

# SENATE BILL NO. 286

April 25, 2019, Introduced by Senator LUCIDO and referred to the Committee on Insurance and Banking.

A bill to amend 1956 PA 218, entitled  
"The insurance code of 1956,"  
by amending section 3104 (MCL 500.3104), as amended by 2002 PA 662.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1       Sec. 3104. (1) ~~An~~**The catastrophic claims association is**  
2 **created as an** unincorporated, nonprofit association. ~~to be known as~~  
3 ~~the catastrophic claims association, hereinafter referred to as the~~  
4 ~~association, is created.~~ Each insurer engaged in writing insurance  
5 coverages that provide the security required by section 3101(1)  
6 ~~within in~~ this state, as a condition of its authority to transact

1 insurance in this state, shall be a member of the association and  
2 ~~shall be~~ **is** bound by the plan of operation of the association. ~~Each~~  
3 **An** insurer engaged in writing insurance coverages that provide the  
4 security required by section 3103(1) ~~within~~ **in** this state, as a  
5 condition of its authority to transact insurance in this state,  
6 ~~shall be~~ **is** considered **to be** a member of the association, but only  
7 for purposes of premiums under subsection (7)(d). Except as  
8 expressly provided in this section, the association is not subject  
9 to any laws of this state with respect to insurers, but in all  
10 other respects the association is subject to the laws of this state  
11 to the extent that the association would be if it were an insurer  
12 organized and subsisting under chapter 50.

13 (2) The association shall provide and each member shall accept  
14 indemnification for 100% of the amount of ultimate loss sustained  
15 under personal protection insurance coverages in excess of the  
16 following amounts in each loss occurrence:

17 (a) For a motor vehicle accident policy issued or renewed  
18 before July 1, 2002, \$250,000.00.

19 (b) For a motor vehicle accident policy issued or renewed  
20 during the period July 1, 2002 to June 30, 2003, \$300,000.00.

21 (c) For a motor vehicle accident policy issued or renewed  
22 during the period July 1, 2003 to June 30, 2004, \$325,000.00.

23 (d) For a motor vehicle accident policy issued or renewed  
24 during the period July 1, 2004 to June 30, 2005, \$350,000.00.

25 (e) For a motor vehicle accident policy issued or renewed  
26 during the period July 1, 2005 to June 30, 2006, \$375,000.00.

27 (f) For a motor vehicle accident policy issued or renewed  
28 during the period July 1, 2006 to June 30, 2007, \$400,000.00.

29 (g) For a motor vehicle accident policy issued or renewed

1 during the period July 1, 2007 to June 30, 2008, \$420,000.00.

2 (h) For a motor vehicle accident policy issued or renewed  
3 during the period July 1, 2008 to June 30, 2009, \$440,000.00.

4 (i) For a motor vehicle accident policy issued or renewed  
5 during the period July 1, 2009 to June 30, 2010, \$460,000.00.

6 (j) For a motor vehicle accident policy issued or renewed  
7 during the period July 1, 2010 to June 30, 2011, \$480,000.00.

8 (k) For a motor vehicle accident policy issued or renewed  
9 during the period July 1, 2011 to June 30, 2013, \$500,000.00.

10 **(l) For a motor vehicle accident policy issued or renewed**  
11 **during the period July 1, 2013 to June 30, 2015, \$530,000.00.**

12 **(m) For a motor vehicle accident policy issued or renewed**  
13 **during the period July 1, 2015 to June 30, 2017, \$545,000.00.**

14 **(n) For a motor vehicle accident policy issued or renewed**  
15 **during the period July 1, 2017 to June 30, 2019, \$555,000.00.**

16 **(o) For a motor vehicle accident policy issued or renewed**  
17 **during the period July 1, 2019 to June 30, 2021, \$580,000.00.**

18 Beginning July 1, ~~2013, 2021~~, this ~~\$500,000.00~~ **\$580,000.00**  
19 amount ~~shall~~ **must** be increased biennially on July 1 of each odd-  
20 numbered year, for policies issued or renewed before July 1 of the  
21 following odd-numbered year, by the lesser of 6% or the ~~consumer~~  
22 ~~price index~~, **Consumer Price Index**, and rounded to the nearest  
23 \$5,000.00. ~~This~~ **The association shall calculate this** biennial  
24 adjustment ~~shall be calculated by the association~~ by January 1 of  
25 the year of its July 1 effective date.

26 (3) An insurer may withdraw from the association only ~~upon~~ **on**  
27 ceasing to write insurance that provides the security required by  
28 section 3101(1) in this state.

29 (4) An insurer whose membership in the association has been

1 terminated by withdrawal ~~shall continue~~**continues** to be bound by  
2 the plan of operation, and ~~upon~~**on** withdrawal, all unpaid premiums  
3 that have been charged to the withdrawing member are payable as of  
4 the effective date of the withdrawal.

