SUBSTITUTE FOR

HOUSE BILL NO. 5227

A bill to regulate the distribution and planting of seed potatoes; to prescribe the powers and duties of the department of agriculture and rural development; and to provide remedies and prescribe penalties.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. This act shall be known and may be cited as the "seed
 potato act".
- 3 Sec. 2. As used in this act:
- 4 (a) "Advisory committee" means the seed potato advisory
 5 committee created in section 6.
- (b) "Certified seed" means a class of seed that meets the
 requirements of 1959 PA 221, MCL 286.71 to 286.75, and the rules
 promulgated under that act.
- 9 (c) "Certifying authority" means the official seed-certifying

- 1 agency of this state or the authorized seed potato certifying
- 2 agency of another state, territory, or country.
- 3 (d) "Cultivar" means unique variety.
- 4 (e) "Department" means the department of agriculture and rural
- 5 development.
- 6 (f) "Director" means the director of the department.
- 7 (g) "Distribute" means to offer for sale, sell, barter,
- 8 deliver, supply, furnish, or otherwise provide seed potatoes.
- 9 (h) "Field year" means the number of years a particular seed
- 10 lot has been grown in the field after greenhouse propagation.
- 11 (i) "Fund" means the agriculture licensing and inspection fees
- 12 fund created in section 9 of the insect pest and plant disease act,
- 13 1931 PA 189, MCL 286.209.
- 14 (j) "Hundredweight" means a unit of weight equal to 100
- 15 pounds.
- 16 (k) "Person" means an individual, partnership, association,
- 17 corporation, governmental entity, or other legal entity.
- 18 (l) "Rule" means a rule promulgated pursuant to the
- 19 administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to
- 20 24.328.
- 21 (m) "Seed lot" means all the seed potatoes of the same variety
- 22 that are of a single class and specific seed source and are
- 23 harvested from a field or stored together in a specific storage
- 24 facility.
- 25 (n) "Seed potato" means the tuber that is used for the
- 26 reproduction of the potato.
- 27 (o) "State national harmonization program" means the state

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House Bill No. 5227 as amended January 11, 2018

- 1 national harmonization program for seed potatoes developed by the
- 2 plant protection and quarantine program of the Animal and Plant
- 3 Health Inspection Service in the United States Department of
- 4 Agriculture.
- 5 Sec. 3. (1) Beginning January 1, 2021, a person who
- 6 distributes combined seed lots sufficient to plant 1 or more acres
- 7 in this state as determined by the director by rule must distribute
- 8 only certified seed[potatoes, except that the person may distribute uncertified seed potatoes to a grower that has been granted permission to plant uncertified seed potatoes under section 4(3)].
- 9 (2) All seed lots of seed potatoes [required to be certified seed under] subsection (1)
- 10 must at the time of distribution, be accompanied by all of the
- 11 following documents:
- 12 (a) An official tag or bulk certificate indicating their
- 13 status as certified seed.
- 14 (b) A certificate of shipping point inspection.
- 15 (c) A North American plant health certificate issued by the
- 16 certifying authority for seed potatoes imported from outside of
- 17 this state.
- 18 (d) Any other documentation necessary to provide the
- 19 information required by subsection (3).
- 20 (3) The documents described in subsection (2) must provide the
- 21 following:
- 22 (a) A description of the grade of the seed potatoes.
- 23 (b) The findings of field inspections and postharvest
- 24 inspections conducted on each seed lot of seed potatoes.
- (c) The field year of the seed potatoes.
- 26 (d) Evidence that the seed potatoes were tagged and, if
- 27 imported from outside this state, packed and sealed under the

