SUBSTITUTE FOR HOUSE BILL NO. 5346

A bill to encourage the creation of next Michigan development corporations by interlocal agreement and to prescribe their powers and duties; to foster economic opportunities in this state and prevent conditions of unemployment and underemployment and to promote economic growth; to provide for the designation of next Michigan development districts and next Michigan development businesses; and to prescribe the powers and duties of certain state and local departments, entities, and officials.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the "next
- 2 Michigan development act".
- 3 Sec. 2. The legislature of this state finds and declares that

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- 1 there exists in this state the continuing need for programs to
- 2 encourage economic development and investment, job creation and job
- 3 retention, and ancillary economic growth in this state. To achieve
- 4 these purposes, it is necessary to assist and encourage the
- 5 creation and implementation of intergovernmental development
- 6 corporations and to enable those corporations to foster economic
- 7 opportunities in this state, prevent conditions of unemployment and
- 8 underemployment, and promote economic growth.
- 9 Sec. 3. As used in this act:
- 10 (a) "Eligible act 7 entity" means a separate legal and
- 11 administrative entity formed by interlocal agreement under the
- 12 urban cooperation act of 1967, 1967 (Ex Sess) PA 7, MCL 124.501 to
- 13 124.512, among 2 or more local governmental units, at least 1 of
- 14 which shall be a county, and at least 1 of which shall be a
- 15 qualified local government unit as defined in section 2 of the
- 16 obsolete property rehabilitation act, 2000 PA 146, MCL 125.2782,
- 17 for the purpose of jointly exercising economic development powers
- 18 and attracting business.
- 19 (b) "Eligible next Michigan business" means that term as
- 20 defined in section 3 of the Michigan economic growth authority act,
- 21 1995 PA 24, MCL 207.803.
- (c) "Eligible urban entity" means a city with a population of
- 23 100,000 or more and is the largest city within a metropolitan
- 24 statistical area as defined by the United States office of
- 25 management and budget.
- 26 (d) "Local governmental unit" means a county, city, village,
- 27 township, or charter township.

- 1 (e) "Michigan strategic fund" means the Michigan strategic
- 2 fund as described in the Michigan strategic fund act, 1984 PA 270,
- 3 MCL 125.2001 to 125.2094.
- 4 (f) "Next Michigan development corporation" means an eligible
- 5 act 7 entity or eligible urban entity that meets the requirements
- 6 of section 4 and has been so designated by the board of the
- 7 Michigan strategic fund.
- 8 (g) "Next Michigan development district" or "district" means
- 9 the territory of a next Michigan development corporation.
- Sec. 4. (1) An eligible act 7 entity may apply to the board of
- 11 the Michigan strategic fund for designation as a next Michigan
- 12 development corporation under this act. An eligible urban entity
- 13 may apply to the board of the Michigan strategic fund for
- 14 designation as a next Michigan development corporation under this
- 15 act. An eligible urban entity may expressly designate an
- 16 instrumentality of an eligible urban entity or a nonprofit
- 17 corporation to file the application and act as the next Michigan
- 18 development corporation on behalf of the eligible urban entity.
- 19 (2) The territory of a next Michigan development corporation
- 20 shall be composed of the area within the boundaries of the cities,
- 21 villages, and townships which are parties to the interlocal
- 22 agreement as the same may be amended to add or remove parties from
- 23 time to time or the area of the eligible urban entity. The
- 24 interlocal agreement may include a division of rights,
- 25 responsibilities, and duties between and among the local government
- 26 unit parties as may be determined appropriate by the local
- 27 government unit parties to implement the purposes of this act and

- 1 otherwise shall conform to law.
- 2 (3) Except for an application from or on behalf of an eligible
- 3 urban entity, the application for next Michigan development
- 4 corporation status under this act shall be accompanied by a copy of
- 5 the interlocal agreement creating the eligible act 7 entity and the
- 6 approval of the governor of the interlocal agreement pursuant to
- 7 section 10 of the urban cooperation act of 1967, 1967 (Ex Sess) PA
- 8 7, MCL 124.510.
- 9 Sec. 5. (1) The board of the Michigan strategic fund, upon the
- 10 filing of an application under section 4, may designate the
- 11 applicant as a next Michigan development corporation. No more than
- 12 5 next Michigan development corporations may be designated in this
- 13 state. The president of the Michigan strategic fund shall develop
- 14 the form of application for designation as a next Michigan
- 15 development corporation within 49 days of the effective date of
- 16 this act provided that an application from an eligible act 7 entity
- 17 or an eligible urban entity which otherwise meets the requirements
- 18 of this act may be filed with the board of the Michigan strategic
- 19 fund at any time following the effective date of this act, and any
- 20 such application shall be considered by the board of the Michigan
- 21 strategic fund under subsections (2) and (3). The Michigan
- 22 strategic fund shall use its best efforts to develop the
- 23 application process jointly with eligible act 7 entities and
- 24 eligible urban entities.
- 25 (2) The board of the Michigan strategic fund shall apply the
- 26 following criteria in determining to designate a next Michigan
- 27 development corporation:

- 1 (a) The nominal level of unemployed workers within the county
- 2 or counties which are parties to the interlocal agreement creating
- 3 the applicant eligible act 7 entity, if the applicant is an
- 4 eligible act 7 entity, or within the applicant eligible urban
- 5 entity, if the applicant is an eligible urban entity, in each case
- 6 as publicly reported by the state department of energy, labor, and
- 7 economic growth as of the month preceding the filing of the
- 8 application on an adjusted or unadjusted basis, whichever is
- 9 greater.
- 10 (b) The number of local governmental unit parties to the
- 11 applicant's interlocal agreement if the applicant is an eligible
- 12 act 7 entity.
- 13 (c) Whether the application demonstrates evidence of
- 14 significant job creation potential of a regional or state asset or
- 15 combinations of enterprises, facilities, or obsolete facilities
- 16 within the territory of the applicant, as documented by a
- 17 comprehensive business plan and a third-party study or studies
- 18 quantifying the job creation potential, and the degree of the job
- 19 creation potential.
- 20 (d) Whether the application is supported by public and private
- 21 commitment and the degree of the commitment.
- (e) The extent to which the interlocal agreement or the
- 23 eligible urban entity creates the possibility of streamlined
- 24 permitting.
- 25 (3) The board of the Michigan strategic fund shall grant or
- 26 deny designation to an applicant within 42 days of receipt of the
- 27 application. If the board of the Michigan strategic fund does not

- 1 grant or deny the designation within 42 days of receipt of the
- 2 application, the application shall be considered approved. If the
- 3 application is denied, the board shall provide the applicant with
- 4 the specific reasons for the denial by reference to the criteria
- 5 set forth in subsection (2). An applicant may amend the application
- 6 to take into account the reasons for the denial and thereafter may
- 7 resubmit the application to the board of the Michigan strategic
- 8 fund.
- 9 Sec. 6. (1) A next Michigan development corporation shall seek
- 10 to attract eligible next Michigan businesses to its next Michigan
- 11 development district and may exercise all of the powers,
- 12 privileges, and responsibilities granted to it under state law,
- 13 including, but not limited to, the powers, privileges, and
- 14 responsibilities granted in the Michigan renaissance zone act, 1996
- 15 PA 376, MCL 125.2681 to 125.2696, the local development financing
- 16 act, 1986 PA 281, MCL 125.2151 to 125.2174, section 9f of the
- 17 qeneral property tax act, 1893 PA 206, MCL 211.9f, 1974 PA 198, MCL
- 18 207.551 to 207.572, and other relevant law.
- 19 (2) The Michigan economic development corporation shall market
- 20 the next Michigan development corporations.
- 21 Sec. 7. (1) The business of a next Michigan development
- 22 corporation shall be conducted at public meetings held in
- 23 compliance with the open meetings act, 1976 PA 267, MCL 15.261 to
- 24 15.275. Public notice of the time, date, and place of a meeting
- 25 shall be given as provided by the open meetings act, 1976 PA 267,
- **26** MCL 15.261 to 15.275.
- 27 (2) Except as expressly provided otherwise in this section, a

- 1 writing prepared, owned, used, in the possession of, or retained by
- 2 the next Michigan development corporation in the performance of an
- 3 official function shall be a public record and shall be made
- 4 available to the public in compliance with the freedom of
- 5 information act, 1976 PA 442, MCL 15.231 to 15.246. A record or
- 6 portion of a record, material, or other data received, prepared,
- 7 used, or retained by the next Michigan development corporation in
- 8 connection with an application by an eligible business for
- 9 renaissance zone status or other tax or development incentive that
- 10 relates to financial or proprietary information or site selection
- 11 where more than 1 site is under consideration submitted by the
- 12 eligible business applicant that is considered by the applicant and
- 13 acknowledged by the next Michigan development corporation as
- 14 confidential shall not be subject to the disclosure requirements of
- 15 the freedom of information act, 1976 PA 442, MCL 15.231 to 15.246.
- 16 A designee of the next Michigan development corporation shall make
- 17 the determination as to whether the next Michigan development
- 18 corporation acknowledges as confidential any financial or
- 19 proprietary information submitted by the eligible business
- 20 applicant and considered by the applicant as confidential. Unless
- 21 considered proprietary information, the next Michigan development
- 22 corporation shall not acknowledge routine financial information as
- 23 confidential. If the designee of the next Michigan development
- 24 corporation determines that information submitted to the next
- 25 Michigan development corporation is financial or proprietary
- 26 information and is confidential, the designee of the next Michigan
- 27 development corporation shall prepare a written statement, subject