5 (5) An unsatisfied net liability to the association of an  
6 insolvent member ~~shall~~**must** be assumed by and apportioned among the  
7 remaining members of the association as provided in the plan of  
8 operation. The association has all rights allowed by law on behalf  
9 of the remaining members against the estate or funds of the  
10 insolvent member for ~~sums~~**money** due the association.

11 (6) If a member has been merged or consolidated into another  
12 insurer or another insurer has reinsured a member's entire business  
13 that provides the security required by section 3101(1) in this  
14 state, the member and successors in interest of the member remain  
15 liable for the member's obligations.

16 (7) The association shall do all of the following on behalf of  
17 the members of the association:

18 (a) Assume 100% of all liability as provided in subsection  
19 (2).

20 (b) Establish procedures by which members ~~shall~~**must** promptly  
21 report to the association each claim that, on the basis of the  
22 injuries or damages sustained, may reasonably be anticipated to  
23 involve the association if the member is ultimately held legally  
24 liable for the injuries or damages. Solely for the purpose of  
25 reporting claims, the member shall in all instances consider itself  
26 legally liable for the injuries or damages. The member shall also  
27 advise the association of subsequent developments likely to  
28 materially affect the interest of the association in the claim.

29 (c) Maintain relevant loss and expense data relative to all

1 liabilities of the association and require each member to furnish  
2 statistics, in connection with liabilities of the association, at  
3 the times and in the form and detail as ~~may be~~ required by the plan  
4 of operation.

5 (d) In a manner provided for in the plan of operation,  
6 calculate and charge to members of the association a total premium  
7 sufficient to cover the expected losses and expenses of the  
8 association that the association will likely incur during the  
9 period for which the premium is applicable. The premium ~~shall~~**must**  
10 include an amount to cover incurred but not reported losses for the  
11 period and may be adjusted for any excess or deficient premiums  
12 from previous periods. Excesses or deficiencies from previous  
13 periods may be fully adjusted in a single period or may be adjusted  
14 over several periods in a manner provided for in the plan of  
15 operation. Each member ~~shall~~**must** be charged an amount equal to  
16 that member's total written car years of insurance providing the  
17 security required by section 3101(1) or 3103(1), or both, written  
18 in this state during the period to which the premium applies,  
19 multiplied by the average premium per car. The average premium per  
20 car ~~shall be~~**is** the total premium calculated divided by the total  
21 written car years of insurance providing the security required by  
22 section 3101(1) or 3103(1) written in this state of all members  
23 during the period to which the premium applies. A member ~~shall~~**must**  
24 be charged a premium for a historic vehicle that is insured with  
25 the member of 20% of the premium charged for a car insured with the  
26 member. As used in this subdivision:

27 (i) "Car" includes a motorcycle but does not include a historic  
28 vehicle.

29 (ii) "Historic vehicle" means a vehicle that is a registered

1 historic vehicle under section 803a or 803p of the Michigan vehicle  
2 code, 1949 PA 300, MCL 257.803a and 257.803p.

3 (e) Require and accept the payment of premiums from members of  
4 the association as provided for in the plan of operation. The  
5 association shall do either of the following:

6 (i) Require payment of the premium in full within 45 days after  
7 the premium charge.

8 (ii) Require payment of the premiums to be made periodically to  
9 cover the actual cash obligations of the association.

10 (f) Receive and distribute all ~~sums~~**money** required by the  
11 operation of the association.

12 (g) Establish procedures for reviewing claims procedures and  
13 practices of members of the association. If the claims procedures  
14 or practices of a member are considered inadequate to properly  
15 service the liabilities of the association, the association may  
16 undertake or may contract with another person, including another  
17 member, to adjust or assist in the adjustment of claims for the  
18 member on claims that create a potential liability to the  
19 association and may charge the cost of the adjustment to the  
20 member.

21 (8) In addition to other powers granted to it by this section,  
22 the association may do all of the following:

23 (a) Sue and be sued in the name of the association. A judgment  
24 against the association ~~shall~~**does** not create any direct liability  
25 against the individual members of the association. The association  
26 may provide for the indemnification of its members, members of the  
27 board of directors of the association, and officers, employees, and  
28 other persons lawfully acting on behalf of the association.

29 (b) Reinsure all or any portion of its potential liability

1 with reinsurers licensed to transact insurance in this state or  
2 approved by the ~~commissioner~~**director of the department**.

3 (c) Provide for appropriate housing, equipment, and personnel  
4 as ~~may be~~ necessary to assure the efficient operation of the  
5 association.