- 1 certification standards of the state, territory, or country in
- 2 which they were grown.
- 3 Sec. 4. (1) Beginning January 1, 2021, and except as otherwise
- 4 permitted under this section, seed potatoes in combined seed lots
- 5 that are sufficient to plant 1 or more acres as determined by the
- 6 director by rule may only be planted if the seed potatoes are
- 7 certified seed. Seed potatoes imported into this state must meet
- 8 the minimum standards in the state national harmonization program
- 9 and in any active applicable quarantine or rule.
- 10 (2) Beginning January 1, 2021, a potato grower may plant
- 11 uncertified potatoes if both of the following conditions are met:
- 12 (a) The potatoes were grown and stored as part of that
- 13 grower's farming operations.
- 14 (b) The uncertified potatoes are no more than 1 field year
- 15 from certified seed potatoes.
- 16 (3) Beginning January 1, 2021, in any year that there is an
- 17 insufficient volume of any cultivar of certified seed potatoes and
- 18 seed potatoes meeting the requirements of this section, potato
- 19 growers may apply to the advisory committee for permission to plant
- 20 uncertified seed potatoes. Upon recommendation from the advisory
- 21 committee, the director may grant applying growers permission to
- 22 plant uncertified seed potatoes for only that growing season.
- Sec. 5. (1) Beginning January 1, 2021, each person growing
- 24 potatoes in this state in combined seed lots of 1 acre or greater
- 25 shall notify the director of this fact by January 1 of each year
- 26 and shall keep and maintain records as described in this section.
- 27 The records must contain the information required for an

- 1 independent records review conducted under subsection (2). Growers
- 2 shall maintain the records for a period of at least 2 years at the
- 3 grower's business address.
- 4 (2) Beginning January 1, 2021, the director shall select a
- 5 qualified department employee or independent auditor to perform a
- 6 records review on at least 10% of potato growers subject to this
- 7 act once every seed potato crop cycle. The director shall determine
- 8 a method for the annual random selection of growers.
- 9 (3) A records review performed under this section must verify
- 10 records that trace back the grower's potatoes, including records
- 11 that evidence both of the following:
- 12 (a) Acreage planted by cultivar.
- 13 (b) Hundredweight and source of the seed potatoes used to
- 14 plant the acreage, with verifiable documents related to the
- 15 following:
- 16 (i) For seed potatoes purchased, the documents described in
- **17** section 3.
- 18 (ii) For seed potatoes planted as provided under section 4,
- 19 the testing history and seed potatoes used to replant the grower's
- 20 own operations.
- 21 (4) If the independent auditor who conducted the records
- 22 review believes that a violation of this section has occurred, he
- 23 or she shall notify the director within 5 business days. The
- 24 director must then investigate the alleged violation according to
- 25 section 8.
- 26 Sec. 6. (1) The seed potato advisory committee is created.
- 27 (2) The advisory committee shall consist of 5 members

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- 1 appointed by the director as follows:
- 2 (a) Two commercial potato growers who do not grow seed
- 3 potatoes.
- 4 (b) The current chair of the Michigan Seed Potato Association.
- 5 (c) One person employed by Michigan State University.
- 6 (d) One person employed by the department.
- 7 (3) Whenever possible, the advisory committee members
- 8 appointed under subsection (2)(c) and (d) must have knowledge of or
- 9 experience with seed potatoes.
- 10 (4) Except as provided in subsection (5), members appointed to
- 11 the advisory committee shall serve for terms of 3 years. Members
- 12 may be appointed for an unlimited number of terms, except that a
- 13 member appointed under subsection (2)(a) may not serve more than 2
- 14 terms consecutively.
- 15 (5) In the event of a vacancy on the advisory committee prior
- 16 to the completion of a member's full term, the director shall
- 17 appoint a person to complete the remainder of that term. The person
- 18 appointed under this subsection must represent the same group as
- 19 the member he or she is replacing, as provided in subsection (2).
- 20 (6) The members of the advisory committee will receive no
- 21 compensation or reimbursement for any expenses incurred in the
- 22 exercise of their duties.
- 23 (7) The advisory committee shall advise the director in
- 24 establishing rules under this act, assist in the determination of
- 25 availability of seed potatoes, recommend whether to grant
- 26 permission to plant uncertified seed potatoes, recommend
- 27 independent auditors to perform records reviews under section 5,

