **9** \$30,000,000.00 or less:
- 10 (a) The credit shall be assigned based on the schedule
- 11 contained in the certificate of completion.
- 12 (b) If the qualified taxpayer assigns all or a portion of the
- 13 credit amount, the qualified taxpayer shall assign the annual
- 14 credit amount for each tax year separately.
- 15 (c) More than 1 annual credit amount may be assigned to any 1
- 16 assignee, and the qualified taxpayer may assign all or a portion of
- 17 each annual credit amount to any assignee.
- 18 (23) A qualified taxpayer or assignee under subsection (20),
- 19 (21), or (22) shall not claim a credit under subsection (1)(a) or
- 20 (b) based on eligible investment on which a credit claimed under
- 21 section 38d of former 1975 PA 228 was based.
- 22 (24) When reviewing an application for a project for
- 23 designation as an urban development area project, the Michigan
- 24 economic growth authority for projects approved under subsection
- 25 (4) or the chairperson of the Michigan economic growth authority or
- 26 his or her designee for projects approved under subsections (2) and
- 27 (3) shall consider all of the following criteria:
- 28 (a) If the project increases the density of the area by
- 29 promoting multistory development.

- (b) If the project promotes mixed-use development and walkable
   communities.
- 3 (c) If the project promotes sustainable redevelopment.
- 4 (d) If the project addresses areawide redevelopment and5 includes multiple parcels of property.
- **6** (e) If the project addresses underserved markets of commerce.
- 7 (f) Any other criteria determined by the Michigan economic
  8 growth authority or the chairperson of the Michigan economic growth
  9 authority.
- 10 (25) An eligible taxpayer that claims a credit under this 11 section is not prohibited from claiming a credit under section 431. 12 However, the eligible taxpayer shall not claim a credit under this 13 section and section 431 based on the same costs.
- 14 (26) Eliqible investment attributable or related to the 15 operation of a professional sports stadium, and eliqible investment 16 that is associated or affiliated with the operation of a 17 professional sports stadium, including, but not limited to, the 18 operation of a parking lot or retail store, shall not be used as a 19 basis for a credit under this section. Professional sports stadium 20 does not include a professional sports stadium that will no longer be used by a professional sports team on and after the date that an 21 application related to that professional sports stadium is filed 22 23 under this section.
- 24 (27) Eligible investment attributable or related to the
  25 operation of a casino, and eligible investment that is associated
  26 or affiliated with the operation of a casino, including, but not
  27 limited to, the operation of a parking lot, hotel, motel, or retail
  28 store, shall not be used as a basis for a credit under this
  29 section. As used in this subsection, "casino" means a casino

- 1 regulated by this state pursuant to the Michigan gaming control
- 2 Gaming Control and revenue act, Revenue Act, 1996 IL 1, MCL 432.201
- **3** to 432.226.
- 4 (28) Eligible investment attributable or related to the
- 5 construction of a new landfill or the expansion of an existing
- 6 landfill regulated under part 115 of the natural resources and
- 7 environmental protection act, 1994 PA 451, MCL 324.11501 to
- 8 324.11554, shall not be used as a basis for a credit under this
- 9 section.
- 10 (29) The Michigan economic growth authority annually shall
- 11 prepare and submit to the house of representatives and senate
- 12 committees responsible for tax policy and economic development
- issues a report on the credits under subsections (2), (3), and (4).
- 14 The report shall include, but is not limited to, all of the
- 15 following:
- 16 (a) A listing of the projects under subsections (2), (3), and
- 17 (4) that were approved in the calendar year.
- 18 (b) The total amount of eligible investment for projects
- 19 approved under subsections (2), (3), and (4) in the calendar year.
- 20 (30) For purposes of this section, taxpayer includes a person
- 21 subject to the tax imposed under chapters 2A and 2B.
- 22 (31) For the 2008 calendar year, the total of all credits for
- 23 all projects approved under subsection (2) or (3) shall not exceed
- 24 \$63,000,000.00. For each calendar year after 2008, the total of all
- 25 credits for all projects approved under subsection (2) or (3) shall
- 26 not exceed \$40,000,000.00. If the Michigan economic growth
- 27 authority approves a total of all credits for all projects under
- 28 subsection (2) or (3) of less than \$40,000,000.00 in a calendar
- 29 year, the Michigan economic growth authority may carry forward for