6 (d) Pursuant to the plan of operation, adopt reasonable rules  
7 for the administration of the association, enforce those rules, and  
8 delegate authority, as the board considers necessary to assure the  
9 proper administration and operation of the association consistent  
10 with the plan of operation.

11 (e) Contract for goods and services, including independent  
12 claims management, actuarial, investment, and legal services, from  
13 others ~~within~~**in** or ~~without~~**outside of** this state to assure the  
14 efficient operation of the association.

15 (f) Hear and determine complaints of a company or other  
16 interested party concerning the operation of the association.

17 (g) Perform other acts not specifically enumerated in this  
18 section that are necessary or proper to accomplish the purposes of  
19 the association and that are not inconsistent with this section or  
20 the plan of operation.

21 (9) A board of directors is created ~~, hereinafter referred to~~  
22 ~~as the board, which shall be responsible for the operation of~~ **and**  
23 **shall operate** the association consistent with the plan of operation  
24 and this section.

25 (10) The plan of operation ~~shall~~**must** provide for all of the  
26 following:

27 (a) The establishment of necessary facilities.

28 (b) The management and operation of the association.

29 (c) Procedures to be utilized in charging premiums, including

1 adjustments from excess or deficient premiums from prior periods.

2 (d) Procedures governing the actual payment of premiums to the  
3 association.

4 (e) Reimbursement of each member of the board by the  
5 association for actual and necessary expenses incurred on  
6 association business.

7 (f) The investment policy of the association.

8 (g) Any other matters required by or necessary to effectively  
9 implement this section.

10 (11) ~~Each~~**The** board ~~shall~~**must** include members that would  
11 contribute a total of not less than 40% of the total premium  
12 calculated pursuant to subsection (7) (d). Each director ~~shall be~~**is**  
13 entitled to 1 vote. The initial term of office of a director ~~shall~~  
14 ~~be~~**is** 2 years.

15 (12) As part of the plan of operation, the board shall adopt  
16 rules providing for the composition ~~and term of successor boards to~~  
17 the ~~initial~~ board **and the terms of board members**, consistent with  
18 the membership composition requirements in subsections (11) and  
19 (13). Terms of the directors ~~shall~~**must** be staggered so that the  
20 terms of all the directors do not expire at the same time and so  
21 that a director does not serve a term of more than 4 years.

22 (13) The board ~~shall~~**must** consist of 5 directors ~~and the~~  
23 ~~commissioner~~**director of the department, who** shall ~~be~~**serve as** an  
24 ex officio, **nonvoting** member of the board. ~~without vote.~~

25 (14) ~~Each director~~**The director of the department** shall ~~be~~  
26 ~~appointed by the commissioner and~~**appoint the directors. A director**  
27 shall serve until ~~that member's~~**his or her** successor is selected  
28 and qualified. The **board shall elect the** chairperson of the board.  
29 ~~shall be elected by the board. A~~**The director of the department**



1 **shall fill any** vacancy on the board ~~shall be filled by the~~  
 2 ~~commissioner consistent with~~ **as provided in** the plan of operation.

3 (15) ~~After the board is appointed, the~~ **The** board shall meet as  
 4 often as the chairperson, the ~~commissioner,~~ **director of the**  
 5 **department,** or the plan of operation ~~shall require,~~ **requires,** or at  
 6 the request of any 3 members of the board. The chairperson ~~shall~~  
 7 ~~retain the right to~~ **may** vote on all issues. Four members of the  
 8 board constitute a quorum.

9 (16) ~~An~~ **The board shall furnish to each member an** annual  
 10 report of the operations of the association in a form and detail as  
 11 ~~may be determined by the board. shall be furnished to each member.~~

12 (17) ~~Not more than 60 days after the initial organizational~~  
 13 ~~meeting of the board, the board shall submit to the commissioner~~  
 14 ~~for approval a proposed plan of operation consistent with the~~  
 15 ~~objectives and provisions of this section, which shall provide for~~  
 16 ~~the economical, fair, and nondiscriminatory administration of the~~  
 17 ~~association and for the prompt and efficient provision of~~  
 18 ~~indemnity. If a plan is not submitted within this 60-day period,~~  
 19 ~~then the commissioner, after consultation with the board, shall~~  
 20 ~~formulate and place into effect a plan consistent with this~~  
 21 ~~section.~~

22 (18) ~~The plan of operation, unless approved sooner in writing,~~  
 23 ~~shall be considered to meet the requirements of this section if it~~  
 24 ~~is not disapproved by written order of the commissioner within 30~~  
 25 ~~days after the date of its submission. Before disapproval of all or~~  
 26 ~~any part of the proposed plan of operation, the commissioner shall~~  
 27 ~~notify the board in what respect the plan of operation fails to~~  
 28 ~~meet the requirements and objectives of this section. If the board~~  
 29 ~~fails to submit a revised plan of operation that meets the~~

~~requirements and objectives of this section within the 30-day period, the commissioner shall enter an order accordingly and shall immediately formulate and place into effect a plan consistent with the requirements and objectives of this section.~~

(17) ~~(19) The proposed plan of operation or~~ **Any** amendments to the plan of operation **of the association** are subject to majority approval by the board, ~~ratified~~ **ratification** by a majority of the membership having a vote, with voting rights being apportioned according to the premiums charged in subsection (7)(d), and ~~are~~ subject to approval by the ~~commissioner~~ **director of the department**.