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- 1 to disclosure under the freedom of information act, 1976 PA 442,
- 2 MCL 15.231 to 15.246, which states all of the following:
- 3 (a) That the information submitted was determined by the
- 4 designee of the next Michigan development corporation to be
- 5 confidential as financial or proprietary information or site
- 6 selection information.
- 7 (b) A broad nonspecific overview of the financial or
- 8 proprietary information determined to be confidential.
- 9 (3) The next Michigan development corporation shall not
- 10 disclose financial or proprietary information or site selection
- 11 information not subject to disclosure pursuant to subsection (2)
- 12 without the consent of the eligible business applicant submitting
- 13 the information. However, nothing in this subsection shall preclude
- 14 the president of the Michigan strategic fund, members of the board
- 15 of the Michigan strategic fund, or their designees from reviewing
- 16 information otherwise exempt from disclosure under this section.
- 17 (4) As used in this section, "financial or proprietary
- 18 information" means information that has not been publicly
- 19 disseminated or is unavailable from other sources, the release of
- 20 which might cause the eligible business applicant, in the
- 21 applicant's judgment, material competitive harm. Financial or
- 22 proprietary information does not include a written agreement under
- 23 the Michigan renaissance zone act, 1996 PA 376, MCL 125.2681 to
- **24** 125.2696.
- Sec. 8. In the event that a next Michigan development
- 26 corporation dissolves or is terminated, all incentives previously
- 27 granted by the next Michigan development corporation shall be

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- 1 unaffected by the dissolution and shall remain valid and in full
- 2 force and effect in accordance with their respective terms.
- 3 Incentives previously granted by the next Michigan development
- 4 corporation shall be administered by the city, village, township,
- 5 or charter township in which the eliqible business to which the
- 6 incentives were granted is located unless otherwise provided in the
- 7 interlocal agreement.
- 8 Sec. 9. (1) Upon application to and approval by the next
- 9 Michigan development corporation, an eligible next Michigan
- 10 business which has been awarded a tax credit by or upon the
- 11 recommendation of a next Michigan development corporation may sell
- 12 or assign, in whole or in part, the tax credit granted to the
- eligible next Michigan business. [This subsection does not apply to tax exemptions from ad valorem taxes or specific taxes.] The application must be on the
- 14 form required by the next Michigan development corporation and must
- include or demonstrate all of the following:
- 16 (a) The applicant's name and address.
- 17 (b) A copy of the tax credit certificate or documentation
- 18 establishing the tax credit previously issued to the applicant.
- 19 (c) A statement as to whether any part of the tax credit has
- 20 been applied to tax liability of the applicant and the amount so
- 21 applied.
- 22 (d) Any other information required by the next Michigan
- 23 development corporation.
- 24 (2) The next Michigan development corporation shall review the
- 25 application and, upon being satisfied that all requirements have
- 26 been met, may approve the application and shall notify the tax
- 27 collecting units to which the tax credit applies.

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- 1 (3) The purchaser or assignee of all or a portion of a tax
- 2 credit under this section shall claim the credit in the taxable
- 3 year in which the purchase or assignment is made. The purchaser or
- 4 assignee of a tax credit may use the tax credit against any tax
- 5 liability of the purchaser or assignee under law in respect of the
- 6 tax to which the tax credit applies. The amount of the tax credit
- 7 so used may not exceed 80% of the purchaser's or assignee's tax in
- 8 respect of the tax to which the tax credit applies for the taxable
- 9 year. The purchaser or assignee may not carry over, carry back,
- 10 obtain a refund of, or assign the tax credit. Except as provided in
- 11 subsection (4), the purchaser or assignee shall satisfy the
- 12 documentary procedures established by the State Treasurer as
- 13 conditions of applying the tax credit against the purchaser's or
- 14 assignee's tax liability.
- 15 (4) A next Michigan development corporation from time to time
- 16 may purchase and thereafter may sell or assign, in whole or in
- 17 part, tax credits granted to eligible next Michigan businesses from
- 18 its revenues, assessments or other funds lawfully available for
- 19 such purpose.
- Sec. 10. This act shall be construed liberally to effectuate
- 21 the legislative intent and purposes of this act as found and stated
- 22 in section 2. This act constitutes complete and independent
- 23 authority for the performance of each and every act and thing
- 24 authorized by this act, and all powers granted by this act shall be
- 25 broadly interpreted to include any power reasonable and convenient
- 26 to effectuate the intent and purposes of this act, and the language
- 27 used in this act shall be read as grants of authority and not as

limitations of powers to those expressed or necessarily implied. 1