- 1 1 year only the difference between \$40,000,000.00 and the total of
- 2 all credits for all projects under this subsection approved in the
- 3 immediately preceding calendar year.
- 4 (32) As used in this section:
- 5 (a) "Annual credit amount" means the maximum amount that a
- 6 qualified taxpayer is eligible to claim each tax year for a project
- 7 for which the total of all credits is more than \$10,000,000.00 but
- **8** \$30,000,000.00 or less, as approved under subsection (4).
- 9 (b) "Authority" means a brownfield redevelopment authority
- 10 created under the brownfield redevelopment financing act, 1996 PA
- 11 381, MCL 125.2651 to <del>125.2672.</del>125.2670.
- 12 (c) "Blighted", "brownfield plan", "eligible activities",
- 13 "facility", "functionally obsolete", "qualified local governmental
- 14 unit", and "response activity" mean those terms as defined in the
- 15 brownfield redevelopment financing act, 1996 PA 381, MCL 125.2651
- 16 to  $\frac{125.2672.125.2670}{}$ .
- 17 (d) "Eligible investment" or "eligible investments" means,
- 18 when made after the approval date of the brownfield plan but in any
- 19 event no earlier than 90 days prior to the date of the preapproval
- 20 letter, any demolition, construction, restoration, alteration,
- 21 renovation, or improvement of buildings or site improvements on
- 22 eliqible property and the addition of machinery, equipment, and
- 23 fixtures to eligible property after the date that eligible
- 24 activities on that eligible property have started pursuant to a
- 25 brownfield plan under the brownfield redevelopment financing act,
- 26 1996 PA 381, MCL 125.2651 to <del>125.2672,</del> **125.2670**, if the costs of
- 27 the eligible investment are not otherwise reimbursed to the
- 28 taxpayer or paid for on behalf of the taxpayer from any source
- 29 other than the taxpayer. The addition of leased machinery,

- 1 equipment, or fixtures to eligible property by a lessee of the
- 2 machinery, equipment, or fixtures is eligible investment if the
- 3 lease of the machinery, equipment, or fixtures has a minimum term
- 4 of 10 years or is for the expected useful life of the machinery,
- 5 equipment, or fixtures, and if the owner of the machinery,
- 6 equipment, or fixtures is not the qualified taxpayer with regard to
- 7 that machinery, equipment, or fixtures. For projects approved after
- 8 April 8, 2008, eligible investment does not include certain soft
- 9 costs of the eligible investment as determined by the Michigan
- 10 economic growth authority, including, but not limited to, developer
- 11 fees, appraisals, performance bonds, closing costs, bank fees, loan
- 12 fees, risk contingencies, financing costs, permanent or
- 13 construction period interest, legal expenses, leasing or sales
- 14 commissions, marketing costs, professional fees, shared savings,
- 15 taxes, title insurance, bank inspection fees, insurance, and
- 16 project management fees. Notwithstanding the foregoing, eligible
- 17 investment does include architectural, engineering, surveying, and
- 18 similar professional fees.
- 19 (e) "Eligible property", except as otherwise provided under
- 20 subsection (33), means property for which eligible activities are
- 21 identified under a brownfield plan that was used or is currently
- 22 used for commercial, industrial, public, or residential purposes,
- 23 including personal property located on the property, to the extent
- 24 included in the brownfield plan, and that is 1 or more of the
- 25 following:
- 26 (i) Is in a qualified local governmental unit and is a
- 27 facility, functionally obsolete, or blighted and includes parcels
- 28 that are adjacent or contiguous to that property if the development
- 29 of the adjacent and contiguous parcels is estimated to increase the

- 1 captured taxable value of that property.
- (ii) Is not in a qualified local governmental unit and is a
- 3 facility, and includes parcels that are adjacent or contiguous to
- 4 that property if the development of the adjacent and contiguous
- 5 parcels is estimated to increase the captured taxable value of that
- 6 property.
- 7 (iii) Is tax reverted property owned or under the control of a
- 8 land bank fast track authority.
- 9 (f) "Last tax year" means the taxpayer's tax year under former
- 10 1975 PA 228 that begins after December 31, 2006 and before January
- **11** 1, 2008.
- 12 (g) "Michigan economic growth authority" means the Michigan
- 13 economic growth authority created in the Michigan economic growth
- 14 authority act, 1995 PA 24, MCL 207.801 to 207.810.
- 15 (h) "Multiphase project" means a project approved under this
- 16 section that has more than 1 component, each of which can be
- 17 completed separately.
- 18 (i) "Personal property" means that term as defined in section
- 19 8 of the general property tax act, 1893 PA 206, MCL 211.8, except
- 20 that personal property does not include either of the following:
- 21 (i) Personal property described in section 8(h), (i), or (j) of
- 22 the general property tax act, 1893 PA 206, MCL 211.8.
- 23 (ii) Buildings described in section 14(6) of the general
- 24 property tax act, 1893 PA 206, MCL 211.14.
- 25 (j) "Project" means the total of all eligible investment on an
- 26 eligible property or, for purposes of subsection (6)(b), 1 of the
- 27 following:
- 28 (i) All eligible investment on property not in a qualified
- 29 local governmental unit that is a facility.