- 1 and consult with the director regarding the administration and
- 2 enforcement of this act.
- 3 Sec. 7. In addition to any other duties provided in this act,
- 4 the director shall do both of the following:
- 5 (a) Administer and enforce this act.
- 6 (b) Promulgate rules necessary for the administration and
- 7 enforcement of this act, including rules that do all of the
- 8 following:
- 9 (i) Establish requirements for compliance.
- 10 (ii) Allow for the random selection of 10% of potato growers
- 11 subject to the annual records review required under section 5(2).
- 12 (iii) Establish methods for determining whether there are
- 13 unacceptable levels of disease beyond the level of tolerance
- 14 established under 1959 PA 221, MCL 286.71 to 286.75, and the rules
- 15 promulgated under that act for seed potatoes planted under section
- **16** 4(3).
- 17 (iv) Set a schedule of fees for services performed by the
- 18 department.
- 19 Sec. 8. (1) Beginning January 1, 2021, the director, upon the
- 20 director's own motion or upon the recommendation of an independent
- 21 auditor under section 5(2), may make an investigation necessary to
- 22 determine compliance with this act.
- 23 (2) For an inspection under subsection (1), the director must
- 24 have free and unimpeded access during regular business hours,
- 25 either upon consent of the owner or upon obtaining an
- 26 administrative search warrant, to inspect any records required to
- 27 be kept pursuant to this act.

- 1 (3) The director may make copies of any records inspected
- 2 under subsection (2).
- 3 (4) The director may do 1 or more of the following:
- 4 (a) Administer oaths.
- 5 (b) Take statements.
- 6 (c) Issue subpoenas to compel the attendance of witnesses.
- 7 (d) Issue subpoenas for the production of any books,
- 8 memoranda, papers, or other documents, articles, or instruments.
- 9 (5) Upon failure or refusal of any person to obey a subpoena
- 10 issued under subsection (4), the director may petition the district
- 11 court to enter an order compelling that person to comply with the
- 12 subpoena.
- 13 (6) Failure to obey an order of the court entered under
- 14 subsection (5) may be punishable as contempt of court.
- 15 (7) A complaint made to the director and the results of the
- 16 director's investigations must be closed to public inspection
- 17 unless disclosed pursuant to court order, during the investigatory
- 18 period and until the complaint is dismissed or the notice of
- 19 hearing and charges are served.
- 20 Sec. 9. (1) Beginning January 1, 2021, and except as otherwise
- 21 provided in this section, the director may impose an administrative
- 22 fine on any person that violates this act or a rule promulgated
- 23 under this act. An administrative fine imposed under this section
- 24 may not exceed \$2,500.00 per violation.
- 25 (2) Beginning January 1, 2021, a person who plants or
- 26 distributes potatoes in violation of this act or a rule promulgated
- 27 under this act is subject to an administrative fine, as determined

- 1 by the director. An administrative fine imposed by the director
- 2 under this subsection must be at least \$20.00 per acre but may not
- 3 exceed \$100.00 per acre per violation.
- 4 (3) Beginning January 1, 2021, a person who fails to maintain
- 5 complete and accurate records under section 5 or a rule promulgated
- 6 under this act regarding records or fees is subject to an
- 7 administrative fine, as determined by the director. An
- 8 administrative fine imposed by the director under this subsection
- **9** must be at least \$500.00 but may not exceed \$1,000.00.
- 10 (4) An administrative fine may not be imposed under this
- 11 section unless the person charged with the violation is given
- 12 notice and an opportunity for a hearing held under the
- administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to
- **14** 24.328.
- 15 (5) If the director is unable to collect an administrative
- 16 fine or if any person fails to pay all or a set portion of an
- 17 administrative fine, the director may bring suit in any court of
- 18 competent jurisdiction to recover the fine plus costs and attorney
- 19 fees.
- 20 (6) Money collected from any administrative fine imposed under
- 21 this section must be paid to the state treasurer, who shall credit
- 22 the same to the fund.
- 23 Enacting section 1. This act takes effect 90 days after the
- 24 date it is enacted into law.