HOUSE BILL NO. 5249

November 13, 2019, Introduced by Reps. Schroeder, Kahle, Hall, LaFave, Webber, LaGrand, Camilleri, Crawford and Liberati and referred to the Committee on Families, Children, and Seniors.

A bill to amend 1994 PA 204, entitled "The children's ombudsman act," by amending sections 2 and 6 (MCL 722.922 and 722.926), as amended

by 2014 PA 455.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

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Sec. 2. As used in this act:

- 2 (a) "Administrative act" includes an action, omission,
- ${f 3}$ decision, recommendation, practice, or other procedure of the
- 4 department, an adoption attorney, or a child placing agency with





respect to a particular child related to adoption, foster care, or
 protective services.

3 (b) "Adoption attorney" means that term as defined in section4 22 of the adoption code, MCL 710.22.

5 (c) "Adoption code" means the Michigan adoption code, chapter
6 X of the probate code of 1939, 1939 PA 288, MCL 710.21 to 710.70.

7 (d) "Central registry" means that term as defined in section 28 of the child protection law, MCL 722.622.

(e) "Child" means an individual under the age of 18.

10 (f) "Child abuse" and "child neglect" mean those terms as 11 defined in section 2 of the child protection law, MCL 722.622.

12 (g) "Child caring institution" means that term as defined in13 section 1 of 1973 PA 116, MCL 722.111.

14 (h) "Child placing agency" means an organization licensed or 15 approved by the department to receive children for placement in 16 private family homes for foster care or adoption and to provide 17 services related to adoption.

18 (i) "Complainant" means an individual who makes a complaint as19 provided in section 5.

20 (j) "Child protection law" means the child protection law,
 21 1975 PA 238, MCL 722.621 to 722.638.

(k) "Children's ombudsman" or "ombudsman" means the individualappointed to the office of children's ombudsman under section 3.

24 (l) "Closed session" means that term as defined in section 2 of
25 the open meetings act, 1976 PA 267, MCL 15.262.

26 (m) "Department" means the department of health and human27 services.

28 (n) "Foster care" means care provided to a child in a foster29 family home, foster family group home, or child caring institution

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licensed or approved by the department under 1973 PA 116, MCL
 722.111 to 722.128, or care provided to a child in a relative's
 home under a court order.

4 (o) "Foster parent's bill of rights law" means the foster
5 parent's bill of rights law created in section 8a of the foster
6 care and adoption services act, 1994 PA 203, MCL 722.958a.

7 (p) "Full investigation" means an act of fact finding,
8 document review, or systematic inquiry or examination that occurs
9 after the completion of a preliminary investigation.

10 (q) "Investigation" means either a preliminary investigation11 or a full investigation.

12 (r) (p)—"Office" means the children's ombudsman office 13 established under section 3.

(s) "Preliminary investigation" means an act of fact finding, document review, or systematic inquiry or examination to determine if there is a correlation between an administrative act and the death of a child or to determine if a trend or systematic issue is identified that would cause the ombudsman to open a full investigation.

Sec. 6. (1) The ombudsman may do all of the following in relation to a child who may be a victim of child abuse or child neglect, including a child who may have died as a result of suspected child abuse or child neglect:

(a) Upon his or her own initiative or upon receipt of a
complaint, investigate an administrative act that is alleged to be
contrary to law or rule, contrary to policy of the department or a
child placing agency, imposed without an adequate statement of
reason, or based on irrelevant, immaterial, or erroneous grounds.
The ombudsman has sole discretion to determine if a complaint



1 involves an administrative act.

2 (b) Decide, in his or her discretion, whether to investigate3 an administrative act.

4 (c) Upon his or her own initiative or upon receipt of a
5 complaint and subject to an appropriation of funds, investigate an
6 alleged violation of the foster parent's bill of rights law.

7 (d) Except as otherwise provided in this subdivision, access 8 records and reports necessary to carry out the ombudsman's powers 9 and duties under this act to the same extent and in the same manner 10 as provided to the department under the provisions of the child 11 protection law. The ombudsman shall must be provided access to 12 medical records in the same manner as access is provided to the department under section 16281 of the public health code, 1978 PA 13 14 368, MCL 333.16281. The ombudsman shall be provided access to 15 mental health records in the same manner as access is provided to 16 the department in section 748a of the mental health code, 1974 PA 17 258, MCL 330.1748a, subject to section 9. The ombudsman may request 18 substance use disorder records if the ombudsman obtains a valid consent or a court order under 42 CFR part 2. The ombudsman is 19 20 subject to the same standards for safeguarding the confidentiality of information under this section and the same sanctions for 21 unauthorized release of information as the department. In the 22 23 course of a child fatality investigation, the ombudsman may access records from the court of jurisdiction, attorney general, 24 25 prosecuting attorney, or any attorney retained by the department and reports from a county child fatality review team to the same 26 27 extent and in the same manner as provided to the department under 28 state law.

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(e) Request a subpoena from a court requiring the production



of a record or report necessary to carry out the ombudsman's duties and powers, including a child fatality investigation. If the person to whom a subpoena is issued fails or refuses to produce the record or report, the ombudsman may petition the court for enforcement of the subpoena.

6 (f) Hold informal hearings and request that individuals appear
7 before the ombudsman and give testimony or produce documentary or
8 other evidence that the ombudsman considers relevant to a matter
9 under investigation.

10 (g) Make recommendations to the governor and the legislature 11 concerning the need for children's protective services, adoption, or foster care legislation, policy, or practice without prior 12 review by other offices, departments, or agencies in the executive 13 14 branch in order to facilitate rapid implementation of 15 recommendations or for suggested improvements to the 16 recommendations. No other office, department, or agency shall prohibit the release of an ombudsman's recommendation to the 17 18 governor or the legislature.

19 (2) The ombudsman shall investigate conduct a preliminary
20 investigation into all child fatality cases that occurred or are
21 alleged to have occurred due to child abuse or child neglect in 1
22 or more of the following situations:

(a) A child died during an active child protective services
investigation or open services case, or there was an assigned or
rejected child protective services complaint within 24 months
immediately preceding the child's death.

(b) A child died while in foster care, unless the death
resulted from natural causes and there were no prior was not a
previous child protective services or licensing complaints



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1 complaint concerning the foster home.

2 (c) A child was returned home from foster care and there is an3 active foster care case.

4 (d) The foster care case involving the deceased child or
5 sibling was closed within 24 months immediately preceding the
6 child's death.

7 (3) Upon completing a preliminary investigation into a child 8 fatality case described under subsection (2), the ombudsman shall 9 determine whether a full investigation is necessary. If the 10 ombudsman determines a full investigation is necessary, he or she 11 shall open a full investigation into the child fatality case 12 described under subsection (2).

13 (4) (3) Subject to state appropriations, an a full
14 investigation under subsection (2) shall (3) must be completed
15 within 12 months after the ombudsman opens a that child fatality
16 case for a full investigation.



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