- 1 (ii) All eligible investment on property that is not a facility2 but is functionally obsolete or blighted.
- 3 (k) "Qualified local governmental unit" means that term as
  4 defined in the obsolete property rehabilitation act, 2000 PA 146,
  5 MCL 125.2781 to 125.2797.
- 6 (1) "Qualified taxpayer" means a taxpayer that meets both of7 the following criteria:
- $oldsymbol{8}$  (i) Owns, leases, or has entered into an agreement to purchase  $oldsymbol{9}$  or lease eligible property.
- (ii) Certifies that, except as otherwise provided in this 10 11 subparagraph, the department of natural resources and environment 12 has not sued or issued a unilateral order to the taxpayer pursuant to part 201 of the natural resources and environmental protection 13 14 act, 1994 PA 451, MCL 324.20101 to 324.20142, to compel response 15 activity on or to the eligible property, or expended any state 16 funds for response activity on or to the eligible property and 17 demanded reimbursement for those expenditures from the qualified taxpayer. However, if the taxpayer has completed all response 18 activity required by part 201 of the natural resources and 19 20 environmental protection act, 1994 PA 451, MCL 324.20101 to 21 324.20142, is in compliance with any deed restriction or 22 administrative or judicial order related to the required response 23 activity, and has reimbursed the state for all costs incurred by 24 the state related to the required response activity, the taxpayer 25 meets the criteria under this subparagraph.
- (m) "Urban development area project" means a project located
  on eligible property in the downtown or traditional central
  business district of a qualified local governmental unit or county
  seat or along a traditional commercial corridor of a qualified

- 1 local governmental unit or county seat as determined by the
- 2 Michigan economic growth authority or the chairperson of the
- 3 Michigan economic growth authority or his or her designee.
- 4 (33) For purposes of subsection (2), eligible property means
- 5 that term as defined under subsection (32)(e) except that all of
- 6 the following apply:
- 7 (a) Eligible property means property identified under a
- 8 brownfield plan that was used or is currently used for commercial,
- 9 industrial, public, or residential purposes and that is 1 of the
- 10 following:
- 11 (i) Property for which eligible activities are identified under
- 12 the brownfield plan, is in a qualified local governmental unit, and
- 13 is a facility, functionally obsolete, or blighted.
- 14 (ii) Property that is not in a qualified local governmental
- 15 unit but is within a downtown development district established
- 16 under 1975 PA 197, MCL 125.1651 to 125.1681, part 2 of the
- 17 recodified tax increment financing act, 2018 PA 57, MCL 125.4201 to
- 18 125.4230, and is functionally obsolete or blighted, and a component
- 19 of the project on that eligible property is 1 or more of the
- 20 following:
- 21 (A) Infrastructure improvements that directly benefit the
- 22 eligible property.
- 23 (B) Demolition of structures that is not response activity
- 24 under section 20101 of the natural resources and environmental
- 25 protection act, 1994 PA 451, MCL 324.20101.
- (C) Lead or asbestos abatement.
- 27 (D) Site preparation that is not response activity under
- 28 section 20101 of the natural resources and environmental protection
- 29 act, 1994 PA 451, MCL 324.20101.

- (iii) Property for which eligible activities are identified
   under the brownfield plan, is not in a qualified local governmental
   unit, and is a facility.
- 4 (b) Eligible property includes parcels that are adjacent or contiguous to the eligible property if the development of the adjacent or contiguous parcels is estimated to increase the captured taxable value of the property or tax reverted property owned or under the control of a land bank fast track authority pursuant to the land bank fast track act, 2003 PA 258, MCL 124.751 to 124.774.
- (c) Eligible property includes, to the extent included in the
  brownfield plan, personal property located on the eligible
  property.

- (d) Eligible property does not include qualified agricultural property exempt under section 7ee of the general property tax act, 1893 PA 206, MCL 211.7ee, from the tax levied by a local school district for school operating purposes to the extent provided under section 1211 of the revised school code, 1976 PA 451, MCL 380.1211.
- (34) If a credit was issued a preapproval letter prior to December 31, 2011 for a project involving the development of 2 adjacent development areas by the same taxpayer and the preapproval letter for each of those development areas was amended in 2019 to add a qualified taxpayer and adjust the total eligible investment approved for each development area, the taxpayer may allocate eligible investments made for 1 development area to the other development area to maximize the combined credits for both of the development areas as long as the sum of the credits for both development areas does not exceed the sum of the credits approved in the original 2011 preapproval letters, and the taxpayer, after

- 1 an eligible investment is made, may petition the Michigan economic
- 2 growth authority to further amend the project and the preapproval
- 3 letter to do the following:
- 4 (a) To increase the maximum total eligible investment for the
- 5 project on which the credit may be claimed and the maximum total of
- 6 all credits for the project or allocate eligible investment made
- 7 from 1 adjacent development area to the other as long as the
- 8 subsequent amendment to the project and preapproval letter does not
- 9 exceed the sum of the maximum eliqible investment or total credits
- 10 approved in the original preapproval letters for each of the
- 11 adjacent development areas.
- 12 (b) To extend the duration of time for up to 5 additional
- 13 years to complete the project beyond the 10 years from the date of
- 14 the original preapproval letter.