(18) ~~(20) Upon approval by the commissioner and ratification by the members of the plan submitted, or upon the promulgation of a plan by the commissioner, each~~ **An** insurer authorized to write insurance providing the security required by section 3101(1) in this state, as provided in this section, is bound by and shall formally subscribe to and participate in the plan ~~approved of~~ **operation** as a condition of maintaining its authority to transact insurance in this state.

(19) ~~(21) The association is subject to all the reporting, loss reserve, and investment requirements of the commissioner~~ **director of the department** to the same extent as ~~would a member~~ **are the members** of the association.

(20) ~~(22) Premiums charged members by the association shall~~ **must** be recognized in the rate-making procedures for insurance rates in the same manner that expenses and premium taxes are recognized.

(21) ~~(23) The commissioner~~ **director of the department** or an authorized representative of the ~~commissioner~~ **director of the department** may visit the association at any time and examine any

1 and all **of** the association's affairs.

2 (22) ~~(24)~~—The association does not have liability for losses  
3 occurring before July 1, 1978.

4 (23) Annually, within 15 days after the association charges  
5 members the total premium under subsection (7) (d), the association  
6 shall disclose to the public on its website all data used in  
7 computing the premium and expected losses and expenses, including  
8 the amount that covers incurred but not reported losses for the  
9 period and any adjustment for any excess or deficient premiums from  
10 previous periods and the actuarial computation used in making these  
11 determinations, including estimates and assumptions. The disclosure  
12 must include, but not be limited to, all of the following:

13 (a) The actuarial computation used in making determinations of  
14 unpaid losses and loss adjustment expenses.

15 (b) All documents used in establishing the following:

16 (i) The calculation of the present value of disbursements  
17 expected to be made in the ultimate settlement of the claims  
18 reported.

19 (ii) The actuarial tables used to reflect the probabilities of  
20 each claimant surviving to incur the costs projected.

21 (iii) The calculation of incurred but not reported losses.

22 (iv) The actuarial assumptions and calculations used in  
23 producing the short-term discount rate and the long-term discount  
24 rate.

25 (v) The forecasts producing the economic assumptions for claim  
26 cost inflation and investment returns used.

27 (vi) The current economic data and historical long-term  
28 Consumer Price Index data for any cost component categories used in  
29 producing inflation assumptions.

(vii) The loss development analysis undertaken in connection with the provision for unpaid losses and loss adjustment expenses.

(viii) The trend analysis for both frequency and severity undertaken in connection with the provision for unpaid losses and loss adjustment expenses.

(c) The annual actuarial evaluation used in establishing the premium.

(d) The annual assessment reports of members used in establishing the premium.

(e) The annuity model used by the opining actuary in his or her actuarial opinion projecting future payment streams at the claimant level and the mortality adjustment applied.

(f) Any explanatory memorandum explaining the various components of the premium and the judgments made to produce the premium.

(24) ~~(25)~~ As used in this section:

(a) "Association" means the catastrophic claims association created in subsection (1).

(b) "Board" means the board of directors of the association created in subsection (9).

(c) ~~(a)~~ "Consumer price index" **Price Index** means the percentage of change in the ~~consumer price index~~ **Consumer Price Index** for all urban consumers in the United States city average for all items for the 24 months ~~prior to~~ **before** October 1 of the year ~~prior to~~ **before** the July 1 effective date of the biennial adjustment under subsection ~~(2) (k)~~ **(2) (o)** as reported by the United States ~~department~~ **Department** of ~~labor, bureau~~ **Labor, Bureau** of ~~labor statistics,~~ **Labor Statistics**, and as certified by the ~~commissioner.~~ **director of the department.**

1           **(d)** ~~(b)~~ "Motor vehicle accident policy" means a policy  
2 providing the coverages required under section 3101(1).

3           **(e)** ~~(c)~~ "Ultimate loss" means the actual loss amounts that a  
4 member is obligated to pay and that are paid or payable by the  
5 member, and do not include claim expenses. An ultimate loss is  
6 incurred by the association on the date that the loss occurs.

7           Enacting section 1. This amendatory act takes effect 90 days  
8 after the date it is enacted into law.